MANITOBA'S COMMERCIAL FISHERIES: A STUDY IN DEVELOPMENT



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ABSTRACT

This thesis is a study of the development of fish resources of Manitoba during the period of commercial fishing. Staples and dependency paradigms constitute the theoretical background for this study. A political economy approach to resource issues locates this particular hinterland economic activity within the broader economic system. A computer based data set provides a statistical framework to evaluate the performance of the industry. Historical records support a reconstruction of the development of a commercial fishing industry. Ultimately, geographical, environmental and economic questions, such as depletion, incomes and foreign control help to define the changing pattern of resource development. The spatial development of the industry indicates certain structural weakness. Resource management policies do not reflect a desire for conservation as much as the inability of the government to deal with the distorted organization of the industry. Finally, staples and dependency theories provide a new geographical approach to the development problems of the fishing industry.

RESUME

Cette thèse est une étude sur le développement des ressources poissonnières du Manitoba pendant la période de pêche commerciale. Les paradigmes de les produits de base et de dépendance constituent le fonds théorique de cette étude. C'est en abondant les problèmes de ressources par l'économie politique que nous replacerons cette activité économique particulière d'arrière--pays à l'intérieur d' un système économique plus général. Une serie de données informetiques nous offrire une base statisique servant à évaluer les performances de cette industrie. Un développement de l'industrie de la pêche commerciale est reconstitue à l'aide de faits historiques. Enfin les questions d'environnement et d'économie telles que baisses de production revenus et réglementation étrangère contribuent à definit les modification subies par le système de développement des ressources. Le développement en espace de cette industrie décile quelques faiblesses dans ses structures. Les règles d'exploitation des ressources refletent moins un désir de préservation que l'incapacité du gouvernement à remédier à l'organisation défectueuse de cette industrie. Enfin les théories de produits de hase et de dépendance permettent une nouvelle approche des problèmes concernant le développement de l'industrie de la pêche.

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ABBREVIATIONS USED

Canada, <u>Sessional Papers</u> , Annual Report for the Department of Interior, Indian Affairs Branch	 C.S.P., Indian Affairs
Canada, <u>Sessional Papers</u> , Annual Report for Department of Indians Affairs	C.S.P., Indian Affairs
Canada, <u>Sessional Papers</u> , Annual Report for Department of Marine and Fisheries	C.S.P., Fisheries
Canada, <u>Sessional Papers</u> , Annual Report for Department of Fisheries	C.S.P., Fisheries
Canada, <u>Annual Report for Department of</u> <u>Marine and Fisheries</u> , Fisheries Branch	Canada, Annual Report, Fisheries
Dominion Bureau of Statistics, <u>Fisheries</u> <u>Statistics</u>	D.B.S., Fisheries
Freshwater Fish Marketing Corporation Annual Report	F.F.M.C. Annual Report
Manitoba, <u>Annual Report Mines & Natural</u> <u>Resources</u>	Manitoba, Annual Report M.N.R.
Manitoba, Annual Report Renewable Resources and Transportation Services	Manitoba, Annual Report R.R.T.S.
Public Archives of Canada	P.A.C.
Public Archives of Manitoba	P.A.M.

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PREFACE

In the early 18th century, one of the earliest white inhabitants of Manitoba, Nicolas Jérémie, a French fur trader at Fort Bourbon (York Factory) remarked that the local whitefish was "the best fish in all the world."¹ In spite of such qualities, the whitefish and other fish of Manitoba as a commercialized resource have not brought the significant benefits that would have been expected from such a high quality and once abundant resource. Manitoba boasts some hundred thousand lakes, a perfect geographical base for a natural endowment of various fish species. The qualitative and quantitative attributes of the resource in the physical sense have not been matched by any equivalent social benefits to either the fishermen or the people of Manitoba in general, the owners of the resource.

Conventional knowledge in Canada has classified and viewed Manitoba as a prairie province, which in fact does not reflect the geographical reality; only the southwest portion of the province supports a grain economy. Many people, especially central Canadians, are surprised to learn of an inland commercial fishing industry in Manitoba. In the contact zone between the Precambian Canadian Shield and the sedimentary rock of the western Interior Plains is found a chain of 'great' lakes. Lakes such as Winnipeg, Manitoba, Winnipegosis, Reindeer, Athabasca, Great Slave and Great Bear have supported significant natural fisheries. In Manitoba, the draining of glacial lake Agassiz some 8000 to 9000 years ago left behind the large lakes of Winnipeg, Manitoba and Winnipegosis. These lakes along with the smaller lakes of northern Manitoba have been the main resource base of a commercial fishing industry. As well, much of the drainage of the Hudson Bay basin is carried by the Churchill, Nelson, Saskatchewan, Assiniboine and Red rivers. These rivers are the main network of Manitoba's drainage system which includes streams in various stages of morphology (see Map 1). The numerous small and large lakes of the Canadian Shield provide Manitoba with most of its hundred thousand lakes. The great variety of Manitoba's water resource--streams, rivers,



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small and large lakes have created a favourable geographical and environmental situation for a number of fish species.

In the Hudson Bay drainage basin there are some 94 species of freshwater fish of which 79 species can be found in Manitoba.² The main freshwater fish of importance to human populations are lake sturgeon (Acipenser fulvescens), lake whitefish (Coregonus clupeaformis), tullibee (Coregnus artedii), lake trout (Salvelinus namaycush), goldeye (Hiodon alosides), northern pike (Esox lucius), white sucker (Catostomus commersoni), common catfish (Ictalurus nebulosus), yellow perch (Perca flavescens), sauger (Stizostedion canadense), pickerel (Stizostedion vitreum) and arctic char (Salvelinus alpinus).³ The distribution of these species are presented in Maps 2 to 5. As expected these maps generalize the distribution of these fishes and one would only find particular species in the appropriate habitat. The most enduring of commercial species have been the lake whitefish and pickerel. However, sturgeon, because of its high commercial value, represented the clearest case of overfishing as a result of commercialization. Similarly, northern pike, tullibee, sauger, perch and goldeye have had significant roles in the commercial fishing industry. The lake trout represented a special place in the commercial fishing of northern lakes. Arctic char, sucker, catfish along with whitefish, sturgeon, pickerel, goldeye and northern pike were important in pre-commercial fishing by native peoples, fur traders and settlers.

A simple note on method employed in this study suffices to establish that the historical approach is adequate to the fundamental concerns of the industry. Clearly, changing fish yields as demonstrated by production trends, incomes and production for external markets all share an important temporal dimension. The method has focused on the industry with a political economy approach, relying on data collected from archival sources, annual reports and secondary materials. The use of high speed data processing has meant that an entire period can be easily examined, although considerable preparation of the data was required before computer processing.

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The data from all periods is not ideal; in part this is the result of the nature of the topic and partly the lack of foresight in the administrative organization of statistics. One of the biggest problems is the total inconsistency in defining administrative reporting units for different periods. Different small lakes are recorded with large lakes, hence the data base is not uniform.⁴ The absolute value of the figures is not of immediate concern, and may be deceiving anyway. What is the true weight of a load of fish--if it is frozen it takes on weight; does it include culled fish (if not, production is not fully stated); or does it include fish that have been dressed prior to their arrival at the station? Data sources seldom make this clear. What is important is the relative change through time of production, value, and capital invested. It is difficult to arrive at annual income statistics because employment figures are often subdivided by season-winter and summer. Some men fish both seasons, others do not. Presently, fishermen have other sources of income--trapping, logging, farming or welfare--so an annual income from fishing may not be representative of the true income.

Nonetheless, the data that has been published by the Fisheries Branch has been worked up into a series of data sets for a computer. The Statistical Analytical System (S.A.S.) with its PROC PLOT routine has been used to display the data. As trends through time are of key interest, simple line graphs have been used to present what would otherwise be lengthy tables. The statistical data is found in an appendix following the text. Line graphs, sometimes displaying data by major fisheries help to explain the fundamental problems of the industry and at the same time makes for a more readable text. Economic historians may suggest that the presentation of data by fisheries is unnecessary detail. However, historical geographers consider that both temporal and spatial changes need to be reconstructed. Therefore, the displaying of data by major fisheries provides a spatial context.

The complex interface between biological and economic questions raises a large number of issues, many of which are worthy of any number of case studies. Questions such as the effect of net mesh size, the effect of fishing on fish populations, the lengths of seasons, the most

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efficient number of net lifts to make in a time period, quality control problems, fish parasites or the optimum prices and other concerns in the same vein are important tangential questions. For the present, it is not feasible to consider all of the economic or environmental implications of the numerous regulations and their modifications implemented since the start of commercial fishing. Nonetheless, some questions of environmental and economic nature are examined in the following study.

In this thesis, qualitative library research accompanies the presentation of statistical data. Primary sources include annual reports of various government agencies such as Indian Affairs and Fisheries Branch. Archival materials, especially public records, held by the Public Archives of Canada and Public Archives of Manitoba are essential elements of the study. These proved to be valuable in reconstructing the early period of the fishing. Unfortunately in 1895 a fire destroyed some of the Department of Fisheries records. Additionally, the Hudson's Bay Company Archives have been extremely useful in providing insights on the pre-commercial use of fish. The fishermen of Manitoba have witnessed a number of Royal Commissions--in 1910, 1933, 1954 and 1956. The minutes of meetings and sessions for all of these royal commissions have been examined and they are extremely valuable sources as commissions usually were established during a period of crisis. These royal commissions present a cross-sectional view. Not only do commissions provide considerable information on the various methods of production, but they present a forum for the various conflicting interests to argue their positions.

One of the data bases for this study is the set of published figures concerning production, value and capital. Clearly, one aspect of the problem concerning the incomes of fishermen is the availability of the resource, and the need to invest greater amounts of capital to catch relatively diminishing amounts of fish. The strength of fish stocks is a complex question involving biological approaches and economic interpretations. Although Hartshorne has suggested that "geography is a field whose subject matter includes the greatest complexity of phenomena ..."⁵ not all dimensions of the depletion problem can be considered in this thesis. The problems of interpreting resource availability from production figures are understood--and raises some questions. For instance, how accurate is the data; to what extent did prices and market factors influence the level of productivity; and did the availability of capital have an effect on production of fish in any given year? The absolute accuracy of the data in any given year is not as important as the utility of relative changes through time. The possible influences of markets and capital on fish production only emphasises the need to examine and analyse the economic structure of the industry. It is important to distinguish between short-term trends which might reflect the impact of capital, prices and market factors (wars, depressions), and long-term production and economic data is the first basic step in considering these problems.

Numerous other influences and interpretations have relevance to the question of fish populations. Unfortunately, time will not permit more than a cursory examination of these topics. For example, it has been suggested that fish populations may have a natural cycle incidental to fishing.⁶ Environmental factors such as water quality and drainage patterns denote importance to the strengths of fish populations. The dropping of water levels affects the ability of certain fish species to reach spawning grounds. Brood years eventually influence production in another year. Changes in drainage, such as the damning of a stream could alter fish behaviour. Changes in drainage systems such as the development of hydro-power has affected fish populations in Southern Indian Lakes.⁷ Water quality influences the survival of fish and the disappearance of whitefish, goldeye and sturgeon from the Red and Assinboine rivers can be as much attributed to the deterioration of water quality as to overfishing. Additionally, when lakes were closed due to mercury pollution (early 1970's) production figures are not available to indicate the trend of fish populations. Presently, concerns over the recent phenomena of acid precipitation will no doubt have an increased relevance to Manitoba fishermen.⁸ However, the increase in turbidity of the southern lakes as a result of agricultural settlement may have been significant to fish survival. Regrettably little historical data exists on these topics. Weather in a particular year can have an adverse effect on

fish production (storms, breaking of ice). It has also been suggested that climate change, such as a gradual warming had changed fish populations.⁹ The lack of existing research on these environmental variables had meant that their exact significance was difficult to evaluate in the present study.

However, production figures are a useful approach to considering the question of fish stocks since it provides an initial data framework in which certain environmental influences can be scrutinized by future researchers. For example, possible genetic responses by fish to fishing pressures can be assessed from an examination of production data through time.¹⁰ Thus, the fact that in the 1880's commercial fishing companies practised gill net fishing on the approaches to whitefish spawning grounds would partly explain declining weights of whitefish if the gill net functioned to the advantage of fish which matured at a smaller size. Similarly, production figures indicate the species which are most sought after by commercial fishing and the changes in balances between fish species as a result of the non-selection of a competitor. Once the population of one fish has decreased, an increase in available food may cause a rapid increase in another species, which in turn may be exploited by commercial fishing. The phasing and peaking of different species as represented by production figures may suggest such a process. The specific knowledge of the biology of fishes and their habitat should be linked to such trends as indicated by production figures. In other ways, environmental influences may be demonstrated in production figures; for example, an increase in turbidity may be a partial explanation in the rapid increase in sauger production. Such influences may work to the advantage of one fish over another. For instance, a possible warming of water may be advantageous to yellow perch over lake trout. In conclusion, then, although production figures themselves do not account for all influences one fish populations, the construction of such a long term production data set will be useful when environmental and management variables are examined.

The limitations of production figures somewhat simplify the complex problem of the human use of a resource. Nonetheless, the approach is not simply quantitative and the examination of available historical materials can be used to verify the production and economic data. It is hoped that this approach does 1) provide a statistical base that has neither been assembled before nor been extensively presented in a graphical form, 2) permit a concentration on understanding the economic aspects of depletion and, 3) provide a statistical and historical context from which environmental influences on commercial fish production can be considered in future research.

Previous academic research on Manitoba's commercial fishing include a thesis by D. Forcese in the field of sociology on the nature of leadership among Lake Winnipeg fishermen, ¹¹ and a study in the interdisciplinary field of natural resources by D. Thomasson on the whitefishery of Lake Winnipeg.¹² The most extensive academic research is a Ph.D. thesis in economics by T. Judson on the inland commercial fishing industry.¹³ However, Judson's work ends in the early 1950's and some twenty five years of change has occurred. Considerable writing and research have been generated by biologists and employees of various government agencies. No contributions have come from geographers explaining the nature of this hinterland resource development during the period of commercialized fishing. As Ackerman has suggested geographers are concerned in part with observing and understanding processes.¹⁴ In this thesis, the process studied is the process of development of a particular commodity. Thus, a study of commercial fishing is a contribution to the regional geography of northern Manitoba because this resource activity has been important to these hinterland communities. Given the existing academic research on this region, Sauer's statement that "our obligation is to glean classified data on economy and habitation so that a valid filling of gaps of area and of time can be made" is particularly relevant.¹⁵ Additionally, the geographers de Souza and Porter suggested that some geographers should "... broaden the basis of inquiry to include dialectical and more explicity historical approaches ..."¹⁶ In fact Darby has recognized that some types of "... historical geography can be criticized, on methodological grounds, because they lack an historical approach."1/ A major consideration of this study has been an historical and dialectical approach. With increasing interest in the area of development

geography de Souza and Porter have suggested a direction:

Geographers can help greatly to describe and explain past and present relationships between people and resources, and the ways in which various sectors of society continue to use a disproportionate share of the surplus value created through the use of resources.¹⁸

Finally, this thesis can be seen as a contribution to development geography because of its historical examination and analysis of the commercial development of fish as a resource.

Although much of the present day commercial fishing is carried out in what is clearly northern Manitoba and by mostly native labour, the existing studies and the historical treatment of this topic has not focused exclusively upon native fishermen. It is hoped that a development geography of fishing will provide some insights into the long-term evolution of the native economy. In this sense future plans for the native economy might be better understood after an evaluation of its past performance and developments. Consider Justice Berger's suggestion:

> ... the economic development of the North hinges on the modernization of the existing native economy, based as it is on the ability of the native people to use renewable resources to serve their own needs. Productivity must be improved and the native economy must be expanded so that more people can be gainfully employed in it. In my judgment, therefore, the renewable resource sector must have priority in the economic development of the North.¹⁹

Clearly, this judgment was of more interest to native peoples than a pipeline. This study has partly undertaken the question of just how "native" the renewable resource sector is when production is orientated for exchange and that exchange is situated in a market which is controlled by external forces. The well known Garrison Diversion of North Dakota presents a new threat to the fish stocks of Manitoba lakes and the incomes and livelihood of natives and non-natives fishermen. The possibility of the reduction of present fish stocks in Lake Winnipeg by fifty percent is real.²⁰ Recently, native organizations have become politically involved in this issue.²¹ Historical geography has displayed an interesting potential by explaining the experiences of native peoples. The situation of Natives in Canada is not unlike that of many people in Third World countries. Therefore, the use of dependency

theory in describing the importance of fish to the regional geography of northern Manitoba is appropriate. Finally, the methods of historical geography employed by this study contribute to an understanding of the geography of native peoples.

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Notes and References

1 W.L. Morton, <u>Manitoba: A History</u> (Toronto: University of Toronto Press, 1967), p. 19, citing R. Douglas and J.N. Wallace, eds. <u>Twenty Years at York Factory 1694-1714</u>: Jeremie's Accounts of Hudson Strait and Bay (Ottawa, 1926), p. 38.

2 W.B. Scott and Crossman, Freshwater Fishes of Canada (Ottawa: Fisheries Research Board of Canada, 1973), pp. 4-5.

3 See Scott and Crossman, <u>Freshwater Fishes of Canada</u> for a description of these species and their habitat.

4 A particular problem that no previous research has addressed itself to is that for the period prior to 1905 part of present day Manitoba's fisheries were under Saskatchewan jurisdiction (chiefly the lakes and drainage of the lower Saskatchewan River). The reports for both Manitoba and Saskatchewan suggest that they both were reporting data although this can not be confirmed. This study did not add the territory under Saskatchewan administration, however this may result in small understatement of production in Manitoba.

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Plate 1: Robinson's Fish Station, Grand Rapids. Photograph copy of Water Colour by J. Settee, October 1891. P.A.M.



Plate 2: Maintenance of Gill Nets at Warren's Landing, 1907. P.A.M.



Plate 3: Spreading nets in preparation for the next day, 1939. P.A.M.



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Plate 6. Fishing station at Black River, Lake Winnipeg, 1929. Note cord wood, gill net racks, sail boats and fish boxes.

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CHAPTER 1 DEPENCENCE AND STAPLES: A THEORETICAL APPROACH TO COMMERCIAL FISHING

Introduction

The commercial use of fish as a resource in Manitoba must be considered within a political economy framework. Dependency and staple theories provide a starting point in understanding the fishing industry given that the orientation of this industry has been directed towards the satisfaction of an external market. Dependency theory concentrates on explaining the relationship between the centre and the periphery. The particular paradigms that may be selected from a great variety of writings by dependency theorists are primarily concerned with the control that the centre or metropolitan economy exerts over the hinterland or periphery. It is the intention of this chapter to introduce the concept of economic surplus which will be broad enough in its scope to be of use in the particular situation of Manitoba's fishing industry. As well, the concept of unequal exchange between the centre and periphery will be defined in terms appropriate to this study. Orthodox or mainstream economic theory does not distinguish between growth and development. A major contribution of dependency theory is its examination of those countries and regions whose economic structure has been distorted and uneven. In doing so, dependency theory challenges the notion that economic growth has meant development. The spatial emphasis of dependency theory has not resulted in its widespread application by geographers even though as de Souza and Porter stated: "The center-periphery concept is one of the most geographical ideas presented by regional analysts."

This section of the study not only sketches dependency theory but also presents some basic concepts from the staple theory of Canadian political economy. This approach has regarded staples to be important commodities, (largely of raw material nature) which are of overwhelming importance in the national economy. In the past, staple theorists have examined such commodities as the cod fish, fur, lumber, wheat, pulp and paper, and minerals. For some Manitoba communities located on the shores of lakes, freshwater fish has been their staple, a staple which almost in its entirety was exported to an external market. Thus, the understandings of the staple theorists as to the nature of economic growth will be applied to the context of Manitoba. The integration of staples and dependency theories provide the approach that this thesis will employ. The importance of providing a theoretical approach to a particular study is that it broadens the relevance of the specific findings of this study on commercial fishing beyond the borders of Manitoba.

1.1 Dependency Theory

This study has chosen to test the relevance of dependency theory to the particular situation of commercial fishing in Manitoba. A widely respected definition of dependency has been formulated by Dos Santos:

> By dependence we mean a situation in which the economy of certain countries is conditioned by the development and expansion of another economy to which the former is subjected. The relation of interdependence between two or more economies, and between these and world trade, assumes the form of dependence when some countries (the dominant ones) can expand and can be self-sustaining, while other countries (the dependent ones) can do this as a reflection of that expansion ...²

This definition of dependence, then, is a major conceptual base for this study. The various mechanisms that define the relationship between the dependent and dominant economies have been discussed and applied in various ways to the underdeveloped regions of the world.³ Thus, a dependency analysis of commercial fishing would direct research towards determining the extent to which the metropolitan economy conditioned and subjected the fishing industry of Manitoba.

Paul Baran's early writings were an important contribution to early dependency theories. Of particular importance is his concept of economic surplus. Baran stated: "<u>Actual</u> economic surplus, [is] the difference between society's <u>actual</u> current output and its <u>actual</u> current consumption. It is thus identical with current saving or accumulation."⁴ What is important is that Baran differentiated between actual and potential economic surplus. He defined potential surplus as: "...the difference between the output that <u>could</u> be produced in a given natural and technological environment with the help of employable productive resources, and what might be regarded as essential consumption."⁵ The difference between actual and potential economic surplus is an important concept when attempting to understand the apparent stagnation in underdeveloped countries. Thus, the difference between actual and potential economic surplus and the fact

that the potential economic surplus is not realized in the dependent economy results from the removal of local control over the direction of the economy and society. Within this concept of economic surplus, Baran placed the problem of underdevelopment on the lack of local control due to the dominance of external forces. He maintained:

> The worst of it is, however, that it is very hard to say what has been the greater evil as far as the economic development of underdeveloped countries is concerned: the removal of their economic surplus by foreign capital or its reinvestment by foreign enterprise.⁶

The presence of foreign capital in a region which has control over the production of economic surplus in a region can make decisions concerning a strengthening of the presence of foreign capital, or it can choose to invest elsewhere which invokes stagnation. Thereby blocking its growth.

However, Baran also pointed out two additional concerns which have proven to be significant in understanding the operations of foreign enterprises in underdeveloped regions. The economic activity of foreign enterprises creates conditions in which:

> In sum, the income derived by the inhabitants of the socalled source countries from the activities of the exportoriented foreign enterprises, consisting primarily of wage payments to a relatively small number of wage earners, is everywhere very small.⁷

Baran then considered the actual employment and wages generated as somewhat marginal. However, the impact on other resources is more significant:

> Indeed, there is no reason to consider the raw material resources of underdeveloped countries as a free good available in infinite supply. Even if the exhaustion of raw materials for the world as a whole is a bogy that can safely be disregarded, as far as individual countries and specific materials are concerned, the danger is far from minor.⁸

The creation of employment by export orientated activities has been one of the major defences of the proponents of dependence. However, with a lack of control over the rate of exploitation by the owners of the resources even wage employment cannot be maintained. Although the control over economic surplus, the misuse of resources and the insignificant creation of jobs are often popular present day challenges to the multinational firms, it was Baran's writings in the 1950's that broke much of the ground in explaining the stagnation and disparity which resulted from the incorporation of regions within the sphere of large scale monopolies. An important contribution to dependency theory are the works of André G. Frank. Clearly, Frank has identified underdevelopment as a process: "Yet development and underdevelopment are the same in that they are the product of a single, but dialectically contradictory, economic structure and process of capitalism."⁹ Frank outlined certain contradictions within the process of the "development of underdevelopment". These contradictions provide a basic methodological framework for this study in understanding the development of fish as a resource in Manitoba. Frank's contradictions are:

- The contradiction of expropriation/appropriation of economic surplus.
- 2) The contradiction of metropolis-satellite polarization.
- 3) The contradiction of continuity of change.¹⁰

These contradictions direct attention towards the importance of economic surplus, and the control that the metropolis maintains over the periphery (satellite) and the fact that this process displays certain changes which maintain a continuity of this process. The expropriation/appropriation of the economic surplus generated in the periphery and the polarization between the metropolis and satellite (periphery) describe some of the uneven and unequal process of development. Frank has drawn attention to the fact that the "monopolistic structure of the whole system" results in a "misuse and misdirection of available resources throughout the whole system and metropolis-satellite chain."¹¹ Not only is control largely a result of external forces, but it is monopolistic in structure.

Additionally, André Gunder Frank has applied his metropolis-satellite model to the situation of the Indians in Latin America. Frank argued that: "What Spain was for the colony, the latter was for the Indian communities: a colonial metropolis. From then, on, mercantilism penetrated the most isolated villages of new Spain."¹² Frank's articulation of the "Indian problem" is directly relevant to the Canadian Indians. He further stated that:

The "Indian problem" in Latin America is in its essence a problem of the economic structure as a whole. Contrary to frequent claims the problem is not one of the Indian's cultural isolation, still less one of economic isolation or insufficient integration.¹³

The lack of integration (sometimes used as polite expression for lack of assimilation), has often been cited as the source and cause of ecomonic

and social problems for native people in Canada. Furthermore, efforts to by-pass the source of the problem are not likely to succeed. Frank concluded that: "Any attempt to solve it by administrative or police measures, through education or road building, is superficial and beside the point."¹⁴ It would seem that the effort to solve the "Indian problem" in Latin America corresponds in nature to those in Canada. The result after over a hundred years of Indian administration in western Canada has been superficial. Hence, a dependency theory approach to the integration of Indians with the commercial fishing would evaluate the ability that the industry could provide relative economic security. When attempting to understand the position of native peoples as commercial fishermen, the emphasis will be on the nature of economic integration and not on the problems of assimilation.

Main stream economics does not distinguish between growth and development and uses the terms interchangeably. Thus, larger scale capital intensive projects in northern Canada (pipelines, power projects) which obviously result in rapid economic growth, are therefore equated by their proponents with development. C.Y. Thomas, in contrast, maintained that it is important to make a:

> ... distinction between "growth" and "development". What this of course means is that increases in per capita material product may not mean improvements in the quality and the standard of living of the broad mass of the population, or equity in the distribution of income and wealth, or a sufficient degree of differentiation in the structure of output so much as to selfsustained increases in material production.¹⁵

Samir Amin argued that economic growth in the periphery or dependent economies, is very different from economic growth in the metropolis; for the dependent economy "... is jerky and made up of phases of extremely rapid growth, followed by sudden blockages."¹⁶ Furthermore, Amin stated:

None of the features that define the structure of the periphery is thus weakened as economic growth proceeds: on the contrary, these features are accentuated. Whereas at the center growth means development, making the economy more integral, on the periphery growth does not mean development for it disarticulates the economy--it is only a "development of underdevelopment."¹⁷

Thus, in attempting to understand the fishing industry, it will be necessary to consider whether economic growth has meant development or dependence.

Dominant among some dependency theorists is the notion of unequal

exchange. That is, unequal exchange is the difference in value and prices of products of the centre and periphery. This is one of the main characteristics of the relationship between the centre and periphery. Thus integration of the periphery with the centre is based on a relationship of unequal exchange. Amin described the process of unequal exchange:

Integration into the world market determines the essential price structure, that which defines the ratio between prices of exported products and internal prices. This structure makes possible a systematic transfer of value from the periphery to the metropolitan center.¹⁸

In real terms, the transfer of value would include the repatriation of profits from transnational corporations, transfer pricing and changes in the terms of trade between the centre and periphery. A precise definition of unequal exchange is not always forth-coming among the dependency theorists. Amin has defined unequal exchange as: "... the worsening terms of trade over a whole century, involving the exchange of increasingly unequal quantities of total labour ..."¹⁹ That is, the periphery must employ more and more labour in order to purchase commodities from the centre. Amin stated more succinctly that unequal exchange "means transfer of value, nothing more nothing else."²⁰ Arghiri Emmanuel has referred to unequal exchange as an imperialism of trade and that the difference in wage rates between the centre and the periphery provides the main basis for unequal exchange. He suggested:

Regardless of any alternation in price resulting from imperfect competition on the commodity market, unequal exchange is the proportion between equilibrium prices that is established through equalization of profits between regions in which the rate of surplus value is "institutionally" different--the term "institutionally" meaning that these rates are, for whatever reason, safeguarded from competitive equalization on the factors market and are independent of relative prices.²¹

More important than the exact definition of unequal exchange is the implication of this concept in explaining the uneven development process.-While Emmanuel recognized that unequal exchange only accounts for part of the difference in living standards in the periphery and centre he nonetheless maintained that "... unequal exchange is the <u>elementary</u> transfer mechanism, and that, as such, it enables the advanced countries to begin and regularly to give new impetus to that unevenness of development ..."²² Unequal exchange is one of the mechanisms whereby the differences between the potential and actual economic surplus is drained from the dependent social formation by the metropolis.²³

Finally, peripheral social formations are continually changing in that they are constantly readjusting to the requirements of the metropolitan economy. This has meant that periods of growth and stagnation are largely conditioned by the metropolis. Amin, in a similar manner to André Gunder Frank, stated:

> The historical geography of the Third World bears visible mark of this structural dependence on the center. Some regions that were prosperous at one time, because the export product they supplied was of interest to the center, later fell into hopeless decay when the center's interest shifted to a different product.²⁴

Although Amin may be overlooking the fact that regions within the 'centre' have also fallen into decay as a result of shifts to different products by the centre, the important point is that the development of a particular commodity may only have a relatively short-term interest to the centre. This then challenges the main stream economic policy that export-led growth is the appropriate road to follow. An important consideration, in addition to Amin's interest in the growth/decay nature of export-led growth is the social and economic dislocations that the development of an export commodity may impose upon a pre-existing social formation. Amin characterized the relationship between the centre and periphery by stating that "Permanent structural adjustment constitutes the background to this story--an adjust-ment always marked by inequality, asymmetry and domination, yesterday by Great Britain and today by the United States."

1.2 Staples and Canadian Political Economy

A great deal of Canadian economic history has been considered from the perspective of the staple thesis.²⁶ In the north this would seem to be particularly valid given the dominance of the fur trade, commercial. fishing and whaling, as well as what has been termed the new staples of pulp and paper, hydro power, minerals and petroleum. The range of economic activity is associated with the expansion westward and northward in search of new sources of a staple (as in the case of furs) or for an entirely new staple (as evident by whaling). Similarly, the notion of a frontier is somewhat dominant in Canadian development. Consider McNaught's statement:

From the time of the earliest records Canada has been part of a frontier, just as in her own growth she has fostered frontiers. The struggle of men and metropolitan centres to extend and control those frontiers, as well as to improve life behind them, lies at the heart of Canadian history--and geography determines many of the conditions of that struggle.²⁷

For Innis, the mere existence of water-ways, as a geographical fact, would condition a certain type of economy.

In a region with the extensive waterways which characterize the northern part of North America economic development is powerfully directed towards concentration on staples for export to more highly industrialized regions.²⁸

This division of labour between highly industrialized and staple producing regions is in fact one of the major concerns of the dependency theorists. Staple theory then, as developed by Innis, has concentrated on explaining development in Canada by examining the geographical and technical conditions which influenced the production of a staple.²⁹ In turn, Innis has then assigned significance to the staple in understanding the political economy of Canada.

Innis has suggested that the staple, generally a product from the primary sector of the economy, would be dominant in any understanding of Canadian economic history.

The economic history of Canada has been dominated by the discrepancy between the centre and the margin of western civilization. Energy has been directed towards the exploitation of staple products and the tendency has been cumulative. The raw material supplied to the mother country stimulated manufactures of finished product and also of the products which were in demand in the colony.

... Agriculture, industry, transportation, trade, finance, and governmental activities tend to become subordinate to the production of staple for a more specialized manufacturing community. 30

Innis suggested that a spatial characterization could differentiate economies which are staple producers and those that are highly industrialized. Thus, Innis has provided a sketch of an international division of labour. However, Innis did not confine his interest in staple production to economic aspects. He stated:

> Concentration on the production of staples for export to more highly industrialized areas in Europe and later in the United States had broad implications for the Canadian economic, political and social structure. Each staple in its turn left its stamp, and the shift to a new staples invariably

produced periods of crisis in which adjustments in the old structure were painfully made and a new pattern created in relation to a new staple.³¹

Innis and other staples theorists draw attention to the type of economic structure that has been created by a staple economy. In the case of Canada, the structure of the economy is weighted towards the primary and the service sectors--especially as transportation facilities are orientated towards the export of the staple. The shift from old staples to new ones has certainly been the dominant tendency in the economic history of hinterland regions of Canada.

The shift from one staple to another created crises. However changes in the way that particular staples were produced also engendered stress. In examining the cod fish as a staple, Innis stated:

The effects of the tragedy of the replacement of commercialism by capitalism call for a long period of expensive readjustment and restoration, and this cannot take place without policies which foster the revival of initiative under responsible government.³²

However, Innis stressed that the lack of political control (responsible government) made this process even more distorted. Similarly, the limitations of government machinery under such conditions cannot deal with the internal results of changes in international trade. Innis explained that:

> Wide fluctuations in income, in the catch and price of fish, and the limitations of government machinery, together with the absence of a speculative market, involved that extensive use of credit which manifested itself in the truck system. Dependence on the disequilibrium of international trade, in the case of exports added to the internal burden put upon the truck system.³³

Innis revealed that the effects of this particular conjuncture of fluctuations in international trade are replicated in an internal credit system and: "... that standards of living could be forced down more sharply in Newfoundland than in Nova Scotia."³⁴ The particular insights that resulted from Harold Innis's study of the cod fish which are directly relevant to the inland commercial fishing industry are the use of credit to maintain the system and the inability of government to effectively deal with fluctuations in international trade.

The staple thesis of Canadian political economy which had been developed in the 1920's and 1930's was revitalized in the late 1960's and

early 1970's.³⁵ Drache has been particularly important in presenting the staple theory as an alternative to orthodox and American influenced social science which became dominant in the 1950's.³⁶ Drache expanded on the spatial and sectorial characteristics of a staple economy:

... the economy in a dependency is tied to the economy in a foreign industrial centre by market and trade relations; the development of production forces at the margin will follow the developments in the imperial centre; in short, the imperial power selects those staples which it requires on terms favourable to itself; the staple economy is invariably subject to crisis and disruption because it is neither self-generating nor self-regulating; the staple economy is distorted because of the demands of an external economy for resources and conversely remains underdeveloped with regard to industry.³⁷

This definition of a staple economy clearly reflects a conceptualization that is not unlike that of some dependency theorists.³⁸ The points of contact between dependency theory and more recent writings of staple theorists are numerous. For example, Naylor stated that economic growth is not necessarily development.

Economic domination by itself clearly does not preclude economic development in the sense of the growth of national income, population, and even per-capita income ... But what domination does imply is that the direction of economic development--that is, which sectors of the economy flourish and which stagnate--is dictated by the needs of the metropolitan economy ... The crux of the problem of domination inheres in the relationship between metropolitan capital and local capital in the hinterland.³⁹

However, a useful insight that Canadian political economy has produced is the relationship between metropolitan and local hinterland capital which has been absolutely crucial in understanding the development of the Canadian economy as a whole. Additionally, by considering the relationship between local and metropolitan capitalists, the theory is elevated from one simply of spatial relations between nations.

Naylor and Clement have directed some of the findings of the research on Canada's staples economy towards an understanding of classes in Canadian social structure. Naylor has argued that colonial relations at the time of New France prevented local capital accumulation in the fur trade.⁴⁰ Clement has drawn attention to the mercantile origin of Canadian capitalists.

Canadian merchants acted as intermediaries between Canadian resources (staples) and foreign markets. Supply was often

easier to control than demand, particularly when foreign "demand" was determined by other merchant capitalists abroad or by industrial capitalists who processed the resources. Because the exchange of commodities was predicated on the transportation of goods, it was easy for Canadian capitalists to make a transition into transportation, the basis of their_ commerce.41

Naylor indicated that Canadian capitalists were quick to replace Britain with the United States as their metropolis. ⁴² Additionally, Clement has documented that the mercantile origin and nature of Canada's capitalists permitted foreign capitalists to enter the sphere of industrial production in Canada. ⁴³ Thus, the popular concern during the 1960's over the penetration of branch plants in southern Canada generated an explanation based on the particular class formations that originated in a staple economy. The revitalization of this theory originated with a search for an explanation of the branch plant domination of the Canadian economy. It was an explanation which went beyond a simple characterization of transnational corporations in spatial terms because it sought an origin internal to Canada's social structure which promoted the penetration of the economy by branch plants. The importance of staple theory as developed by Naylor and Clement to the inland fishing industry is to draw attention to the role of local intermediaries and their relationship to metropolitan interests.

Drache has stated that outside of the industrialized areas of central Canada "the rest of Canada is overwhelmingly a staples economy."⁴⁴ The study area of this thesis is northern and Interlake regions of Manitoba. It is only recently that a political economy research has been directed towards northern Canada.⁴⁵ Kenneth Rea has stated that: "historically, the north has displayed a tendency toward 'growth' without development."⁴⁶ The problem of economic growth without development has been a major criticism by staple and dependency theorists of the metropolis-hinterland system. Frank's contradiction of continuity of change applies to the economic history of northern Canada. Rea stated:

One of the most remarkable things about the economic history of northern Canada is how little its essential characteristics have changed in three centuries. Until recently the economy of northern Canada was based mainly on the exploitation of primary resources, producing a few "staple" commodities for export. Consequently economic growth has been determined by external forces ...⁴⁷

Research on northern Canada, in particular studies directed towards the situation of native people, indicates that not only has there been growth without development, but that disparity and social deprivation are wide-spread.⁴⁸ Unlike orthodox economic theory, dependency and staple theories demonstrate some interest in directing research toward understanding the structures which maintain such social conditions.

Summary

Dependency theory explores the relations between the periphery and centre and focuses on the control that the centre exerts over the periphery. For the purpose of this study--a study not on the social formation of northern Manitoba but a study of the exploitation of a particular commodity (fish)--only certain concepts of dependency theory have been selected. In particular, the concepts of economic surplus (actual and potential), unequal exchange and a rejection of the notion that economic growth is the sole condition for development are especially important in the direction of this thesis. The dialectical orientation of Frank's contradictions provides a method of critically examining certain features of a process that produce relative disparity. Dependency theorists are opposed to development strategies that emphasize export-orientated growth. In the past such economies have been constantly readjusting to conditions created by changes in the metropolitan economy.

A review of the central concepts of Canada's staple theory indicates the value of the detailed research of Harold Innis in explaining the particular conditions of Canada's economy. Innis identified the external orientation of Canada's economy, and how that in turn stipulated the nature and technical conditions of production in Canada. Interestingly, Innis' study of the cod fish of Atlantic Canada established that disequilibrium maintained an internal credit system and that government machinery was unable to deal with such problems. Between staples and dependency theories, there exists considerable common ground on basic concepts. As well, staple theory has criticized the notion that economic growth means development, and that the economic structure of a staple economy is distorted as a result of external domination. In their survey of political economy the staple theorists have clearly indicated the importance of the relationship between local and metropolitan capital in the periphery. In Canada, local

capital has an origin in the structure of the staple economy and an historical orientation which was largely mercantile. Such an orientation encouraged the penetration of metropolitan capital (largely American) into the sphere of production (especially branch plants). The emphasis of recent staple research on internal structures has provided new dimensions to the orientation of the metropolitan-hinterland model. Again, not all important staple paradigms have been presented, as not all are relevant to a study of the commercial fishing industry. However, the political economy of northern Canada indicates that the general context is one which exhibits both a staple producing and dependent development. Finally, it should be realized that the use of dependency theory in a study of commercial fishing in Manitoba challenges the rigid spatial orientation of some theorists.⁴⁹ Notes and References

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20 Ibid., p. 599.

21 Probably the most concerted effort to explain the shortcomings of main stream economics and the nature of unequal exchange is demonstrated by Arghiri Emmanuel, <u>Unequal Exchange: A Study of Imperialism of Trade</u>, trans. B. Pearce (New York: Monthly Review Press, 1972), p. 64.

22 <u>Ibid.</u>, p. 265. Emmanuel suggests that differences in organic composition of capital is not directly responsible for unequal exchange but only to the extent that difference in organic composition of capital is related to wages. <u>Ibid.</u>, p. 177. Organic composition of capital has been explained by Joan Robinson: "The meaning of this concept is roughly the ratio to the labour time currently employed to the stock of capital, measured as 'labour embodied' i.e., the sum of all labour time used in producing capital in the past," Joan Robinson and John Eatwell, <u>An Introduction to Modern Economics</u> (Maidenhead: McGraw Hill Book Co., 1973), p. 32. Arghiri Emmanuel states that organic composition means "the ratio between that part of a capital which goes to pay wages (variable capital) and the total amount of capital in a given production v = variable

capital and c = constant capital). Emmanuel, <u>op</u>. <u>cit</u>., pp. 33-34. Thus branches with low organic compositions of capital reflect weak intensities of capital. The concept of organic composition of capital is relevant to the situation of fisheries to the extent that the fishing sector is forced to compete for capital and may not be capable of maintaining the same level of organic composition of capital as other sectors.

23 Amin has defined social formation as "the societies known to history are 'formations' that on the one hand combine modes of production and on the other organize relations between the local society and other societies, expressed in the existence of long-distance trade relations." S. Amin, <u>Unequal Development</u>, p. 16.

24 Amin, <u>Accumulation on the World Scale</u>, p. 178. Amin added "This structural readjustment is effected thanks to readjustment of the structure of relative prices, which is such that the export products that interest the center are at every stage the most profitable ones. ... This reorientation enables export activity to be developed further. Foreign capital itself, when it comes on the scene, moves, in accordance with immediate profitability, into activities that are bound up with the external market." Ibid., p. 561.

25 Ibid.

26 Classical contributions to staple theory are Harold Innis, <u>The</u> <u>Cod Fisheries: The History of an International Economy</u> (Toronto: University of Toronto Press, 1954, original 1940) and Harold Innis, <u>Fur</u> <u>Trade in Canada</u> (Toronto: University of Toronto Press, 1956, original 1930).

27 Kenneth McNaught, <u>The Pelican History of Canada</u> (Hammondsworth; Penguin Books, 1971), p. 7.

28 Innis, The Cod Fisheries, p. ix.

29 This attention to detail by Innis is clear in both <u>The Cod</u> Fisheries and <u>The Fur Trade in Canada</u>.

30 Innis, The Fur Trade in Canada, p. 385.

31 Harold Innis, Empire and Communication (Toronto: University of Toronto Press, 1972, original 1950), pp. 5-6.

32 Innis, The Cod Fisheries, p. 503.

33 Ibid., p. 494.

34 Ibid., p. 483.

35 Daniel Drache, "Staple-ization: A Theory of Canadian Capitalist Development," Imperialism, Nationalism, and Canada, ed. Craig Heron (Toronto: New Hogtown Press, 1977), p. 23.

36 Daniel Drache, "Political Economy," Journal of Canadian Studies, 11, 3 (1976), p. 5.

37 Ibid., pp. 7-8.

38 Girvan has noticed this similarity: "Best and Levitt were able to draw on the fruits of work on 'export-led' growth, based on Latin American and Canadian experience. Levitt's approach owed much to the influence of the Canadian economic historian Harold Innis." N. Girvan, "The Development of Dependency Economics in the Caribbean and Latin America: Review and Comparison," Social and Economic Studies (March, 1973), p. 16.

39 R.T. Naylor, "Dominion of Capital: Canadian and International Investment," <u>Domination</u>, ed. A. Kontos (Toronto: University of Toronto Press, 1975), p. 34.

40 Ibid., p. 44.

41 Wallace Clement, <u>Continental Corporate Power: Economic Elite</u> Linkages between Canada and the United States (Toronto: McClelland and Stewart, 1977), pp. 16-17.

42 Naylor, op. cit., p. 57.

43 Clement, op. cit., p. 17.

44 Drache, "Staple-ization: A Theory of Canadian Capitalist Development," p. 23.

45 An important introduction to political economy of northern Canada is found in K.J. Rea, <u>The Political Economy of Northern Development</u> (Ottawa: Science Council of Canada, 1976), and M. Watkins, ed. <u>Dene Nation: The</u> Colony Within (Toronto: University of Toronto Press, 1977).

46 Rea, op. cit., p. 25.

47 Ibid., p. 30.

48 Perhaps the best documentation of this process is, Justice Thomas Berger, Northern Frontier, Northern Homeland: Report of the MacKenzie Valley Inquiry, I (Ottawa: Ministry of Supply and Service, 1977).

49 Among dependency theorists who apply rigid spatial definitions of centre and periphery is Samir Amin. See Amin, Accumulation on a World Scale, p. 297.

CHAPTER 2 THE ESTABLISHMENT OF A COMMERCIAL FISHING INDUSTRY AND THE DESTRUCTION OF NATIVE FISHERIES

Introduction

A major change in the use of fish resources occurred with the establishment of commercial fishing, that being the production of fish for exchange value. It began with the trading of fish surplus to what was previously produced and consumed by local settlers and natives. Thus, commercial production grew up alongside production for subsistence; however, in very short order, it became the dominant form of production. Additionally, this commercial type of production was not only production for exchange value as opposed to immediate needs, but production for an external market. That is, Manitoba fish were now consumed directly, for the first time, by urban centres in the United States. Prior to this, fish were consumed by small local markets, or by settlers, fur traders, Metis and Indians. That portion of production directed towards the external market expanded rapidly. As a result, the amount of fish available for local needs declined and the fishing efforts of the Indians had to be increased. What is truly remarkable about the first decade of commercial production is the rapidity by which fish stocks were changed. As a result of changes in fish catches by Indians, the later opposed any further development of commercial fishing. An investigation was held which attempted to reconcile the various conflicting interests which were engaged in fishing. Although this investigation may not have altered the process of commercialization of the resource, it did provide some valuable evidence concerning the early impact of commercial fishing.

2.1 The Origin Of A New Staple

The accounts of the Red River settlement indicate that well established fishing communities had grown up at St. Laurent and Totogan (on the White Mud River) on Lake Manitoba, and that settlers from the Red River area made seasonal trips to the fisheries of lakes Winnipeg and Manitoba.¹ (See Map 2.1 for locations.) It appears that petty trading occurred and a group of people became known as fishermen. In 1872, W. Urquhart, when reporting on Manitoba fisheries, recorded that "a large number of whitefish is also brought down from the lake, for



sale at Winnipeg,"² thereby suggesting a local demand. He also wrote that "whitefish are now bringing sixteen (16) shillings (English) per hundred at the places where they are taken."³ This tends to indicate that an exchange was made between fishermen, and the market in Winnipeg, that is a middleman or merchant purchased fish at the fisheries. This would suggest that in the early 1870's a class of fishermen was beginning to emerge and supply a local market with fish.

It is perhaps just coincidence that the first recorded effort at "large" scale commercial fishing occurred in 1872, when the Red River settlement was becoming incorporated with the world economy. A joint stock company, with a sizeable boat and a station located at the Little Saskatchewan River, attempted to supply the Winnipeg market with fresh and salted whitefish.⁴ Apparently, it failed; it is speculated that either the local market was too small for a profitable venture or that fish were readily available from the Red and Assiniboine rivers.⁵ D. Gunn, however, was not pessimistic about the future of the resource: "yet I am confident that fisheries in Lake Winnipeg and Manitoba cannot fail being highly renumerative, if carried on by parties who can command the requisite amount of capital, knowledge and enterprise."⁶ Nonetheless, some data is presented which suggests that fishing for a Winnipeg market emerged in the later half of the 1870's and that a group of people were heavily involved in fishing. (See Table 2.1, anywhere from 300 to 400 men were fishing by that time.) In 1877, the price of fish "rose from five to eight dollars per hundred at all stations," further evidence that a market for fish existed in Winnipeg.

In the 1880's the nature of the fisheries changed, when traders came to exploit the fisheries of Lake Winnipeg on a larger scale. For instance Reid and Clarke, two traders, first started fishing at the south end of Lake Winnipeg in 1881, but soon moved to the fishery off the Little Saskatchewan River.⁸ Census data from the early 1880's (Table 2.2) suggests that a number of men were involved in fishing, and theproduction of whitefish in barrels indicates a fairly large market. The firm, C.W. Gauthier, seems to have started operations in the year 1886.⁹ Reid and Clarke and C.W. Gauthier were referred to as traders, but in fact they also fished, whereas on Lake Manitoba, there were large traders such as Hugh Armstrong who did not fish. The initial phase of

TABLE 2.1

MANITOBA FISHERIES 1876-1877

	FISHING MATERIALS						KINDS AND QUANTITIES OF FISH						
Station	Boats			C 1	11 N	ets	N o. o	ffish					
	No.	Value	Men	No.	Feet	Value	Whitefish	Sturgeon	Gold Eyes	Pike	Coarse	Total Value	
1876	•												
Lake Manitoba													
Cak Point	9	72	ò	52	584	200	4175		7200	2700	4500	\$ 622.75	
St. Laurent	20	160	20	120	1440	600	9500		16000	6000	10000	1395.00	
Rockey Island	4	32	4	32	384	160	2560					128.00	
Big Point	8	64	8	40	480	200	3500		18000	1200	5000	745.00	
West side of Lake	10	80	10	60	720	300	4800		20000	5000	5000	1040.00	
Lake Winnipeg	100	800	200	600	7200	3000	48000	500	60000	3000	37000 ¹	11610.00	
Assiniboine & Red Rivers	200	800	200	600	872	600	1000	100	360000	20000	40000 ^{2*}	15050.00	
					—								
Total	351	2008	451	1504	11680	5120	73535	600	481200	37900	101500	30590.75	
1877													
Lake Manitoba													
Sandy Bay	15	150	20	95	898	332	10000			200	500	835.00	
Eig Point	5	50	5	15	. 142	52	1200			300	600	141.00	
Oak Point	8	80	9	110	700	310	7420		8000	450	1000	825.10	
St. Laurent	19	190	20	133	824	365	12000		10000	1000	1500	1285.00	
Lake Winnipeg	110	830	150	830	7251	2705	80000	520	35000	2500	36000	15375.00	
Assiniboine & Red Rivers	90	720	100	370	1740	620	1200	150	20000	1300	25000	5561.00	
Total	247	2070	304	1553	11555	4384	111820	670	73000	5750	64600	24023.00	

Source: Canada, Sessional Papers, 1877-1878, Annual Reports of Fisheries.

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TABLE 2.2

MANITOBA FISHERIES 1885-1886

District	No. of Boats	No. of Men	Feet of Nets	Barrels of Whitefish	Barrels of Catfish	Barrels of Other fish
Selkirk ¹	4	4	600	-	2	56
$Marquette^2$	36	37	10,050	440	-	506
Pronvencher ³	1	2	1,200	15	9	215
Lisgar ⁴	328	368	257 , 778	3,168	92	4,693
	3 69	411	269,628	3,623	103	5,470

Source: Canada, <u>Census of Manitoba</u>, 1885-1886 (Ottawa: 1887), pp. 152-157.

¹This is not the present community of Selkirk but a district of south western Manitoba.
²Includes communities such as Westbourne near Lake Manitoba.
³Includes communities in south eastern Manitoba.
⁴Includes communities on the Red River (St. Andrews), on Lake Winnipeg (Gimli), and on Lake Manitoba (St. Laurent).

the establishment of a commercial fishing industry involved small firms which obtained fish through trade with settlers and Indians while also engaging in fishing themselves.

The critical difference between the fishing in the early 1870's and 1880's, is that in the later period production began for external markets. In fact, the earliest fish production figures are devoted entirely to reporting the export of fish (Table 2.3). The market was located in the United States and remained there for over the next hundred years. The importance of this external market in the early years is demonstrated by its accelerated development in a short period of time. Although fish were still being retailed in Winnipeg, by 1885 Reid and Clarke exported to the United States 280,000 of their 334,000 pounds of fresh whitefish (83 percent).¹⁰ In 1886, exporters were faced with a tariff and it was reported that "traders, rather than pay this duty on some kinds of fish, sought a local market."¹¹ This strongly suggests that a local market still existed in the mid 1880's. But clearly, the emerging large scale fishing firms were primarily orientated towards external markets. Smaller operators were also affected. In 1886 it was stated that "there are many more fishermen whose catch is small, and who part with their fish either in the local markets or sell them to large dealers who export them to the United States."¹² In this sense, smaller traders and fishermen were drawn into exporting to the American market through the larger trading/fishing companies.

It has been argued that the arrival of the Icelanders provided labour for a commercial fishing industry.¹³ No doubt, Icelanders have been involved with the commercial fishing industry as long as many Manitobans can recall.¹⁴ However, in terms of direct employment, the two dominant fishing/trading companies on Lake Winnipeg (Reid and Clarke Co. and C.W. Gauthier Co.) employed in 1887: 80 white men, 40 'half-breeds' and 285 Indians.¹⁵ In 1889, the revealing comment was made that "most of the nets are supplied by the traders."¹⁶ From the above, it is clear that by the 1880's a transition had occurred in which production shifted from a local market orientation met by a combination of fishermen and small traders to accelerated production for export involving larger companies. The labour was drawn from white, Metis and Indian populations and traders supplied the means for fishing.

	1883		1884		1885		1886		1887		1888	
	Quantity (1bs)	Value (\$)	Quantity (15s)	Value (\$)	Quantity (lbs)	Value (\$)	Quantity (1bs)	.Value (\$)	Quantity (lbs),	Value (\$)	Quantity (lbs)	Value (\$)
Whitefish " (salted)	72,867	3,041	359,000	14,036	759,730	32,500	604,708 224,000	26,745 6,720	841,480 314,500		1,249,109 223,600	
Pike	51,850	1,061	561,833	13,855	670,443	21,877	312,437	8,804	261,089		430,204	
Pickerel	2,400	480			33,515	1,340	126,226	4,888	149,582		142,325	
Tullibee					1,600	80	85,246	1,801	18,736		10,454	
Mixed							152,532	5,392	10,070		7,415	
Total	127,117	4,582	920,833	27.891	1,465,288	55.797	1,505,149	54,350	1.595.457	65.441	2,063,107	86.944

TABLE 2.3 MANITOBA FISH EXFORTED 1883-1888

Source: Canada, Sessional Papers, 1884-1889, Annual Reports of Fisheries.

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2.2 The Decline Of Indian Fishing: Production For Exchange

A consequence of the development of commercial fishing in the 1880's was the decline of the Indian mode of fishing for immediate needs. The earliest record of Indians fishing for exchange occurred in 1881 for the Lake St. Martin fishery, a main spawning ground for the whitefish. The destruction of whitefish was prompted by trade. Indian Inspector McColl recorded in 1881:

> The reckless and improvident destruction of fish by Indians during spawning season, more especially for the manufacture of oil for traffic is gradually exhausting the supply and will eventually deprive them of their principal source of subsistence ... 17

Previously, Indians at St. Martin had made fish oil for lighting homes and to mix with dried fish. Some production for trade had commenced during the 1870's. However, by 1882 "one thousand gallons were manufactured; and sold to traders."¹⁸ In the early 1880's numerous other reports indicated Indians were trading fish on lakes Winnipeg, Manitoba and St. Martin. In 1886, Fisheries Inspector Alex McQueen described the trade as follows: "There were upwards of one hundred Indians engaged in fishing, who traded their fish for flour, bacon, tea, tobacco, twine, clothing &c., supplied from two stores doing a thriving trade in this locality."¹⁹ As with the fur trade, Indians were drawn into the fish trade by the prospect of goods.

Despite these developments, when fishermen/traders first started to penetrate native fisheries, they were not entirely welcome. McColl reported in 1882 that the Little Saskatchewan band made "... loud complaints against David Clarke for wholesale traffic in fish ..."²⁰ The Indian Agent at Beren's River stated in 1884:

> They resent that their fisheries are encroached upon by parties from Winnipeg, who, if allowed to continue the destruction of the whitefish and sturgeon at the present rate, will eventually exhaust the supply and deprive them of their principal source of subsistence.²¹

Two years later however, Indian Agent MacKay lamented that "during the winter many of the Indians caught great numbers of whitefish, which they sold to traders, thus helping to destroy the fisheries and means of subsistence."²² The fact that Indians appeared to oppose commercial fishing by white men, and then, reverted to selling fish to these same traders appears contradictory. However, it must be pointed out that exchange

provided some return and if the Indians themselves were fishing they would have some influence on the rate of harvesting. Nevertheless, Indian Agent H. Martineau for the St. Martin area, reported in 1886: "Fear is entertained by some [Indians] that whitefish will become scarce in consequence of the increasing fishing operations carried on by white traders and others, and the Indians express a desire that some check be placed on them ..."²³ Numerous requests were made by various Indian bands for exclusive fishing reserves.²⁴ Clearly, the natives recognized the importance of fish, and felt that the resource was theirs or at least believed that they had special claim to this resource.

The acquisition of goods, of course, promoted participation in the trade and in 1886 it was reported that at Sandy Bay on Lake Manitoba that: "in the winter time they get a ready sale at good prices for all whitefish and pike ..."²⁵ At Broken Head at the southern end of Lake Winnipeg (1884) trade was vigorous "as the fishing was good, men from Winnipeg came and bought the fish from them at their doors, giving fair prices, they were therefore comparatively comfortable throughout the year."²⁶ The motivation for participating in the fish trade was similar to that of the fur trade, and additionally cash was made available at times (at half the rate of trade goods). In 1888 the impact of trade on the Little Saskatchewan band was characterized as follows:

> Some of the members forming this band are always absent from their reserve at a distance of fifty miles where they make an excellent living by the sale of whitefish ... Those who reside on the reserve do not live in such abundance but their means of livelihood are certainly more certain.²⁷

Population dislocations and general dependence of the Indian were characteristic of the fur trade.²⁸ Additionally, Indians may not have had much choice about participating in the fish trade. Inspector McColl reported in 1884 that the chief at Fairford:

... complained of the restrictions prohibiting the Indians from fishing on the Little Saskatchewan River, whereas speculators from Winnipeg had been scooping and dragging whitefish by thousands daily ... before they ascend to the upper lake and rivers to spawn.²⁹

When Indian agents attempted to prevent commercial fishermen from exploiting the spawning grounds, their jurisdiction was undermined by fishery officers in Winnipeg. Therefore, Indians may have engaged in the fish trade, as one alternative to exclusive exploitation by white fishermen. It appears that Indian's involvement in the fish trade may have been motivated by trade goods, additional income from winter fishing, and some element of participation may have meant some control. This participation by Indians may have been a contradiction to their long-term interests (as in the fur trade).³⁰ Quite possibly there was no alternative to participating, aside from sitting on the banks and watching white fishermen scooping up fish.

In any event, in 1881, Indian Affairs officials reported:

The Agent reports to the north of Beren's River the Indians were able to catch a good number of fish, but that south of that locality very few whitefish were captured, and that in fact the portion of Lake Winnipeg extending south of Rabbit Point has almost depleted of whitefish.³¹

In 1889 it was reported that "whitefish are numerous north of Beren's River but southward there are very few taken," and that "the Indians are becoming much alarmed at the depletion of whitefish in Lake Winnipeg."³² It was also pointed out that "they however, obtain other smaller fish at all the reserves."³³ Commercial fishing at this time was specie specific (whitefish), and the fact that other fish could still be obtained strong-ly indicates that overfishing and not some other intervening factor was responsible for declining returns of whitefish. In 1890 it was reported that fishing was poor at Lake St. Martin, Fairford and Little Saskatchewan River and south of Beren's River.³⁴ In 1890, at the reserves at the south end of the lake it was recorded that:

Last year, during the fall fisheries, although some of the Indians had as many as twenty nets of thirty fathoms each in length, they only caught from one hundred to eight hundred apiece of small whitefish; whereas, the previous year they caught with two nets of equal length from ten thousand to twenty thousand each for their winter's supply, and during my inspection of the reserves in the first week of October last scarcely any whitefish were caught in the southern part of the lake.³⁵

In short, with a ten fold increase in nets, there was a decrease in catch by about 35 fold.

By the late 1880's the Indians and Indian agents were reporting serious declines in whitefish catches at a number of reserves. Declining productivity led to a breakdown in native fisheries that reached crisis

proportions in the late 1880's. In 1890 the Indians' views on this problem were presented to Samuel Wilmot of the Fisheries Branch during an Indian council meeting at the Little Saskatchewan River. The Indians made Wilmot aware of the social disruption caused by the collapse of native subsistence fishing and the uneven return of income associated with commercial fishing. They stated:

> [We] can't catch enough whitefish for our families up river any more; all caught in mouth of river and in bay by white men traders for freezers. In old time plenty fish go up river and into St. Martin's; could then catch plenty fish for families all along banks of river with small scoop nets, easy, but now can't get fish that way anyhow--fish too scarce. ... but white men must be stopped killing all fish with big nets at mouth of river and bay. Some young Indians want to work for freezer men to get money and spend it; don't know what way; but old Indians, squaws and children get no good, no work, no fish. Indians want big fish traders kept away from mouth river and bay with big steamboat fishing; let trader fish in big water out in lake, where Indian can't go with small canoe. Young men and boy Indian get some good, but old men and families get nothing to make up for great loss of winter food, which came up river very plenty old time before. Not much whitefish caught any time before September; very plenty after that in old time, before white man kill so many ten thousands at mouth of river in September and October. Indians can't get fish plenty any more through ice; got too scarce.³⁶

Older Indians, women and children, who were not involved in the wage labour, could no longer obtain fish with the same effort.

Those associated with the Department of Indian Affairs noted other ill effects of the commercial fisheries. McColl reported in 1889:

Instead of the Indians being benefited by the fisheries, I find the very opposite to be invariably the case, for not only is the supply of fish, upon which they principally depend for subsistence becoming rapidly exhausted, but also the general condition of the Indians within this agency is getting apparently worse every year. Since the commencement of those fisheries their reserves are not properly cultivated, their gardens are frequently neglected and their houses often deserted. At the approach of winter, when the fishing season is over, they return to their homes empty-handed and heavyhearted, to wander about in search of food to keep themselves and families from starving.³⁷

Ultimately, the penetration by commercial fishing of what had been previously mainly a stable native subsistence fishery represented relative instability and longterm insecurity for Indians. Additionally, it was reported that the traders realized fifty times more for the fish then they paid the Indians.³⁸ Clearly there is an element of unequal exchange as indicated in the markup that occurred after the exchange between the trader and Indian. Added to this is the distraction from the agricultural development of reserves. The underdevelopment of native communities was conditioned, in part, by the development of a commercial fishery.

2.3 Opposition To Production For Exchange And Depletion

The prospect of depletion had been foreseen by Indians. Moreover, the social problems attendent with that depletion had also been foreseen. In fact, Inspector of Fisheries, McQueen stated in 1885:

> A supply to foreign markets, from our by no means inexhaustible lakes, would in a few years, so deplete them that a great source of food supply for our present inhabitants and incoming settlers would be practically destroyed. The importance of the fisheries, as a source for food supply for the Indian population, can hardly be anticipated.³⁹

The St. Peter's band of Indians were also aware of this problem, as indicated in 1885:

> The Indians complain that the exportation of fish to the United States is carried on so extensively, especially from Winnipeg and Manitoba Lakes, that unless restricted to Canadian consumption one of their principal sources of subsistence will ultimately become exhausted ...⁴⁰

In this instance, both fisheries inspectors and Indians anticipated that shortage would develop if production was orientated towards external markets. From the start of commercial fishing a distinction was made between production for local needs and production for an external market.

By the end of the 1880's, fishing Inspector McQueen changed his position to support commercial fishing and attempted to temper the impact of those who were concerned about the rate of exploitation of the fishing companies. McQueen rejected the claim that the decline of fish populations in the south end of Lake Winnipeg was related to the commercial companies. McQueen argued that commercial companies never really fished in the south end of Lake Winnipeg. He argued that the lakes were large enough to support commercial fishing. ⁴¹ In 1889, McQueen also stated that "fully two thousand people directly and indirectly, have found this industry a means of assisting them to earn a livelihood.⁴² This statement clearly reflects

the degree to which commercial fishing established an employment dependency amongst people who had previously used fish for their own needs. Now they were dependent upon the income that commercial fishing provided by exporting production to a foreign market.

Nonetheless opposition to commercial fishing, especially by Indians or their agents, mounted. Indian fishing was reported to be failing while commercial fishing was expanding.⁴³ In 1889 McColl emphasized that "At every Indian council meeting I attended ... eloquent and pathetic appeals for assistance to prevent the destruction of their fisheries before they would be irretrievably ruined."⁴⁴ Although the commercial catches in the late 1880's proceeded the peak period of production, this does not mean that depletion or overfishing was not occurring. Indian fisheries were failing in part because the commercial fishing industry was better equipped (steam tugs). ⁴⁵ Commercial fishing was interested primarily in whitefish, as a result, waste was the outcome. McColl documented this practice in 1888:

In consequence of the enormous quantities of whitefish exported annually from Lakes Winnipeg and Manitoba to the United States and the wanton destruction of other varieties of fish which are caught in large numbers along with the others in the nets and dumped into huge piles on the shores in the vicinities of the fisheries and left there to putrefy \dots ⁴⁶

Similarly, during this period J. Begin, with the North West Mounted Police at Grand Rapids, reported that of 10,000 pounds of fish that were landed in one day only 4,000 were fit for the market.⁴⁷ In 1887, in the area of the Little Saskatchewan River the fishing overseer reported that coarse fish were not kept by the fishing companies.⁴⁸ (See Map 2.2.) Thus, part of the explanation of the decline of fish stock relates to the waste and spoilage which were central to the commercial mode of fishing. Other evidence for resource depletion, aside from the number of fish caught, was reported. Muckle observed:

> More whitefish were caught in the Winnipeg River, Fort Alexander Bay and at the mouth of the Red River last fall, than has been the case for some years past, ... These whitefish were nothing like the old Lake Winnipeg whitefish, being small, thin, flabby and seldom weigh three pounds.⁴⁹

Not only had the quantity declined but the quality was reduced in the process. McColl also pointed out that the continual movement northward of


the operations of fish companies was additional proof that overfishing was occurring.⁵⁰ Those associated with the administration of Indians and the Indians themselves desired that some control be placed over commercial fishing. Perhaps the most cogent argument for the need of some kind of an investigation is recorded in this statement:

... that the apprehension of our Indian population of the destruction of their valuable fisheries upon which they chiefly depend for subsistence is not unfounded and that unless something is done to avert the impending calamity these self-supporting Indians of this superintendency will become as destitute and dependent upon the Government for support as their kindred in the North-West Territories have been since the disappearance of the buffalo.⁵¹

In the late 1880's the Indians were considered to be self-sufficient and fish were seen to be an important resource upon which this self-support was based. Fishing was considered to be a substitute for government support (welfare). The arguments concerning depletion could not be ignored any longer and in 1890 Samual Wilmot from the Fisheries Branch in Ottawa was sent to Manitoba to investigate.

2.4 Wilmot's Investigation: A Pluralistic Solution To Social Conflicts In the summer of 1890 Samuel Wilmot investigated the fishing conditions on Lake Winnipeg. The decision to hold the investigation was the result of pressure from Indians and Indian agents and "prominent officials Manitoba [who] also resent that Lake Winnipeg and leading citizens of is undergoing a falling off in many localities," and whose position was that "means should be instituted to stay this too rapid destruction of fish by jurisdicious regulations, which whilst protecting the fish, will not too seriously interfere with the fishing industries of the country."⁵² The arguments of the fishing companies rested largely on a comparison between the fishing potential of Lake Winnipeg and the rate of exploitation in the Great Lakes.⁵³ There was a similarity of interests and positions between the fishing companies, the Winnipeg Board of Trade and the local fisheries branch.⁵⁴ Wilmot largely viewed the problem of over exploitation as being limited to areas where whitefish congregated prior to spawning, and basically agreed with the Indians that "there is a gradual but steady depletion of the whitefish product of Lake Winnipeg going on, from the effects of the present system of fishing in certain parts of the Lake."⁵⁵ Apparently, the fish companies generally began the season fishing in the

north end of the lake, and then, at the end of August, moved their nets to the entrance of the Little Saskatchewan River. This, of course, prevented the passage of whitefish to the spawning grounds of Lake St. Martin.⁵⁶ Hence, Wilmot recommended closing off Sturgeon Bay (mouth of Little Saskatchewan River) and other parts of the lake to commercial fishing. Wilmot stated on no uncertain terms, "commercial fishing of any description should be wholly excluded from this bay [Sturgeon Bay]."⁵⁷

One aspect of the state's effort to resolve the conflict between Indians and settlers with the fishing companies, was a pluralistic harmonizing approach. Wilmot outlined this strategy thereby:

... that the Government should meet this subject in the spirit of reciprocity; as between the requirements of the Indians, the settler and the fish trader each have their rights and are entitled to full consideration as inhabitants of the country. 58

The effort by the state to harmonize the conflicts between antagonistic elements of the fishing industry is also characteristic of later periods. In this instance, Wilmot was agreeable to providing the Indians with an exclusive fishing grounds. (To a certain extent the restrictions placed upon where commercial operators could fish was a step towards this end.) On the other hand, when asked to report on the advisability of providing the Indian bands with more capital to fish he commented:

It would be undesirable that Indians should be supplied with large boats and longer nets in order to fish in open or deeper parts of the lake. If the Indians desire to fish in waters outside their reserves; or other waters set apart for them, they place themselves in competition with other fishermen, and should therefore make their own provision for such outside fishing.⁵⁹

Such a recommendation provided the basis of polarization between Indian fishermen and the American financed commercial companies. The control over capital would eventually determine who would control the fish resources.

The extent to which commercial companies were responsible for depletion is not easily quantified. Nevertheless, Wilmot strongly concluded that: "... if the improvident system of commercial fishing practised by fishing and trading corporations be allowed to prevail, as at present, the whitefish wealth of the lakes of the North-West will soon become exhausted."⁶⁰ In fact, depletion in the absolute sense that whitefish would become extinct was probably not the immediate problem. The more capital intensive fishing companies were not facing this prospect. However, Indians had limited access and ownership of technology (capital) and as such could not move to new fishing grounds. The companies, on the other hand, equipped with steam powered tugs could move to new fishing grounds further out on the lake and to the north end of the lake. Map 2.2 indicates the importance of whitefish at the north end of the lake. Thus declining production had more of an economic and social effect since the Indian's available technology failed to yield the fish in the same quantity as previously. The prospects of depletion in the late 1880's and early 1890's contrasted with W. Urquahart's impression some twenty years earlier:

> Yet nowhere, not even in those waters where the whitefish are most largely taken is there any sensible diminution in the supply. In some places in Lake Winnipeg, indeed, which have been fished year after year it has been found that the whitefish shifted their spawning grounds; but in no lake or river of the North West do I hear that they are becoming scarce, or that they are more difficult to obtain than they were years ago.⁶¹

The government's attempt to accommodate all of the various interests in a period, which marked the dominance of commercial use of fish over subsistence use, provided some limited protection to Indians. Some of Wilmot's suggestions became regulations (a commercial and domestic licensing system, restrictions of where commercial companies could operate). Although Wilmot attempted to regulate the fishing industry, and perhaps this may have aided Indians and settlers somewhat, he could not stop the process of commercialization of this resource.

Summary

The growth of a commercial fishing industry was conditioned by the demands of the metropolitan market. Prior to the establishment of a commercial fishing industry various fishes had been exploited by the Metis, treaty Indians and settlers. The penetration of a commercial fishery began with small firms who obtained fish from Indians and settlers through trade. On lakes Winnipeg and St. Martin Indians were rapidly drawn into a process where their efforts were directed towards production for commercial firms and an external market instead of production for direct utility. Assessments by Indian agents during the 1880's suggest that Indian involvement in commercial fishing provided little aside from trade goods and wages.

In fact it promoted an uneven development by distracting Indians from reserve gardening and related agricultural development. Moreover the commercial fishing of native fisheries challenged the native access to fish resources. Concern over the failure of native fisheries resulted in the first investigation of the industry. Wilmot's recommendations, while aspiring to maintain some fish resources for settlers and Indians, really attempted to harmonize the conflicts between commercial fishing and production for direct utility. The outcome did not restrict the development of this new staple. Notes and References

- 1 C.S.P., 1875, Fisheries, VIII, No. 5, Appendix 21, pp. 172-173.
- 2 C.S.P., 1873, Fisheries, VI, No. 8, Appendix T, p. 194.
- 3 Ibid.
- 4 C.S.P., 1876, Fisheries, VIII, No. 8, Appendix 21, p. 225.

5 It is perhaps that the cost of whitefish from the Little Saskatchewan River could not compete with whitefish from the south end of Lake Winnipeg and not the size of a local market that resulted in the failure of this first commercial venture. Judson has also stated that fish in the Red and Assiniboine rivers would limit the success of a local market. Thomas Andrew Judson, "The Freshwater Commercial Fishing Industry of Western Canada," (unpublished Ph.D. thesis, University of Toronto, 1961), p. 24. However, it should be realized that the Red and Assiniboine rivers were never important suppliers of whitefish.

- 6 C.S.P., 1876, Fisheries, VIII, No. 8, Appendix No. 21, p. 225.
- 7 C.S.P., 1878, Fisheries, IX, No. 1, Appendix No. 19, p. 309.
- 8 C.S.P., 1890, Fisheries, XXIII, No. 17, Appendix No. 8, p. 234.
- 9 C.S.P., 1887, Fisheries, XX, No. 16, Appendix No. 9, p. 311.
- 10 C.S.P., 1886, Fisheries, XIX, No. 11, pp. 331-332
- 11 C.S.P., 1887, Fisheries, XX, No. 16, Appendix No. 9, p. 313.
- 12 Ibid., p. 312.
- 13 Judson, op. cit., p. 26.

14 Barbour stated "the Icelandic settlers had come to Lake Winnipeg in the years 1873 to 1880 and these together with the eastern fishermen insured an ample supply of experience." A.S. Barbour, "A Brief History of Manitoba Fisheries," <u>Papers Read Before the Historical and Scientific</u> Society of Manitoba, Series III, No. 12, (1957), p. 42.

- 15 C.S.P., 1888, Fisheries, XXI, No. 6, Appendix No. 9, p. 307.
- 16 C.S.P., 1890, Fisheries, XXIII, No. 17, Appendix No. 8, p. 241.
- 17 C.S.P., 1882, Indian Affairs, XV, No. 6, p. 88.
- 18 C.S.P., 1883, Indian Affairs, XVI, No. 4, p. 150.
- 19 C.S.P., 1887, Fisheries, XX, No. 16, Appendix No. 9, p. 318.

20 C.S.P., 1884, Indian Affairs, XVII, No. 4, p. 144. Additionally it was reported in 1885 that "large fisheries are carried on at Dog Head, and the Indians everywhere protest strongly against this wholesale slaughtering one of the principal source of their living." C.S.P., 1886, Indian Affairs, XIX, No. 4, p. 132.

21 C.S.P., 1885, Indian Affairs, XVIII, No. 3, p. 129.

22 C.S.P., 1887, Indian Affairs, XX, No. 6, p. 79.

23 Ibid., p. 59

24 C.S.P., 1888, Indian Affairs, XXI, No. 15, p. 54.

25 C.S.P., 1886, Indian Affairs, XIX, No. 4, p. 50.

26 Similarly the prospect of earning money from fishing and therefore a 'higher' standard of living was contingent upon the demand for fish, thus in 1899 it was recorded: "last winter--although it was very severe--owing to the high price paid to fish, the Indians lived better than for several years. This was particularly noticeable at Water Hen River and Ebb and Flow Reserves: an inspection of their homes disclosed many of the comforts of life in the shape of stoves, clocks, tableware, clothing, harness, &c., all new, and made from last winter fishing." C.S.P., 1900, Indian Affairs, XXXIV, No. 14, p. 95.

27 C.S.P., 1889, Indian Affairs, XXII, No. 16, p. 51.

28 See Arthur Ray, <u>The Indians in the Fur Trade</u> (Toronto: University of Toronto Press, 1974) and Russ Rothney, "Mercantile Capital and the Livelihood of the Residents of the Hudson Bay Basin" (unpublished Masters Thesis, Winnipeg: University of Manitoba, 1975).

29 C.S.P., 1884, Indian Affairs, XVII, No. 4, p. 144.

30 As in the fur trade the fish trade promoted divisions: it was recorded that: "the Little Saskatchewan band appears to be divided into two sections, viz, residents upon the reserve and non-residents, the latter being more numerous. They devote their time to catching whitefish; large numbers of which are secured by them at the mouth of the Little Saskatchewan, near Lake Winnipeg, and the fish are sold by them on the spot to fish dealers as soon as caught." C.S.P., 1888, Indian Affairs, XXI, No. 15, p. xlvii.

31 C.S.P., 1889, Indian Affairs, XXII, No. 16, p. liii.

32 C.S.P., 1890, Indian Affairs, XXIII, No. 12, p. 310.

33 <u>Ibid</u>. An indication of changes to fish populations is a decline in the size of fish, Indian Agent Muckle reported that "I observe that all fish in the southern part of Lake Winnipeg, with the exception of sturgeon, are smaller than they used to be, and the Indians at the mouth of the Red River had, in consequence, to make the mesh of their nets smaller." C.S.P., 1887, Indian Affairs, XX, No. 6, p. 49. Also the substitution of one fish for another indicates depletion. In 1886 it was reported for Fort Alexander that only 20,000 whitefish were caught, but "they madeup their catch, however, in tulippies [sic], a fish somewhat like a whitefish, but smaller, of which they caught over 90,000." Ibid., p. 50.

34 C.S.P., 1891, Indian Affairs, XXIV, No. 18, p. 33.

35 Ibid., p. 199.

36 Samuel Wilmot, Special Report on the Preservation of Whitefish Fisheries of Lake Winnipeg, C.S.P., 1891, Fisheries, XXIV, No. 8, Appendix No. 3, p. 58.

37 C.S.P., 1890, Indian Affairs, XXIII, No. 12, pp. 177-178.

38 Ibid.

39 C.S.P., 1885, Fisheries, XVIII, No. 9, p. 298.

40 C.S.P., 1886, Indian Affairs, XIX, No. 4, p. 128.

41 C.S.P., 1890, Fisheries, XXIII, No. 17, Appendix No. 8, p. 233.

42 C.S.P., 1890, Fisheries, XXIII, No. 17, Appendix No. 8, p. 234.

43 C.S.P., 1890, Indian Affairs, XXIII, No. 12, p. 176.

- 44 Ibid.
- 45 Ibid.
- 46 C.S.P., 1889, Indian Affairs, XXIII, No. 16, p. 160.

47 Judson, op. cit., p. 32.

48 C.S.P., 1888, Fisheries, XXI, No. 6, Appendix No. 9, p. 302.

49 C.S.P., 1890, Indian Affairs, XXIII, No. 12, p. 49.

50 C.S.P., 1891, Indian Affairs, XXIV, No. 18, p. 202. Additional evidence of waste by fish companies came during a Royal Commission of 1910 in which Capt. Robinson admitted "Oh yes, the first fifteen years fishing was a tremendous slaughter, but during the last six or seven years they are recovering, there has been no slaughter, no waste." P.A.C., RG-23, Vol. 366, 3216 (3).

51 C.S.P., 1889, Indian Affairs, XXII, No. 16, p. 160.

52 Wilmot, op. cit., p. 56.

- 53 Ibid.
- 54 Judson, op. cit., pp. 35-36.
- 55 Wilmot, <u>op</u>. <u>cit</u>., p. 61.
- 56 Ibid., p. 57.
- 57 Ibid., p. 60.
- 58 Wilmot, op. cit., p. 56.
- 59 <u>Ibid</u>., p. 62.
- 60 Wilmot, op. cit., p. 62.
- 61 C.S.P., 1873, Fisheries, XI, No. 8, Appendix T, p. 194.

CHAPTER 3 THE CONSOLIDATION OF COMMERCIAL FISHING 1890-1910

Introduction

In the 1890's the fishing industry became increasingly capital intensive. For commercial production to be profitable, it was necessary to increase production and this meant the exploitation of more distant fisheries such as the north end of Lake Winnipeg and the Saskatchewan and Nelson rivers. As fishing expanded more capital and effort were required. Not only did capital investment in the industry increase but the ownership and organization of this capital became more concentrated. Since this increased capitalization and resulting increased production was oriented towards the external U.S. market it favoured the penetration of American capital. Concomitantly, local marketing of Manitoba fish was reduced. Not surprisingly, then, the development of this industry--that is the expanded development of a commercial fishing industry, renewed the fear of depletion. The consolidation of a commercial fishing industry was largely conditioned by the needs of the metropolitan economy. Efforts by the government, through investigation and regulation, did not alter the various social crises that this staple production brought about.

3.1 Aftermath Of The Breakdown Of Native Fisheries

3.1.1 Expanded Production 1891-1904

An examination of fish production data for the years 1891 to 1904 (Figures 3.1 and 3.2) suggests that the fear of depletion in the late 1880's may have been premature, or alternatively the regulations on commercial fishing instituted by the Fisheries Branch and the establishment of a hatchery at Selkirk (1893), may have put the industry on a sustained yield basis. However, realizing that these figures are at best crude in their absolute value, and considering that their only real value may be as clues to relative changes from year to year, a closer examination of the specifics of production and the forces of production is required.¹ Data on production are presented by species and lakes in order to provide a more accurate indication of the relative strengths of fish stocks (Figures 3.3 to 3.8). Used in conjunction with Maps 3.1 to 3.3, the spatial aspects of production figures indicates change. Lake Winnipeg clearly had the major fishery (Figure 3.3).

The expanded production of the 1880's was encouraged by the



FIGURE 3.1 ANNUAL PRODUCTION, MANITOBA, BY SELECT SPECIES, 1884-1910

Source: Canada, Sessional Papers, Fisheries.



FIGURE 3.2 ANNUAL PRODUCTION OF MINOR FISH SPECIES, MANITOBA , $1884-1910^1$

Source: Canada, Sessional Papers, Fisheries.

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¹The 1900 figure is the peak of sturgeon production during the entire history of commercial fishing in Manitoba. Note that goldeye increases in a period (1904-1908) when all other species were declining.





Source: Canada, Sessional Papers, Fisheries.

¹In 1905 Lake Manitoba was closed to summer fishing and in 1906 Lake Winnipegosis was closed to summer fishing.



FIGURE 3.4 ANNUAL PRODUCTION FOR LAKE WINNIPEG, BY SELECT SPECIES, 1886-1910

Source: Canada, Sessional Papers, Fisheries.





Source: Canada, Sessional Papers, Fisheries.

¹Note in the 1890's whitefish, pickerel and pike are relative similar until the intensification of commercial fishing, after which whitefish ceases to be significant. Summer fishing was closed on Lake Manitoba in 1905.



¹Note the rapid expansion of commercial fishing from 1896, however pickerel production surpasses whitefish in a few short years. In 1906 Lake Winnipegosis was closed to summer fishing.



FIGURE 3.8 ANNUAL PRODUCTION, NORTHERN MANITOBA, BY SELECT SPECIES, 1900-1910¹



¹Note the increase in home consumption probably reflects a change in statistical recording.

I.







Winnipeg Board of Trade. In 1888, even the United States Consul at Winnipeg spoke of the importance of this commodity to the potential U.S. markets.² The positive outlook of the industry was well articulated by Fisheries Inspector McQueen who stated: "taking it altogether it is safe to say that fishing will in a few years be second only to farming in Manitoba ... "³ McQueen was determined to argue that:

The fishing industry in Manitoba is growing steadily in importance and if not hampered too much by unnecessary restrictions, promises to develop into one of the leading industries of the provinces. ... The trade is now affording employment to a large number of people in winter, who would probably be idle [otherwise]...⁴

This enthusiastic perspective was rooted in the earlier period of production and articulated by the state regulatory agency. This position was repeated by the new Fisheries Inspector La Touche Tupper: "While the resources of the lake should be developed as much as possible ... I have no fear of the lake being injured by commercial fishing as carried on now"⁵ At this same point Tupper argued that over-fishing could be prevented by restricting the entry of any new firms. This, of course, would promote conditions for monopoly. However, with the economic depression in the mid 1890's it became difficult to sell Manitoba fish at profitable prices. Hence, the problem was no longer simply a problem of production, but one of disposal. As the fisheries Inspector observed in 1896:

I am convinced more fishing might safely be allowed in the north end of the lake, but [I] certainly would not advise its extension until a market could be found for more than what is taken now. It is not now a question of the quantity to be safely taken without depletion, it is a question of only catching what can profitably be marketed.⁶

It is also suggesting that a local market would not support a rapid expansion of production.

Figure 3.1 shows that fish production in Manitoba expanded in the early 1890's, dropped in the late 1890's, and increased relatively rapidly after 1899. A detailed examination of the data and other sources is necessary to determine the factors that are responsible for these changes.

Between 1899 and 1904, whitefish production increased, and peaked in 1904 (Figure 3.1). This trend suggests that depletion of fish stocks had not yet occurred. Similarly, pickerel catches grew very rapidly after 1900 and surpassed whitefish and although tullibee and goldeye fisheries never reached the production levels in this period of those for whitefish and pickerel, they too were exploited more intensively (see Figure 3.2). The category mixed fish (Figure 3.1) appears to be comprised of a group of unsorted fish, which at times may include the commercial fishes (whitefish, pickerel), but generally included coarse fish and fish that did not enter into commercial trade. Home consumption again blurs the actual species production and it represents an estimate of fish eaten by fishermen, settlers and Indians. Home consumption also represents noncommercial production.

Figures 3.4 and 3.5 indicates the production of various species on Lake Winnipeg. In the 1890's whitefish yields were dominant. However, in relative terms pickerel production increased after 1899. Whitefish production declined after 1904 while pickerel yields peaked in 1906. Sturgeon production on Lake Winnipeg increased rapidly but peaked in 1900 and declined afterwards. Tullibee production also increased during this period (Figure 3.5).

Figure 3.6 shows the catches of whitefish parallel those of pike, pickerel and mixed fish. In the late 1890's a decline in yields occurred. However production increased in the early 1900's. After 1900 the Lake Manitoba fishery demonstrated a capacity to support relatively higher yields of pike and pickerel.

Figure 3.7 indicates production on Lake Winnipegosis, which was not commercially exploited as early as lakes Winnipeg and Manitoba. In the late 1890's with the drop of whitefish production on Lake Manitoba and to a certain extent on Lake Winnipeg, Lake Winnipegosis was brought into production. Fishermen were encouraged to migrate to Lake Winnipegosis. In 1899 Lake Winnipegosis fishermen were paid 2½ cents per pound, considerably higher than Lake Winnipeg.⁷ (Whereas on Lake Winnipeg fishermen were paid 2½ cents per fish.) Additionally, pickerel yields surpassed whitefish after 1902.

At the turn of the century, records indicate that commercial production was pushed north into the Lower Saskatchewan drainage system. Sturgeon was the initial interest for commercial fishing and in 1897 a great many sturgeon were brought down from Cedar Lake through Winnipegosis or Grand Rapids.⁸ Also, production was expanded up into the Nelson River, chiefly for sturgeon, and by 1903 commercial production had reached up to

Sipiwesk.⁹ Figure 3.8 indicates that the industry was still in an expansive state in Northern Manitoba. Winter production was feasible by the use of horse freight teams whereby fish were hauled to the nearest railroad station.¹⁰ Whitefish production from Northern Manitoba peaked in 1905 when yields had declined on Lake Winnipegosis.

Maps 3.1-3.3 show the spatial character of fish yields by species in the 1890's. The decline of whitefish production from the southern portion of Lake Winnipeg is suggested by these maps. Additionally, the importance of Lake Winnipegosis fishery is indicated in 1899.

3.1.2 Capitalization, Oligopoly, And External Control

The expanded production from the 1890's was achieved by a similarly rapid capitalization process. Figures 3.9 and 3.10 demonstrate the growth of capital in the Manitoba fishing industry. Much of this is concentrated on Lake Winnipeg, however, steam tugs and fish stations--signs of capital investment--were eventually part of the process of fishing on lakes Manitoba and Winnipegosis. Additionally, tugs were used to haul fish out of the Lower Saskatchewan and Nelson river systems. Fishing on the north end of Lake Winnipeg was more costly than in the south. Consequently, capital became increasingly concentrated in the commercial fishing sector as opposed to the individual fisherman fishing under a domestic licence.

Figure 3.11 is a reconstruction of the development of commercial fishing companies on Lake Winnipeg, based on data from the Canadian Sessional Papers (Annual Reports of the Department of Indian Affairs and Fisheries Branch), public records of the Fisheries Branch located in the Public Archives of Canada and various secondary sources. Clearly, the trend towards a small number of firms (oligopoly) is the dominant characteristic of the period. Records of the numerous small traders become scant suggesting they were unable to continue as independent fishermen/ traders. A formal monopoly is achieved in 1898 with the establishment of the Dominion Fish Company operated in Manitoba by Captain Wm. Robinson.¹¹ Thus, by 1899, the capital employed on Lake Winnipeg totalled 88,263 dollars and 80,610 dollars can be identified with the commercial firms.¹² In the same year, Lake Winnipeg produced 1,997,520 pounds of whitefish and 1,975,020 pounds (98.8 percent) were caught by commercial companies.¹³ On Lake Manitoba a similar process occurred with small traders being re-





¹Note that while steam tugs and shore installations are the major investments, this is more evident on Lake Winnipeg.



FIGURE 3.10 CAPITAL INVESTMENTS, BY LAKE, 1885-1910¹

Source: Canada, Sessional Papers, Fisheries.

¹The total dominance of Lake Winnipeg is clear in this period.

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placed by Hugh Armstrong (eventually Armstrong Trading Company). Also this process extended from Lake Winnipegosis to the Lower Saskatchewan River with Captain Coffey and Merritts' fishing activities.

Figure 3.12 demonstrates that the rate of capital investment on Lake Winnipeg increased from 1892 onwards and increased momentum after 1900 (see Figure 3.10). Prior to 1892 the spread between the various components of capital--nets, vessels (steam tugs, barges), plant (wharves, ice houses, freezers) and boats was not great. However, the trend towards greater and greater investment in vessels and plants in the 1890's indicated the increasingly capitalist nature of the fishing industry. To a certain extent, the growing demands for capital on Lake Winnipeg were the result of the great distances that had to be travelled to reach the fisheries. Furthermore the exporting of fresh fish necessitated the development of cold storage facilities. Steam tugs were used with sail boats to facilitate their movement to the fishing grounds. Eventually (1906), the value of stations surpassed that of vessels.

The level of capital investments for lakes Manitoba and Winnipegosis is established in Figure 3.10 (see also Figures 3.15 and 3.16). The total investment of capital in these lakes is far less than in Lake Winnipeg, although the investment of capital on Lake Winnipegosis achieves higher levels than Lake Manitoba. In both these lakes, gill nets are a key component of capital. When comparing lakes Winnipegosis and Manitoba with Lake Winnipeg, it is apparent that intensive capital investment occurred where the greatest concentrations of whitefish were found, such as in the north end of Lake Winnipeg. Not surprisingly, smaller populations are exploited by considerably smaller portions of capital. Nonetheless, the production from these smaller fisheries finds its way into the commercial sphere of exchange.

Some information concerning the early leading capitalists of the fishing industry reveals certain structural aspects of the industry. Knox has stated that Reid, Clarke and C.W. Gauthier were all Georgian Bay Fishermen.¹⁴ More interesting are the experiences of Peter McArthur and Capt. Wm. Robinson who were for a long time involved in various staple industries of the Interlake region of Manitoba.¹⁵ Both McArthur and Capt. Wm. Robinson participated in steam boating with the North West Transportation Company. As well they participated in the lumbering industry of the Interlake. Fishing proved to be a stable venture for Robinson, and he remained involved in



Source: Canada, Sessional Papers, Fisheries.

 $^{^{1}\}ensuremath{\text{The}}$ dominant investments are made in steam tugs and shore installations.

the industry for decades. Acording to Barris:

Methodically, William Robinson worked his way up both lakeshores buying out the independent fishing interests and establishing a steam boat freighter system to relay fresh fish to new freezing plants at Selkirk. Similarly, the Robinson Lumber Company bought out weaker timber business adjacent to Lake Winnipeg and initiated a lucrative market steamboating lumber south to railway contractors ...¹⁶

It is not surprising that Robinson was known as the 'Fish King'. Apparently, Robinson's start in fishing began with his purchase of the plant of Reid and Clarke and Company. Eventually, as Figure 3.11 describes, Robinson bought out the firms of Reid and Tait, Manitoba Fish Company, Selkirk Fish Company and Sigurdson (in 1898). These early western Canadian capitalists, such as Robinson and McArthur, were orientated towards the extraction and transportation of staples (lumber, fish). Their transportation mode, the steamboat, left them out of the wheatboom, as the eastern Canadian capitalists controlled the Canadian Pacific Railroad. Steamboats, however, served the transportation needs of Manitoba's interlake and the north. Robinson, then, tended to dominate the fishing of Lake Winnipeg, while McArthur developed the lumber resources of Lake Manitoba and Lake Winnipegosis.¹⁷

Capitalization facilitated the rapid expansion of production for the U.S. market and shaped the pattern of commercial firms. Similarly, the organization of these firms can only be understood if the influences of U.S. financing are examined. The fishing industry was the first industry in Manitoba to be penetrated by U.S. capital. In 1959, Gundmundur Solmundson, having fished in Lake Winnipeg for 70 years stated his opinion about the fishing companies, "it [is] all I think Booth behind everything."¹⁸ In 1891, Muckle commented that "the Indians agents are deserving of the everlasting gratitude of the Indians for their faithfulness in reporting to the Department the improvident destruction of their fisheries by American fishermen, or their accredited agents ... "¹⁹ Secondary sources on the fishing industry also mention the American influence. Barris, for instance, discussed the situation on Lake Winnipegosis, (1890's): "the Booth Fish Company had gained control of the richest fishing grounds, had established a host of fish camps across the north end of the lake."²⁰ Barbour maintained that the Armstrong Trading Company "... in association with Booth Fisheries was instrumental in opening up a large portion of the Province to commercial fishing."²¹ Judson's academic treatment of the industry maintained that Gauthier and Company "whose very close connections with a Detroit company provided financial resources for expansion."²² Additionally, Judson perceived the importance of trade on capitalization: "Associated with increased shipment of fish south to such markets as Detroit, Buffalo and Chicago, there was a flow of capital in the opposite direction. Accompanying these funds came control by U.S. dealers."²³

Unfortunately, none of these writers have presented little more than common knowledge concerning this penetration of U.S. capital. Yet, there is evidence to document the influence and penetration of American capital that has not been previously presented. For instance, in 1893 and 1894 it was apparent that some firms operating on Lake Winnipeg were avoiding U.S. customs duties of three quarters of a cent per pound on Manitoba fish by claiming it to be "American caught fish". Firms like the Manitoba Fish Company and Wm. Robinson evaded this duty by signing affidavits to the effect that:

> They are the products of American Fisheries, or that they have been caught in the fresh waters of Canada by persons using American vessels, with American nets or other devices owned solely by citizens of the Unites States of America at the time the said fish were so caught.²⁴

Thus, what appeared to be American ownership of firms operating in Canada, not only facilitated the production of fish but also made entry into the American market cheaper. In fact, it appears that the A.G. Booth Packing Company of Chicago sent an experienced manager to facilitate the evasion of U.S. customs by Capt. Robinson's firm.²⁵ A difficulty was therefore presented to Canadian fisheries officials in that an Order in Council of January 14, 1892 stated that a commercial licence: "shall be issued to resident British subjects only, and who are the actual owners of the fishing gear included in such license."²⁶ Thus, the Canadian licencing conditions conflicted with the methods by which the American customs were evaded.

Canadian fisheries officials gathered some evidence which indicated that the Manitoba fish Company was American owned. Of the capital stock some 700 shares were owned by an attorney living in Detroit, and 300 shares were owned by two Detroit bankers, with 3 shares held by residents in Ontario.²⁷ In the case of Wm. Robinson Fish Company, Capt. Robinson was clearly a British subject; however "... it is believed that he is not the actual owner of the fishing gear ..."²⁸ Barris maintained that in the early 1890's, some of Robinson's fixed capital had been destroyed by fire (steam tugs, and

freezer plant) and he then linked up with Booth to recapitalize.²⁹ Barris argued that "the Booth-Robinson arrangement rejuvenated the North West Navigation boatyard as well, as new ships were continually being built to keep pace with a catch that exceeded three million pounds per-year."³⁰ In fact, Robinson's capitalization may have originated earlier than the 1890's, as he stated in an interview (in 1894):

That is the way all business is done there. When a firm starts business as a rule they go to some firm in the United States, as there is no market in this country, and they make arrangements, probably in the beginning, to get a certain amount of money, and as to the price of fish.³¹

Robinson's statement demonstrates that production for external market generated a dependence of the firm on the American buyer. In this way these early Manitoba capitalists who were engaged in a staple industry, required U.S. financing and obtained benefits from the association.

In contrast, the smaller Canadian fishing firms, whose link to the U.S. fishing establishment were not as solid, had to pay the American duty. Thus, the public records for the Fisheries Branch recorded in 1893 that "those two Canadian companies obeying the Canadian fishery laws have to pay \$7,500, and the two American companies or those under American influence, by violating the Canadian fishery laws, escape paying \$19,000."³² No doubt the loss of potential revenue by the small Canadian firms contributed to their inability to maintain a rate of growth comparable to that of the U.S. subsidiaries. A memo to the Deputy Minister of Marine and Fisheries expressed that:

... transactions of the kind carried on by the Manitoba Fish Co. and the Wm Robinson Fish Co. work against the Canadian fishermen or the Canadian capitalists, who may wish to enter into the fishing industry of the country.³³

Already, the industry which in its infancy was considered to be such an asset to the province, was truncating indigenous capitalist development. External market influences were clearly determining some of the conditions of production.

The influence of external markets also promoted the development of monopolistic conditions in Manitoba's commercial fishing industry. As noted Figure 3.11 indicates the merging of commercial fishing interests around the Doninion Fish Company. In 1899, Capt. Wm. Robinson informed the Fisheries Branch that the "Manitoba Fish Co., Reid & Tait Fish Co., Selkirk Fish Co., Sigurdson Bros and Wm. Robinson are desirous of doing business under one management, ... under the name of Dominion Fish Co."³⁴ Robinson argued that thereby "the business of fishing can be prosecuted at less expense," that one company could get a better price, and for "the Department [Fisheries] it would be easier to look after the five concerns combined in one ..."³⁵ However, not all of the five concerns were actually desirous of merging. Fisheries Inspector F. Colcleugh explained:

... I learned, that the five fishing companies holding licenses, and fishing in Lake Winnipeg last year, sold out their entire plant to the A. Booth Packing Coy of Chicago, receiving one third cash, alike amount of preferred stock in the Dom Fish Coy Ltd, and the remaining thus in ordinary stock in the same coy, in which it is well understood that the said A. Booth Pckg Coy holds a controlling interest.³⁶

Colcleugh's information was based on interviews he obtained from some of the previous owners. Instead, the A. Booth Packing Company created a formal monopoly situation on Manitoba lakes. At this time Booth was actively combining in the Unites States as it was recorded that "this combination was so gigantic, and included nearly every fish concern of any magnitude in the United States."³⁷ According to Moody's Manual, the A. Booth and Co. was incorporated in August 1898 (Illinois) and was described as follows: "the company has about 50 branch houses in various parts of the United States, Canada and Cuba, and is probably the largest fish, oyster and poultry house in the country."³⁸ Furthermore, according to F.W. Colcleugh, the smaller firms "had to submit to the inevitable ... if they refused to join the syndicate and sell their plant, and business ... they would be 'frozen out' " additionally, "every member of the five coys were compelled to sign a bond not to enter the fish business again for a period of ten years."³⁹ The monopsony position of American fish purchasers not only provided for the expansion of its larger subsidiaries operating in Manitoba, but forced smaller firms to merge.

The formal merging of the commercial fishing production under the banner of the Dominion Fish Company was obstructed by fishing regulations which restricted the quantity of gill netting a single commercial firm could use. Therefore, the appearance of separate firms was maintained in order to facilitate the licensing of these commercial companies. It was, nonetheless, clear that Dominion Fish Company owned the tugs, this in turn prompted Fishing Inspector F.W. Colcleugh not to countersign the licences. Next year, Colcleugh was replaced as a fisheries inspector. Furthermore, in 1899 the Dominion Fish Company and Ewing and Fryer, had monopolized all the freezer facilities on Lake Winnipeg. It appears that some of the people involved in the smaller fishing companies organized the Northern Fish Company in 1900. Although it can be argued that the Northern Fish Company provided some competition to Dominion Fish Company, the situation on Lake Winnipeg was oligopolistic.

The motivation behind the merging and capitalization process of the commercial fishing industry of Manitoba was part of the prevailing logic of the period of trusts and combines. Colcleugh commented on Dominion Fish Company:

The Company is looked upon as a huge monopoly created for the purpose of shortening the season, reducing wages and everything else which would tend to lessen the cost of production and widen the margin between costs and selling prices.⁴⁰

Thus in 1899, fish were selling for 4 cents f.o.b. Winnipeg (free on board), having a cost of 1/2 cent freight to Winnipeg and 1/2 cent freezing. Whitefish were purchased from the fishermen for $2\frac{1}{2}$ cents each or approximately 0.8 of a cent per pound.⁴¹ The control of fishing interests was designed to compress wages, and possibly to facilitate transfer pricing. Additionally, the wholesale price of the Detroit Fish Association (not the final consumer price) was 8 cents for whitefish.⁴² This indicates a change in value from fishermen to the U.S. market had swelled by ten times. In the case of sturgeon, the costs of production for the sturgeon were reduced for the companies after the organization of monopoly. Prior to merger fishermen were paid \$1.50 to \$1.75 for a dressed sturgeon and eggs were purchased for a dollar a pail (the caviare was sold by the companies at 75 cents per pound, of which there were 20 pounds to the pail).⁴³ Fishermen were allowed to keep the bladders and oil. After the combine was established, and with an oligopolistic situation involving Fryer and Ewing and Dominion Fish Company, sturgeon were purchased in the round (undressed) for \$1.25, which meant that the companies got the sturgeon cheaper and the eggs for nothing. 44 The net effect of the intensification of production for external market, capitalization and monopoly was in a compression of fishermen's income.

3.1.3 Value Of Production, Expansion Of Export Market And Truncation Of Local Markets

Data concerning the exact value of exports is not available from the annual reports of the fisheries department. Table 3.1 does provide some indication of the rate of the growth of fish exports. Figures 3.13 to 3.17 establish the value of fish production through time which, as expected, is related to actual production and capital invested. The data on export markets (Table 3.1) elucidates the relationship between the value of Manitoba fish production and the demand by the metropolitan market. Nonetheless, it is in this period that the first market difficulties are recorded. The annual report for 1894 recorded:

... fishermen were supplied with more nets, as they believed the price would be as high as it was last year; but unfortunately, the price dropped, and some lost quite big quantities of fish, the selling being lower than the cost of freighting them to the closest market.⁴⁵

By 1895 the situation had not improved: "... last season was not a prosperous one for the fishermen ... The depression in the western states, which is our principal market, prevented the purchase of fish there, and consequently prices were low."⁴⁶ In 1895, the first fresh Manitoba fish had been shipped to Chicago, and in 1896 it became well established as "this year all the companies have gone into the shipment of fresh fish with satisfactory results. The returns are quick. Interest on outlay, insurances and storage is avoided."⁴⁷ The fisheries of Manitoba eventually responded to difficult marketing conditions by altering the form in which the staple had been presented. This would also make more demands for capital to be invested in storage plants. It was anticipated that fresh fish could be frozen and stored during adverse fluctuations in the market.

Figure 3.15 shows the relationship between capital investment and market value on Lake Winnipeg; it indicates that the spread between value and capital widened after 1889. However, following the export of fresh fish after 1896 the rate of capital investment increased more rapidly than value, and in 1898 capital surpassed the value figure. In 1898 and 1899 the small firms merged into the Dominion Fish Company. (In 1899, capital appears to be depreciated, perhaps a condition of the transfer of assets.) Once the merger is concluded (and Northern Fish Company is formed in 1900) both value and capital quickly soared (as did yields). For about five years (1901-

TABLE 3.1

VALUE OF MANITOBA FISH EXPORTS 1880-1896

Year	Value in Dollars	Percent Change From Previous Year
1880	2,300	-
1881	3,930	70.87
1882	3,178	-19.13
1883	4,051	27.47
1884	25,538	530.41
1885	54,153	112.05
1886	54,571	0.77
1887	54,852	0.51
1888	98,637	79.82
1889	71,264	-27.75
1890	97.857	37.32
1891	84,452	-13.70
1892	120,141	42.26
1893	197,536	64.24
1894	187,919	-4.87
1895	158,734	-15.53
1896	203,776	28.37

Source: Canada, <u>Statistical Year Book of Canada: 1896</u> (Ottawa: Department of Agriculture, 1897), p. 95.



FIGURE 3.13 VALUE OF MANITOBA FISH, BY SELECT SPECIES, 1883-1910¹

Source: Canada, Sessional Papers, Fisheries.

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¹Note the relative insignificance of pickerel in the period 1890-1900, yet by 1906 pickerel has reached values similar to whitefish.


Source: Canada, Sessional Papers, Fisheries.



FIGURE 3.15 THE RELATIONSHIP OF CAPITAL AND VALUE ON LAKE WINNIPEG, 1886-1910

Source: Canada, Sessional Papers, Fisheries.



FIGURE 3.16

Source: Canada, Sessional Papers, Fisheries.



 $^{\rm l}{\rm Note}$ that the relationship between value and capital on Lake Winnipegosis is quite different from that of Lake Winnipeg.

1905) value increased at a more rapid rate than did the amount of capital invested. But once production declined in 1905 (Figure 3.5) value drops at a rate faster than capital (Figure 3.15). One explanation may be that if fish stocks were declining more capital would be required to maintain harvest levels. Table 3.2 indicates the ratio of pounds of whitefish produced per dollar of capital invested for Lake Winnipeg. The trend is for a decline and in spite of absolute increases in production, proportionally more capital was required. However, Lake Winnipegosis is somewhat different in that the discrepancy between value and capital remained constant throughout the period (Figure 3.17). This may reflect the abundance of fish (relatively new fishery).

With 95 per cent of the production being exported to the United States, there was little effort to market fish in Winnipeg or elsewhere in Manitoba. 48 It must be noted that during the development of the Red River settlement fish were an important article of diet and fish were sold in Winnipeg prior to the creation of a commercialized export industry. Therefore, it appears that the large scale commercial firms repressed the development of a local market. The large firms argued that there was no local market or Manitobans were not fish eating people. R.L. Tupper stated in 1897 that "I believe that nine dollars out of every ten dollars worth of fish consumed in Winnipeg comes from either one coast or another."49 Tupper added that: "it seems to me no effort is made to supply the towns of Manitoba and the North-West Territories with our fish, where there surely must be a good market for at least winter caught fish, which small dealers can easily handle."⁵⁰ It appears that Manitoba fish were not available. Indian agent Muckle stated that the commercial fisherman Ewing: "... has no doubt shipped some thousands of dollars worth of sturgeon and caviare to the United States, one can only get either as a compliment as they are not for sale here."⁵¹ In sum, the expansion of commercial fishing dislocated the previous self-reliant fisheries of settlers and natives, and had the effect of diverting fish from the Winnipeg market.

3.1.4 Opposition To Capitalization And Depletion

The local fishermen responded to commercialization and foreign capitalization of the fisheries by circulating petitions and organizing themselves into what was sometimes referred to as the Fishermen's Protection

TABLE 3.2

RATIO OF POUNDS OF WHITEFISH PRODUCED PER DOLLAR OF CAPITAL INVESTED, LAKE WINNIPEG

57 o o M	Pounds of whitefish
rear	caught/dollar invested
1890	32.9
1891	73.8
1892	68.9
1893	33.5
1894	16.0
1895	28.6
1896	16.3
1897	15.1
1898	11.2
1899	22.9
1900	17.7
1901	13.3
1902	15.6
1903	15.5
1904	15.5
1905	12.9
1906/07	10.2
1907/08	5.7
1908/09	8.1
1909/10	15.3
1910/11	9.2

Source: Calculated from Canada, <u>Sessional Papers</u>, Fisheries.

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Union. Thus, in 1899 the annual report for fisheries recorded that:

There was much disatisfaction amongst the fishermen on this lake regarding prices paid by the only two buyers there, and quite a number forsook the lake and went elsewhere, most of them to Winnipegosis, where prices are higher. Those remaining have, I understand, formed themselves into an association, \dots ⁵²

A petition May 3, 1899 by fishermen of the Selkirk area corroborates much of the information that Colcleugh had presented concerning the formation of a combine on Lake Winnipeg. The petition stated that "the Dominion Fish Company will practically have a monopoly of the fishing industry ... which your petitioners verily believe will prove disastrous to the prices obtainable ...⁵³ Furthermore it stated: "the said company having further intimated their intention in the event of your petitioners not agreeing to the said price and terms, to import fishermen from the Eastern provinces."⁵⁴ The fishermen, then "'humbly pray' that a commission be established to investigate, and that the Dominion Fish Company not be licensed to fish."55

Apparently, the fishermen of Lake Winnipeg were not able to stop the Dominion Fish Company as next spring (April, 1900) they petitioned again. This time the wording of the petition was more direct:

> By means of this excessive and illegal quantity of nets thus allowed it, the said American company practically exercise a monopoly of the white-fish business on the said lake; thereby injuring us to an immense extent not only by the rapid depletion ... but also in many other ways incident to a monopoly, as by greatly and unjustly depressing the wages, prices and profits obtainable by us as such fishermen as aforesaid, and by practically excluding many bona fide Manitoba companies from Selkirk and Winnipeg, etc., which would otherwise form and engage in the said fishing industry.⁵⁶

Equally important, the petition was supported by Icelandic and native communities. Similarly, the demands became more consistent with the antagonistic situation which had been created by American capital. The petitioners demanded a cancellation of the licences of Tait, Sigurdson and Simpson which they had obtained for Dominion Fish Company, and that licences only be issued to British subjects who are proprietors of the fishing equipment.⁵⁷ Interestingly, the fishermen demanded that licences be limited to no "more than 3000 yards of net with one sail boat."⁵⁸ Such a restriction might have placed severe limits on the capitalization process on Lake Winnipeg. The articulation of such demands indicates that fishermen identified many of the problems (declining yields, monopoly, compression of wages and American control) with the control of capital and the forces of production. Unfortunately, the demand for state regulations could not in itself hold back the increasing control by capital.

Moreover, the fishermen held the commercial companies responsible for depletion. They claimed "throughout the last past ten years or thereabouts the said lake has been overfished to a most serious degree," and "now practically no whitefish can be caught except at the extreme north end of the lake; and even there, the average weight is only three pounds ..."⁵⁹ During this period of overall rapid expansion there were still the same questions concerning overfishing. In 1896, Indian Agent Muckle provided the Ottawa office of the Fisheries Branch with information on his impressions based on 26 years of experience at the southern end of Lake Winnipeg. He stated: "it is easy to see that the commercial fish is disappearing, this I think is from overfishing"⁶⁰ Muckle added that whitefish and pickerel had been declining in the last two years while other types of fish remained the same. In the previous concerns about fish yields (late 1880's and the report of Wilmot of 1890) whitefish were the species that appeared to be jeopardized. However, Muckle explained that "in regard to pickerel where ten were caught five years ago, there are not over two caught now."⁶¹ With the decline of whitefish, especially in the south end of the lake, pickerel became a substitute, and a commercially caught fish. (See Maps 3.1 to 3.3.) Maps 3.1 and 3.2 do not indicate a decline in pickerel production.

The fishermen and Indian agents were not the only ones complaining about overfishing during the late 1890's. In 1897, the annual report of fisheries department suggested that "in the southern part of Lake Winnipeg the whitefish has been gradually disappearing ..."⁶² However, this may have been partly the result of changes in water quality of the Red River. Even further north, the fishing officer at Beren's River "now writes stating that the lake is being rapidly depleted of both whitefish and sturgeon ..."⁶³ Compare Map 3.1 to 3.2 for an indication of changes in whitefish yields. Furthermore, F.W. Colcleugh, Fisheries Inspector for Manitoba, stated:

> The fish companies continue to move their plants northward, and this year their operations were carried on within a short distance of the northern shores of the lake

and I understand they contemplate another move to Norway House and Play Green Point on the northern coast. To my mind this is primafacie evidence of the depletion of these waters. 64

In the late 1880's the Fisheries Branch in Manitoba tended to side with the companies. By the 1890's, there were more independent forces in the fisheries department who were not aloof to reporting about changing conditions. And it is clear that the northward movement of fishing in Manitoba was brought about by the commercial companies.

In many respects Lake Winnipegosis provided a control for determining if commercial fishing affected the original stocks of fish. The fishery of Lake Winnipegosis was never intensely exploited by settlers or Indians prior to commercial fishing. Additionally, commercial fishing began after a set of regulations had been established. The result of commercial fishing was that production of whitefish increased and decreased rapidly (Figure 3.7). In 1899 it was reported that whitefish were "abundant" and "vigorous fishing for a year or two" was recommended.⁶⁵ In 1902, the fishing officer for Lake Winnipegosis commented:

> The catch this year has been much lighter there than last year although the number of men employed has been much larger, particularly so in Lake Winnipegosis, this shows that this lake is being fast depleted especially of whitefish which shows a large falling off. This lake cannot hold out many seasons longer without restocking ...⁶⁶

In the late 1890's production declined on lakes Manitoba and Winnipeg and when prices dropped, fishermen moved their operations to Lake Winnipegosis. In this sense, new fisheries may have represented an effort to overcome problems of profitability. This process of expansion did not stop with Lake Winnipegosis. In 1904 it was reported:

While there is a steady pressure on the part of the commercial fishermen to get into the waters north of the Saskatchewan where the catches in practically virgin waters give results not now obtainable in the lake farther south ...⁶⁷

Thus, various descriptive sources such as fishermen, fisheries officers and Indian agents all suggests that the industry was caught in a depletion/ profitability bind.

Such numerous accounts of fishermen, Indian agents and fisheries officers indicating that the industry was caught in a depletion/profitability bind can be supported by statistical data. Table 3.3 presents, in a crude form, a catch/effort ratio.⁶⁸ It is based on a ratio of the total

TABLE 3.3

INDICATIONS OF PRODUCTIVITY: POUNDS OF FISH CAUGHT PER FOOT OF GILL NET BY FISHERY 1

		Lake Manit	oba		Lake Winni	peg	L	ake Winnipe	gosis
Year	Total	Whitefish	Pickerel	Total	Whitefish	Pickerel	Total	Whitefish	Pickerel
1886	-	-	-	15.4	8.5	2.7	-	-	-
1887	5.3	1.9	0.5	8.2	5.7	0.2	-	-	-
1888	12.5	3.0	1.6	7.2	3.5	0.8	-	-	-
1889	7.0	0.8	1.0	7.1	5.0	0.2	4.7	3.0	1.7
1890	5.3	1.5	0.9	10.5	6.9	0.9	8.9	7.8	0.6
1891	14.0	3.8	1.4	9.3	6.2	0.9	18.7	6.4	1.1
1892	11.2	3.0	1.2	12.1	9.1	1.0	7.8	5.1	0.9
1893	7.3	2.1	0.8	11.7	8.2	0.9	24.8	3.5	0.6
1894	11.0	2.0	1.2	7.9	3.2	1.1	15.3	3.5	0.5
1895	2.3	0.7	0.2	5.8	3.1	0.7	14.8	3.2	0.4
1896	6.9	1.8	1.3	. 8.4	4.0	1.0	11.0	3.4	0.6
1897	3.1	0.7	0.6	6.9	3.4	1.4	8.1	3.0	0.5
1898	6.4	1.9	1.1	8.0	3.6	1.3	14.2	3.1	0.1
1899	73.6 ²	20.8	12.6	10.8	5.4	1.7	6.9	2.3	0.7
1900	54.8 ²	2.1	12.6	20.9	11.3	3.7	9.5	6.5	2.0
1901	21.0	1.5	4.7	9.4	3.3	1.7	8.3	2.9	2.1
1902	7.9	1.0	2.2	9.8	3.3	1.7	5.8	1.4	1.9
1903	7.2	1.0	1.7	10.6	3.6	2.1	5.8	1.4	1.8
1904	6.5	0.8	1.6	9.1	3.0	1.7	5.2	1.2	1.7
1905	8.5	0.9	2.3	7.1	2.1	1.5	3.7	0.8	1.1
1906/07	3.3	0.2	0.7	6.2	1.7	1.6	3.2	0.6	0.9
1907/08	4.8	0.4	0.8	4.5	1.0	1.1	5.5	1.1	1.6
1908/09	6.4	0.6	1.5	8.9	2.0	1.3	7.2	1.0	2.5
1909/10	5.0	0.3	2.5	4.7	1.5	1.0	6.0	1.2	2.1
1910/11	5.6	0.5	1.8	4.1	0.9	0.7	3.7	0.7	0.8
·,							5.7		0.0

South end of Lake Winnipeg			North end of Lake Winnipeg			Lake Winnipeg			
Year	Total	Whitefish	Pickerel	Total	Whitefish	Pickerel	Total	Whitefish	Pickerel
1888	14.0	0.9	2.4	-	-	-	11.0	10.0	0.7
1889	29.3	5.1	2.8	9.7	7.8	-	9.4	8.3	0.6
1890	7.9	1.8	1.1	32.2	28.4	1.7	10.1	9.0	0.6
1891	7.9	2.3	1.3	8.9	8.1	0.7	9.1	8.4	0.0
1892	7.6	2.0	1.4	13.4	11.1	0.9	13.7	12.3	0.8
1893	6.4	0.6	1.1	13.3	10.5	0.8	14.1	13.1	0.7
1894	5.9	0.4	1.0	1.1	0.7	0.1	10.9	8.7	1.4
1895	4.1	0.3	0.9	7.8	6.3	0.4	8.5	8.5	0.1
1896	4.7	0.4	1.0	13.2	8.9	0.8	11.8	11.5	0.1
1897	5.3	0.2	1.1	8.4	6.2	1.6	12.7	12.4	0.3

Source: Calculated from Canada, Sessional Papers, Fisheries

¹This ratio was established by dividing the total pounds of fish, total pounds of whitefish and total pounds of pickerel by total feet of gill net for each fishery.

² Probably inaccurate data concerning total feet of gill net.

number of linear feet of gill nets used to the pounds of fish caught. Its usefulness is not in the absolute value presented, rather in the relative changes indicated over time. It shows that productivity was declining as a consequence of commercial production of whitefish. The increase in pickerel production on Lake Winnipeg suggests that declining yields of whitefish may have been offset by diversifying fishing effort. For the southern end of Lake Winnipeg there does appear to be a decline in pickerel yields in the early 1890's.

Production for commercial firms does not appear to decline in the 1890's (Table 3.3). The trend shown would have been more marked had not the commercial companies attempted to evade fishing regulations by under reporting the lengths of their nets. The public records of fisheries indicated that Wilmot:

> ... is quite certain that the fishery regulations for Lake Winnipeg have been frequently and grossly violated, more particularly by the large fishing companies that are worked and influenced almost wholly by American fishing companies and capitalists, actual citizens of the United States.⁶⁹

Similarly, archival records, such as a memo of March, 1894--to the Deputy Minister of Fisheries--stated that "in the past the violations seems to have been the rule and the observance of the regulations the exception."⁷⁰ With respect to nets it was stated "many people who ought to know seem to think that the commercial licenses used far more length than they are allowed."⁷¹ Apparently, the U.S. Consul during this period had sent a Pinkerton's man to work on a commercial fishing boat to try and determine if the companies were evading U.S. customs. The Pinkerton's man indicated that regulations concerning net lengths were violated.⁷² Hence, the data for fish/net ratio in Table 3.3 for commercial operators is an overstatement of their catch, and in fact the commercial operators probably increased their capital investment in nets when stocks were declining.

Other explanations concerning the changing fish stocks can be considered apart from violations of regulations. In 1897, it was reported for the mode of sturgeon fishing that wastage "has been too often the case."⁷³ It was noted in 1902 on Lake Winnipegosis that: "... it was injudicious to open the southern end of this lake for summer fishing, as there was not any ice put up in south and only what was at Masey River and a large quantity of the fish caught in the latter part of the season was wasted"⁷⁴ In

1896, G.T. Orton, M.D. reported that:

In the summer season a large number of Indians are employed at Selkirk and Poney Island, where I have observed a good deal of diarrhea, sore throat, neuralgia and other derangements, due, I have no doubt, to the fact that the useless fish are allowed to rot on the shore, creating a horrible stench. This should be at once stopped, and all refuse burned, as was already ordered at one time.⁷⁵

Dr. Orton believed that the situation at fishing stations was not only unsanitary and unhealthy for the Indians, but fish were wasted. As in the 1880's, the waste of fish had not stopped, and continued to contribute to a change in fish populations. Hence, the production data for commercial fishing during the 1890's is likely an understatement of the size of the harvest as fish that were wasted by commercial companies were not recorded.

With the legacy of excessive harvests there was some concern about the expansion of commercial fisheries into the Lower Saskatchewan River. In 1898, the Saskatchewan Inspector of Fisheries maintained that:

Licensed fishing for sale is confined mostly to the sturgeon fishing in Cedar Lake, but as this lake is generally held to be the water from which the Saskatchewan River received its supply of fish, the development of the fishery at this point for export purposes is considered to be prejudicial to the interests of the resident populations.⁷⁶

However, as elsewhere, foresight was not sufficient to prevent the entry of the commercial relations of production. In 1902, for the lower Saskatchewan it was reported that "as with the competition of fish buyers to procure sturgeon, the fishermen are tempted to regard immediate profits without recognizing the necessity of preserving the fishery unimpaired."⁷⁷ Regardless of this caution, in 1904 the commercial potential of fish from the Saskatchewan River became more important, as the annual report for fisheries recorded:

> Some little irritation was at first shown by the resident fishermen at the licensing of a few pound nets, but they were quick to realize that this formed the necessary nucleus for the opening up of a valuable industry to them. ... and the fish in such waters would remain an unrealizable asset if fishing by outsiders was entirely prohibited. The licensing of such parties does much good therefore as forming the nucleus for the establishment of a profitable industry, in which the Indians and Half-breed residents of these isolated districts can freely participate.⁷⁸

Pound nets had a greater capacity to reduce fish stocks than gill nets. However, pound nets were important in the initial exploitation of sturgeon on the Saskatchewan River. The fact that a "profitable industry" could be made out of a hitherto "unrealizable asset" overlooked the importance of sturgeon to native peoples. The opposition to commercial fishing by the Indians of Lake Winnipeg in the late 1880's was repeated when commercial fishing expanded northward into the drainage of the Lower Saskatchewan River.

3.2 Renewed Opposition And The Royal Commission 1909/10

3.2.1 Opposition To Commercial Fishing And The Evidence Presented To The Royal Commission 1909/10

The declining fish yields were such that summer fishing was closed on lakes Manitoba and St. Martin in 1905 and on lakes Winnipegosis and Dauphin in 1906.⁷⁹ In addition, petitions from Indians requesting the restrictions on commercial fishing continued to be drawn up as in the case of Duck Bay Indians. In 1907 they wrote:

We the undersigned beg to draw your attention to the following fact: there are now a good many men fishing at Duck Bay. This is the place where we fish during the winter. If you allow summer fishing at Duck Bay, we will be left starving during the winter, so we humbly ask of you to stop at once the fishing at Duck Bay.⁸⁰

In 1908, a petition from a missionary of Cumberland House complained that "the fishing company of which Capt. Coffee [sic] and others represent this company are killing our own whitefish and sturgeon."⁸¹ Again a nationalist protest emerged "... we found it very strange that an Amercian can be allowed to deplete our waters of fish," and protested the "whole sale slaughter of our fish."⁸² Nonetheless Captain Coffey and the North West Fish Company continued to fish in the lower Saskatchewan.⁸³ The class antagonisms were clearly outlined in a petition in 1909 against Merritt and Coffey, "We are further of the opinion that the residents of these parts are entitled to any benefits that may be derived from the products of their labour in fishing these lakes instead of placing them under the control of any company⁸⁴ As in previous periods and locations, commercial fishing, in a very short period of time jeopardized the livelihood of natives and raised vitriolic contradictions.

The declining production during the middle of the first decade of the 1900's and the concomitant compression of the fishermen's wages put pressure on the Fisheries Branch to examine the situation.⁸⁵ The fishermen's union had sent delegates to Ottawa in 1907.⁸⁶ The declining produc-

tion of 1905-09 was not simply the result of the closure of some lakes to summer fishing. For 1905, it was reported in the annual report of the Fisheries Branch that:

> Lake Winnipegosis fishing has been falling off somewhat, and the fish were very small in the north end of the lake. Over one-half of the whitefish caught during the latter part of the season only graded No. 2 and weighed less than two pounds per fish; this is accounted for by the fishermen constantly reducing the size of the mesh of their nets.⁸⁷

The decline in the size and therefore the grade of fish meant a lower price for the fishermen. However, the cost of production or the labour time involved would not drop. Hence, the decline in fish yields influenced the fishermen's income. For 1908 it was reported in the annual report of the Fisheries Branch:

The whitefish fishery of Lake Winnipeg during the summer season was all that could be hoped for, fish were abundant throughout the season in any part of the commercial waters, but averaging smaller in size, nine or ten years ago the whitefish of Lake Winnipeg averaged in weight from three to three and one eight pounds, they now average about two and one-half pounds.⁸⁸

Given this situation, and pressure from fishermen, a Royal Commission was appointed in 1908.

The Commission of 1909/10 was the first full fledged Royal Commission concerned with commercial fishing and its evidence in terms of public records and minutes provides valuable detailed information about the fishing industry.⁸⁹ It also provided a forum for the fishermen whose views generally are not recorded elsewhere. The Commission included Professor E.E. Price (chairman), an important official of the fisheries office in Ottawa; D.F. Reid of Selkirk, who had been a commercial fisherman whose firm was absorbed by the combine; and J.B. Hugg, a Winnipeg lawyer. The discrepancy between what is said at a Royal Commission and the final recommendations, as well as the resulting policy implementations may suggest the relative power of various groups in society. Although it is not possible to record in this study all of the important evidence and views presented to the Commission, it is necessary to reiterate some substantial portions.

Opposition to commercial fishing was present at Commission hearing, and again settlers objected to commercial fishing and were concerned about the depletion of sturgeon at Lac du Bonnet. Many expressed opposition to a company fishing the lake. Similarly, a farmer on Lake Winnipegosis felt that "... open it and you deplete the lake--and sweep away everything from the farmer ... Fish should be preserved for the farmer."⁹⁰ Another farmer felt that "the parties whose concern for the lake to be opened in the summer have no interest in the country. They only have, while they are making money."⁹¹ It was also pointed out that the average weight of whitefish had dropped from 3 or 4 pounds to 2 and 2½ pounds.⁹² As during Wilmot's investigation, fish stocks were of prime concern since a change in average size was perceived as indication of over-fishing.

Interesting evidence was provided by H. Leech, who had no special involvement in the fishing industry. Leech had been in the country for some thirty years and had recalled before the Commission his perception of early fish populations. In 1905 he was so concerned about the decline of fish populations that he took it upon himself to investigate the conditions of fisheries on Lake Winnipeg by questioning all those concerned. He stated: "afterward I was amazed to be told there were no fish in localities I had known to teem with fish ...,"⁹³ and that from "the testimonies of these men, I could only form one opinion, and that was, that the quantity taken out of the lake, was entirely in excess of any means then adopted to replenish the waters."⁹⁴ More important than the nature of the depletion was Leech's understanding of the reason:

The conclusion I came to ... was the exportation to outside markets, particularly to the United States, was one of the greatest causes of depletion. My idea was, firstly that these fish ought to be kept primarily as food supply for the great population of this country.⁹⁵

Again, a nationalist sentiment arose to defend the conservation of this important resource.⁹⁶ At the time it was felt, by observers like Leech, that production for an external market was threatening the whitefish stocks and was not satisfying a smaller but local market.

Some of the most important evidence to be presented to the fish commission were the statements of local fish merchants concerning the stifling of a local market by subsidiaries of U.S. interests. This conforms to dependency theory which emphasizes that export activities often block local development or even consumption. J. Johns, a fish merchant in Winnipeg since 1884, maintained that "all good fish are shipped away, anything drowned or diseased ... Winnipeg has been the market for it."⁹⁷

Johns argued that good size whitefish would have a better market than salmon and that the fish merchant would pay more but "we cannot get them. They will not send large white fish to Winnipeg."98 Johns pointed out that "the sales of white fish dropped over fifty percent from any year I have been in the business."⁹⁹ The argument of the fish companies was that local merchants did not have facilities to handle Lake Winnipeg fish. It should be pointed out that these merchants handled fish from the coasts and inland whitefish from Saskatchewan and Alberta, and as such must have had the appropriate means. Other merchants such as J.R. Davis (fish merchant for 26¹/₂ years) and A. Brill encountered difficulties in getting whitefish from Lake Winnipeg: "It seems to me we are catering to the United States; foreign market and Canadian people in this neighbourhood should be allowed this privilege, why should we let the best fish leave the country and we have to pay such exorbitant prices."¹⁰⁰ Interestingly, in spite of the alternative prospects of a small local market, the continued exporting of fish to U.S. market presented problems: "Practically all the fish from these lakes are being shipped to United States markets, and these markets are really oversupplied, so that prices are low and the fishing in a great many of cases, quite unprofitable."¹⁰¹ Not surprisingly, the relationship of dependence had not only truncated local markets but eventually did not really create stable income from this export activity.

Perhaps the most cogent testimony at the Commission was provided by Johann Pjetur Solmundson, a clergyman and secretary of the fisherman's union. Solmundson's interest in the Commission was a desire "... that the whole thing needs to be cleared up in a more historical way ..." and that the trouble was "in a small way between capital and labour that has cropped up here."¹⁰² Solmundson was extremely resolute on the issue of American fishing maintaining that there "have been American interests here, and this very fact is the key to the whole situation."¹⁰³ Solmundson, even though he represented the interests of working fishermen, identified the supply problem nature of the industry.

> The story of the white fish is identical with the story of the buffalo. The lake was filled with white fish when the white man came here first, and it is through the white man's work that it is gone, ... evidence goes to show that these interests are rich enough to maintain that hold and to keep going on after them, and possibly to chase them into the last spot in the north end of the lake. And it is

shewn that from the beginning, when the immigrant settler could catch enough fish for his family on a small scale, which it was then, until now, when it takes a good-sized steamboat to catch anything worth the investment, and this has all come about in thirty short years.¹⁰⁴

Solmundson's analogy between the buffalo and the whitefish is of interest to scholars of Indian history. Solmundson was a member of the Icelandic community who recognized that the capital intensive fishery had debased native and settler means of survival. Furthermore, he felt that greater amounts of capital were required to maintain fish production. As Solmundson suggested those who owned capital (steamboats) could continue to fish by moving to new fisheries.

On the issue of foreign control and combine, Solmundson's description was not unlike that of the American populists of the 1890's.

> But just a little after this the arm of the octopus from south of the line arrived at Selkirk, arms clutched in the whole thing--the numerous Selkirk companies, and if the allotting of them, and the manner in which that stock was subscribed and paid for was investigated, ... There was virtually a monopoly formed ...

Such a description of American capital could easily have been written by the Canadian nationalists of the late 1960's. Solmundson's views represent an early radical tradition which opposed the penetration of American capital--not out of strictly nationalist sentiments, but because it was a manifestation of the contradiction between metropolis and hinterland which in turn exacerbated the contradictions between labour and capital.

In other respects Solmundson's testimony before the Commission was important as he provided a class description of the industry.

Gradually three interests were formed. The corporate interest, of which the Booth Company has been the holding company, Secondly, the labor interests on the lake, and 3ly., sic and last, a sort of go-between-interest in the Icelandic local merchants, and those three are so intertwined that it will take superhuman wisdom to prescribe a remedy for the malady.¹⁰⁶

The term 'go-between' is the very words that W. Clement has used in describing certain fractions of the capitalists class in Canada today.¹⁰⁷ The mercantile basis of such commercial relationships has also been an argument used by R. T. Naylor.¹⁰⁸ 3.2.2 The Interim Report Of The Royal Commission 1909/10

After several sittings of the Royal Commission an interim report was issued on November 26, 1909. This report invoked considerable controversy, as it stated:

> We have reached the conclusion that all the lakes of Manitoba have been over-fished, and that some of the more valuable species such as whitefish and yellow pickerel have decreased very seriously in size and in abundance, and that the sturgeon, the most valuable fish found in these waters, is on the point of extinction $\dots 109$

This report of the Commission drew attention to the fact that regulations concerning gill nets had been avoided. Perhaps more significantly the Commission maintained:

We have abundant evidence that the Manitoba fisheries have been unduly controlled by foreign fish operators, who have indicated the prices of fish and have secured the major portion of the profits. The people of Manitoba have benefited little from these Great Lake fisheries.¹¹⁰

The interim report of the Commission demonstrates two salient features of the industry--declining yields and foreign control. On the question of the local market, the Commission's interim report noted "moreover, inferior grades of fish have been sold in the Canadian market, while the better grades including the larger size fish, have been exported to the United States markets."¹¹¹ It would be very hard to ignore this aspect of the industry given the unanimity of the testimony of the small, independent fish merchants of Winnipeg.

All of the commissioners recommended a continuation of the prohibition of summer fishing on lakes Winnipegosis and Manitoba. On the question of closing Lake Winnipeg to summer commercial fishing there was a division; commissioners Price and Hugg favoured a closure, while Reid did not. As the Commission had not finished its work this was left for further investigation. Hugg and Price argued that "in our opinion the fisheries on Lake Winnipeg have been so depleted that we recommend the closing of the lake to summer fishing ..."¹¹² On January 21, 1910 Hugg corresponded with Price informing him that the newspapers in Winnipeg had responded to the report favourably and that "I am satisfied that we did not make it a bit too strong."¹¹³ Additionally, G. Bradbury, Member of Parliament for Selkirk, had part of the interim report read into Hansard on January 28, 1910.¹¹⁴ Bradbury added that "this investigation which has been made corroborates everything that I have stated year after year and which I stated to this House last year."¹¹⁵ The state now had to consider the conflicts that an export orientated commercial fishing had generated. The Fisheries Branch could no longer dismiss the opposition to commericial fishing as exaggerations. On one side of the conflict stood the commercial fishing companies with their American capital and Canadian representatives opposed by small local fish merchants, settlers and fishermen from Icelandic and native communites.

3.2.3 Findings Of The Royal Commission Of 1909/10

Even in 1910, Fisheries Inspector Young stated: "I am free to admit that the fish do not average as large as they did in the old days ..."¹¹⁶ Prior to commercial fishing whitefish averaged 4 pounds, but Wilmot's investigation had observed that the weight had dropped to an average of 3 to 3 ½ pounds. During the Royal Commission of 1909/10, considerable testimony was provided to indicate that the weight of whitefish had dropped to 2 to 2 ½ pounds. Clearly, the average age of fish was dropping with the decline in size. It would appear that thirty years of commercial fishing had altered the characteristics of whitefish populations. What is an additionally important aspect is that a drop in the average size of whitefish meant that production could only be stabilized or increased if proportionally more fish were caught to compensate for the declining average size. Furthermore, a decline in the average size of fish meant that the market quality of fish would be reduced. Smaller fish resulted in lower prices and a reduction of fishermen's income.

The final report of the fish commission for Manitoba 1909/10 altered its position.¹¹⁷ In fact, the Commission backed off from its findings of the interim report. It stated that "... evidence of the declining of the fishery resources of Lake Winnipeg, to the serious extent generally alleged, has not been amply borne out by our subsequent investigations ..."¹¹⁸ This subsequent investigation involved the setting of some gill nets which apparently produced good results. Although the Commission recognized that the size of fish had declined it felt that "... the continuance of the prohibition of summer fishing is unjustifiable"¹²⁰

The results of a gill net sampling by a sub-committee did not re-

flect the only reason for continuing summer commercial fishing. The final report stated that the shut down of Lake Winnipeg:

... would not justify, in our opinion, the industrial dislocation to which we refer, viz:, the stoppage of an important fishery enterprize, and the cutting off of a valued and necessary supply of fresh fish for our own local needs in the West and for Eastern markets.¹²¹

It is apparent that the dependence of the industry on the large fishing companies was consolidated by 1910. Additionally, local needs were not supplied by the summer fishing on Lake Winnipeg as indicated by the testimony of local merchants. On the question of combines and the control of U.S. capital, the Commission's final report altered its previous position. It stated:

> The commercial crisis which affected so seriously the large United States fish companies, about four years ago, had this result, that the property really owned by these companies in Manitoba was disposed of and was bought by Canadians; and, so far as we can ascertain, the freezers, ice house, tugs, boats and gear at present employed in the fisheries of the Province are owned by Canadians and not United States citizens.¹²²

The fiscal crisis of 1907 probably resulted in the reorganization of U.S. capital and perhaps there was some contraction of their equity in Canada. Judson, nonetheless, maintained that although the financial crisis may have resulted in more domestic control, "the degree was much less than believed at the time, as U.S. influences remained dominant."¹²³

The final report had been signed on February 28, 1911 after some delay. Between the interim report and the final report considerable pressure was mounted to prevent the closure of Lake Winnipeg. On June 8, 1910, commissioner Hugg corresponded with Prince stating:

> No reason for changing original recommendation. Agitation at Selkirk engineered by big fish companies. Majority independent fishermen and almost entire public in Province favour continued prohibition summer and fall until matter thoroughly investigated ... Am strongly convinced Lake Winnipeg requires protection from summer and fall fishing for sometime to come.¹²⁴

Prince replied to Hugg and suggested that the issuing of an interim report had been a strategic error.¹²⁵ The Commission then recommended various changes in the regulation of fish production, a royalty on fish to provide some revenue from this public domain resource, and hoped for an increase in the local market with the increased immigration to western Canada.¹²⁶ The reasoning of the Commission in its final report for not closing Lake Winnipeg to summer fishing does not adequately explain the reversal of the stand taken in the interim report. The control of summer fishing on Lake Winnipeg was with the commercial companies, who were opposed to closing the lake but did favour more regulations. Additionally, it appears from the correspondence that Hugg continued to support the closing of the lake. In the House of Commons, M.P. Bradbury supported the interim report and was constantly questioning the Minister concerning the delays in the submitting of the final report. When Bradbury read the interim report into Hansard he commented:

> It has seemed impossible to get the Fisheries Department to take hold of this question in a business way and to protect the fisheries in the interest of the Canadian consumer and the Canadian fishermen, while on the other hand everything possible seems to have been done in the interest of the great American trust, who, one would imagine had control of the Fishery Department here at Ottawa.¹²⁷

Whether American capital influenced the fisheries department in Ottawa is not known. The comments that the Commission's final report made concerning the withdrawal of U.S. capital from Manitoba lakes lacks evidence. <u>Moody's Manual of Railroads and Corporation Securities</u> for 1910 listed Armstrong Trading Co. Ltd., the Dominion Fish Co. Ltd., and the Winnipeg Fish Co., as companies whose entire capital stock was owned by Booth Fisheries Co.¹²⁸ The value of the stock that had been issued for these firms was 450,000 dollars.¹²⁹ There can be no doubt that the issue of control by American capital was left unresolved.

Judson characterized the Commission of 1909/10 as "the first of a series of investigations into the Manitoba fishery, but it had little impact upon the industry."¹³⁰ It is difficult to consider the minute changes concerning the regulation of fish production. New regulations and hatcheries may have helped to establish a sustained yield of whitefish on Lake Winnipeg. However, these levels remained below the peak of 1904. The investment of capital, especially in the form of steam tugs and shore installations was considerably more intensive on Lake Winnipeg than the other lakes. This would make it difficult to recommend a closure of Lake Winnipeg to summer fishing.

Summary

Production increased rapidly in the 1890's as the industry became increasingly dominated by larger commercial companies. Immediately after the formation of an oligopolistic structure (Dominion Fish Co. and Northern Fish Company) the production of fish soared. The operations of these companies became increasingly capital intensive with the development of more distant fisheries. Investment was also required when fish were shipped fresh to meet new consumer preferences in the metropolis. This concentration of capital facilitated the merging and combining of smaller fishing companies with larger ones. Ultimately, this process and the means of fishing were controlled by American capital. The creation of the Booth combine in the United States prior to the turn of the century was replicated by the absorption of local fishing firms in Manitoba by Capt. William Robinson, a representative of Booth interests. The simultaneous merging of firms in both the United States and Manitoba was a manifestation of the relationship between the metropolis and periphery-that changes in the metropolis necessitate alterations in the periphery. Such control by American interests maintained a steady supply of fish, even when this was not required, and at the same time restrained the development of a local market. Thus, the people in Manitoba were not even in a position to consume this resource, regardless of price. Additionally, this period can be considered a period of consolidation and as well market fluctuations had repercusions on the incomes of fishermen. Differences in prices between dockside on Lake Winnipeg and the wholesale price in Chicago suggest the transfer of surplus.

Annual production figures indicate fluctuations which may have been influenced by markets, effort, or the weather. Similarly, annual production figures do not indicate whether a particular fishery of a large lake had been over fished. However, it does appear that commercial fishing had an impact on whitefish populations as demonstrated by the relative increase in effort to catch and the declining average weight of fish. Ultimately, it is in this period that record whitefish yields are produced on Lake Winnipeg and the subsequent drop in production did not contradict the Royal Commission of 1910 which believed that a sustained yield could support a commercialized fishery.

It is in this early period--from 1890 to 1910 -- that the entire

structure of the industry was consolidated and also the problems that characterize the industry for decades are rooted. Thus, the catch/effort problem, dependence upon export markets, the lack of a local market and the instability of fishermen's incomes can only be understood by the historical reconstruction of the initial period of commercial fishing. The Royal Commission of 1909/10 was an important nexus in the structural development of an export orientated fishing industry. It is difficult to determine how significant a local market may have been, but it would not have matched the larger U.S. demand. However, the encouragement of a local market would have resulted in a more diversified marketing structure and allocated some of this resource to the people of Manitoba.

FIGURE 3.18						
	STRUCT	JRAL DEVELOPMENT C	OF THE FISHING INDUSTRY			
Year		Production		Utilization		
	Infant Local Market Home Consumption					
1875_		CELANDERS				
1880 _		TRA	DERS SMALL FISHING COMPANIES	_ Frozen and Salted Fish		
1885 _				Exported to U.S.		
1890 _			LARGE FISHING COMPANIES Wilmot's Investigation _ U.S. Financing			
1895 _				_Fresh Fish Exported to U.S.		
1900 _			Booth Monopoly, -	Home Consumption Declines		
1905 _						
1910 _			Royal – Commission	Shortage of Whitefish at Local Markets		

Notes and References

1 The problem of data is compounded by changes in data years. Starting in 1906, figures are reported for fiscal year, usually ending in March. Thus, the figures for 1906 is based on the improtance of summer production. In this chapter the years 1906 to 1910 are overlapping fiscal years.

2 C.S.P., 1889, Fisheries, XXII, No. 8, Appendix No. 7, p. 219.

3 C.S.P., 1892, Fisheries, XXV, No. 11, Appendix E, p. 161.

4 Ibid.

5 C.S.P., 1895, Fisheries, XXVIII, No. 11A, Appendix 11, p. 340.

6 C.S.P., 1898, Fisheries, XXXIII, No. 11A, Appendix 8, p. 215.

7 C.S.P., 1901, Fisheries, XXXV, No. 22, Appendix No. 6, p. 146.

8 C.S.P., 1899, Fisheries, XXXIII, No. 11A, Appendix &, p. 205.

9 C.S.P., 1905, Fisheries, XXXIX, No. 22, p. xlii.

10 This hauling of fish during the winter by horses would involve distances of 110 to 130 miles. C.S.P., 1908, Fisheries, XXXXII, No. 22, Appendix NO. 7, p. 204.

ll Dominion Fish Company was incorporated in July 1899, <u>Moody's</u> <u>Manual of Railroads and Corporation Securities 1916</u>, 11, (New York: <u>Moody Manual Company</u>, 1916), p. 3971.

12 C.S.P., 1901, Fisheries, XXXV, No. 22, Appendix No. 6, p. 148.

13 Ibid.

14 P.A.M., MG 9 273, H.C. Knox, "Manitoba Commercial Fisheries."

15 See Theodore Barris, <u>Fire Canoe: Prairie Steamboat Days Revisited</u> (Toronto: McClelland and Stewart Limited, 1977) for a description of the importance of steamboats on the prairies. The development of staples such as timber, fish and even minerals was closely related to the steamboat.

16 Ibid., p. 232.

17 Ibid., p. 212.

18 P.A.M., MG 11 b3, a transcript of tape recorded interview with Gurdmundur E. Solmundson (1959).

19 C.S.P., 1892, Indian Affairs, XXV, No. 14, p. 179.

20 Barris, op. cit., p. 214.

21 A. Barbour, "A Brief History of Manitoba Fisheries," <u>Paper Read</u> Before The Historical and Scientific Society of Manitoba, Series III, No. 12, 1957, p. 45.

22 Thomas A. Judson, "The Freshwater Commercial Fishing Industry of Western Canada (unpublished Ph.D. thesis, University of Toronto, 1961), p. 28.

23 Ibid., p. 50.

24 P.A.C., RG-23 Vol 210, 1089 (1). Correspondence to W. Smith, Deputy Minister of Marine and Fisheries (March 9, 1894) marked 'Private and Confidential'. 25 Ibid.

26 P.A.C., RG-23 Vol 210, 1089 (1) memo "Re: Violation of Fishery Laws in Lake Winnipeg."

27 Ibid.

28 Ibid.

29 Barris, op. cit., p. 232.

30 Ibid., p. 233.

31 P.A.C., RG-23, Vol 112, 110 (1) "Statement made before Prof. Prince and Mr. Wilmot: re: application for a commercial license for 1894 (May 12, 1894)".

32 P.A.C., RG-23, Vol 210, 1089 (1) memo "Re: Violation of Fishery Laws in Lake Winnipeg."

33 <u>Ibid</u>. It appears from the public records of the Fisheries Branch that court actions against the violation by these American subsidiaries failed.

34 P.A.C., RG-23, Vol 112, 110 (2). Correspondence from Wm. Robinson to F.W. Colcleugh, Fishery Inspector (March 4, 1899).

35 Ibid.

36 P.A.C., RG-23, Vol 112, 110 (2). Correspondence from F.W. Colcleugh to Major F. Gordeau, Deputy Minister of Marine and Fisheries (May 2, 1899).

37 Ibid.

38 Moody's Manual of Railroads and Corporation Securities 1907 (New York: Moody Corporation, 1907), p. 1937.

39 P.A.C., RG-23, Vol 112, 110 (2). Correspondence from Colcleugh to Gordeau (May 2, 1899). Additionally, in correspondence from M.P. Bradbury to J.D. Hazen, Minister, Department of Naval Services (January 27, 1914), stated "... this was merged into the Booth Fish Packing Company of Chicago, when Reid and our other Canadian companies were forced out of business by this great combine which secured absolute control for some years of Lake Winnipeg." P.A.C., RG-23, Vol 24, 710-1-9.

40 P.A.C., RG-23, Vol 112, 110 (2). Correspondence from Colcleugh to Gordeau (May 2, 1899).

41 Ibid.

42 C.S.P., 1901, Fisheries, XXXV, No. 22, Appendix No. 6, p. 147.

43 P.A.C., RG-23, Vol 112, 110 (2). Correspondence from Colcleugh to Gordeau (May 2, 1899).

44 Ibid.

45 C.S.P., 1895, Fisheries, XXVIII, No. 11A, Appendix 11, p. 342.

46 C.S.P., 1897, Fisheries, XXXI, No. 11A, Appendix No. 8, p. 212.

47 C.S.P., 1898, Fisheries, XXXII, No. 11A, Appendix 8, p. 339.

48 C.S.P., 1895, Fisheries, XXVIII, No. 11A, Appendix 11, p. 339.

49 C.S.P., 1899, Fisheries, XXXIII, No. 11A, Appendix Y, p. 205.

50 Ibid., p. 208.

51 P.A.C., RG-23, Vol 112, 110 (1). "Extract From Mr. Indian Agent Muckle's Report Dated December 23rd 1896."

52 C.S.P., 1901, Fisheries, XXXV, No. 22, Appendix No. 6, p. 146.

53 P.A.C., RG-23, Vol 110, 110 (2). Petition (May 3, 1899).

- 54 Ibid.
- 55 Ibid.
- 56 P.A.C., RG-23, Vol 210, 110 (2). Petition (April 19, 1900).
- 57 Ibid.
- 58 Ibid.
- 59 Ibid.

60 P.A.C., RG-23, Vol 112, 110 (1). "Extract From Mr. Indian Agent Muckle's Report Dated December 23rd 1896."

- 61 Ibid.
- 62 C.S.P., 1899, Fisheries, XXXIII, No. 11A, Appendix No. 8, p. 206.
- 63 C.S.P., 1901, Fisheries, XXXV, No. 22, Appendix No. 6, p. 147.
- 64 Ibid.
- 65 Ibid.
- 66 C.S.P., 1904, Fisheries, XXXVIII, No. 22, Appendix No. 8, p. 199.
- 67 C.S.P., 1906, Fisheries, XI, No. 22, Appendix No. 9, p. 196.

68 Catch/Effort ratios are basically a function of the ratio of nets (and therefore the labour time required) to the pounds of catch. Thus gross production figures do not necessarily indicate the strength of fish stocks as the use of more nets and time may compensate for declining catch. The data cannot indicate if nets were set for whitefish or pickerel, therefore the total feet of nets divided into the pounds of fish does not reflect the real amount of nets used between pickerel or whitefish. However, it is a ratio figure which represents an indication of changes in effort relative to catch. For certain years no doubt typographical errors (for example, a missing zero) and sloppy administrative records result in the obviously unrealistic ratios.

69 P.A.C., RG-23, Vol 210, 1089 (1) memo "Re: illegal fishing in Lake Winnipeg."

70 P.A.C., RG-23, Vol 210, 1089 (1) memo, March 15, 1894.

71 Ibid.

72 P.A.C., RG-23, Vol 210, 1089 (1). Correspondence to W. Smith, Deputy Minister of Marine and Fisheries (March 9, 1894) marked 'Private and Confidential'.

73 C.S.P., 1897, Fisheries, XXXI, No. 11A, Appendix 8, p. 206.

74 C.S.P., 1904, Fisheries, XXXVIII, No. 22, Appendix No. 8, p. 199.

75 C.S.P., 1897, Indian Affairs, Medical Report of George Orton, M.D., XXXI, No. 14, p. 126.

76 C.S.P., 1899, Fisheries, XXXIII, No. 11A Appendix 8, p. 219.

77 C.S.P., 1904, Fisheries, XXXVIII, No. 22, Appendix 9, p. 202.

78 C.S.P., 1906, Fisheries, XI, No. 22, Appendix 9, p. 196.

79 C.S.P., 1906-07, Fisheries, XII, No. 22, Appendix No. 5, p. 57, and C.S.P., 1907-08, Fisheries, XIII, No. 22, Appendix No. 7, p. 197.

80 P.A.C., RG-23, Vol 112, 110 (2). Petition (Auguest 11, 1907).

81 P.A.C., RG-23, Vol 365-3216 (1).

82 Ibid.

83 It appears from Hansard that Coffey and Merritt had a five year licence which included the exclusive right to use a pound net. <u>Hansard</u>, Session 1906-07, p. 1394.

84 P.A.C., RG-23, Vol 112, 110 (4).

85 Member of Parliament for Selkirk, G.H. Bradbury stated in the House of Commons that "this is a question that has agitated the people of Manitoba during the last twelve or fourteen years. ... I have repeatedly petitioned and had personal interviews with the Fishery Department, both with this minister and official, but up to the time this commission was appointed I have failed to secure any redress of or any consideration for the grievances and complaints of the fishermen and residents of Manitoba. Hansard, Session 1909/10, p. 2668.

86 P.A.C., RG-23, Vol 365, 3216 (1).

87 C.S.P., 1906-07, Fisheries, XII, No. 22, Appendix No. 5. p. 57.

88 C.S.P., 1910, Fisheries, XIIV, No. 22, Appendix No. 8, p. 231.

89 Wilmot's investigation in the summer of 1890 was not a Royal Commission. Interestingly, Bradbury makes two references to a commission in 1884-5. Hansard, Session 1909/10, pp. 2684-2693. This is the first reference to such a commission and it does not appear that Bradbury was referring to Wilmot's investigation of 1890. A search of the <u>Hansard</u>, <u>Sessional</u> <u>Papers</u>, and the <u>Journal of the House of Commons</u> did not produce any information on such a commission.

90 P.A.C., RG-23, Vol 366, 3216 (3). Minutes of the Commission of 1909/10.

- 91 Ibid.
- 92 Ibid.
- 93 Ibid.
- 94 Ibid.
- 95 Ibid.

96 Additionally, the testimony of many of the fishermen describing their movement of operations tend to provide evidence of declining yields. Captain Johanson pointed out that the southern end of Lake Winnipeg had been plentiful, but then moved to the area around Beren's Island, then

- 97 Ibid.
- 98 Ibid.
- 99 Ibid.
- 100 Ibid.
- 101 P.A.C., RG-23, Vol 365-3216(1) December 11, 1909 Memorandum.

102 P.A.C., RG-23, Vol 366-3216(3). Minutes of the Commission of 1909/10.

- 105 Ibid.
- 106 Ibid.

107 See W. Clement, <u>Continental Corporate Power</u> (Toronto: McClelland and Stewart, 1977).

108 T. Naylor, <u>The History of Canadian Business: 1867-1914</u>, Volume 1 (Toronto: James Lorimer and Company, 1975).

109 Canada, Dominion Fisheries Commission for Manitoba and the North West: 1909-10: Interim Report and Recommendations (Ottawa: Government Printing Bureau, 1909), p. 5.

110 Ibid., p. 6.

111 Ibid.

112 Ibid., p. 11.

113 P.A.C., RG-23, Vol 365, 3216 (1). Correspondence Hugg to Prince (January 21, 1910).

114 Hansard, Session 1909/10, p. 266.

115 Ibid.

116 C.S.P., 1911, Fisheries, XIV, No. 22, Appendix No. 8, p. 215.

117 A copy of this Royal Commission titled <u>Report of the Manitoba</u> <u>Fisheries Commission (1909-1910)</u> is found in the National Library of Canada, under Canadian Federal Royal Commission Reports (microfiche copy) Micfi, 51, No. 148, 1911. It is also found in the Public Archives of Canada, RG-23, Vol 366, 3216(2).

- 118 Ibid., p. 17.
- 119 Ibid.
- 120 Ibid.
- 121 Ibid., p. 28.
- 122 Ibid., p. 31.

123 Judson, op. cit., p. 80.

¹⁰³ Ibid.

¹⁰⁴ Ibid.

124 P.A.C., RG-23, Vol 365, 3216 (1). Correspondence Hugg to Prince (June 8, 1910).

125 Ibid. Correspondence Prince to Hugg (June 17, 1910).

126 Report of Manitoba Fisheries Commission (1909-1910), pp. 51-57.

127 Hansard, Session 1909/10, p. 2670.

128 Moody's Manual of Railroad and Corporation Securities 1916, II (New York: Moody Manual Co., 1916), p. 3971.

129 Ibid.

130 Judson, op. cit., p. 80.

CHAPTER 4 COMMERCIAL FISHING 1910-1940: GROWTH AND DEPENDENCE

Introduction

By 1910, an export orientated fishing industry was well established in Manitoba. The concentration of the ownership of the means of production associated with it was achieved at the expense of native fisheries and subordinated native and settler labour. From 1910 to 1940 numerous changes in production techniques and regulations governing the exploitation of fish occurred. Changes in the industry can be monitored by using indices of productivity, capital and distribution of value. Graphic portrayal of this data by major fisheries (lakes) establishes some aspects of the changing spatial character of the industry. Production from northern lakes becomes somewhat important to the industry, especially during periods of peak demand or good prices. It is in this period that the transfer of natural resources from the federal government to provincial administration occurred (1930). In spite of the provincial government's concern for the situation of fishermen, it had little capacity to improve their livelihood or maintain a sustained yield production for all species and an effort to alter the structure of the industry through the formation of a fisherman's pool eventually failed. In this period and especially during the depression, marketing conditions were extremely disorderly. This is apparent from an analysis of the evidence provided by the Fish Commission of 1933. As a response to the chaotic marketing structure, the government used conservation or resource management regulations to control production. The availability of fish resources conditioned levels of fishermen's incomes. Although total production tended to increase throughout this time, there are significant shifts in the levels of production of particular species. Finally, the dependent nature of the industry is intensified during this period.

4.1 Export Led Growth And Stagnation: 1910-1930

4.1.1 Production Trends

Once Manitoba's fisheries became commercialized, it was still uncertain whether the resource would produce long-term benefits for the people of Manitoba. Judson has characterized the period up to the 1930's as "... a search for new production areas and increasing intensity of

fishing activity in the older ones, both of which were usually rewarded with comparatively good returns."¹ Figures 4.1-4.7 portray production trends from 1910 to 1930 by lake fishery and by species.² The production peaks of 1918 and 1928 indicate peak demands for Manitoba fish (Figure 4.1). In this period and the periods that follow many of the problems of the commercial industry faced in its inability to match production to demand were strongly manifest. Prior to this, natives and fishermen feared the possibility of depletion of lakes by a commercialized fishery. These people were aware that production for exchange value would jeopardize fish stocks. Whereas, in previous times certain marketing problems had occurred (especially the compression of incomes and monopsony buying), it is in the period after 1910 that the problems of circulation became dominant. In this period it is difficult to determine to what extent the fish stocks (supply) or external market forces (demand) account for production levels. Fish markets were heavily influenced by war, depression and shifting strategies for the promotion of consumption. It would appear that any fluctuations of a short-term nature were primarily influenced by the market and that long-term production trends of species or of lakes, or the aggregate of the industry, reflected the strength of fish populations.

In Figure 4.1 it is clear that whitefish are surpassed by pickerel, and later by tullibee. This reflects the strong demand for tullibee by fish smoking houses in the U.S.³ Fish marked as 'smoked whitefish' were more often than not smoked tullibee.⁴ This suggests that marketing structure was quite capable of adjusting to problems of supply. Tullibee, as well as pickerel, were winter caught fish which meant that farmers on lakes Winnipegosis and Manitoba could exploit this resource. For example, Judson claimed that in the winter of 1923/24 great numbers of farmers concentrated on Lake Manitoba to fish for tullibee. > Nonetheless, for this period pickerel appears to have replaced whitefish, and eventually tullibee increased to levels close to that of pickerel.⁶ In the late 1920's, as during the First World War period tullibee was the leading species in terms of production for Lake Winnipeg (Figure 4.3). An analysis of Lake Winnipegosis production by species does not indicate an increase in tullibee, rather the general decline in whitefish is offset by an increased output of pickerel (Figure 4.4). Figure 4.5 shows that the



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¹Note that the high levels of tullibee production in the 1920's did not recover in the 1930's. Note also the difference in the levels of whitefish and pickerel production in the 1930's (as compared to the period prior to 1922) and the sudden rise of sauger production.





FIGURE 4.3 ANNUAL PRODUCTION FOR LAKE WINNIPEG, BY SELECT SPECIES, 1910-1940¹

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 1 Note the importance of tullibee from 1913-1930, its decline, and the rise of sauger.



FIGURE 4.4 ANNUAL PRODUCTION FOR LAKE WINNIPEGOSIS, BY SELECT SPECIES, 1910-1940¹

Source: Canada, Sessional Papers, Fisheries, and D.B.S., Fisheries Statistics.

 1 Note the decline of whitefish (from 1926) and the increased production of pickerel.


Source: Canada, Sessional Papers, Fisheries, and D.B.S., Fisheries Statistics.

 $1 \, \text{Data}$ for 1910 was probably inaccurate. Note the quick rise and general decline of tullibee production.



FIGURE 4.6 ANNUAL PRODUCTION OF WHITEFISH AND PICKEREL FOR NORTHERN MANITOBA, 1910-1940¹

¹In general the increase in production over the period prior to 1910 is considerable but concentrated largely on whitefish. The peaks in production appear to be influenced by prices and demand.







production of whitefish stagnated on Lake Manitoba. However, by the early 1920's tullibee production reached the general levels of pickerel. It should be recalled that during the period of consolidation (1890-1920) declining yields of whitefish were offset by the increased harvests of pickerel. In this period of expanded production (1920-1930) tullibee also becomes an important species.

By and large, the expansion of production was encouraged by increased prices. D.F. Reid, Fishing Inspector, reported that 1916 was one of the best years and the price increases to fishermen, over the previous year had been 50 to 100 percent.⁷ By closing lakes such as Manitoba, Winnipegosis and Dauphin to summer fishing, winter fishing was encouraged and Judson claimed that this "was based upon the belief that summer activity lacked certain beneficial influences upon the Manitoba economy which winter operation possessed."⁸ It was claimed that prices were high, fish would not spoil, and since less equipment was required, farmers could enter the industry.⁹ This is an instance of the state using regulations largely based on biological reasoning to regulate the economic aspects of the industry. Judson stated that "the government was going much further than attempting to assure biological survival; it was making important planning decisions of an economic nature."¹⁰

4.1.2 Penetration Into Northern Manitoba And The Case of Sturgeon

Prior to 1920, the commercialized fishing had been conducted on the Nelson and Saskatchewan river systems. In the period 1910-1920, production from northern Manitoba help to maintain growth in the province's fishing industry. During this period the extension of railways from The Pas to Flin Flon, and the completion of Hudson Bay Railway to Churchill (1930) provided a means to transport fish from the smaller, more remote lakes. The available production figures for northern Manitoba lakes are presented in Figures 4.6 and 4.7. It appears that production was somewhat erratic and probably heavily influenced by available prices. Judson pointed out that even high yield lakes such as Moose and Cormorant "could be profitably tapped only when prices were good and local freighting was not too expensive."¹¹ In this sense, commercial fishing may have not only disrupted local production, but, in fact, established the industry in a capricious fashion. It is interesting to note that the peak total production for northern Manitoba was reached in 1918 (Figure 4.2) which is somewhat distinct from the pattern of other lakes.

To a certain extent, the smaller lakes could not produce a sustained yield catch which was profitable; hence, lakes were exploited intensely for a few years and then abandoned. In this way, the character of production was highly dependent upon external prices. However, production was maintained at a time when a conservation resource management policy was implemented. An account of fishing in Manitoba in 1924 stated:

> The Government realizing the necessity of conserving the fish in these waters, and benefiting by experience of former exploitations of waters situated in what was at the time considered the hinterland of civilization, has placed a limit of annual out-put on every lake so opened ...¹²

As in previous periods, Indians demonstrated concern as commercial fishing began to expand northward and they demanded that the fisheries be protected. For example, in 1912 Indians from Cross Lake requested an exclusive reserve for their own fishing.¹³ Nevertheless, sturgeon and, to a certain extent, lake trout were fish which drew commercial fishermen to northern Manitoba. As on lakes Cedar and Winnipeg, Indian labour was involved. Fisheries records in 1923 stated: "The white men do not seem to do very good fishing in the Swift Waters and the Indians seem to know the very few places where nets can be set."¹⁴ The skills that Indians had in catching sturgeon would have made the commercial exploitation of this fish more feasible, conflicting with more current images of the Indian as an in-efficient fishermen.

Sturgeon was the highest priced fish, which meant that it was always sought after. Prior to the advancement of the railroad or the use of the aeroplanes, sturgeon fishing extended to the far north of Manitoba. It is reasonable to expect that when thousands of pounds of sturgeon were removed from the Churchill River (near Pukatatawagan Lake), it would be profitable in spite of a shipment of over 200 miles by horse teams. Manitoba sturgeon brought good prices according to Fisheries Inspector Skaptason because of "the rapid decrease and depletion of the sturgeon fisheries of North America during the past 40 or 50 years, or since its commercial value became pronounced ..."¹⁵ Skaptason realized in 1926 that the sturgeon fishing on the lower Saskatchewan River in the period prior to 1910 had jeopardized the sturgeon stocks. He stated that "A period of exten-

sive pound net fishing made heavy inroads into the sturgeon of the river ... " but that the intervention of the Fisheries administration prevented the depletion of another sturgeon fishery.¹⁶ It should be recalled that when the pound net was first introduced on the lower Saskatchewan it spawned opposition by local fishermen. The department responded to the need to regulate sturgeon fishing by establishing lake limits and periodically closing the lakes (as Figure 4.7 suggests). The sturgeon limit for the lower Saskatchewan River was 50,000 pounds, which was considerably less than the annual production for that area at the turn of the century (see Figure 3.8).¹⁷ Sturgeon was initially pursued at the south end of Lake Winnipeg and then was carried at Pigeon and Beren's rivers.¹⁸ Eventually, it reached up into the lower Saskatchewan and Nelson rivers, and afterwards moved north and eastward to the Churchill, Hayes and Fox rivers. Although whitefish has long been recognized as the important commercial species, in many respects the diffusion of commercial fishing was preceded by species selective commercial exploitation of sturgeon. The fact that pound nets were prohibited and fishing grounds were closed did not eventually result in sustained yields of sturgeon.

4.1.3 Increased Dependence Upon External Markets

The optimistic forecast of the Commission of 1910 concerning the expansion of the western Canadian population did not redirect the production of Manitoba fisheries towards a growing local market. In 1926 Skaptason reported that he:

> ... made some definite efforts to ascertain the reasons why it is necessary to find a foreign market for such a large percentage of our fish production, and has come to the conclusion that is not so much the lack of demand and desire for the fish by the residents of the province, as the fact that little or no effort has been made put forth to cultivate the possibilities of this market and the people find difficulty in obtaining the fish. In fact they find it much more convenient to obtain either Pacific or Atlantic fish than those produced from the lakes at their doors. It is only when adverse conditions prevail on the American markets that the producer tries to find local outlet for their product.¹⁹

The situation concerning the neglect of the local market had not changed from the early period of commercial development of fisheries. Skaptason, however, argued that this need not be the case, and that "local demand could ... be created for many of our varieties of fish."²⁰ Furthermore, "This would have the effect of stabilizing the market and prices, ... in seasons when American production is excessively large and the prices fall ..."²¹ There were times during this period when there was a price inducement to expand, however, production remained for an external market.

It is in this period that the first mention is made of quality problems of Manitoba fish. The quality of Manitoba fish is related to an attempt to justify lowering the price of fish (Winnipeg f.o.b.). It should be recalled that as early as 1895 Manitoba had shipped fresh fish to Chicago and there had never been an indication of poor quality fish shipped for export. The Commission of 1920 indicated that poor quality fish or small fish were disposed of in Winnipeg. However, in the Annual Report for Fisheries in 1914 it was recorded: "There is one matter that the department's attention should be particularly drawn to, and that is, the amount of drowned fish that are offered for sale during the winter, which does much injury to the trade."²² Predictably, while fishermen's incomes were being compressed, they would ship as many fish as possible regardless of quality. However the marketing problems were somewhat more intricate, as the annual report for 1921 suggested that the general lowering of the price of food did not include fish.

In my opinion the price is much too high to make it a popular article of diet. So long as a very large percentage of the catch of these provinces finds an unlimited market, with high prices in the United States, the price will keep its present level.²³

Fish, then, was not only an export product but a luxury one at that. The structural development of the industry prior to 1910, and the higher prices that prevailed in this period of expanded production all militated against the development of a local market. As such the industry was trapped into a dependence upon external markets.

A closer examination of data concerning the relationship between the value of fish and capital invested indicates a stable growth prior to 1918 (Figures 4.8 to 4.14). Between 1918 and 1923 the incomes of fishermen (value to fishermen) decline. (Figure 4.8).²⁴ There is a slow but steady growth of capital invested (Figure 4.8) between 1921 and 1930 which was largely directed towards gill nets (Figure 4.13). The increase in gill nets expenditure suggests an increased effort in fishing. The most uneven



Source: Canada, Sessional Papers, Fisheries, and D.B.S., Fisheries Statistics.

¹Note that during the First World War a relatively rapid increase in value generated but a smaller increase in investment. Note in 1923-1924 and in 1930-1935 that capital (constant capital) and the incomes to fishermen (variable capital) are at the same level. This identifies a crisis in the industry and is followed by changes in ownership patterns.



FIGURE 4.9 THE RELATIONSHIP BETWEEN CAPITAL AND VALUE FOR LAKE WINNIPEG FISHERY,

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Source: Canada, Sessional Papers, Fisheries, and D.B.S., Fisheries Statistics.





FIGURE 4.10 THE RELATIONSHIP BETWEEN CAPITAL AND VALUE FOR LAKE WINNIPEGOSIS FISHERY,

Source: Canada, Sessional Papers, Fisheries, and D.B.S., Fisheries Statistics.



FIGURE 4.11 THE RELATIONSHIP BETWEEN CAPITAL AND VALUE FOR LAKE MANITOBA FISHERY,

Source: Canada, Sessional Papers, Fisheries, and D.B.S., Fisheries Statistics.



Source: Canada, Sessional Papers, Fisheries, and D.B.S., Fisheries Statistics.



FIGURE 4.13 CAPITAL INVESTMENT IN LAKE WINNIPEG FISHERY, BY TYPE, 1910-1940

Note the increasing investment in gill nets, and the decline in steam vessels as gas boa become generalized. The increase in gill net investment indicates a particular type of increase in effort.



Source: Canada, Sessional Papers, Fisheries, and D.B.S., Fisheries Statistics.

FIGURE 4.14 CAPITAL INVESTED IN MANITOBA'S COMMERCIAL FISHING INDUSTRY, BY LAKE ,

relationship between value and capital was demonstrated by the Lake Winnipeg fishery (Figure 4.9). In the early 1920's the value of fish fell below the level of capital investment. The immediate post war period, in economic terms is one of instability. To understand the reason for such instability and how the problem is handled it was necessary to consider other forms of evidence.

Prior to 1910 the market for Manitoba fish seemed to be largely orientated towards Chicago and the mid-west United States. This is partly as result of the importance of the Booth Fisheries Company in Manitoba. However, by the 1920's Manitoba's production appears to be largely orientated towards the Peck Slip fish market in New York City. In the late 1920's Professor Grant reported on the Peck Slip market for Manitoba fishermen. He claimed that 90 percent "of the freshwater fish consumed on the New York market goes into the Jewish trade," which meant that "the effect of this is to narrow the class of consumer demand²⁵ Grant also pointed out that this "fish market is poorly organized," and "it is a buyer's market in a foreign country, and we must realize this."²⁶ The problems that the industry faced in the late 1920's, as reflected by low returns to capital and fishermen, facilitated the reorientation of the industry towards new markets, such as New York's Peck Slip. These post World War I marketing problems are an instance of the industry readjusting to conditions in the metropolis.

As a result of marketing problems, small fish dealers and fishermen in Manitoba organized what was titled the Manitoba Co-operative Fisheries Limited, more generally known as the Fish Pool. The conditions which led to this were described in the annual report for 1928:

> In the winter of 1927-28 a powerful New York Syndicate of commission men and dealers undertook to set a price for fresh fish. These prices were regarded by the fishermen as entirely out of reason for profitable operation. It was also reported that the intention was to further decree that all fresh fish going to New York must come through one source, generally thought to be controlled by the same New York Syndicate.²⁷

It was recorded that 515 fishermen had joined, but more than 1000 were involved. The organization of fishermen coincided with the direct investment of capital from New York in Manitoba's fisheries, which closely followed the reorientation of Manitoba production to the New York market.

The response of local fishermen to changes in the industry's structure was to organize their own marketing pool.

The Fish Pool could only sustain itself for a couple of years before it went out of business. The idea to organize a co-operative had been developing prior to the sudden appearance of the pool. The expeditiousness which ensued as a result of the pressure from the New York combine made it a weak organization. The report of the committee of enquiry into the failure of the fish pool observed "... we can summarize our finding ... by saying that the pool could hardly have committed more mistakes in co-operative organization if the organizers had deliberately set out to make them."²⁸ The numerous organizational and management problems in themselves are not worth detailing. However, it was felt that the fundamental problem was haste in organizing the pool and the subsequent failure to develop policies and understanding of co-operative principles among fishermen. Additionally, the pool was basically organized by some smaller fish dealers who no doubt were caught in a cost/price bind as a result of increased external control. The report emphasized that: "A co-operative association can be recognized if its policies are controlled by the people who use its services and if they receive the benefits. Your pool unfortunately was not controlled by the producers of fish."²⁹ The control over the Fish Pool was the responsibility of the fish dealers--a natural outcome as the fishermen had not been educated on co-operative production.

The report by Grant and Ward strongly suggested that the failure of the Fish Pool was a result of a lack of participation and control by fishermen. During its operation the Fish Pool had difficulties in New York's Peck Slip as the report stated:

> We have been told that many of your unfortunate sales operations were the result of premeditated plans on the part of the so-called combines. Although direct evidence is impossible to obtain, we are sure that such operations were quite possible. It is common gossip on Peck Slip that the pool was the victim of such dealings.³⁰

However, Grant felt that fishermen should continue to organize themselves first as an association to deal with the combines because "class consciousness must be aroused and the indispensable voice of the people must replace the dispensible voice of the individual."³¹ The Fish Pool was not entirely a failure while it managed to operate. It provided competition to fish companies and drove up the price of fish as demonstrated by the rapid increase in value in the late 1920's (Figure 4.8). This also spurned a short period of expansion in northern Manitoba (Figure 4.6). The act of organizing a pool by fishermen and fish dealers was an effort to restructure the industry in a response to changes invoked by the metropolis. The collapse of the Fish Pool and the world depression would result in further readjustments by Manitoba fishermen.

4.2 The Depression Years And The Fish Commission Of 19334.2.1 Production In The 1930's

When Manitoba became a province it did not acquire jurisdiction over its natural resource lands (unlike other provinces except Alberta and Saskatchewan). In 1930 Manitoba's natural resources were placed under provincial control and this included inland fish resources.³² Figure 4.1 displays the total production for various species in the 1930's. The general sinuosity of the graph conforms extremely well to most of the major economic indices of the depression period. For example, the years 1932 and 1933 are considered the worst years of the depression, and in this case Manitoba's fish production and value drop to low levels (Figures 4.1 and 4.8). Figures 4.2 to 4.7 simply indicate the trends for the major lakes. The most interesting aspect, in terms of species, is the total decline of tullibee in the early 1930's after intense fishing in the mid 1920's. This decline in tullibee was offset by the reasonably strong demand for Lake Winnipeg whitefish in the 1930's by fish smoking houses in New York.

By the 1930's a cumbersome production/circulation structure had evolved for both winter fresh fish and summer fish. In the 1930's winter fresh fish production and marketing involved 1) the fishermen; 2) freight to railhead; 3) a local packer and shipper; 4) Winnipeg dealers; 5) transport to New York or Chicago; 6) selling by commission merchants; 7) peddlars and small dealers who sell to; 8) stores, restaurants and hotels.³³ In the early 1930's the cost structure for fresh winter fish was 5 cents to the fisherman; handling costs in Canada 5.5 cents; transport to New York 6 cents; duty of 1 cent; commission house (New York) 5 cents; retail distributing charges 10 cents; making a final consumer price of 32.5 cents.³⁴ It must be noted that winter fishing tended to provide higher prices to

fishermen, possibly because the technical conditions of production made them less dependent on companies. Also local community merchants would ship fish in the winter. Nonetheless, the increased value of the fish over the price paid to the fisherman and the final consumer prices, strongly suggest that value is added in a mercantile fashion through various middlemen; value that certainly transcends the costs of transport and handling by a considerable margin.

In the summer the process was somewhat similar except that the involvement of fish companies in production and marketing was dominant. Companies such as Booth Fisheries and Armstrong-Gimli in the early period of the depression were producing and marketing frozen fish. Other companies who had close ties to Peck Slip were responsible for fresh fish production. When gas boats replaced steam tugs and sail vessels, the companies became less involved in the actual production of fish. Boats and nets were financed or rented to fishermen by companies directly or through local station operators. Since the late 1920's two types of capital investments increased while others declined or stagnated. Figure 4.13 indicates the increased investment in gill nets and gas boats on Lake Winnipeg. Nonetheless, transport of fish on lakes, such as Lake Winnipeg was carried out by company fish carriers. Thus, the involvement of companies was somewhat indirect, but their control over financing insured production. In the early years of the depression, the price paid to fishermen and the cost structure of fish were so controversial that a provincial Royal Commission was held to determine what could be done to improve the situation of the fishermen.

4.2.2 Combines, External Control And Disorderly Markets

In the initial phase of commercial fishing, the records seems to indicate that problems of the industry revolved around the question of overfishing. In the years after the Commission of 1910, production expanded but concerns developed about the effect of external demand on incomes. However, in the 1930's the disorderly fish markets revealed their chaotic impact on Manitoba's fishermen as the real problem of such a dependent development. The depression, of course, enhanced this problem, and the fact that a provincial Royal Commission was held in 1933, one of the worst years of the depression, was not simply a coincidence.

The racketeering and instability that characterized the fishing industry in the 1930's in fact had an earlier origin. H. Hannesson, long associated with the fish business in Manitoba stated before the Fish Commission of 1933 that: "for the past ten years the fish business in Manitoba has been a complete racket ... from the time the Pack Slip [sic] crowd got into the game it has been nothing but a racket and this year has been the worst attempt to pull off a complete racket."³⁵ In 1933 the low prices offered by the companies and the fishermen's disappointing experiences with the fish pool resulted in pressure by fishermen for a Royal Commission. Hannesson provided some information which documented a new phase in the penetration of U.S. capital:

> Had a jump in price right after the war, then a collapse in price. Those companies took a heavy loss. Could not be financed in Canada and had to tie up with those fellows and it made them subject to these people from the United States. The American companies started to form small companies up here with very small capital. It was never the intention that those companies should make money, the men who were running them had no financial interest and were on salary ... if it did not lose the American company took the profit.³⁶

Thus, the instability of demand meant that U.S. capital could again penetrate the Manitoba fisheries. Hannesson's comment is very important as it validates the evidence provided in Figures 4.8 and 4.9. These figures indicate the crisis of declining value relative to capital investments in the early 1920's and again in the early 1930's. Hannesson's knowledge of the industry confirms that U.S. capital, mainly from New York reappeared in Manitoba. When these firms faced a crisis similar to that of the 1920's, the structure of the industry was modified. Thus, the underlying structure of the industry and the shifting character of the metropolis influences on Manitoba's fishing industry provided the build up or pressure to convene the Commission of 1933.

The sort of problems that Hannesson was familiar with often meant that fish shipped to New York would be bought cheaply from Manitoba under the pretext that it was of poor quality and that it had to be disposed of cheaply. Fresh fish, as a product, was vulnerable to these sorts of problems. <u>The Report of Commissioners Appointed to Investigate the Fishing</u> Industry of Manitoba: 1933 recorded how this operated: It has been a common occurence in Manitoba that producers will make sales to a concern in the States and for a period of time the transaction may be carried on in a satisfactory manner. To the shipper's dismay and often to his ruin he is suddenly advised that his last car was of inferior quality and will only be accepted at a very low price. The shipper ... is forced to take a loss which may often wipe out not only the profit on previous transactions but most of his operating capital ... [there]remains a constant threat over the heads of independent shippers and producers.³⁷

However, the Commission reported that:

It is a matter of common knowledge that in these large cities racketeers have come in to the fish distributing business thereby restricting competition and increasing the spread between Winnipeg prices and retail prices in American cities.³⁸

Racketeering was not something that the fishermen imagined; it was, as the Commission reported, an essential element of the total structure of the industry during the depression. The findings of the Commission are confirmed by memo from the Canadian Trade Commission in New York:

... there is no doubt that in times of both depression and prosperity, this business is handled in such a haphazard, clumsy, unbusiness like manner that the interests of Western Canada fresh water fish dealers are sacrificed to the cut-throat and at times suspicious activities of the New York fresh water fish importers.³⁹

At the same time that the Commission was investigating the conditions in Manitoba, United States Federal indictments under the Shermen Anti Trust Act were launched against many of the elements on the New York Peck Slip Fish Market.⁴⁰ Although racketeering may have been prevalent in certain industries of the U.S. economy in the 1930's, the information and analysis provided by the Canada Trade Commission indicated that regardless of prosperity or depression it was difficult for western Canada fish dealers to get a fair price in New York.

The specific nature of the combine organized in 1932 involved all of the U.S. fishing interests in Manitoba either directly or indirectly. The firms of Lake Manitoba Fisheries, Northern Lake Fisheries and Keystone Fisheries formed a partnership called Fresh Fish Distributors (see Figure 4.15). Obstensibly, it was to improve their credit arrangements in the New York fish market. This combine was formed at a meeting in Chicago between the New York firms of the Lay Fish Company and the Eagle Fish Company and local Manitoba companies. Essentially, a price was arranged



between these various New York companies and their Canadian subsidiaries; as well, an arrangement was made for the Manitoba firms to only sell to these New York based firms.⁴¹ Also at the meeting were representatives of Booth Fisheries and Armstrong-Gimli who agreed to specialize in fresh fish and leave the U.S. Fresh Fish Distributors the frozen market. G. Jonnasson of the Keystone Fish Company maintained that in the previous year, due to the disorderly markets, he had 10,000 to 15,000 dollars in bad debts, whereas once the Fresh Fish Distributors had been organized this was reduced to 300 dollars.⁴²

Figure 4.15 summarizes the structure of industry during the early depression. Clearly, the Fresh Fish Distributors was a combining of some local middlemen's interests, who by and large ran the operations of American firms in Manitoba. This essential structure was described in the words of the Commission:

> There are four companies operating in Manitoba who have endeavored to control the supply of summer catch of whites for smoking purposes, by an agreement or an understanding with the other two companies who are mainly interested in fresh fish. These two companies undertook not to interfere with the frozen fish market and the other four companies who are each controlled by a parent American company secured control of the bulk of the frozen whites available in Manitoba this year.⁴³

The New York firms which had subsidiaries in Canada were said to control or influence the New York Peck Slip. The Commission recorded:

It has been suggested that these men [owners of New York fish companies], along with one or two others, pretty well control the New York market and through the medium of the local companies are endeavouring to extend that control to include the production of Lake Winnipeg whitefish for smoking purposes.

Some of the confusion that remained unanswered by the Commission is that, if the parent firms of the Manitoba firms also controlled the disorderly Peck Slip, why was it necessary to form a combine to improve credit arrangements on Peck Slip? It appears that by forming a monopoly in Manitoba, U.S. fish retailers and smokers would be forced to purchase through the New York firms. It also meant that the fishermen would have little bargaining ability during a time when the entire industry was in a cost/ price squeeze. Figure 4.8 demonstrates that the value of fish fell at a quicker rate than did the rate of capital investment. Additionally, the incomes of fishermen dropped the sharpest and remained at or below the level of constant capital until 1935.

The disorderly marketing in this period was often intensified by the technical conditions of production. It was pointed out that Manitoba fish were caught far from the railway, that the market was distant, and because the fishermen were paid by the pound, they were not sensitive to daily shifts in demand by the U.S. markets. However, fishermen were now expected to match their production to the erratic fluctuations in New York and Chicago. In previous years, demand changes had largely been discussed on a seasonal or annual basis, and participants recognized the effects of the war and recessions. Often Alberta or Ontario fish, or fish from other parts of Manitoba were cited as responsible for "breaking the market".⁴⁵ However, this was not always the case as Sykes from the Philadelphia Fish Producers Association remarked that: "Manitoba is big from January to March," and that winter fish caught under the ice meant "you have the fish that is wanted down there."⁴⁶

The quality of product, competition from other sources, and the timing of shipments are all testimonies to the general problems of the lack of planning in the market economy. Nonetheless, these are secondary features, but they also reflect the external control that U.S. fishing interests maintained over the provincial fishing industry. As in previous periods, nationalist sentiments were expressed. One of the commissioners during an interview with a representative of the Fresh Fish Distributors remarked in an emotional pitch that:

> We are looking for benefits. What I would like to see is something that is self-evident but which would accrue to the fisherman. It does seem to me that the results of the control that you hold over the production of our lakes is so fraught with danger that I would like to see whether there is any likelihood of actual benefits to the fishermen in Manitoba. The picture is that the organization of the distributors is financed and backed by American capitalists who are in effect dictating to the people of Manitoba.⁴⁷

To this, H.M. McGinnis simply reminded the Commission that: "you must keep in mind that without the United States connection along the lines that this organization is now working you cannot market 4,000,000 pounds of fish on the open market."⁴⁸ The external market dependence was openly used to defy the commissioners. Therefore, the Commission's report also maintained that the most important influences on the marketing of Manitoba fish were "... the necessity of relying on United States markets, ... the large investment of American capital in Manitoba fish companies."⁴⁹ In the early period of commercial fishing, U.S. capital had helped produce high levels of production. However, in this period an array of marketing problems had been created by an identical process based on monopoly and external control.

4.2.3 Combines, Prices And The Incomes Of Fishermen

The arrangement which the combine made with the New York fish companies provided that fishermen would be paid three cents a pound for fish. Additionally, the entire catch would be sold to New York firms, preventing U.S. retailers and smokers from purchasing directly in Winnipeg. The price established was 6.75 cents per pound f.o.b. Winnipeg⁵⁰ while smoke houses purchased fish through the New York firms from 9 to 10.5 cents per pound f.o.b. Winnipeg.⁵¹ Since both prices are f.o.b., Winnipeg transportation costs did not enter into the New York middlemen's profit.

The main concern of the commissioners was the low price paid to the fishermen. Table 4.1 outlines the cost of operations for 3 and 4 man gas boats which had become the dominant mode of summer fishing on Lake Winnipeq. The four man boats would have to catch 50,000 pounds to pay the wages of first helper.⁵² Judson established that "... an average catch of 42,000 lbs. and an increase in price, the return to the boat operator was much improved over early expectations, but it remained slightly below that of the previous summer." 54 Rather than deal with the power of the combine, an increase in price was negotiated by the Minister. The conversion to gas boats in the 1920's and 1930's meant that the fishermen were no longer as dependent upon the companies as they had been for steam tugs. Nonetheless they did not own the gas boats. One witness at the Commission maintained that the companies owned 75 percent of the boats on Lake Winnipeg.⁵⁵ The equipping of fishermen was the major mechanism of dependence. One fisherman, J. Johasson, of Langarth felt: "our profit is wages, we are really not fishermen, we are labourers. We buy our nets and have to take the price given to us."⁵⁶ Furthermore, Jonasson desired that "the only thing I can say is to eliminate the outsiders ... I would like to quit fishing while the prices are low but have money tied up in outfit."57 Hannas Hannesson pointed out

TABLE 4.1

COSTS OF OPERATION OF WHITEFISH BOATS ON LAKE WINNIPEG 1933

	Four-man Boat	Three-man Boat
Nets at \$17.50 per net, 75% depreciation	\$ 413	\$ 32 0
Rent on corks and leads	25	15
Lines	10	10
Boat rent	100	100
Workmen's compensation	30	18
Board for men at 85¢ per day for 10 weeks	238	182
Gas and oil	200	100
Wages lst helper at \$100 per season 2nd and 3rd helpers at \$90 per season	280	180
License	50	10
Other	25	20
Total (ex operator's wages)	1,371	955
Wages to boat operator	100	100
Total	1,471	1,055

Source: Thomas A. Judson, "The Freshwater Commercial Fishing Industry of Western Canada," based on information given by fishermen and Winnipeg dealers to the Manitoba Fish Commission of 1933.

BREAKDOWN OF MARKETING COSTS OF FRESH LAKE WINNIPEG WHITEFISH 1933

\$ per cwt.

- _

Payment to the fisherman	•	3.00
Labour costs at the station		0.51
Icing		0.29
Freighting		0.74
Selkirk Handling, etc.		0.35
Boxes		0.60
Depreciation chargeable to summer operations		0.40
Salaries chargeable to summer operations		0.50
Insurance, telegraph, telephone		0.60
Net margin of Winnipeg dealers		1.00
Total and average selling price f.o.b. Selkirk		<u>8.00</u> 1
Express charges averaging		6.00
Duty		1.00
Commission costs in New York 10-15%a minimum of		5.00
New York peddlers' minimum margin of		10.00
Peddlers' price in New York approximately	\$	30.00

Source: Thomas A. Judson, "The Freshwater Commercial Fishing Industry of Western Canada," based on evidence from the Manitoba Commission.

> ¹The Fresh Fish Distributors had arranged a f.o.b. price of Selkirk of \$6.75, which indicates the extent of transfer pricing.

that the companies:

... always like to have the fishermen in debt to them at the end of the season,--this gives them a definite hold on the fishermen. If the market goes against them the fishermen are the ones who take a cut. 58

It was not only fishermen who felt this way. Purvis, a station operator, knew that the combine was "holding the price to fishermen down."⁵⁹ Debt dependence remained for decades as a basic means of holding the fishermen to production. However, during the depression the relationship was unbearable.

The dependence of the fishermen on the fish companies, as a result of not owning the means of fishing, allowed the companies to hold the incomes of fishermen to a subsistence level and yet maintain their labour within the industry. The Commission did not ignore the fact that the combining of fishing interests meant that "the welfare of the fishermen is not protected by these agreements."⁶⁰ The report of the Commission also recorded the basic feelings of the fishermen:

> The chief grounds for complaint against it [the combine] have arisen by reason of the fact that the fisherman feels that the companies are so powerful that he, as an individual, has little opportunity of securing just treatment from them. He feels also that the low prices quoted by the companies are not justified by actual market conditions. Fishermen believe that actual profits are much in excess of those claimed and that prices are lowered or raised without any regard to supply or actual market demands.⁶¹

As in previous periods the fishermen were challenging the structure of the industry with a Royal Commission. From the fishermen's view point prices were not simply a matter of market forces. A continuity had been carried over from earlier years. The change from steam power to gas was seen as an important event on the lakes. However, as the essential fabric of the industry had remained, the possible benefits of this technological change did not accrue to the fishermen.

During the Commission's sessions, the local Winnipeg fish companies, as representatives of the combine, provided cost schedules which inferred that the costs of station operations, lake freighting and shortage charges in Winnipeg were quite high relative to the f.o.b. price Winnipeg (see Tables 4.1 and 4.2). That is, local companies were not profiteering. It is clear that most of the value was added to the product after the fish left Winnipeg.⁶² The largest spread of prices was between the distributors in New York and retailers. Although these costs, especially the costs to Winnipeg may be justified, what seems hard to understand is why New York fish smoking houses could not buy directly from Winnipeg even though they had offered higher f.o.b. prices than the New York principals. As Hannesson pointed out the fishermen themselves could not ship directly to U.S. retailers as the companies "... have tied up the transportation and production end."⁶³ Also, unless fishermen could fill a railway car, freighting costs would be prohibitive.⁶⁴ Given the technical conditions of summer production and the failure of the Fish Pool, it was not possible for the fishermen to advance their position in the structure by circumventing local middlemen.

The empirical evidence demonstrating the compression of fishermen's income as a group people (for example, Figure 4.8) and the apparent absence of local profiteering would indicate that some form of transfer pricing was the basic mechanism by which value was created in the metropolis. A variety of historical commentary, along with the statistical data (Figure 4.8, and Tables 4.1 and 4.2) tends to indicate that transfer pricing was an essential element of the metropolis-periphery relationship in the early 1930's. It was pointed out at that time that profits were unevenly structured; Hannesson argued that "the price is always fixed on the basis that high profit will be made by the American concern."⁶⁵ Sykes, a representative from the Philadelphia Fish Producers, remarked that:

The average price on frozen whites f.o.b. Winnipeg is nine and one half cents. The Canadian companies will not show any profit, the American companies will show the profit. The minimum figure on the summer business would show a profit of \$150,000.⁶⁶

This, then, was not only a position held by Manitobans. Sykes, an American, opposed the monopoly which originated in the United States.⁶⁷ The Commission, ultimately, could not ignore this transfer pricing aspect of the structure since it reported that: "The result of this is that the four American companies not only share in the profits of the local companies but are given an opportunity of making still further profits themselves."⁶⁸ Furthermore, the Commission established that "... from the information your Commissioners have it is safe to believe that they are making substantial profits, certainly more than any of the Manitoba residents ..."⁶⁹ The Commission recognized that ownership patterns were responsible: "our

problem is complicated by the fact that our fishermen are all Manitoba citizens while the distributing agencies, although they employ local men are largely controlled by American capital."⁷⁰ As in the Commission of 1910, American capital and monopsony structure were identified by some observers as a source of the problem.

4.2.4 Recommendations Of The Fish Commission Of 1933 And Aftermath

During the early sessions of the Commission many fishermen were supportive of the government closing the lake if an acceptable minimum price was not obtained for the fishermen. This did not occur primarily because the companies did increase the price to fishermen. This was only a remedial measure and on the question of the existence of a combine the report of the Commission of 1933 stated:

> Your commissioners find that a combine did exist in so far as the marketing of summer-caught Lake Winnipeg whitefish for smoking purposes is concerned but that the real principals in such combine are citizens of an [and ?] resident in the United States and as such would appear to be beyond the Jurisdiction of the Canadian authorities.⁷¹

While the external control of the industry was recognized by the Commission it was used as an excuse to do nothing about the situation. This position was clearly demonstrated by the public records of the Department of Mines and Natural Resources:

> While it is true that the operations of a combine may have a direct bearing upon this phase of the matter at the same time the evidence which we have before us indicated that conditions are such that co-operation between distributing companies is essential if the industry is to survive.⁷²

Hence, the Commission realized that the real structure of the fishing industry could not be tampered with.⁷³ Very simply then, the industry was not only dependent upon the external market, but it also depended upon the monopolistic structure which U.S. capital imposed upon the production and distribution of Manitoba fish. As in the Commission of 1910, the situation was well documented, but the eventual position of the Commission of 1933 was unable to change the existing structure.

The submission of yet another commission to foreign capital represented another disappointment for Manitoba fishermen. Arguing that foreign markets were beyond their control, the Commission maintained that "our task is to devise control in our own country which will eliminate, as far as possible, the effect of the abuses which are permitted to exist elsewhere

and which, unfortunately for us, are transmitted indirectly into our industry."⁷⁴ The Commission then established a list of recommendations largely unrelated to the question of combines; recommendations that were mainly orientated towards the rationalization of production for the American market.

The Commission's report suggested limits to the quantity of fall fishing on Lake Winnipeg, restrictions on fishing at spawning grounds (Sturgeon, Fisher, Limestones bays, and the mouth of the Big Saskatchewan River), and limiting gill nets to 5½ inch mesh for Lake Winnipeg fall fishing and northern lakes; and the complete closing of lakes St. Martin, Waterhen and the Crane and Waterhen rivers.⁷⁵ While depletion was not the central issue, the Commission pointed out:

> It is our opinion, based on conditions as we have seen them that the fish resources of Manitoba while still extensive are in danger of becoming depleted in course of time. This is evidented by the falling off in the catches of different types of fish in different lakes where they were at one time extremely plentiful.⁷⁶

Ultimately related to depletion issue was the question of the smaller mesh net. However the report could not recommend any position:

While your commissioners are of the opinion that the use of small mesh nets such as $3\frac{1}{2}$ should be discouraged at the same time they realize that many species of fish of a commercial value such as saugers, tullibee, etc., can only be caught by their use. The question of whether or not the material benefit to the fishermen by permitting them to be used is offset by the damage they do to the younger fish of the larger varieties is one that we are not prepared to answer.⁷⁷

This represented the eventual enigma of substituting one commercial fish for another. Sauger are similar to pickerel but smaller. As tullibee were in the marketable form similar to whitefish, the exploitation of these fish compensated for declining catches of the larger species. Regrettably, the smaller nets may have had an impact on the larger whitefish and pickerel by catching immature fish. The Commission hoped that the smaller nets would gradually disappear.⁷⁸ The efforts to restrict production (as suggested by the Commission) illustrates the strategy of the government--to use resource management regulations to match production to a disorderly and chaotic market. However, the Commission's inability to recommend a position on smaller nets suggests that even resource management regulations could not resolve the problems of production.

The Commission advocated a clearing house which would attempt to strengthen the producers' position against the American importers--by being something of an export monopoly.⁷⁹ It was felt that unless other provinces participated a clearing house would be ineffective. After the inter-provincial conference in 1934, a clearing house was not established.⁸⁰ One tangible recommendation that might have had some impact on the structure of the industry was not implemented. Instead of replacing the control of local subsidiaries with a clearing house the Commission and the province sought to use conservation methods to regulate production in an effort to improve the fishermen's situation in a disorderly market. Indeed, the Commission saw this as a necessity: "... but it would appear to your commissioners that little effort has been made in the past to co-ordinate production either with a view to conservation or marketing conditions."⁸¹ For example, if the fall catch was not shipped before the winter season started, then an oversupply would develop. Hence, the opening of winter season could be delayed and the timing of production could be more orderly. Instead of tackling the market problem, the Commission sought to regulate production with resource management.

In 1938, Grant who chaired the Commission of 1933, reported to the Economic Survey Board of Manitoba on the commercial fishing industry of Manitoba. This report provided some understanding of the aftermath of the provincial Royal Commission and the later years of the depression. Still, production was oriented to export markets:

> American markets continue to take about 90 per cent of Manitoba's production and thus most of the factors which effect conditions in Manitoba are a reflection of the market condition and general trade situation in the United States.⁸²

Grant recommended an export tax to help provide some revenue from the resource.⁸³ He also pointed out that increasing amounts of fish were being filleted and frozen which suggest new adaptations to the conditions of consumption and market demand in the United States.⁸⁴.

Although Booth Fisheries and Armstrong-Gimli Fisheries were essentially American subsidiaries Grant maintained that the direct influence of American companies on fish production had declined since the Commission of 1933. This implies more local control at the level of station operators. Grant explained that: "during the past decade the balance of control of the production of whitefish on Lake Winnipeg has gradually shifted from the five large companies to that of locally owned and operated concerns."⁸⁵ This does not suggest, however, that the development of local concerns were able to restructure the profitable sections of the production/circulation process. Figure 4.8 indicates that both value and value to fishermen climbed in the late 1930's although the value to fishermen remained far below the late 1920's levels. If some localization of fishing operations occurred in the late 1930's this might be explained by unwillingness of American capital to invest in gas boats and gill nets (Figure 4.13). Additionally, after the Commission a New York fish smoker entered the Manitoba market. Judson summarized this experience:

In the Lake Winnipeg summer whitefish season the entry of a New York smoker directly as a buyer pushed prices up both in 1935 and in 1936. Owing to the almost complete failure of the 1936 catch he experienced heavy losses and withdrew from the market, leaving the combine once more in substantial control. 86

This statement by Judson suggests that external market control had not vanished. The entry of local owners of stations may reflect the withdrawal of foreign capital from a section of the industry which had already become unprofitable.

At times during the Commission of 1933 it was suggested that there might have been too many fishermen. In Grant's report to the Economic Survey Board which influenced government policy, he believed that: "fundamental to an understanding of the problem of quality is the fact that there are too many fishermen engaged in the industry."⁸⁷ In 1938, on Lake Winnipeg the gross return per boat was 840 dollars⁸⁸ which no doubt would have provided the evidence that Grant would need to suggest that there were too many fishermen.⁸⁹ If, in fact, the fish stocks were declining on Lake Winnipeg, then it may also provide the reason why some local control of production and trasportation may have developed (as Figure 4.3 shows). Apparently, the government responded to the "too many fishermen argument" by limiting the number of boats on lakes Winnipeg and Winnipegosis. All of which, according to Judson resulted in:

... some major changes in the initial regulations, [and] a large cut in number was achieved. Although the Government expected prices would rise as a result of this limitation of effort, they actually fell. The procedures employed to limit numbers raised the barriers to entry, achieved a possible improvement

in the bargaining power of the exporter with the U.S. buyer, led to a rising average age of operators, and failed to reduce monopsony bargaining power.⁹⁰

Although localized ownership may have been one outcome of the depression, the fisherman's insecurity, partly as a result of supply problems remained.

Summary

The difficulties during the period of consolidation of the commercial fishing industry largely centred on the monopolist structure. An era of growth and expanded production followed the Commission of 1910 until the end of the First World War. However, no local market developed and levels of production fluctuated with the needs of the metropolis. After the war, the industry slumped. Among various commercial species tullibee exceeded whitefish, but by the 1930's tullibee production failed. During the war production in northern Manitoba increased, although it remained somewhat insignificant in its share of the provincial industry. The total collapse of sturgeon fisheries in this time period is undebatable.

In the early 1920's structural problems of the industry appeared, partly as a result of post war conditions. At the same time New York's Peck Slip fish market strengthened its influence on the Manitoba industry. This orientation towards New York fish consumers is followed by direct investment of New York capital. The response by fishermen and local middlemen to increased metropolitan pressures was to organize their own marketing mechanism. The failure of the Fish Pool to displace metropolitan interests can be explained by the lack of control over the pool by fishermen and its inability to get fair treatment by American fish markets. The world depression had a tremendous impact on the industry and certain structural adjustments had to be made. In the late 1890's the organization of the Booth Packing Company was replicated in Manitoba with the establishment of the Dominion Fish Company. Again the combining of fish companies around Peck Slip was paralleled in Manitoba by the formation of the Fresh Fish Distributors. This reorganization of the industry resulted in the squeezing of fishermen's incomes.

The Commission of 1933 provided a useful cross section view of the reconstruction of the commercial fishing industry of Manitoba. The Commission confirmed that a combine existed which conflicted with the interests of the fishermen. The Commission did not break up the combine, rather it

tolerated its existence and the alignment with the external market. The evidence of the Commission elucidated in full detail that the location and level of profitability was a decision made by American firms. To cope with the turbulent markets, the Commission recommended the use of resource management policies to regulate production. In the late 1930's there appeared to be some decline in the direct influence of American subsidiaries as witnessed by the localization of certain features of the industry. World War II would provide another stimulus for Manitoba's fisheries to respond to.

	FIGURE 4.16	
	STRUCTURAL DEVELOPMENT OF THE FISHING INDUSTRY	
Year	Production	Utilization
1910	INDIANS METIS FARMERS ICELANDERS FISHERMEN LARGE FISHING SMALL FISHING COMPANIES COMPANIES	
1915 _		Wartime boom
1920 _	New U.S.	Increased exports to Peck Slip market Winter fish shipped
1925 _	debt dependence	Tullibee production peaks
1930	FISH POOL Combine Royal Royal	Whitefish demaned by U.S. smoking houses
1905	localization	Fish markets weak
1970 _		

.

Notes and References

1 T.A. Judson, "The Freshwater Commercial Fishing Industry of Western Canada," (unpublished Ph.D. Thesis, Unitversity of Toronto, 1961), p. 81.

2 For part of this period fiscal years are used (1910/11-1916/17). However, the rest of the data is reported on annual year.

3 This may also be the result of declining production for Great Lakes herring from 1910 to 1925. <u>Report of Commission of Inquiry into</u> Freshwater Fish Marketing: 1966, Commissioner George McIvor, p. 27.

- 4 Judson, op. cit., p. 70.
- 5 Ibid., p. 75.

6 In 1922 (as in 1912) it was recommended by the annual report for Manitoba fisheries that "... Lake St. Martin, which in my opinion should be closed to all commercial fishing operations for a period of not less than three years ..." C.S.P., 1924, Fisheries, XL, No. 29, p. 43. For 1923, it was reported that "there has been an unaccountable falling off in the production of whitefish during the past two summers seasons on Lake Winnipeg." C.S.P., 1925, Fisheries, LXI, No. 29, p. 42.

- 7 C.S.P., 1918, Fisheries, LIII, No. 39, Appendix 6, p. 201.
- 8 Judson, op. cit., p. 53.
- 9 Ibid., pp. 53-54.
- 10 Ibid., p. 54.
- 11 Ibid., p. 76.

12 P.A.C., RG-23, Vol 16, file number 3. Tom Lamb disagreed stating "... the highly efficient means of white man's way of catching fish had practically closed the Indian's supermarket," [rivers and lakes filled with fish] and "Manitoba's Game and Fisheries Branch will go down in history as the government who failed by neglect and indifference to take decise control of our environment ..." P.A.M., MG 8, B 46-1, Tom Lamb, "Reminiscenes of Grand Rapids and The Pas."

13 P.A.C., RG-23, Vol 403, file 4204 (1).

14 P.A.C., RG-23, Vol 526, file 711-12-3. This observation contrasts to Judson's accounts of Indians as commercial fishermen; "... particularly in the fishing operation itself, the native is less proficient than the typical white man mainly because of his lack of interest." Judson, <u>op</u>. cit., p. 19.

15 J.B. Skaptason, The Fish Resource of Manitoba (Winnipeg: Industrial Development Board, 1926), p. 34.

16 Ibid., p. 17.

17 This limit was raised to 65,000 pounds after 1923, <u>Ibid</u>. However, in 1902 250,000 pounds of sturgeon were produced in this area. C.S.P., 1904, Fisheries, XXXIV, No. 22, Appendix No. 9, p. 206.
18 For the 1910/11 year, it was reported that 173,800 pounds of dressed sturgeon (average weight of 10 to 12 pounds) was exported to the United States from the Lac du Bonnet fishery. The overseer boasted "... and the fact that out of so large a production [sturgeon] only twentyfour cwts. of caviare were manufactured, would go to show that the fish were not parent fish." C.S.P., 1912, Fisheries, XLVI, No. 22, p. 283. In fact, given the weight they were probably young and immature sturgeon.

- 19 Skaptason, op. cit., p. 38.
- 20 Ibid.
- 21 Ibid.
- 22 C.S.P., 1916, Fisheries, LI, No. 39, p. 216.
- 23 C.S.P., 1923, Fisheries, LIX, No. 29, pp. 45-46.

24 It was reported that "The year 1920 has been a rather trying one for the industry as a whole ... but since the armistice there has been a serious drop in the consumption of fish and a consequent slowing down in the demand therefor. One result was a sharp reduction in the prices of fish, but unfortunately this reduction reflected itself more speedily and greater degree on the producer than on the consumer. On the other hand the equipment with which the fishermen were supplied had been purchased at high-water prices, and from which there was little reduction when replacement had to be made during the year." C.S.P., 1922, Fisheries, LVIII, No. 40, p. 32.

25 H.C. Grant and J.W. Ward, <u>Manitoba Co-operative Fisheries Limited</u>: Report of Committee of Enquiry, Part 2 (Winnipeg: 1930), p. 9.

- 26 Ibid.
- 27 Canada, Annual Report, Fisheries, p. 77.
- 28 Grant and Ward, op. cit., p. 1.

29 Ibid., p. 9. These dealers included Rykdal and Jonasson.

30 Ibid., p. ll. Later, Mr. Sykes of the Philadelphia Fish Producers claimed that the combine put the Fish Pool out of business. P.A.M., RG-17, Fish Commission, 2, Minutes of Fish Commission of 1933, p. 203.

31 Ibid., p. 18.

32 Judson maintained that the anticipation of the transfer of resources meant that the federal government did not continue to invest in the enforcement fleet. Judson, <u>op</u>. <u>cit</u>., p. 126.

33 P.A.M., MG-9 A 73, Knox H.C., "Manitoba Commercial Fisheries," p. 4.

34 Ibid., p. 5.

35 P.A.M., RG-17, Fish Commission, 2, "Minutes of Fish Commission of 1933," p. 167.

36 Ibid.

37 Manitoba, <u>Report of the Commission Appointed to Investigate the</u> Fishing Industry of Manitoba: 1933, Part 1 (Winnipeg: 1933), p. 8.

38 Ibid., p. 6.

39 P.A.M., RG-17, Fish Commission, 2, memo: Canadian Trade Commission.

40 Report of Commission 1933, Part I, p. 16.

41 Judson, op. cit., p. 144.

42 P.A.M., RG-17, Fish Commission, 2, "Minutes of Fish Commission of 1933," p. 47.

43 Report of Commission 1933, Part I, p. 14.

44 Ibid., p. 16.

45 Grant stated at the Inter-Provincial Fish Conference "I was down to Port Colborne last summer and they told me there that when the market is broken in the East the dealers in the States are always blaming western fish. We are told here that when the market is broken it is always Ontario fish that broke it." P.A.M., RG-17, Fish Commission, 2, "Resume of Inter-Provincial Fish Conference," (Winnipeg: January 15, 1934).

46 P.A.M., RG-17, Fish Commission, 2, "Minutes of Fish Commission of 1933," p. 204.

47 Ibid., p. 122.

48 Ibid.

49 Report of Commission 1933, Part I, pp. 23-24.

50 Judson, op. cit., p. 144.

51 Ibid., p. 145.

52 Ibid.

53 Ibid., p. 146.

54 Ibid.

55 P.A.M., RG-17, Fish Commission, 2, "Minutes of Fish Commission of 1933," p. 11.

56 Ibid., p. 211.

57 <u>Ibid.</u>, p. 210.

58 Ibid., p. 165

59 Ibid.

60 Report of Commission 1933, Part I, p. 23

61 Ibid., p. 85.

62 This situation did not change as in 1935/36 the cost structure of Manitoba fresh fish was 4½ cents/pound to fishermen, handling to Winnipeg 5½ cents, (dealers margin), charges to New York 6½ cents, commission dealers charges 5 cents (wholesale price in New York 21.5 cents), with a retail markup of 10 cents meant a retail price of 31.5 cents. Judson, <u>op. cit.</u>, p. 165.

63 P.A.M., RG-17, Fish Commission, 2, "Minutes of Fish Commission of 1933," p. 130.

64 The mercantilist nature of the industry was document by the Commission "In Manitoba, however, the fisherman usually obtains his catch a long way from where he ordinarily lives and his equipment is expensive. He is out of touch with the markets and generally has no idea as to whether or not the markets will absorb his catch from day to day nor has any opportunity of marketing himself." P.A.M., RG-17, Fish Commission, 2, "Draft report of the Commission of 1933".

65 P.A.M., RG-17, Fish Commission, 2, "Minutes of Fish Commission of 1933," p. 169.

66 Ibid., p. 201.

67 Using Judson's figure of 22 cents over the cost of production and the U.S. peddler's price (Table 4.2) when multiplied by the pounds of whitefish from Lake Winnipeg (5,480,500) for the year 1932/33 suggests a value of \$1,205,710 created in the metropolis. This is an indication of surplus transfer. It must be recalled that this was not all profit since legimate cost incured in the 22 cents, however, these cost represent growth in metropolis. In very general terms the magnitude of surplus transfer can be comprehended by multiplying the spread between f.o.b. prices Winnipeg and the retail price in the United States and amount of fish exported.

68 Report of the Commission 1933, Part I, p. 18.

69 Ibid.

70 Ibid., p. 6.

71 Ibid., pp. 18-19.

72 P.A.M., RG-17, Fish Commission, 2, "Draft report of the Commission of 1933"

73 The draft report continued: "If the Commission recommended that the matter be referred to the Federal Government for action under the Combine Investigation Act the chaotic conditions which exist would be amplified considerable at a time when order rather than chaos is essintial objection [sic] of the industry." Ibid.

74 Report of the Commission 1933, Part I, p. 10.

75 Manitoba, <u>Report of the Commissioners Appointed to Investigate the</u> Fishing Industry of Manitoba, Part II (Winnipeg, 1934), pp. 7-11.

76 Ibid., p. 2.

77 Ibid., p. 5.

78 Ibid., p. 5.

79 Report of the Commission 1933, Part I, p. 26.

80 P.A.M., RG-17, Fish Commission, 2, "Inter-Provincial Fish Conference, January 15, 1934."

81 Report of the Commission 1933, Part II, p. 3.

82 H.C. Grant, <u>Report on Commercial Fisheries of Manitoba</u> (Winnipeg: Manitoba Economic Survey Board, 1938), p. 44.

83 Ibid., p. 49.

- 84 Ibid., p. 52.
- 85 Ibid., p. 9.
- 86 Judson, <u>op</u>. <u>cit</u>., p. 187.
- 87 Grant, Report on Commercial Fisheries of Manitoba, p. 64.
- 88 Judson, op. cit., p. 188.

89 Nonetheless, it was pointed out that some 5,000 were employed in the fish industry which was four times the amount employed by the largest manufacturing industry (meat-packing, slaughtering). Grand, <u>Report on</u> Commercial Fisheries of Manitoba, Appendix.

90 Judson, op. cit., p. 188.

CHAPTER 5 DECLINE OF A COMMERCIAL FISHERY: 1940-1970's

Introduction

This chapter provides an analysis of the most recent period of Two government commissions--one in 1954 and commercial fishing. another in 1965 establish cross-sections for reconstructing this resource activity. In addition, data displayed in a graphical form, along with an analysis of production trends highlight the forces which necessitated the commissions. The Second World War pulled the western economies out of the depression. Since Manitoba's economy was closely incorporated with the world economy, and the fishing industry was not an exception, the war and recovery had a tremendous impact. During the war, production in real terms increased to record levels. Production could not be sustained; however, unlike other sectors of the western economy which did not experience a sharp decline in the post-war period, all major indices of the fishing industry in Manitoba point to a serious decline. Economic policies of state intervention and income redistribution which played a significant role in the post war economy were not seriously pursued in the management of the commercial fishing industry. Such policies were not adopted until the 1970's when the industry had already undergone a protracted downturn. Prior to this, efforts were made to rationalize the industry through labour reduction. With the deterioration of the industry, state involvement became necessary, and certain structural modifications resulted. In spatial terms, the northern lakes gained in relative significance with respect to pounds of production. The essential characteristic of this period was the classical decline of a staple.

5.1 Wartime Production And Aftermath

Figures 5.1 to 5.6 indicate production trends during the war.¹ Especially noticeable is the peak production of sauger. The war period production was significant for Lake Winnipegosis (Figure 5.4) and marked the beginning of a period of expanded production for northern lakes (Figure 5.5). Ready markets were established for Manitoba fish as a result of wartime meat rationing, increased incomes and the fact that ocean fish were not available. Price ceilings were established for fish in Canada and the United States and a higher price ceiling in the United States encour-





Source: Manitoba, Annual Reports, M.N.R.

Note the general trend towards declining production (except sucker) throughout the entire period. Note that whitefish eventually surpasses pickerel during the period when production from Northern lakes expanded.



Source: Manitoba, Annual Reports, M.N.R.

 $^1\rm Note$ the decline of Lake Winnipeg and the rise of Northern lakes production. In the early 1970's Lake Winnipeg was closed to commercial fishing.



FIGURE 5.3 ANNUAL PRODUCTION FOR LAKE WINNIPEG, BY SELECT SPECIES, 1940-1976¹

Source: Manitoba, Annual Reports, M.N.R.

¹Note the downward trend of all species.



FIGURE 5.4 ANNUAL PRODUCTION FOR LAKE WINNIPEGOSIS, BY SELECT SPECIES, 1940-1976¹

Source: Manitoba, Annual Reports, M.N.R.

1Note the increase in rough fish (sucker) and the insignificance of whitefish. Lake Winnipegosis was once (1890's) a major whitefish fishery. The downward trend in pickerel from 1962 is also apparent.



Source: Manitoba, Annual Reports, M.N.R.

 $1_{\rm The}$ downward decline in fish production from the early 1960's may not reflect the strength of fish stocks, but transportation cost squeeze which removed some lakes from production.



4

FIGURE 5.6 ANNUAL PRODUCTION FOR LAKE MANITOBA, BY SELECT SPECIES, 1940-1976¹

 $^{1}\ensuremath{\mathsf{Note}}$ the eventual decline of pickerel to levels of pike and whitefish production.

aged export and further maintained the export orientated market structure.² Apparently, the incomes of fishermen also rose with production as the annual report for 1942 stated for the winter fishing season: "... but with high market prices prevailing for these 'Selkirk Whites' nearly all the fishermen made a fair financial showing."³ Increased prices and demand meant that the more remote northern lakes could be brought into production. Mainwaring claimed that for Reindeer Lake there were some 228 winter fishermen in 1944-45.⁴ Reflecting the cyclical nature, this was reduced to some 30 men in 1949-50, and 12 in 1955.⁵ Judson noted that "the good prices enticed more men into the fishery."⁶ Judson described the expansive production years impact on the fishery:

> By 1941-42 evidence of boom conditions had appeared. There were high expectations, good catches, rising returns per man, more intensive fishing and extension into remote areas. Despite the price ceilings and employment alternatives, effort increased in 1943-44. Because expansion raised costs, and output did not increase proportionally, the returns per man began to fall.⁷

By 1944 a downturn was evident, marked by lower prices. Judson pointed out a critical aspect of the nature of the industry, in that: "despite these unfavourable factors most dealers gained adequate profits."⁸ Although the war provided a stimulus to expand production, in the long run it simply represented the cyclical instability of the industry. That is, the wartime provided unusual market conditions which could not be maintained.

This period is also characterized by government encouragement of labour entry into the industry. Strong prices for fish helped the government achieve its objective as suggested by the correlation between prices and the number of fishermen who engaged in the industry. The department helped further the post war employment situation by indicating a preference to veterans when issuing fishing licences. Regrettably, the market broke in 1949 which necessitated the intervention of the Fisheries Price Support Board. The board was forced to purchase some 3 million pounds of inland fish. At this time it was also noted that fishermen were withdrawing from the industry.⁹

The post war decline of the fisheries would eventually lead to the convening of the Royal Commission of 1953/54. To understand why such

a Commission was held, it is necessary to examine important trends that were underway in the industry (Figures 5.7 to 5.12). Prior to the war, and during the depression, productivity per man rose. However, during and after the war this trend was reversed.¹⁰ The good prices associated with the war were able to support such declining productivity, but after the war this became impossible. Downturns in real productivity are indicated by Figure 5.9, where pounds of fish per dollar invested declines sharply during and after the war. Figure 5.10 demonstrates the market value per dollar of capital invested vacillates considerably during the war. However, by 1945, a consistent downward trend is evident. Generally, the war period has been considered something of a golden age of fishing. Total productivity and prices during this period appeared to be stable. However, these simple ratios concerning productivity suggested serious structural problems in spite of a buoyant market.

To understand the structural weakness of the commercial fishing industry it is necessary to consider how value was distributed in this period. Figure 5.7 displays the relationship between market value, incomes to fishermen and capital invested. During the depression and early years of the war the distribution of value between fishermen and local companies (market value) remained somewhat constant. However, in the last year of the war the gap increased (Figure 5.7). The same process is again presented in Figure 5.11 where fishermen's income as a percent of total market value is graphed and it is clear that even during the war this dropped. The relationship between local firms and U.S. buyers explains part of this structural weakness. Judson stated for this period:

> ... the Canadian exporter was seldom a free agent, but was tied closely to some U.S. buyer. Under these circumstances price was an intra-firm decision, and in others no real negotiation was possible. In a number of firms that appeared to be involved in bilateral oligopoly, the buyer actually was often able to set a monopsony price. As a result many Canadian dealers believed they bore the risks, yet were forced to accept minimal returns. It was therefore, not surprising that the Canadian dealer tended to limit his investment even where better equipment would have yielded higher returns.¹¹

The localization of certain operations in the 1930's did not strengthen the fishing industry. Additionally, increased filleting of fish, while adding value to the product in Manitoba also contributed to the problem



Source: Manitoba, Annual Reports, M.N.R.

¹Note the compression of incomes when constant capital (capital invested) and variable capital (value to fishermen) are at similar levels. Note since the 1940's an increasing spread between market value and value to fishermen.









Source: Manitoba, Annual Reports, M.N.R.

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MARKET VALUE PER DOLLAR OF CAPITAL INVESTED IN MANITOBA'S



Source: Manitoba, Annual Reports, M.N.R.



Source: Manitoba, Annual Reports, M.N.R.

 $^{\rm l}{\rm Note}$ that the change in value per fisherman in the 1970's was probably the result of change data definitions.

in that the fishermen's portion of the market value was compressed (Figure 5.7). In the early 1950's fishermen's income fell below the level of constant capital. The creation and strengthening of local middlemen did not improve the incomes of fishermen. Rather they were forced to pass risks on to the fishermen. Again, this relationship between value, fishermen's income and constant capital exhibited certain structural weakness, and the outcome was another Royal Commission.

5.2 The Commercial Fish Commission 1953/54

Due to pressure by commercial fishermen on the provincial government, a Legislative Committee was established. On August 5th, 1953, it became a Royal Commission known as the "Commercial Fishing Commission". The Commission was the response to a crisis in the industry. Again, a structural feature of the industry emerged as the chairman stated one of the concerns of the Commission:

I may say gentlemen, that this is one of the duties of this commission, to see if we can find if the spread between the price that the fishermen is getting and the price that the consumer pays is justified.¹²

The Co-operative Commonwealth Federation member of the Legislative, D. Swailes, and a member of the Commission described the situation:

... even in a year which was described in the report of the Department of Fisheries as a good year as far as the volume of fish caught and price received are concerned, the fishermen received a mere pittance for their work, regardless of the location of the lake in which they fished.¹³

Unfortunately, the Commission's intention of coming to terms with the spread in price and the value to fishermen did not materialize as indicated by the recommendations from the Commission.

The failure of the Commission to consider seriously the spread of prices may be a result of the defence and rationale provided by local companies. The filleting of fish in Manitoba added costs to the f.o.b. Winnipeg prices. Johasson provided the Commission with cost figures for the firm Keystone Fisheries, and stated that they netted \$49.73 for 100 pounds of filleted fish while costs totaled \$48.38 which left "less three percent gross profit."¹⁴ It is not possible to test the validity of the cost schedules. However, it is possible that profitability, in spite of the processing carried out in Manitoba, was still being created in the

process of circulation in the Unites States. For instance, pickerel was purchased from the fishermen for 12-13 cents per pound, yet the filleted pickerel could be sold in Winnipeg for 40 to 50 cents per pound, while in the United States it would sell for 80 cents per pound.¹⁵ Given the loss of weight on filleting and transport costs to Winnipeg, the increased profit margin was created within the American market. A larger portion of value was generated in the metropolitan markets.

The companies' position reinforced the common knowledge of the price collusion between firms which fishermen alleged at Commission sessions. Johasson felt that: " ... We have found through experience we can get a better price on the outside market if we have a regulated selling price, and, secondly a regulated buying price."¹⁶ He also argued that: "... I am fairly convinced, that through our efforts of controlling prices the fisherman, the primary producer, is the one that benefits as much as anyone else, ... "¹⁷ As if to reinforce fishermen's claims, a spokesman for the firm Armstrong-Gimli stated: "the fisherman who is indebted to us is part of our industry. Without him we cannot operate. It is a matter of us helping him making a living."¹⁸ Hence, the companies' position, ultimately, meant that the tradition of price collusion was in everyone's interest, that debt dependence helped the fishermen and that cost structure meant that the companies did not make large profits. The creation of local companies in certain spheres of operations (filleting) did not put an end to monopsony. The evidence of the Commission of 1954 confirms that the fishing companies did not hide this fact and felt that the status quo relationships were essential.

Naturally, fishermen expressed different concerns. A fisherman from Gimli stated:

I have been on the lake for 40 years and I can truthfully say that out of 30 of them I was hardly making a living. The rest of the time I shouldn't say I starved on it, but I had to hustle to earn my living in between seasons to make a go of it, but for the last 10 years we have lived, and now we are coming back to the same thing, so I guess we can starve.¹⁹ During the depression local companies arranged their prices with New York fish companies and established a price for fishermen. In the 1950's, although price setting between companies continued, a seasonal price was not set for fishermen. In the early 1950's fishermen would start the

season without knowing the price of fish and would in some cases be fishing for three weeks without a price.²⁰ A brief of Lake Manitoba fishermen stated that "the price of fishing equipment has advanced from year to year ... and the prices of fish are falling."²¹ Price fluctuations as the result of external market control meant that fishermen would be paid 12 cents per pound of fish at the start of the season but they would, at times, receive 24 cents at the close of the season. $^{
m 22}$ The fishermen charged that the companies would meet on Wednesdays to establish a price.²³ Thus, the fluctuations of fish prices were passed directly on to fishermen by local companies and prices were set on a weekly basis. Manitoba fishermen wanted a fundamental change to be made in the structure of the industry. Many fishermen indicated support for public sector intervention in the marketing system. A fisherman at Langruth stated: "why the devil don't you pay a man and run the business just like the Wheat Board instead of trying to steal everything you can from the fishermen."²⁴ Fishermen were clearly bearing the brunt of a cost/price squeeze. The problem of fishermen's income was further compounded by declining production of most species. Production for most species declined on lakes Winnipeg, Manitoba and Winnipegosis (Figures 5.2 to 5.4, and 5.6). Production in northern lakes, as an exception, increased (Figure 5.5). Increasing numbers of rough fish also affected incomes. Fishermen claimed that before they would get 50 pounds of rough fish while in the early 1950's they caught 300 to 400 pounds of such noncommercial fish.²⁵ An increase in rough fish leads to the inference that the fishing of commercial species promoted the growth of rough fish.

Fishermen were not alone in describing their situation. One member of the Commission, H. Shewman, who represented an agriculture community in the provincial legislature noted a similarity between grain and fish companies; "to my mind that is what is happening with the fish companies. They have got you under their thumbs and are putting the screws to you."²⁶ Similarly, the so-called problem of quality was really less of a problem of the attitude of individual fishermen than of the structure of the industry. A brief from the Manitoba Federation of Agriculture and Co-operation noted:

The lack of participation by the fisherman in the ownership of their industry's physical equipment, such as

large boats, warehouses, cold storage plants, filleting plants, and marketing facilities, inevitably has bad results. It causes an attitude of irresponsibility and short-term opportunism among all fishermen ...²⁷

The deterioration in the quality of Manitoba fish has been a convenient rationale which justified low incomes to fishermen. However, the Manitoba Federation of Agriculture and Co-operation explained poor quality fish were a result of the structure of the industry. Additional evidence documents the low incomes of fishermen. A study was carried out for the Commission by S. Sinclair concerning economic aspects of the industry. Table 5.1 indicates the fishermen's cost structure, based on a survey of 50 boats for the summer season of 1951. The gross revenue of fishermen was 3,169 dollars which after deducting costs, "left him a net return of \$621 for his labour and management for the season.²⁸

For native and northern fishermen the situation was no better. Fishermen felt that Indians who sold to the companies on Lake Winnipeg were not even making wages.²⁹ This is the first time that a commission held sessions in the north (The Pas, Moose Lake). To a certain extent fishermen on the large southern lakes felt that the production from the north jeopardized their position. It was explained by one such fishermen that: "... I think the companies use them as a reservoir whenever they are short of fish. We are told there is a slump in the market and the price goes down."³⁰ It is conceivable that companies could have held the price down to all fishermen. One set of figures suggests that the wage rate was considerably lower in the north. On Lake Winnipeg fishermen were paid 12 cents per pound for whitefish, while on Island Lake they were paid from 4 to $4\frac{1}{2}$ cents and at Moose Lake 7 cents per pound.³¹ No doubt the cost of air transport would be claimed for the lower price. However, it does appear possible that production in the more northern area was generally used to hold down the wage rate and the natives were lower paid.

It was during this Commission that distinctions emerged between native and non-native fishermen. Mr. Malaher, an administrative officer with the Department of Mines and Natural Resources, drew this comparison:

> Another part of the problem, and perhaps the biggest, is the fact that the majority of the fishermen of these northern lakes are Indian or of Indian extraction; they are

TABLE 5.1

STATEMENT OF COSTS AND OPERATIONS ON LAKE WINNIPEG, SUMMER SEASON, 1951

	Aver boat	age per operator
Actual fishing days		52
Number of nets used		32
Fish caught, pounds]	L5 , 870
Gross returns to fisherman	\$	3,169
Number of men hired for season		3.4
Wages paid	\$	782
Cost of board	\$	426
Cost of gas and oil	\$	283
Boat rental	\$	201
Rental for corks and leads	\$	48
Cost of lines, flags, etc.	\$	41
Cost of nets and twine	\$	573
Cost of license and compensation	\$	69
Other costs	\$	107
Total costs	\$	2,548

Source: S. Sinclair, "Memorandum Re Certain Economic Aspects on the Production and Marketing of Manitoba fish," (Winnipeg, November, 1954), p. 6.

¹The total costs as shown are greater than the sum of the items due to the fact that the boat maintenance charges for 11 fishermen who owned their boats are not shown. For these 11 fishermen, the average cost of repairs and maintenance of the boats was \$234.

not fishermen, commercial fishermen, in the sense that the men you gentlemen have been interviewing in the last few weeks down south are. They don't have the same conception of quality and cleanliness or even of the activity of fishing itself. Their fishing has been confined to domestic fishing for their own use and they don't understand the principles of commercial fishing. They are not equipped either, in the way fishermen to the south are equipped.³²

Such a description is quite different from the early period of commercial fishing when native labour was an important component of commercial fishing. It also suggests that in spite of the existence of commercial fishing in the north for some decades, neither the companies nor the government developed the necessary skills for natives. Nonetheless, such a description may not be entirely correct because it tends to place problems of commercial fishing on the native fishermen instead of recognizing the detrimental effects of the industry's structure.³³

The nationalist and anti-monopolist sentiments that emerged in the Commissions of 1910 and 1933 directly challenged the export nature of the industry. However, in the Commission of 1953/54 no direct challenge to the orientation of production for external markets was made. Nonetheless, many felt that the local market had been neglected and that the industry could be placed on a sounder basis. One of the commission members, Dr. Thompson, Member of the Legislative Assembly for Gimli asked: "Why can't you develop a market in Winnipeg, a city of 350,000 people? They could eat all your fish in a very short time."³⁴ A Lake Winnipegosis participant stated: "That is what is ruining our market. The A-l stuff is sold abroad and No. 2 is left here in the Province of Manitoba and sold to local people. Once they get a feed of it they don't want any more fish."³⁵ During the initial period of commercial fishing, the lack of local market was clearly identified with control by American capital. Although in this period foreign capital still existed in Manitoba, Grant had argued that portions of the industry had been localized. As such this did not really alleviate the control that U.S. market had over the orientation of produc-In a brief to the Commission, Mrs. J.G. White of the Canadian tion. Association of Consumers pointed out:

> ... so far as we can establish, it would seem that housewives have very little incentive to buy Manitoba fish in preference to imported fish offered for sale at the same or lower prices.

... some method of taking Manitoba fish out of the class of luxury foods must be devised. 36

Similarly, Swailes argued that "yet at no time has there been a real campaign promoted for the purpose of making the people of Manitoba and the people of Canada conscious of the fact that we produce such good fish."³⁷ The local market remained neglected and consumers were aware of this.³⁸

The testimony of many fishermen during the Commission was not really synthesized for the report as previous commissions had done. Fortunately, Swailes did provide a summary of evidence.

> The fishermen feel that they are more or less at the mercy of the fishing companies, who in most cases finance them at the beginning of each fishing season... There was a general feeling that there existed a combine or form of organization among the fish companies which adversely affected the fishermen, who had no form of organization of their own... They were practically unanimous in their desire for a better system of marketing their fish ... They think that in recent years they have had to work harder to obtain smaller catches of fish.³⁹

In fact, Swailes was one of the viewers who clearly understood the role of the companies and stated:

... throughout the years, the fishing companies have occupied a dominant position. Instead of providing a marketing service to the fishermen, they have subordinated everything, fishermen, packers, and the entire natural resources of freshwater fish to the end of providing income for themselves ... The condition of the fishermen will never be improved as long as the companies dominate the situation ... It is obvious too; that as long as the companies are operating the cost to the fishermen will be higher than the minimum cost of a marketing service.⁴⁰

Swailes has identified the fishing companies as a major problem in the marketing of fish. The fact that local middlemen had emerged in the late 1930's did not in any way alter the inherent structure of the industry. Production was still orientated towards the American market, the local market was neglected, incomes of fishermen remained relatively low and fish stocks were deteriorating in both quality and quantity. Hence, some members of the Commission, including Swailes, recommended a marketing board structure.

A list of some forty recommendations, many of which would be essential to the efficient management of a fishery were detailed in the

report of the Commission.⁴¹ The tenure of the recommendations included more biological research, promotion of local markets, technical training for fishermen, improved transportation, quality and grading procedures, and a rough fish bounty so that fishermen could remove rough fish. Any follow-up of these recommendations might have improved the situation for fishermen. However, these recommendations did not challenge the structure of the industry. 42 Hence, the relative positions of the fishermen and companies were maintained. In a short history of commercial fishing, Conservation Comment, a publication of Renewable Resources and Transportation Services revealed that "of all the problems laid before the Commercial Fishing Commission of 1953-54, few were found to have immediate solutions."43 It is not that solutions were not to be found; rather, as in previous commissions, no effort was made to challenge the external control over production and distribution. 44 The Commission of 1910 refused to close Lake Winnipeg to summer commercial fishing. The Commission of 1933 failed to have a clearing house established, and the Commission of 1954 did not recommend some form of public marketing.

5.3 Production Trends And Rationalization: 1960's

After the Commission of 1954 production per man increased until 1964 (Figure 5.8), but the trend of declining productivity per dollar of capital invested continued (Figure 5.9). This increased productivity in terms of pounds of fish per man is explained by a reduction in gill net mesh from 5¹/₄ to 5 inches in 1955.⁴⁵ Additionally, nylon nets, mechanical net lifters and increased yardage per boat contributed to increased productivity.⁴⁶ Figure 5.1 indicates that the total provincial whitefish production surpassed the declining production of pickerel. This increase in whitefish largely reflects the greater contribution of northern lakes (Figure 5.5) and it offset the continued decline on Lake Winnipeg (Figure 5.3). These declines in total production despite an increase in production per man is explained by the annual report of the Department of Mines and Natural Resources for 1960 which stated: "past experience indicates that a considerable poundage of small immature whitefish are taken and as a result the cycle of reproduction is adversely affected."47 The small nets were intended for sauger. Thus the recommendation concerning the reduction of mesh sizes provided only temporary assistance to fishermen.

Sauger production was maintained during this period (although much lower than the levels of 1940's); however, the smaller nets furthered the decline of pickerel and whitefish stocks on certain lakes.

Although total capital investment grew in the industry, return per dollar invested declined from 1959 (Figure 5.10). The general stagnation and decline made the industry less attractive to private capital. To deal with this problem, in 1960 G.F. Jonasson (of Keystone Fisheries) recommended that the private companies be taken over by co-operatives with government support.⁴⁸ In the late 1950's and early 1960's the Manitoba government promoted fish producers co-operatives. However, the gap between fishermen's income and the market value indicates that disparity continued (Figure 5.7).

Another response to these trends was an effort by the fishing companies and the provincial fisheries branch to introduce new fishing techniques on Lake Winnipeg, chiefly the more elaborate trap net and trawling.⁴⁹ In 1962 some 172 trap nets were employed on Lake Winnipeg.⁵⁰ Ultimately, this would have resulted in the substitution of labour by capital. Not surprisingly, fishermen generally opposed these new techniques and for this and technical reasons, the gill net remained the major net on Manitoba lakes.

Nonetheless, rationalization was seen as the solution to the industry's problems, especially if the number of fishermen could be reduced. In the report of the Committee on Manitoba's Economic Future (C.O.M.E.F.) this position was stated:

> ... regulation and management of commercial fishing must be directed toward the objective of a high level of efficiency which at the same time will produce satisfactory levels of income for the fishermen. The welfare function, which is presently an integral part of the fishing industry through the existing system of the allocation of fishing rights, must be replaced by a broader scheme of rehabilitation, education and retraining.⁵¹

C.O.M.E.F. elaborated:

Over a period of time some 3,500 fishermen would be displaced from the industry. Most of these are Indians and Metis earning an average of perhaps \$400-\$500 per year from fishing at the present time ... At the same time, the 1,500 fishermen, representing 30 per cent of those presently licensed, and who will remain as full time fishermen, must be provided with the instruction and material assistance necessary to achieve the

changeover to new modern harvesting techniques. The withdrawal of the 3,500 fishermen from the industry should be gradual in relation to availability of alternative employment.⁵² Once again it was hoped that the economic problems of the fishing industry could be resolved by reducing the number of fishermen.⁵³ Thus, the attempt to increase incomes meant a reduction of fishermen instead of a structural reform of the industry; such as a decrease in the high ratio of middlemen to fishermen.⁵⁴ It was reported that in 1964 there were 285 fish dealers in the prairie provinces with 198 in Manitoba, which was a ratio of one dealer for 17 fishermen.⁵⁵

5.4 The McIvor Commission 1965-1966

In July 1965, yet another commission was appointed to inquire into freshwater fish industry. This time the federal government appointed the commission after the findings of the <u>Report of Inter-Government Commitee</u> on Market Organization for Freshwater Fisheries which stated:

It was unanimously agreed that disorderly marketing is a central problem in the inland fishing industry. More than ninety per cent of the exports of fish from the Praire Provinces are purchased by three large United States buyers who, working in unison, enjoy a large degree of monopoly control. As a result of this monopoly, Canadian freshwater fish prices fluctuate rapidly causing uncertainty in company profits and a low level of fishermen's income.⁵⁶

The Commission was, then, especially interested in the marketing problems and was chaired by George McIvor, who had been chairman of the Wheat Board. Therefore, the focus of the Commission was on the condition of the inland commercial fishing industry among those provinces which produced freshwater fish.⁵⁷ The main issues involved the weakness of prices, the problem of co-ordinating production with demand and the desirability of establishing an export monopoly.⁵⁸

In many previous periods, fishermen had supported the suggestion that the distribution structure should be reorganized, and the sessions of the commission meetings in Manitoba found fishermen supportive of a marketing board if it would set prices at the start of the season.⁵⁹ The Commission reported that "there are even today many fishermen who are in fact little better than indentured labourers of the fish companies."⁶⁰ The practice of not setting a price with the fishermen until after delivery continued.⁶¹ Similarly market prices fluctuated, sometimes as

much as 20 cents per pound in a day.⁶² The Commission of 1965 did not closely examine evidence concerning cost/price squeezes. It did however consider the change of value in the process of circulation. For example, dressed pickerel at 45 cents f.o.b. Winnipeg would retail for 89 cents per pound in Minneapolis (elsewhere it was 99 cents to \$1.09 per pound).⁶³ Similarly, pickerel fillets which were 85 to 90 cents f.o.b. would retail for \$1.28 to \$1.50 in Minneapolis.⁶⁴ This was not justified by transportation costs as the f.o.b. price in Madison, Wisconsin was 85 to 90 cents, or transport cost of about 6 cents per pound.

This price polarization occurred most markedly in northern Manitoba where the fishermen generally received lower prices. In the summer of 1965 the fishermen in northern Manitoba received 16 to 28 cents for dressed pickerel, the dealer 34-47 f.a.s. (fee alongside ship) and exporters received 50-56 cents f.o.b.⁶⁶ It was pointed out that fishermen in northern Manitoba did not benefit from a 6 to 8 cents increase in the price, as the dealer did not pass it on to the fishermen. 67 While prices remained high for fish in the United States the return to fishermen in both the larger lakes and northern Manitoba remained low. In the Commission's words, the fishermen's share was "approximately one quarter of the average price paid by the consumer in the Unites States."⁶⁸ Since the structure of the industry had not changed, the relationship between participants remained the same. The advantages to the firms of debt dependence was explained by the Commission since "by not giving a price to the fisherman at time of delivery, the exporter via his agent, passes on to the fisherman all the risks which he may encounter in marketing."⁶⁹ The nature of this industry perplexed the Commission: "the Canadian industry catches, dresses, ices, packs and transports the product, yet it receives only fifty percent of the retail price."⁷⁰ This was not really a new feature of Manitoba's commercial fishing and conforms rather well to the pattern of development based on staple production. /1

The Commission also recorded an observation which was relevant to native and northern fisheries, and indicated spatial changes in the industry as: "... participation by Indians and Metis has been increasing and by whitemen has declined."⁷² The declining incomes were the result of:

... the failure of the freshwater fishery to support normal living conditions is associated more and more with the Indian

and Metis, as their participation in the commercial fishery has expanded in recent years. $^{73}\,$

and

Problems in marketing freshwater fish are becoming more and more just another aspect of the generally deplorable economic and social conditions which mark the existence of Indians and Metis in Canada's northland. 74

As established by the 1954 Commission, native and northern fishermen found themselves at the lowest level of the commercial fishing industry.

The allegation concerning combines or control by foreign capital did not emerge as a problem in this Commission's report.⁷⁵ Foreign influences were not negated because "many Canadian exporters of round or dressed fish are, in effect, agents of the importers in Chicago and Detroit and retain little independence."⁷⁶ In fact, the ownership with regard to product line and its influence on the marketing structure was not studied by the Commission. As a result it presented somewhat naive suggestions: "ideally any strengthening of the position of either the fisherman or the exporter should not occur at the expense of the other, but at the expense of the Unites States importer."⁷⁷ Again it was proposed that a pluralistic approach could placate the conflicting interests. The Commission also supported the general opinion of the state that there were too many fishermen: "it must be realized however that as much or more can be accomplished by a substantial reduction in the number of fishermen and by a rationalization of fishing."⁷⁸

In keeping with tradition, the Commission did not, in a historical manner, consider the reason why a local market had not been developed. It accepted the export market premise, although it noted the problem of the local market would improve: "... particularly if the industry would be more careful of the quality made available, and would not use the domestic market as a last resort to market fish of otherwise unacceptable quality."⁷⁹ Perhaps the Commission felt an important feature of the industry was the export development of this staple since "the freshwater fish industry is comparatively small in total output; it is an important participant in Canada's export trade," and "... makes a significant positive contribution to our balance of trade."⁸⁰

Whether the appeal to improve the balance of trade or a desire to increase the incomes of fishermen, the Commission recommended the estab-

lishment of a freshwater fish export authority to be legislated under federal legislation. Such a marketing board would be the sole seller of freshwater fish, would accept delivery only from fishermen, and would have authority to finance fishermen. The recommendation of the McIvor Commission resulted in the establishment of the Freshwater Fish Marketing Corporation. This was the first fundamental alteration in the structure of marketing of fish. Certainly it was not rash in its conception. Fishermen had attempted to organize a pool in 1928, and participants during the Commission of 1933 and 1954 had advocated fundamental changes in marketing and distribution.

5.5 The Aftermath Of The McIvor Commission

The year 1969 marked the beginning of a partial reorientation of the fishing industry. In this year, after some three years of study and procrastination, the state marketing agency, the Freshwater Fish Marketing Corporation was established. It was also the year that a social democratic party took office in the province of Manitoba--a party whose orientation was towards some sort of income redistribution and public sector involvement. Such a political orientation influenced the development of the industry. It is difficult to assess this period and the impact of social democratic policies on the industry as published statistics are not comparable to those from the previous periods.⁸¹ Generally the recommendations to rationalize the provincial economy as stated in the Targets for Economic Development were not followed by the new administration.⁸² Instead the <u>Guidelines for the Seventies</u> argued in favour of greater equality of the human condition, that is, "the principle of equality requires that these disparities be eliminated ... " and the stay option or "the principle of the stay option is intended to prevent economically forced migration."⁸³ This, then, was something of a reversal of the labour rationalization policies of the previous decade.

In 1969 the <u>Fisheries Adjustment Study</u> was carried out on lakes Winnipeg, Manitoba and Winnipegosis, which recommended that "no concerted effort should be made to reduce manpower on Lakes Manitoba, Winnipeg and Winnipegosis ..."⁸⁴ Table 5.2 details the decline that had already occurred in the 1960's. This study established that the decline in employment was a result of a "lack of ingress to the fisheries" which

TABLE 5.2

LABOUR RATIONALIZATION 1961-1969

Number of Licensed Operators

Year	Lake Winnipeg	Lake Manitoba	Lake Winnipegosis
1961	902	450	200
1963	1,070	423	192
1965	936	381	138
1967	623	285	122
1969	630	275	96
Percent Change fro 1961	om - 30.2	- 38.9	-52.0

Source: R. England and R. Peters, <u>Fisheries Adjustment Study</u> (Winnipeg, 1971), pp. 17, 21, 27.

can be explained by "the fact that commercial fishing, as a means of gaining a livelihood, has become an increasingly unattractive alternative for the fishermen's sons ..."⁸⁵ The study indicated that the participation of those fishermen who had been surveyed was indeed long and that it would be difficult for them to obtain alternative employment.⁸⁶ The fact that the employment rationalization scheme could not be fully carried out rested on the lack of new employment. This reflected the inability of the Manitoba economy, as a peripheral and staple producing economy, to create a significant secondary manufacturing sector. The study recommended:

Finally if policy relative to the commercial fishery is to favour a labour intensive type of organization there is little doubt but what the more capital intensive methods which have been advocated are not applicable.⁸⁷

In fact, the study felt that in some cases the fishermen were overcapitalized and had more equipment than they could handle.⁸⁸ The replacement of labour by capital is part of the process of economic growth and not necessarily that of development. In the case of fisheries this process of capitalization is intensified in order to maintain catch levels.

Figure 5.1 indicates a downward trend in the period following the McIvor Commission. Figure 5.2 shows that in the 1960's northern Manitoba had become the largest producer of fish in Manitoba surpassing Lake Winnipeg. Production decreased for lakes Winnipegosis and Manitoba (Figures 5.4 and 5.6). The sudden drop in the early 1970's is a result of the closing of lakes Winnipeg, Cedar and Saskatchewan River due to levels of mercury in excess of 0.5 ppm (Figures 5.1 and 5.3). At this level fish were not acceptable to export markets. These waters remained closed for 1971 and 1972. The Fishermen's Emergency Assistance Plan provided compensation of some 1.9 million dollars.⁸⁹ However, even after the opening of the lakes, production did not increase past the low levels of the 1960's.⁹⁰ It did, nonetheless, result in some rationalization of labour and thus reduced the number of fishermen relative to the fish population.

5.6 Freshwater Fish Marketing Corporation

The Freshwater Fish Marketing Corporation (F.F.M.C.) was expressly established to improve incomes of fishermen through a state monopoly export marketing corporation. In this sense the industry had reached the

state monopoly capitalist phase. The assets of the companies were purchased or leased, and the phasing out of private concerns presented no great problem as there had been little investment in the 1960's and state involvement occurred when the ratio of value and production to capital investment had already reached a low level.⁹¹ (See Figures 5.7, 5.9 and 5.10.) With the removal of the private companies from middlemen positions, various state agencies were responsible for equipping fishermen. In 1969/70 two million dollars were loaned to fishermen from the Manitoba Agriculture Credit Corporation.⁹² Similarly, Agricultural Rehabilitation and Development Act (ARDA) aid from 1971 to 1975 totalled some two million dollars.⁹³ Still, during this period Cable maintained that "the income derived from commercial fishing does not provide sufficient income to be set aside for the replacement of commercial fishing equipment."⁹⁴ The F.F.M.C. provided the fishermen with a price at the start of the season, which was the anticipated sale price minus costs. Should the market improve, a final payment was made to fishermen which included the increased price. The marketing board was basically established on a non-profit basis.

Initially the F.F.M.C. provided an increase in prices to fishermen over what had been offered in the previous year (Table 5.3). However, the difficulties of F.F.M.C. are well known among fishing communi-In financial terms these early difficulties are demonstrated in ties. Table 5.4 which displays the current ratio (the ratio of current assets to current liabilities) and is a general measure of the short term financial strength of a firm. The first year was the most stable year for the company. To a certain extent the depreciation of private capital and the need for a capital investment program explain the weak current ratio. This capital investment program centres on the construction of a new processing plant located in Winnipeg.⁹⁵ The plant and processing equipment was originally intended to cost 2.5 million dollars but ended up costing 5.3 million dollars in 1972. The excessive capitalization with the accompanying high interest payments, along with other problems resulted in the corporation exceeding its borrowing authority.

The plant expansion reflected a policy to direct the freshwater fish production towards highly processed convenience food. To the extent

TABLE 5.3

PRICE PAID TO FISHERMEN

1968-1977

	White	Pickerel large	
	(export)	(continental)	dressed
1968	0.40		0.35
1969	0.57		0.445
1970	0.55		0.56
1970/71 Winter	0.52	0.41	0.47
1971 Summer	0.53	0.38	0.46
1971/72 Winter	0.49	0.43	0.50
1972 Summer	0.49	0.39	0.46
1972/73 Winter	0.49	0.43	0.50
1973 Summer	0.49	0.39	0.46
1973/74 Winter	0.51	0.46	0.54
1974 Summer	0.52	0.39	0.47
1974/75 Winter	0.54	0.47	0.57
1975 Summer	0.565	0.425	0.505
1975/76 Winter	0.585	0.485	0.595
1976 Summer	0.55	0.39	0.52
1976/77 Winter	0.60	0.39	0.63

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Source: Annual Reports of F.F.M.C.
TABLE 5.4

CURRENT RATIO OF F.F.M.C.

1969-1977

Year	Current Assets	Current Liabilities	Current Ratio
1969-1970	\$2,079,135	\$ 2,239240	0.93
1970-1971	2,824,299	4,947,282	0.57
1971 - 1972	3,960,396	10,636,106	0.37
1972- 1973	4,157,357	11,570,040	0.40
1973 - 1974	6,024,117	13,071,143	0.46
1974-1975	6,628,633	13,021,553	0.51
1975 - 1976	5,235,361	10,710,021	0.49
1976-1977	6,826,549	10,694,057	0.64

Source: Annual Reports of F.F.M.C.

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that this created a demand for rough fish, such as mullets (suckers), this represented an advantage to fishermen. It also supported an uncritical acceptance of metropolitan consumer habits. However, not all of the economic problems of the corporation were the result of too heavy a capital investment program. Problems such as spoilage, sales costs exceeding revenue and a total loss of inventory control characterized some of the early years of the F.F.M.C.⁹⁷ Also the new plant could not handle Interlake production in 1972. Similarly, in its early years, the F.F.M.C. still depended upon brokers in the U.S., whose commissions contributed to high sales costs. As a result of these problems, changes in management followed. In fact, the problems of the corporation were so extensive that the Auditor General of Canada could not even express an opinion on the correctness of the books for the fiscal year 1972.⁹⁸

The creation of the F.F.M.C. has probably prevented the total deterioration of the industry. It has not managed to advance the incomes of fishermen significantly despite the fact that Figure 5.12 suggests a rapid increase in the value to fishermen. However, this is not reliable as the data base had been redefined at the time of the establishment of Freshwater Fish Marketing Corporation.⁹⁹ In 1972 the average net income for Matheson Island/Pine Dock fishermen (considered to be some of the best fishermen on Lake Winnipeg) for the open water season was 3766 dollars and approximately 1197 dollars for winter season, which totalled 4936 dollars for the year.¹⁰⁰ In 1973 it was 4954 dollars. For Brocket (in 1973), on Reindeer Lake, daily gross earnings amounted to \$48.50 while daily expenses were \$33.63.¹⁰¹ This leaves a daily income of \$14.87 which may be shared between two men. MacMillan claimed for the 1970's that:

It would appear that increase in costs have been greater than increase in real income to fishermen. The information to precisely monitor such increase in real income to Manitoba fishermen is not available. 102

Similarly, Gislason stated:

For the northern fisheries in Manitoba, net returns have been steadily declining the last few years. Current production is much less than the historical highs indicating that total costs exceed total revenue $\dots 103$

Increased costs of fuel and transportation resulted in withdrawal of labour at eleven per cent per year.¹⁰⁴ To understand the cost/price

squeeze that fishermen feel, it is necessary to discard the notion that fishing communities are economically isolated. These communities are closely integrated with the world economy which means that an increase in the price of petroleum has a fundamental impact. An increase in petroleum prices not only affects fuel for boats but raises the cost of inputs such as the nylon nets and rope. The unfavourable situation in the 1970's suggests that the fishermen of Manitoba were in a declining terms of trade situation.

In summary the F.F.M.C. has increased the price of fish but it has not really advanced the fishermen's share of the market value (Table 5.5). The bulk purchasing strategy of F.F.M.C. has helped to reduce the cost of fishermen's inputs; however, a more important consideration is that the corporation has not significantly developed the Canadian market (Table 5.6). The F.F.M.C. annual report for the fiscal year 1974 pointed out that in Chicago "... the markup was nearly 70 percent" over the Canadian export price.¹⁰⁵ This suggests that certain features of the industry remained; that is, the fishermen's share of the market remained relatively similar to the pre-public marketing period. Clearly, the removal of local middlemen has strengthened the export price. The Freshwater Fish Marketing Corporation has diversified the external market by selling in Europe; but the local western Canada market has not grown. J. Piper has stated "in an overinfatuation with the U.S. market the F.F.M.C. and its predecessors have neglected and lost the Saskatchewan market."¹⁰⁶ Additionally, the corporation has rationalized the industry's processing operations which has led to the shut down of many local community fish plants. 107 The industry remains orientated towards an external market. However, the removal of the local middlemen and declining terms of trade between what fishermen produce and their requirements to produce have meant that the fishermen now rely on government funding. Hence, fiscal policies of the government will determine the fishermen's level of production and their incomes.

Summary

The evidence of Commissions of 1954 and 1965 helped to develop an historical reconstruction of the industry in the course of its decline. High levels of production characterize the war years of strong markets.

TABLE 5.5

DISTRIBUTION OF VALUE UNDER F.F.M.C.

1970-1977

Year ¹	Total Payments to Manitoba	Total Payments to all Fishermen	Total Annual Sales	Manitoba % of Total	Fisherman % of Total
	Ŷ	Ŷ			
1970	3,390,547	7,679,832	14,398,446	23.5	53.3
1971 ²	2,114,115	6,652,650	13,276,341	15.9	53.1
1972	2,423,080	6,302,062	12,674,167	19.1	49.7
1973	4,578,521	8,247,722	15,448,390	29.6	53.3
1974	4,648,239	7,683,234	16,590,237	28.0	46.3
1975	4,957,821	8,343,301	19,217,438	25.7	43.4
1976 ²	5,960,000	9,302,000	22,297,000	26.7	41.7
1977 ²	7,686,000	11,646,000	24,848,000	30.9	46.8

Source: Annual Reports of F.F.M.C. 1969/70-1976/77

¹Year ending April 30th.

²Initial payments to fishermen only. The final payment provision to fishermen was \$697,714 in 1976 and \$2,200,000 in 1977.



TABLE 5.6

MARKET ORIENTATION OF F.F.M.C. 1974-1977

	1974		197	1975		1976		1977	
	\$	8	\$	00	\$	8	\$	00	
Canada	2,967	17.8	2,600	13.5	2,777	12.4	3,091	12.4	
United States	12 , 542	7 5.5	15 , 160	78.9	17,811	79.8	19,248	77.4	
Overseas	1,082	6.5	1,431	7.4	1,709	7.6	2,509	10.0	
Total	16,590		19,191		22,297		24,848		

Source: Annual Reports of F.F.M.C.

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Yet, an incisive examination of the fishing industry during the war reveals certain faults in the structure. Indices such as productivity per man and pounds per dollars invested demonstrate the decline of a staple. After the war, the fishermen's share of the market contracted. This may be the consequence of localization of certain spheres of production and increased filleting of whitefish. In the early 1950's a classical crisis of the industry occurred as indicated by the dropping of variable capital to the levels of constant capital. The Commission of 1954 studied the problems of low incomes of fishermen, external market control, increased fishing effort and the non-existence of a local market. Again local middlemen stood up at commission meetings to defend the manner in which this staple was produced and marketed. The Commission did not recommend the implementation of structural changes. Instead, alterations in resource policies were used to shore up the industry. New regulations and changes in technology sponsored a short term increase in productivity per man which did not indicate strengthened fish populations. Rather, the reverse as smaller net meshes took a heavier toll of stocks.

In 1965, yet another commission visited inland fishing communities as a response to a renewed downturn in the industry. In spatial terms, production from northern lakes surpassed Lake Winnipeg, yet this did not reverse the overall downward trend. In Manitoba, a proliferation of middlemen, perhaps rooted in the localization of the 1930's, had seriously distorted the structure of the industry. The overall concern of this Commission was the inability of the industry to generate value in Canada (price spread problem). In spite of the fact that most of the labour was added to the product in Canada, a disproportionate amount of profit was made in the United States. Unlike the previous investigations, the McIvor Commission recommended a public export marketing board. This was the first serious structural reform to be advocated by a commission and supported by the state.

Eventually, the Freshwater Fish Marketing Corporation became the sole marketing agency on inland lakes. The involvement by the public sector occurred when private capital had been depreciated because of a general decline in the productivity of the industry. The F.F.M.C. had many serious difficulties in the initial stage, but it has provided a

certain price security. Incomes from fishing have remained low as the costs of inputs have generally increased faster than fish prices. In the 1970's, the fishermen became dependent on funding from government agencies as incomes from fishing could not replace equipment. The fishermen were caught in a deteriorating terms of trade situation. Although F.F.M.C. has functioned as an export monopoly, the fishermen's share of the market value has not advanced. Value is still transferred to the metropolis and production continued to be directed towards the American market.

	FIGURE 5.13						
		STRUCTUR	AL DEVELOP	MENT OF THE FISH	ING INDUSTRY	,	
Year	·····		Prod	uction			Utilization
1940	INDIANS METIS	FARMERS ICELANDERS	FISHERMEN	FISH COMPA	ING NIES		Sauger production peaks
1945				bt dependence			Wartime_boom Downturn in markets
1950 —			PROD	UCERS		Boyal	Increased marketing of fileted fish
1955			co	OPS		Commission	
1960			decli			Depreciation of private capital	
1965			ning in num			Royal Commission	
1970			bers	FRESHWATE MARKETING CC	R FISH DRPORATION	State Financing _	Increased processing of fish as frozen convenience food
1975							
				1			

Notes and References

1 The entire period from 1940-1976 is based on provincial reports which are recorded on a fiscal year basis (usually year ending March). For example, 1940 actually represents 1940/41, that is, 1940 summer and fall seasons, as well as, the winter season of 1941.

2 T.A. Judson, "The Freshwater Commercial Fishing Industry of Western Canada," (unpublished Ph.D. Thesis, University of Toronto, 1961), p. 244.

3 Manitoba, Annual Report M.N.R., 1942, p. 55.

4 P.A.M., M 69, A63, George Mainwaring, "The God That Speaks: The Story of Northern Manitoba," p. 63.

5 Ibid., pp. 63-64.

6 Judson, op. cit., p. 241.

- 7 Ibid., p. 249.
- 8 Ibid.

9 Manitoba, Annual Report M.N.R., 1950, p. 73.

10 The provincial reports do not represent the actual number of individual fishermen, instead the records indicate the number of men fishing by season (winter and summer). The total of these seasons is the figure used in the study. As this is used consistently it is valid as an indication of changes from year to year. However, since some men fish both seasons and others do not these figures are not realistic in their absolute value.

11 Judson, op. cit., p. 128.

12 Proceedings of the Commercial Fish Commission of 1953/54, Vol I, p. 111.

13 D. Swailes, "Report of D. Swailes: The Commercial Fishing Commission," p. 5.

14 Proceedings Vol 4, p. 1260. This data was reworked by Sol. Sinclair, and found that the profit was \$1.92. S. Sinclair, "Memorandum Re Certain Economic Aspects on the Production and Marketing of Manitoba Fish," (Winnipeg: 1954) (mimeographed), p. 13.

15 Proceedings Vol 2, p. 382, and Vol 4, p. 1075.

- 16 Ibid., p. 1000.
- 17 Ibid., p. 1135.
- 18 Proceedings Vol. 5, p. 90.
- 19 Proceedings Vol. 1, p. 119.
- 20 Swailes, op. cit., p. 12.
- 21 Proceedings Vol. 4, p. 919.
- 22 Proceedings Vol.1, p. 242.

23 Swailes reported that the companies "admitted that they held a meeting every week, so they could determine the price at which they

could sell, and the price they could pay fisherman." Swailes, \underline{op} . \underline{cit} ., p. 12.

- 24 Proceedings Vol. 2, p. 448.
- 25 Proceedings Vol. 1, p. 151.
- 26 Proceedings Vol. 3, p. 905.

27 Proceedings Vol. 4, p. 1104. The quality issue was often a diversion from the price issue. Swailes stated "once the word gets around, that poor fish is being accepted, and that a fisherman is being paid the same price for poor fish as good fish, then the incentive to deliver good fish only, is lost. This is what has happened in Manitoba since the beginning of the war." Swailes, op. cit., p. 10. Similarly, Judson argued "... uncertainty and other factors produced a short-term point of view in most dealers, who emphasised quantity, because their profit was primarily based on turnover. Finally, the interaction of the business cycle with the competitive pattern was detrimental to continued high level quality." Judson, op. cit., p. 341. However, the whitefish parasite, Triaenophorus Crassus infested northern lakes and therefore affected the export of whitefish to the United States.

- 28 Sinclair, op. cit., p. 7.
- 29 Proceedings Vol.1, p. 24.
- 30 Ibid., p. 7.
- 31 Proceedings Vol. 3, p. 771.
- 32 Ibid., p. 737.

33 An additional problem for native fishermen was the encroachment of tourists on northern fisheries. Ibid., p. 820.

34 Thompson implied that only poor quality fish remained in Canada. Proceedings Vol. 2, p. 398.

- 35 Proceedings Vol. 3, p. 731.
- 36 Proceedings Vol. 4, p. 1969.
- 37 Swailes, op. cit., p. 18.

38 It was reported for 1957 that when a surplus developed for Manitoba fish an intensive campaign was launched in the local retail market; and "the success of this campaign coupled with an improved export demand for frozen whitefish resulted in the disposal of all surplus stocks and the establishment of a more stable market." Manitoba, Annual Report M.N.R., 1958, p. 65. This demonstrated the potential of the local market, however, because of the structure of the industry it was only used as a reserve.

39 Swailes, op. cit., p. 8.

40 Ibid., p. 15.

41 See Manitoba, <u>First Report of the Legislative Committee Investi-</u> gating the commercial Fishing Industry in Manitoba in 1953/54 (Winnipeg: 1954). 42 It is at this Commission that the biologist W.A. Kennedy stated "I believe that there are too many regulations, and that efficient operations are thereby unnecessarily discouraged," and that "gill-nets of smaller mesh that 5 -inch be legalized for use throughout the whole north end" and "gill-nets of 3-inch mesh be legalized for all fishing seasons in the south end." "Resume of a verbal report to the Commercial Fishing Commission on November 10, 1953 by W.A. Kennedy," pp. 10-12. Several years later mesh sizes were decreased but this did not seem to really result in a greater efficiency or have any positive long run effects on fish populations.

43 Brendan Carruthers, "A History of Commercial Fishing in Manitoba," Conservation Comment, Part 2 (January/February 1978), p. 4.

44 Judson characterized the 1950's "basically the government was not interested in trying to assist fishermen by means of a co-operative." Judson, <u>op</u>. <u>cit</u>., p. 199. More importantly Judson argued "the Department of Natural Resources appears to have reflected the interest of the exports rather than those of the fishermen. The remark of a senior official that 'they [the fishermen] would only spend more money in the beer parlor,' as a reason for not providing greater assistance to fishermen, is indicative of the situation." Judson, <u>op</u>. <u>cit</u>., p. 200.

45 Manitoba, Annual Report M.N.R., 1959, p. 59.

46 Ibid.

47 Manitoba, Annual Report M.N.R., 1960, p. 80. Also biological research at the time suggested changes in populations of fish. This was summed up in the annual report for 1964 which stated: "since 1944 the trend of age composition in the commercial catch has been towards younger age groups. The average weight of individual whitefish has been reduced, but the growth rate has increased. The catch has been greatest when the total mortality rate ranged from 70 to 78 per cent annually. This rate is now close to 90 per cent. Changes in growth and mortality rates are believed to be associated with exploitation." Manitoba, Annual Report M.N.R., 1964, p. 24.

48 In 1960, G.F. Johasson (of Keystone Fisheries Limited) recommended that the private industry be turned over to co-operatives with state support and control for the benefit of fishermen. "Recommended Program for the Manitoba Fishing Industry," Presented to the Government of Manitoba (April, 1960).

49 See the <u>Report of Commission of Inquiry into Freshwater Fish</u> Marketing 1966. Commissioner George McIvor, pp. 23-24.

- 50 Manitoba, Annual Report M.N.R., 1963, p. 19.
- 51 Report of Committee on Manitoba's Economic Future, p. v-4-5.

52 Ibid., p. v-4-7.

53 Those concerned with administering fisheries did not oppose employment rationalization process, for example, a plan proposed to reduce the number of fishermen from 4,400 to 1,500 by 1975. Manitoba, Department of Mines and Natural Resources, "A Total Development Plan for the Manitoba Fishing Industry (1965)," (mimeographed), p. 21. (This study was inspired by the rationalization and resettlement schemes of Newfoundland.)

54 This eventually became formally accepted as government policy: "The overemployment problem in the Manitoba fishing industry can only be solved by a long range policy aimed at reducing the number of commercial fishermen." Report of the Commission on Targets for Economic Development (Winnipeg: 1961), p. 91.

55 McIvor Commission, p. 86.

56 J. Gannon, <u>Report of Inter-Government Committee on Market Organi</u>zation for Freshwater Fisheries (February: 1964), p. 6.

57 Essentially, the structure of the industry during this period was the same as the preceeding decade, that is, the fishermen, dealers/packers, exporters (fishing firms) and U.S. importers, and then smaller volume retailers. In the dressed or round stage the exporter was considered to be more of a commodity broker than a processor. McIvor Commission, p. 86.

58 Ibid. p. 111.

59 Commission of Enquiry into the Freshwater Fish Industry. "Minutes of Public Hearing," Vol 1, p. 73.

- 60 McIvor Commission, p. 97.
- 61 Ibid., p. 96.
- 62 Gannon, op. cit., p. 19.
- 63 McIvor Commission, p. 91.
- 64 Ibid., p. 92.
- 65 Ibid.
- 66 Ibid., p. 9.
- 67 <u>Ibid</u>., p. 94.
- 68 Ibid., p. 99.
- 69 Ibid., p. 96.
- 70 Ibid., p. 6.

71 The McIvor Commission made some additional observations which are worthy of noting, it stated: "the encroachment of sport fishing is not only wasteful of fish resource, but it also forces the commercial fishing into more remote areas, where prices to the fishermen are lower." McIvor Commission, p. 4. The McIvor Commission also established that some quality problems are the result of improper handling by U.S. importers. Ibid., p. 7.

- 72 Ibid., p. 85.
- 73 Ibid., p. 3.
- 74 Ibid., p. 86.
- 75 Ibid., p. 97.
- 76 Ibid., p. 92.

- 77 Ibid., p. 97.
- 78 Ibid., p. 10.
- 79 Ibid., p. 72.
- 80 Ibid., p. 4 and p. 70.

81 The provincial annual reports are extremely deficient in that capital figures are not provided.

82 The follow-up to the Committee on Manitoba Economic Future was the Commission on Targets for Economic Development which stated: "The overemployment problem in the Manitoba fishing industry can only be solved by a long range policy aimed at reducing the number of commercial fishermen." <u>Manitoba To 1980: Report of the Commission on Targets for</u> Economic Development (Winnipeg: 1969), p. 15.

83 Manitoba, Guidelines for the Seventies, Vol 3, p. 53.

84 R.E. England and R. Peters, Fisheries Adjustment Study (Winnipeg: 1971), p. 1.

- 85 Ibid., p. 31.
- 86 Ibid., p. 118.
- 87 Ibid., p. 215.
- 88 Ibid., p. 211.
- 89 Manitoba, Annual Report M.N.R., 1971, p. 27.

90 Indications of declining fish stocks are demonstrated by the 1969 summer whitefish catch on Lake Winnipeg in which 60 percent were small, under 1.5 pounds and harvested before maturity. F.F.M.C. Annual Report 1969/70, p. 8.

91 In 1965, a department paper stated: "the private investment has been, in most cases, totally depreciated by the owners and is generally inadequate to the efficient harvesting and processing of the catch." Manitoba, Department of Mines and Natural Resources, "A Total Development Plan for the Manitoba Fishing Industry, 1965," (mimeographed), p. 20. This strongly suggests that the state entered into a sphere of operation that had ceased to be profitable.

92 Manitoba, Annual Report M.N.R., 1970, p. 5.

93 The capital support to commercial fishermen demonstrated that the incomes of fishermen increased, for Hole River 2 percent, Princess Harbour 7 percent, Moose Lake 25 percent, and St. Laurent 314 percent (for the years 1971 to 1974). D. Cable, "Some Socio-Economic Impacts of the Special ARDA program of Assistance to Commercial Fishermen," Paper Presented to the Freshwater Fisheries Seminar (Winnipeg: June, 1976), p. 9.

94 Ibid., p. 23.

95 The locating of the head office and plant F.F.M.C. in Winnipeg was conditioned by the Department of Regional Economic Expansion grant which was 10 percent of the capital cost of the new plant. At the same time processing and handling plants in communities such as Gimli and Selkirk were closed. 96 F.F.M.C. Annual Report 1971/72, p. 6.

97 Report of the Interdepartmental Committee on the Freshwater Fish Marketing Corporation (Ottawa: Environment Canada), p. 22.

98 F.F.M.C. Annual Report 1971/72, p. 6.

99 In the early 1970's the figures on men employed were reported on an annual basis which was a more realistic figure. The previous reports totalled winter and summer seasons, thus double accounting.

100 J.A. MacMillan, J. Craven and G.S. Gislason, "Determinants of Income to Fishermen, Southern Lake Winnipeg, Grand Rapids and Lake Winnipegosis, Open Water and Winter Seasons, 1972-1974," (Winnipeg: Department of Agricultural Economic and Farm Management, University of Manitoba, 1976) (Draft Research Bulletin), pp. 75-94.

101 Bruce Popko, "The Brochet Commercial Fishing: An Examination of Problems and Alternatives," (Manitoba; Department of Renewable Resource and Transportation Services), n.d., pp. 3-4.

102 J.A. MacMillan, "Freshwater Fish Seminar Overview," Paper Presented to Freshwater Fisheries Seminar (Winnipeg: June, 1976), p. 20.

103 G. Gislason and J.A. MacMillan, "Fishery Management in Manitoba," Paper Presented Before Freshwater Fisheries Seminar (Winnipeg: June, 1976), pp. 17-18.

104 Ibid.

105 F.F.M.C. Annual Report 1973/74, p. 7.

106 John Piper, "The Fishermen's Struggle for Survival," <u>Next Year</u> Country, 2, No. 1 (June-July, 1974), p. 30.

107 In 1968 some 35 processing plants were operating which by 1973 was reduced to 12. Report of the Interdepartment Committee on the Freshwater Fish Marketing Corporation (Ottawa: Environment Canada).

CHAPTER 6 CONCLUSION

Introduction

By reconsidering the paradigms of dependency and staple theories in light of their contribution to a clearer understanding of the Manitoba fishing industry, this chapter is designed to provide a summary of the complete study. One of the intentions of this thesis was to establish a statistical data base in order to evaluate the historical performance of the fishing industry. Therefore, the long term production trends of certain fish species have been compiled in this chapter, since previous chapters have presented data on a short term basis. In addition, the findings of this analysis have been reconciled with other research on the development of northern Manitoba and the native economy.

6.1 Summary Of Production Trends

In order to understand the underlying trends in the evolution of the industry from the point of view of production, Figures 6.1 to 6.3 have been presented as three year running means, which smooths the data and minimizes annual fluctuations based on adverse weather conditions or short term market influences. This is a more realistic indication of production trends. Figure 6.1 displays total production for the province and elicits a general impression that, from 1905 until recently, production has been rather stable. Nonetheless, the general periodization that this study has observed is indicated in the production trends. Certain peaks indicate the strength of markets, while the long term production performance reflects the tendency towards a weakening of fish stocks. For example, the decline in production from the late 1950's to the early 1970's would be more marked had not production increased from northern. Manitoba (see Figure 5.5).

Figures 6.2 and 6.3 indicate the running means for whitefish and pickerel for all Manitoba fisheries. Historically, these two species constitute the major component of commercial catches. Whitefish production peaked during the period of consolidation when the pre-commercial whitefish stocks on lakes Winnipeg and Winnipegosis were exploited extensively. The fluctuations may indicate market influences or recovery of whitefish stocks. With the marked exception of the peak in the early 1960's the peaks have been below that of the original production apex. Again



FIGURE 6.1 THREE YEAR RUNNING MEAN OF TOTAL FISH PRODUCTION, MANITOBA, 1883- 1976

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Manitoba, Annual Reports, M.N.R.



FIGURE 6.2 THREE YEAR RUNNING MEAN OF WHITEFISH PRODUCTION, MANITOBA, 1883-1876





FIGURE 6.3 THREE YEAR RUNNING MEAN OF PICKEREL PRODUCTION, MANITOBA, 1883-1976



production from northern lakes offset the declining production of whitefish on the provincial level. Pickerel production is graphed in Figure 6.3. The decline from the 1960's is striking. When Figures 6.2 and 6.3 are compared an inverse correlation between whitefish and pickerel production is apparent between the 1920's and the 1960's. Recall that in the period up to 1920 evidence suggested that pickerel exploitation increased after a decline in whitefish production. A full explanation of the dynamics between whitefish and pickerel and other species does not lie in the production figures alone, but in an understanding of competition and habitat of particular species and the influences that fishing practices might have on the survival rate of a species.

Figures 6.4 to 6.6 denote the annual production trends for sturgeon, tullibee and sauger. Figure 6.4 demonstrates the total collapse of the sturgeon fishery. Periods of closure and other government regulations did not protect the sturgeon or establish it on a sustained yield basis. The exhaustion of sturgeon stocks happened during the era of consolidation. Since sturgeon had the highest value per pound, its profits were valuable in the establishment of the industry in the more remote fisheries. The peaks of sturgeon in 1917 and 1924 do not reflect an improvement in sturgeon stocks but the encroachment of fishing into more distant fisheries (Nelson, Churchill, Hayes and Fox rivers). Figure 6.5 indicates the levels of tullibee production and shows a drop in yields since the late 1920's. In the marketable form tullibee was similar to whitefish and not surprisingly, its production is inversely correlated with whitefish in the 1920's and the 1950's. Figure 6.6 demonstrates that sauger production achieved an initial peak in the early 1940's and subsequently declined.

The basic difference between whitefish and pickerel production as compared to the other species (sturgeon, tullibee and sauger), is that the former production patterns indicate periods of at least partial recovery, whereas in contrast these last three commercial species have a single high peak followed by decline. One explanation is that the northern lakes were more capable of supporting whitefish and pickerel production than tullibee and sauger. The other significant difference is that hatcheries only produced whitefish and pickerel fry. This difference in



FIGURE 6.4 ANNUAL PRODUCTION OF STURGEON, MANITOBA, 1888-1976

Source: Canada, <u>Sessional Papers</u>, Fisheries; D.B.S., <u>Fisheries Statistics</u>; Manitoba, Annual Reports, M.N.R.



FIGURE 6.5 ANNUAL PRODUCTION OF TULLIBEE, MANITOBA, 1885-1976





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trends suggests that the total utility of hatcheries should be investigated from the production figure framework, comparing species supported by hatcheries to those not supported on the basis of particular fisheries.

Although it is not possible to consider the trends on all lakes, Figures 6.7 and 6.8 indicate historical trends for two important fisheries. Figure 6.7 demonstrates annual production for whitefish on Lake Winnipeg. In spite of fluctuations, partly induced by the market, the trend is towards declining production. The peak production for this fishery occurred during the period of consolidation of commercial fishing. Figure 6.8 indicates annual pickerel production for Lake Winnipegosis. The peak during the latter half of the depression suggests that the market did not unduly distort pickerel production and the war that followed actually increased demand. Following the peak, despite several fluctuations, production dropped. From the mid 1960's to the early 1970's production remained at low levels. The recent production levels are similar to those established at the onset of the commercialization of pickerel. Additional findings concerning the influence of commercial fishing upon the fish resources of Manitoba are summarized in Tables 6.1-6.5. Here recent production levels (1976) are compared with peak levels. Since these tables are based on a variety of species and cover all the major fisheries, a rather complete survey of the process of commercial fishing is provided. The most striking impression conveyed is that production levels of the 1970's are significantly below the levels that occurred during the peak period. The most resilient species had been the northern pike. This is not because pike lacked commercial value, but this species is especially adapted to inland lakes, extremely competitive and an omnivorous carnivore. The possibility that commercial fishing may have expanded the niche of the pike and therefore upset the homeostasis should be explored from the framework of production figures. However, except for the one anomaly, all species, even the minor commercial ones such as goldeye and perch, have production levels well below that of preceding periods.

Tables 6.2 to 6.5 complement figures 6.7 to 6.9 as they reveal the strength of the various species amongst the major fisheries. Of significance is the total collapse of whitefish on lakes Manitoba and



FIGURE 6.7 ANNUAL PRODUCTION OF WHITEFISH, LAKE WINNIPEG, 1886-1976



FIGURE 6.8 ANNUAL PRODUCTION OF PICKEREL, LAKE WINNIPEGOSIS, 1887-1976

PRODUCTION IN 1976 COMPARED TO PEAK PRODUCTION, MANITOBA, BY SPECIES

	Peak Production In	Peak	1976 Production	1976 Production As A Percent of
	Pounds	Year	In Pounds	Peak Production
Total	36,810,800	1941	19,167,414	52.0
Whitefish	9,400,000	1904	5,450,378	59.0
Pickerel	11,208,200	1951	5,695,241	52.0
Sturgeon	981,500	1900	10,706 ¹	1.1
Pike	5,091,000	1910	3,746,586	73.6
Tullibee	10,245,100	1927	398,808	4.0
Sauger	14,209,000	1941	2,931,089	20.6
Goldeye	1,162,500	1926	28,328	2.4
Perch	1,128,000	1940	79,647	7.1

Source: C.S.P., Fisheries; D.B.S., <u>Fisheries</u>; Manitoba, Annual Reports M.N.R.; Manitoba, Annual Reports R.R.T.S. ¹1975 figure.

PRODUCTION IN 1976 COMPARED TO PEAK PRODUCTION, LAKE WINNIPEG, BY SPECIES

	Peak Production In Pounds	Peak Year	1976 Production In Pounds	1976 Production As A Percent of Peak Production
Total	22,350,000	1904	7,854,212	35.1
Whitefish	7,500,000	1904	1,717,675	22.9
Pickerel	5 ,956,7 00	1951	2,674,061	45.9
Sturgeon	981,500	1900	200 ¹	0.02
Pike	3,068,000 ²	1940	821,212	26.77
Tullibee	7,194,500	1928	18,776	0.03
Sauger	10,232,700	1941	2,491,639	24.3
Goldeye	727,100	1927	7,394	1.0
Perch	283,800	1942	55,116	1.9

Source: C.S.P., Fisheries; D.B.S., <u>Fisheries</u>; Manitoba, Annual Reports M.N.R.; Manitoba, Annual Reports R.R.T.S.

> 1 21973 figure. This may be a typographical error, otherwise the alternative peak would be in 1929 with 1,429,000 pounds. The 1976 percent would then be 57.0.

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PRODUCTION IN 1976 COMPARED TO PEAK PRODUCTION, LAKE WINNIPEGOSIS, BY SPECIES

	Peak Production In Pounds	Peak Year	1976 Production In Pounds	1976 Production As A Percent of Peak Production
Total	7,539,000	1942	1,424,486	18.9
Whitefish	2,607,600	1901	55,438	2.1
Pickerel	4,056,600	1936	412,815	10.2
Pike	2,208,800	1959	654,112	29.6
Tullibee	1,288,200	1943	300 ¹	0.02
Sauger	202,700	1945	5,799	2.9
Goldeye	408,200	1943	7,627	1.9

Source: C.S.P., Fisheries; D.B.S., <u>Fisheries</u>; Manitoba, Annual Reports M.N.R.; Manitoba, Annual Reports R.R.T.S.

¹1975 figure.

PRODUCTION IN 1976 COMPARED TO PEAK PRODUCTION, LAKE MANITOBA, BY SPECIES

	Peak Production In Pounds	Peak Year	1976 Production In Pounds	1976 Production As A Percent Of Peak Production
Total	8,975,500	1941	1,927,597	21.5
Whitefish	743,400	1910	14,181	1.9
Pickerel	2,929,300	1910	509,615	17.4
Pike	3,383,600	1910	654,397	19.3
Tullibee	2,845,900	192 7	5,300 ¹	0.02
Sauger	3,750,600	1941	425,873	11.4
Perch	951,600	1941	13,824 ²	1.5

Source: C.S.P., Fisheries; D.B.S., <u>Fisheries</u>; Manitoba, Annual Reports M.N.R.; Manitoba, Annual Reports R.R.T.S.

> 1₁₉₇₀ figure. 2₁₉₆₉ figure.

PRODUCTION IN 1976 COMPARED TO PEAK PRODUCTION, NORTHERN MANITOBA, BY SPECIES

	Peak Production In Pounds	Pe ak Year	19 76 Production In Pounds	1976 Production As A Percent Of Peak Production
Total	11,532,900	1963	5,618,922	48.72
Whitefish	6,208,100	1962	3,167,200	51.0
Pickerel	2,772,200	1961	1,343,756	48.5
Sturgeon	250,000	1902	10,651	4.2
Pike	2,236,600	1968	811,338	36.3
Tullibee	436,300	1969	234,642	53.8
Lake Trout	504,200	1962	25,467	5.0
Goldeye	126,500	1966	12,693	10.0

Source: C.S.P., Fisheries; D.B.S., <u>Fisheries</u>; Manitoba, Annual Reports M.N.R.; Manitoba, Annual Reports R.R.T.S. Winnipegosis. Not surprisingly, those species which were supported by hatcheries such as whitefish on Lake Winnipeg and pickerel on Lake Winnipegosis have been more viable. The fishery that exhibits the greatest strength is northern Manitoba. The peak production period for northern lakes is recent and production levels have remained more stable. A careful study of Tables 6.1 to 6.5 suggests the species and spatial dynamics of fish production. The economic conditions of commercial fishing have favoured a succession of different species.

There are certain parallels in the development of fish and fur as staples in Manitoba. The nature of the penetration of commercial fishing in spatial terms was analogous to that of the fur trade. As fish yields declined and effort had to be increased, the industry and its transportation network expanded northward (see Map 6.1). Map 6.1 suggests that the spatial diffusion of commercial fishing was not an even process, railroads and waterways were among the mediating influences. Map 6.1 also indicates that sturgeon fishing penetrated northern Manitoba before the commercial fishing of other species. Winter fishing based on horse freight extended commercial fishing well beyond the existing railroads. Like the fur trade, and in spite of transportation costs, commercial fishing reached even the most distant lakes. In a similar fashion, when the fur trade had exhausted the prime producing areas and transportation costs escalated, the importance of that staple declined.¹ The marginalization of the fishing industry in Manitoba coincided with the contraction of northern fishing operations.

6.2 Manitoba Fisheries: Metropolis--Satellite Relationships

The dependency theorists Frank and Amin and staple writers such as Innis and Naylor have discussed the structural adjustments necessary to the continued exploitation of a resource in a peripheral region. These concepts are particularly relevant to certain features of hinterland economic activity in Manitoba. In the late 1890's, the formation of the Booth monopoly was replicated in Manitoba with the establishment of the Dominion Fish Company. When fish prices collapsed after the First World War capital from New York's Peck Slip penetrated Manitoba and new adjustments were made. This prompted the short lived Fish Pool. With the depression another structural accommodation was made by the combining of



American owned fish companies in Manitoba into the Fresh Fish Distributors. Similarly, the localization of certain features of the industry in the late 1930's occurred when foreign capital interests recognized declining profits in certain portions of the industry. This simply meant that some of the risky operations were passed from direct subsidiaries to station operations. In the 1960's labour rationalizations marked another change in the industry since supply and prices (controlled by U.S. importers) could no longer support as many fishermen. The final rearrangement of the industry's structure came with state marketing which appeared only when the industry was in a stagnant condition.

Andre Gunder Frank's concern with the polarization that occurs in the process of capitalist development (see above p. 4) is also relevant to the situation in Manitoba. Such polarization was evident during the breakdown of original native fisheries. The access to capital in the form of steam boats and ice stations placed control over the development and exploitation of this resource in the hands of foreign fishing companies. Once the process of commercialization had been consolidated, the labour of native peoples, settlers and fishermen was subordinated to the needs of companies. Each of the Royal Commissions documented that a basic disparity existed between the incomes of fishermen and the price received by American importers. Thus, in spite of changes in the industry such as the northward movement of fisheries, new government regulations, adoptions of new technology (gas power for steam power, nylon gill nets for cotton twine) or changes in the product exported (salt whitefish, sturgeon, frozen fish, fresh fish, fresh winter caught fish, fillets, frozen convenience fish), the polarization between producers and companies continued. Previous studies have tended to focus on changes in commercial fishing without recognizing this fundamental continuity.

The writings of Baran, Frank, Amin and Emmanuel have directed attention to the metropolis control over economic surplus (see above pp.3-7). In Manitoba the difference between actual and potential surpluses has largely been the difference between the relatively low export price and the consumer price in the United States. However, as historical data on final consumer price is not extensive, the U.S. wholesale price in itself indicated that the drain of value was of great magnitude

relative to the incomes of fishermen. The transfer of value took on ratios from two to ten times the amount that remained as incomes. In the case of the fishing industry in Manitoba the repatriation of profits from subsidiaries does not appear to have been the major mechanism of surplus drain. Instead, the evidence of commissions, especially the 1933 Commission indicated that transfer pricing, coupled with the compression of incomes, facilitated the draining of surplus from Manitoba. Very simply, unequal exchange explained the relative poverty of fishing communities. After the Second World War the cost of obtaining the means of fishing (fuel oil, nets, boats) increased at a more rapid rate than did the price of fish. During the 1970's this declining terms of trade became particularly important in restricting fishing incomes.

The maintenance of unequal exchange together with a dependent structure, cannot be understood, unless the monopolistic nature of that structure is recognized. Although any number of fish companies may have existed, their relationship to the fishermen was essentially monopsonistic.² The total dominance of the external market has been the essential link in the monopolistic structure which maintained a long-term dependent relationship of the fishermen on the U.S. importers.

There can be no doubt that the industry has had periods of growth and high levels of capital investment. Wars were important in stimulating increased production. However, even in the early 1940's, in spite of a high level of production, structural weaknesses were compounded. This is indicated by increased fishing effort and a change in the distribution of income--an increase in the share to the middlemen. More importantly, the potential of the local market for fish did not develop; in fact, it was undermined during the initial growth period. The local market was used to dump poor quality fish or to dispose of fish surplus to metropolis needs. Otherwise a local market did not develop because it might have limited the power and growth of monopoly. As Baron suggested, export led growth transfers value to the metropolis and leaves only wages behind in the periphery (see above p. 3). The economic growth of Manitoba's commercialized fishery did not result in the equitable development of Manitoba's fish resources. Due to the marketing structure, the people of Manitoba were not able to consume this resource.

This study has indicated that fish have been an important staple in the economic and historical geography of Manitoba. Numerous Manitoba communities have been established or were based on the production of this resource. Fish, as a staple, followed fur and wheat and preceded the later staples of pulp and paper and minerals. Innis' study of the Atlantic cod fisheries revealed the importance of credit and the impact of trade which exhibited similar ramifications as the commercial fishing industry of Manitoba (see above p. 9). In summary, the freshwater fish of Manitoba have been another staple produced for a more industrialized metropolis.

The finding of this study sheds light on northern economic activities and the native economy. Rothney has stated that northern Manitoba has been integrated with the world economy which has resulted in "large flows of economic surplus out of Northern Manitoba."³ Rothney argued that: "it is apparent that as a region Northern Manitoba is characterized by relative, social and economic underdevelopment."4 Loxley has stated: "There are serious problems of poverty and inequality in the North both within communities and between communities. These problems are not confined to non-urban centres or simply to Native people but this is the section of northern society most acutely affected and to a degree that is simply scandalous."⁵ Elias has stated that northern communities are: "... at the fringe of a series of metropolis-hinterland relationships: the United States metropolis seeks out its hinterland in Canada. ... the south is a metropolis to the north. From there the series goes no further except in class terms internal to the community ..." With respect to commercial fishing the metropolis-hinterland relationship has been facilitated by local fishing companies. This study on commercial fishing is consistent with previous research which explains the metropolis/hinterland relationship in Northern Manitoba.

The McIvor Commission illustrated that native involvement in commercial fishing increased as the industry deteriorated. In Manitoba, native peoples have been engaged since the start of commercialized fishing. This resource activity is considered to be integral to the native economy--an economy generally viewed as isolated from the dominant economy. Rea has stated that "it would not appear to be useful to try

and analyze the economy of the area in terms of a 'native' or 'domestic' sector and 'European' or 'export' sector."⁷ Rea has pointed out that the native economy has been commercialized since the fur trade.⁸ The development of an export oriented fish trade has resulted in further commercialization of the native economic activities. In fact, the case of sturgeon illustrates that commercialized trade narrowed the resource base of native peoples. Plans to strengthen the native economy must show an awareness of the historical character of this industry. It also appears that any effort to promote the position of natives within the fishing industry has only come since the decline of fish yields.

Finally, a review of a political economy approach to the development of this resource indicates that such an approach has been useful to geography. The history of commercial fishing has witnessed an initial opposition to the establishment of commercial fishing by native peoples and settlers. Changing fish yields, low incomes to fishermen, transfer of value to the metropolis and a truncation of the local market has been consistent features of this industry's development. Naturally, the question that remains to be answered is why such structure and resource use patterns were not fundamentally changed? The early staple thesis of Innis does not address itself to this problem.⁹ The federal and provincial commissions documented the problems and conflicts within the industry, but their recommendations or follow-up measures never challenged the structure of the industry. Instead, efforts were made to marginally improve the incomes of fishermen. Generally, the main thrust of the state was to regulate production which was directed toward a disorderly market. This was accomplished by resource management policies, although these measures could not always protect the fish stocks. Whenever fishermen mounted pressure to change the marketing structure little was done. Not until the performance of the industry had declined and private capital depreciated did the government support public involvement.

The failure to manage fish resources in the interest of fishermen or the people of Manitoba in general follows from the resource development strategy persued by successive Manitoba governments. It is another example of the economic dominance of staples and the uncritical acceptance of export-led growth. However, the explanation goes deeper and the
writings of recent Canadian political economists are a key to understanding the persistent situation. Naylor and Clement have emphasized the importance of the relationship between hinterland capital and metropolis capital (see above pp. 10-11). The continuation of the particularly distorted structure of commercial fishing rests upon that relationship. Fishing companies were established in the 1880's and 1890's based on American capital and U.S. funding was again important in the 1930's. While some localization occurred in the late 1930's, the fish companies remained oriented towards the external market. Commission after commission witnessed the testimony of local middlemen--representatives of fish companies who argued for the maintenance of the system. The weakness of these Commissions was largely due to an unwillingness of the state to interrupt either the middlemen position or to lose the market. The Freshwater Fish Marketing Corporation will be evaluated on the basis of how its performance breaks with the past--or whether a public approach to distribution will be a significant improvement over a market dominated by merchants.

Summary

This chapter has summarized the production trends of Manitoba's fisheries. The use of production data has permitted a reconstruction of the industry according to species and fisheries. The spatial and temporal changes are reflected in this data. An original contribution of this thesis towards a regional geography of northern Manitoba has been the historical reconstruction of this resource activity. The paradigms of staple and dependency theory have been related to the structural changes in the industry. The analysis of the development of commercial fishing, especially for the period up to 1910, represents an original contribution and it is based on the methods of historical geography. The use of archival and other historical sources have been useful in understanding the importance of fish to the regional geography and native economy of northern Manitoba.

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Notes and References

l See H. Innis, <u>The Fur Trade in Canada</u> (Toronto: University of Toronto Press, 1956), pp. 387-392.

2 See T. Judson, "Market Structure," "The Freshwater Commercial Fishing Industry of Western Canada," (unpublished Ph.D. Thesis, Toronto: 1961), pp. 310-335.

3 Russ Rothney and S. Watson, "Brief Economic History of Northern Manitoba," (Winnipeg: Manitoba, Department of Norther Affairs, and Resources and Economic Development Subcommittee of Cabinet) (Mimeographed), p. 118.

4 Ibid., p.v.

5 John Loxley, "The Northern Manitoba Development Strategy: Issues of Theory, Policy and Methodology," (Mimeographed), p. 6.

6 Peter D. Elias, <u>Metropolis and Hinterland in Northern Manitoba</u> (Winnipeg: The Manitoba Museum of Man and Nature, 1975), p. 52.

7 K.J. Rea, <u>The Political Economy of the Canadian North</u> (Toronto: University of Toronto Press, 1968), p. 323.

8 Ibid.

9 Ryerson stated "Undoubtedly, geography and technique were of crucial importance for economic development. But they operated within a framework of <u>socio-political relationships</u>; those of merchant's capital and then of nascent industrial capital, under the conditions of colonialism. It is just these socio-economic and political relationships--class and property relationships--that Innis in effect ignored." Stanley B. Ryerson, <u>Unequal Union: Roots of Crisis in the Canadas, 1815-1873</u> (Toronto: Progress Books, 1973), p. 426.

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APPENDIX: STATISTICAL DATA

VARIABLE LIST

SERIES I MANITOBA COMMERCIAL FISHING 1883-1910

OBS corresponds to year TOPRO = TOLB = total production (lbs.)² WF = WHLB = whitefish production (lbs.) PICK = PICKLB - pickerel production (lbs.) PI = PILB = rike production (lbs.) STUR = STURLB = sturgeon production (lbs.) HOCO = HOCOLB = home consumption production (lbs.) MIX = MIXLB = mixed fish production (lbs.) TUBE = TUBELB = tullibee production (lbs.) CAT = CATLB = catfish production (lbs.) GOY = GOYLB = goldeye production (lbs.) PER = PERLB = perch production (lbs.) TRO = trout production (lbs.) CAU = CAULB = total pounds of caviare WFP = WHP = whitefish % of total production PICKP = pickerel % of total production PIP = pike % of total production STURP = sturgeon % of total production HOCOP = home consumption % of total production MIXP = mixed fish % of total production TUBEP = tullibee % of total production . CATP = catfish % of total production GOYP = goldeye % of total production PERP = perch % of total production CAUP = caviare & of total production TROP = trout & of total production TOVA = total value of total production WHVA = value of whitefish production PICKVA = value of pickerel production PIVA = value of pike production STURVA = value of sturgeon production MIXVA = value of mixed fish production HOCOVA = value of home consumption CATVA = value of catfish production **PERVA = value** of perch production CAUVA = value of caviare GOYVA = value of goldeye TROVA = value of trout TOCAP = total capital invested V = VES = number of yessels VT = tons of vessels VMEN = MEN = number of men on vessel BO = TOBO = number of boats BOMEN = BMEN = number of men on boats PGN = GNETFT = total feet of gill nets VVA = VESVA = value of vessels GNVA = value of gill nets ONVA = OTN = value of other nets IH = number of ice houses SH = number of shore houses PW = number of piers and wharves HMEN = number of shore men ST = STVA = value of stations TOBOMEN = TMENB = total men on boats TOMEN = TOM = total men VVAP = VESP = % capital as vessels BOVAP = BOP = & capital as boats ONVAP = ONP = % capital as other nets GNVAP = & capital as gill nets STVAP = STP = & capital as stations **PPK = production per capital** VPK = value per capital **PPM = production per man** VPM = value per man PPGF = production per gill net feet

Source: All data from Canada, Sessional Papers, Fisheries.

IVariables ending in M means Manitoba; LW means Lake Winnipeg; LM or 4 means Lake Manitoba; LWS or 5 means Lake Winnipegosis; NM means Northern Manitoba. 1 pound equals 0.373 kilograms 1 ton equals 1.016 settic tons 1 ton equals 1.016 settic tons

⁴1 foot equals 30.48 centimeters

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)	സ്. പ്രാ. എന്ന് എന്നം എന്ന	പ്പംപംപം അവ മെവിന്നെ പ്രതിന്നെയും പുരുത്തം പുരുത്തം. പ്രതിന്നത്തെ പുരുത്തിന്നെയും പുരുത്തം പുരുത്തം പുരുത്തം. ന്നെത്തിന്റെ പുരുത്തിന്റെ പുരുത്തം പുരുത്തം പുരുത്തം.

PRODUCTION, CAPITAL AND VALUE DATA LAKE WINNIPEG

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08 S	YEAR	TOLOLW	WHLBLW	PICKLE	ILW P	PILBLW	STURLBLW	PERLBL	TUBELBL	.W CATL	BLW MIXL	BLW GO	YLBLW C	AULBLY	HOCOLBL#	TOVALW
1	1986	416574	226629	738	63	98082	16000			•	•	•	•	•		23566
2	1887 2	457787	1720487	. 680	000	53000	2300	•	,	•	. 214	000	•	•	400003	104387
3	1998 2	225679	1086668	2383	155 I	01608	15460	•	20090)6 3	605 205	5097	•	•	344000	•
•	1559 2	369737	1692857	788	16	10742	83038		147	76	600	•	•	•	502253	87000
5	1890 3	849671	2316722	3187	107 1	02482	187830		7070	00	. 653	3230	•	•	•	147530-
6	1891 4	350996	2886515	4052	60 2	261599	49020		. 17110	00	• 577	7482	•	•	•	185770
7	·1892 5	020256	3766598	4128	308	81460	93090		15000	00	. 510	5300	•	•	•	238122
8	1893 5	429416	3810955	4014	86 1	04900	37200		700	0 10	150 39	5750	•	•	661975	223355
9	1994 6	977635	2835703	9999	20 3	338261	76275	18434	33802	24 59	738 811	7530	•	•	1493750	215653
10	1895 6	965548	3666539	8013	340 2	2813,5	75800	23450	26860	JO 79	724 581	1300	•	•	1187400	205440
11	1896 7	656160	3670820	8773	330 2	237676	175748	40800	23000	00 178	000 123	3500	•	•	1012300	263091
12	1897. 5	615949	2754563	11029	48 3	274308	225619	4743	7 25611	10 92	664 417	7600	•	•	444700	-182834
13	1899 5	700554	2537041	9454	22 .	350978	447510	65790	22142	20 164	363 412	2930	•	8520.	555100	204058
14	1899 4	0 0 54 18	1996520	6437	158 2	269258	444787	61013	3 14494	48 124	653 174	100	25881	15745	120530	170400
15	1900 /	170400	3895100	12534	. 00	304300	981500	48000	11690	00 184	400 100	5400	3600	17500	276800	318781
085	TOCAPLW	VESLW	MENLW	VESVALW	BOLW	BMENLW	BOVALW	FGNLI	GNVALW	OTNLW	TMENBLW	TONLY	STVALW		VESPLW	BOPLW
1	21490	•	•	•	•	•	•	27000	• 0	•	•	•	•		•	•
2	36626	6	· •	11000	21	•	4000	299790	7226	•	405	405	14400		30.0	10.9
3	64 95 0	6	32	25500	74	136	7650	310350	5 7510	300	168	168	24500		39.3	11.8
•	77710	· 6	24	28000	526	55	5300	335594	8 4074	800	172	172	26000		36.0	6.8
5	73460	3	288	•	50	•	1035	36673	0 8025	•	•	297	27000		•	1.3
6	39088	5	31	19000	301	416	9292	46755	5 10656	140	447	447	•		48.6	23.5
7	54630	7	35	36000	213	380	8603	41610	8877	1150	248	248	•		65.9	15.7
8	113762	13	88	92600	1 94	428	10370	462450	10637	105	516	516	•		81.4	9.1
9	177114	13	83	97500	395	1106	11682	87873	17052	130	1189	1189	50550		55.0	6.7
10	128440	10	85	90840	553	748	12777	1199700	24623	200	833	833	•		70.7	9.9
11	225955	13	64	105300	392	719	8150	90950	5 19065	200	783	783	93220		46.6	3.6 '
12	182011	10	80	92600	381	564	9840	810240	16251	200	644	644	63120		50.9	5.4
13	225934	16	94	113600	276	403	9818	711480	16666	340	497	497	85900		50.3	4.3
14	87096	8	60	23500	120	172	3000	37080	6996	550	232	2 3 2	53050		27.0	3.4
15	227530	15	61	107000	76	128	4910	34320	9670	380	189	189	105950		47.0	2.2
08S	PPMLW	VPHLW	GNPLW	STPLW	ONPLW	WHPLW	PICKPLW	PIP_W	STURPLW	PERPLW	TUBEPLW	CATPL		GOYPL	CAUPLW	HOCOPLW
1		•		•		54.9	17.7	23.5	3.8	•				•	•	
2	6068.6	257.7	19.7	39.3	•	70.0	2.8	2.2	0.1				8.7			16.3
3	13248.2		11.5	37.7	0.5	48.8	10.7	4.6	0.7		9.0	0.2	9.2		•	15.5
4	13777.8	505.8	5.2	33.5	1.0	71.4	3.3	0.5	3.5	•	0.1	0.0	•		•	21.2
5	•	•	10.1	34.0	•	65.4	8.3	2.7	4.9	•	1.8	•	17.0	•	•	•
6	9733.8	415.6	27.3	•	0.4	66.3	9.3	6.0	1.1	•	3.9	•	13.3		•	
7	20243.0	\$60.2	16.2		2.1	75.0	8.2	1.6	1.9		3.0		10.3	•	•	
8	10522.1	432.9	9.4	•	0.1	70.2	7.4	1.9	0.7	•	0.1	0.2	7.3	•	•	12.2
9	5468.5	181.4	9.6	28.5	0.1	40.6	14.3	4.5	1.1	0.3	4.8	0.9	11.7		•	21.4
10	8362.0	246.6	19.2	•	0.2	52.6	11.5	4.0	1.1	0.3	3.9	1.1	8.3		•	17.0
11	9773.0	336.0	8.4	41.3	0.1	47.9	11.5	3.1	2.3	0.5	3.0	2.3	16.1	•	•	13.2
12	8720.4	283.9	8.9	34.7	0.1	49.0	19.6	4.9	4.0	0.8	4.6	1.7	7.4	•		7.9
13	11469.9	410.6	7.4	38.0	0.2	44.5	16.6	0.2	7.9	1.2	3.9	2.9	7.2	•	Q.1	9.7
14	17264.7	734.5	8.0	60.9	0.6	49.8	16.1	6.7	11.1	1.5	3.6	3.1	4.3	0.6	0.4	3.0
15	37938.6	1686.7	4.2	46.6	0.2	54.3	17.5	4.2	13.7	0.7	1.6	2.6	1.5	0.1	0.2	3.9

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PRODUCTION, CAPITAL AND VALUE DATA LAKE WINNIPEG

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085	YEAR T	OLBLW	W4LBLW	PICKLBL	W PILBLW	STURLBLW	PERLBLW	TUBELB_	W CATLB	LW MIXLE	BLW GDY	LBLW C	CAULBLY	HOCOLBLW	TOVALW
16 17 18 20 21 22 23 25	1901 14 1902 17 1903 20 1904 22 1905 21 1906/07 11 1907/08 10 1903/09 11 1909/08 10 1910/11 13	123600 643000 500000 570000 575000 875000 871300 662300 775400 329000	$\begin{array}{c} 5000000\\ 6000000\\ 7000000\\ 7500000\\ 5000000\\ 2350000\\ 2350000\\ 260000\\ 3468100\\ 2917500 \end{array}$	2500000 3000000 4250000 4500000 2755000 1651000 2238500 2389100	100000 120000 1225000 1225000 100000 759000 476000 779800 418900	600000 600000 600000 20000 157000 87000 72200 204000	28500 40000 125000 125000 75000 36600 58000 51400	50000 60003 120003 180300 160300 125000 37500 68420 171900	0 55000 0 60000 0 55000 0 55000 0 55000 0 50000 0 20000 0 20170 0 8720 0 7910	0 34 01 1 0 50000 0 50000 0 50000 0 50000 0 50000 0 50000 0 50000 0 50000 0 40000 0 50000 0 50000 0 50000 0 8000 0 8000	100 200 000 300 000 300 000 300 000 300 000 300 000 300 000 300 000 300 000 575 000 837 000 877	0000 0000 0000 0000 0000 0000 0000 0000 0000	20000 30000 25000 35000 22000 15500 12800 3600 6400	350000 500000 600000 1000000 1000000 900000 600000 1750000 4425025	484081 641200 910500 1045000 1112625 892125 574085 402137 55004C 662764
08 S	TOCAPLE	VESLU	MENLW	VESVALW	BOLW BMENL	W BOVALW	FGNLW	GNVALW	OTNLW	TMENBLW	TOMLW	STVALW		VESPL	BOPLW
16 17 18 19 20 21 22 23 24 25 08\$	377300 334800 450950 483700 501740 490330 415345 329300 226590 313294	18 19 23 24 85 28 13 11 10 10	140 150 211 395 200 115 110 74 103 GNPLW	197200 20000 219700 231700 250140 155500 102300 102300 104000 66000 87000 STPLW D	750 1500 750 1500 974 1560 900 1900 850 1700 500 600 475 600 475 600 450 550 288 565 547 973 NPLW WHPLW	18250 18250 300550 33000 13000 1000 19000 18750 16080 28780 PICKPLW	1500000 1800000 1926000 2467500 3050000 2880000 2400000 1311000 2298000 3255000 PIPLW	25000 30000 64200 85000 85000 66660 36250 45200 04709 STURPLW	1550 1550 2600 300 385 500 1010 780 PERPLW	1640 1650 1750 2111 2095 800 715 660 639 1076 TUBE PL W	1640 1650 1750 2111 2095 1100 1040 660 839 1270 CATPLW	135000 135000 136400 151000 234000 227000 170300 98300 97025 MIXPL	W GOYPL	52.3 52.0 48.7 47.9 31.7 24.6 31.5 29.1 27.3	4.8 4.7 5.8 6.8 2.6 4.2 4.6 5.7 7.1 9.0 HOCOPLW
16 17 18 20 21 22 23 24 25	8615.6 10690.9 11714.3 10587.4 10298.3 22343.8 15204.2 17670.2 16862.9 12387.5	295.2 383.6 520.3 496.9 531.1 1115.2 802.9 609.3 860.8 616.0	6.6 7.8 14.2 17.0 16.9 16.3 16.0 11.0 19.9 32.9	35.8 35.1 30.3 28.2 30.1 47.7 54.7 51.6 43.4 30.5	0.4 35.4 0.4 34.0 . 34.1 0.1 33.6 0.5 30.1 0.1 28.0 0.1 21.6 0.2 22.8 0.4 32.2 0.2 21.9	17.7 17.0 19.5 19.0 20.9 25.2 25.3 14.2 20.8 17.9	7.1 5.7 5.5 5.6 7.0 4.1 7.2 3.1	4.2 3.4 2.9 2.7 2.8 1.1 1.4 0.7 0.7	0.2 0.5 0.6 0.6 0.7 0.3 0.5	3.5 3.4 5.9 8.1 8.3 9.0 11.5 3.2 6.3 12.9	3.9 3.4 2.5 2.3 1.1 1.6 1.7 0.6	24.1 28.3 22.4 23.2 22.4 18.9 42.9 7.4	1.4 1.7 1.5 1.3 1.4 1.7 3.7 4.9 7.8 5.6	0.1 0.2 0.2 0.2 0.1 0.1 0.1 0.1 0.0	2.5 2.9 4.5 4.6 8.3 5.1 16.2 33.2

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PHDDUCTION. VALUE AND CAPITAL DATA LAKE MANITOBA

N	1845 1476 1476 1475 1475	7UL 84 870000 261570		#FL84 73605 361860 350000	#FLB4 PICKL34 73605 361860 350800 3505050	#FLU4 PICKL34 PILB4. 73605 361860 1378435 1478435 76275 520000	#FLB4 PICKL34 PILB4 TUBELU4 73605 361860 1360000 137435 37275 520000	<pre>wfLU4 PICKL34 PILB4 TUBELU4 HOCOL34 73605 350000 137455 74275 520000</pre>	WFL84 PICKL34 PIL84 TUBELU4 MGCDL34 MIXL24 73605	WFLB4 PICKL34 PILB4 TUBELU4 MGCDL34 MIXL24 TUVA4 73605 361860 13775 520000 137435 37775 520000	WFL84 PICKL34 PIL84 TUBELU4 MGCOL34 MIXL24 TUVA4 TCCA24 73605	#FL84 PICKL34 PILB4 TUBELU4 MOCOLB4 MIXL24 TUVA4 TCCAP4 MEN4 73605 .	#FLB4 PICKL34 PILB4 TUBELU4 MGCOL34 MIXL24 TUVA4 TCCA24 MEN4 TUJ1 73605 . <
	2001	870000 261570	137435		36275	36275 520000	36275 87860	36275 520000 36275 87860	36275 87860	36275 87860 . 10335 . 10335	36275 87860 520000 5000 5000 5000 5000 5000	36275 87860 • • • • • 1529 54 36275 87860 • • • • • 10335 • • •	36275 87860 54 67 36275 87860 6 10335 25000 103
	1997	1275300	452000		125030	1250JU 300000	120010 30000 166500 433670 1000	120613 00100 285000 120000 433670 1000 585000	120010 00000 _ 285000 114300 166500 431670 1000 55500		125000 0000 285000 114300 10335 1612 166500 433670 10000 285000 114300 11612	125000 300000	125000 0000 285000 114300 10335 1612 245 200 166650 23677 0000 285000 114300 20000
	200	1270070 697400	105750		1 55000	150000 290000	166500 433670 10000 139000 290000 5000	166530 433670 10000 354000 135030 290030 5000 113730	166530 433670 10000 354000 155000	166530 433670 10000 354000 52775 139000 290000 5000 113700 255000 22933	164530 433670 10000 354000 55775 6735 139000 290000 5000 113700 255000 22933 4635	166530 433670 10000 354000 55500 52775 6735 283 139000 290000 5000 113700 255000 22933 4635 355	164530 433670 10000 354000 555000 52775 6735 243 562 135000 29000 5000 113700 255000 22933 4635 365 162
80	121	13763400	220000		133000	133000 270600	133000 270600 8000 15475 352930 16140	133000 270600 8000 100000 154475 352930 10140	133000 270600 8000 100000 27800 154475 352930 16140 100000 25800	133000 270600 5000 10860 18860 194475 352930 16140 100000 37500 18860	133000 270600 8000 100000 100000 12800 18860 3550 194475 352930 16140 100000 464130 1-222	133000 270600 5000 100000 27000 18860 3550 1055 154475 352930 10140 00000 500130 2550 1	133000 270600 8000 100000 17800 18860 3550 15 153 134475 352930 10140 100000 37800 18860 3550 15 15
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1	9012 06	1 472000	140300	300	0000	000006 00000		10000 1000000 1000000 300000 10000 900000 125000 300000	0000 900000 100000 300000 514000 0000 900000 125000 300000 107000	0000 1000000 100000 300000 514000 11740 0000 900000 125000 300000 107300 7642	0000 100000 100000 300000 514000 111740 28700 0000 900000 125000 300000 107000 7042 14440	0000 100000 100000 300000 514000 11740 28700 75 0000 900000 125000 300000 107000 1842 14440 55	0000 1000000 100000 300000 514000 111740 28700 75 45 0000 900000 125000 300000 107300 7642 14370 55 4
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	+ 1 > 2 >		Yay	L M	C d	PPGFLM 6	PPGFLM GNPLM	PPGFLM GNPLM #FPLM	PPGFLM GNPLM *FPLM PICKPLM	PPGFLM GNPLM *FPLM PICKPLM PIPLM	PPGFLM GNPLM AFPLM PICKPLM PIPLM TU3EPL	PPGFLM GNPLM #FPLM PICKPLM PIPLM TUBEPLM HOC	PPGFLM GNPLM AFPLM PICKPLM PIPLM TU3EPLM HACOPLA
	10251		NU 1	190		•••	• 0.78838 • 0.46838	0.78330	0.78938	0.78938	0.78936	0.78936	0.78336
	•		•			•		40.2299	40.2299	40.2299 59.7701	• • • • • • • • • • • • • • • • • • •	40.2299 59.7701	40,2249 . 59,7701 .
	5400		•••		ŝ	5.3179	5.3179 3.340AH	52.5423 5.3179 3.34984 35.5423	52.5423 13.5682 5.3179 3.34984 55.4146	5.3179 3.34984 45.4146 6.7672 33.5895	5.3179 3.34084 55.5423 13.6682 33.5895	5.3179 3.34084 55.5423 13.6682 33.5895	5.3179 3.44084 53 13.8682 33.8845 5.3179 3.44084 5.4423 13.8682 33.8845
	10 A U		7.8	600	-	12.4797 0	110.0 79791	12.4797 0.60199 24.4386	12.4797 0.60119 24.4386 13.0417		12.4797 0.60119 24.4386 13.0417 33.4688 0.57	12-4797 0-60119 24-4386 33-6417 33-4688 0.7843 22	12.4727 0.400119 24.4349 34.443 24.4509 0.7843 32.4302
	2000		4 U	503	00	6.9572 0 5.3154	6.9572 0.61129 5.3154 1.00000	6.9572 0.61129 11.7863	6-9572 0-61129 11-7863 15-0421	6-9572 0-61129 11-7863 15-0421 31-1985	6.9572 0.61129 11.7863 15.0421 31.1985 0.891	6.9572 0.61129 11.7863 15.0421 31.1985 0.8914 12	6.9572 0.61129 11.7863 15.0421 31.1955 0.6914 12.6543
~	2745		0 LC 0	101	1 4	14.0434 0			14.0434 1.00000 25.5937 17.2562 14.0434 0.73116 76.6616 10.1357	14-0434 1-00000 28-5937 17-2502 35-1703 14-0434 0-73116 26-560	14.0434 0.73116 28.5937 17.2362 35.1703 1.039	0-104 1-00000 25-0947 17-2462 30-1704 1-0350 12- 14-06434 0-73116	0.0124 0.000 284.097 17.2362 0.0170 1.0000 12.477 14.0434 0.73116 28.69615 10.13742 0.0112.471
•	1 16 1		10.8	00	1	11.2313 0	11.2313 0.58421	11.2313 0.58421 26.0712	11-2313 0.558421 26.0712 10.4.144	11.2313 0.58481 26.6712 10.4944 20.7829	11-2313 0.58421 26.6712 10.4344 20.7829 0.736	11.42313 0.55421 20.0013 10.1040 20.7870 0.7054	11.223 0.55421 250.0712 10.4134 20.7329 0.7367 .
	3/23			104	• :	7.3712 0	7.3712 0.58549	7.3712 0.58549 28.0527	7.3712 0.58549 28.0527 11.2012	7-3712 0.58549 24-0527 11-212 15-0195	7.3712 0.58549 28.6527 11.2012 15.0195 3.001	7.4272 0.588542 28.5527 11.5312 15.1955 3.30165 11.5312	7.4712 0.58542 28.5557 11.5112 15.0195 3.3068 11.5543
			 	176	- ^	2.2873	2.2873 0.24333 2.2873 0.65555	11.0038 0.24333 18.2556 2.2479 0.65556 41.5917	11-0038 0.24333 14.2556 10.65385 2.2873 0.65369 41.5917 9.3200	11.0008 0.24333 18.2555 10.6585 15.6520 2.2473 0.65854 41.8917 9.970	11.0008 0.24333 14.2556 10.6585 15.6520 1.4000 2.2873 0.65859 41.2915 9.8703 0.65859 1.4000	11.0038 0.24333 18.2556 10.6535 15.6920 1.4000 28. 2.2873 0.6535 1.2513 9.3700 28.	11.0038 0.24433 14.4550 10.6585 15.620 14.000 28.4461
	2014		12.5	3.	0	6. 8495 0	+2522 0 5658-9	6+8995 0+77574 20+6794 20+6794	6.8995 3.77574 23.6754 18.5802	6-5995 3-77574 25-6754 14-5802 21-1516	6+595 0+77574 21-6754 14-5802 21-1516 0+80.8 6+595 0+77574 25-6754 14-5802 21-124 2-80-8		6-5495 3-77574 2-3-6754 2-3-622 21-19-10 0-60-45 22-3713 0-5495 3-77574 2-3-6754 14-5400
	2200		1.5	145	m,	3-1514	3-1518 0.18583	3-1518 0.18583 22.4359	3.1518 0.18583 22.4359 18.0A15	3-1518 0-18583 22-6359 18-0415 26-6018	3-1518 0-18583 22-6359 18-0415 26-6018 13-805	3.1518 0.18583 22.6457 18.0402 20.65018 12.4650 15.	3+1518 0+18593 22+6454 18+9415 26+6018 10+4620 15-1-93 2+1519 0+18593 22+6454 18+9415 26+6018 10+4650 15-1-93
	2000			507	er.	6 4755 0 74 5444	6.4750 0.19892 73.6433 0.19892	6.4755 0.19892 29.0521 73.6433 0.19892 29.0521	6-4755 0.19892 29.0521 10.2509	6.4755 0.19892 29.0521 10.2509 16.2852	6+4755 0+19892 29+0521 10-2509 16-2852 9-292	7.4759 0.19892 29.002 10.2509 16.2652 9.2927 16	74,6475 0.19892 29.0021 10.2509 16.2852 9.2927 16.8331
	000		1.2	101	240	54-8443 0	54.8433 0.01924	54.8333 0.01923 23.120 54.8333 0.01923 3.7444	54.8333 0.01923 25.3120 17.1008 54.8333 0.01923 3.7444 22.0283	54-5453 0.01924 23.120 17.1008 15.4550 54-8333 0.01924 3.7444 20.0183 21.7762	54+8433 0.01923 25+3126 17-1008 15+8550 9-060	54+8433 0.01924 23-3126 17-1008 15-8550 9-0600 17	54-03-3 0.01924 24-4120 17-1008 15-450 2-0000 17-0140 54-8433 0.01924 24-444 99-0244
	2350			132	N	21.0455 0	21.0455 0.23090	21.0455 0.23096 7.1911	21.0453 0.23090 7.1911 22.4723		21.0459 0.23090 7.1911 22.4723 35.4557 10.744	21.0455 0.023090 7.1911 22.4743 35.16557 10.7477 23.	Z1.0458 0.23090 7.191 Z2.4743 Z1.257 10.7467 Z3.103
	20000		2.0	008	~ ^	7.9450 0.	7.9469 0.39841 7.9660 0.59641	7.9459 0.39841 12.0701	7.9459 0.39841 12.4761 28.1690	7.9459 0.39841 12.6761 28.1690 25.3521	7.9469 0.39841 12.6761 28.1690 25.3521 5.633	7.9650 0.326.41 12.6701 26.150 25.3521 19.5338 5	7.9469 0.39641 12.0701 26.164 25.3521 5.6348 5.333
1.04	25,000			200	- 0	0 0052.1 0 0057.0	r.2340 0.64103 b.4880 0.64061	6.4680 0.64103 13.7931 6.4680 0.69061 12.4305	6-4680 0-64103 13.7931 22.9885 6-4680 0-69061 12.1305 10.22	64880 0.64904 13.7931 22.9885 29.8651	6.4880 0.64103 13.7931 22.9885 29.8651 8.046	0.4480 0.64103 13.7931 22.9885 29.8651 8.0460 5.	7+2-200 0-64103 13.7931 22.49845 29.6651 8.0460 5-7471 6.44840 0.64064 12.4705 5.49845 5.7471
- (12000		12.0	140	50	8.5440	U. 5440 0.08989	8.5440 0.48489 10.4372	8.5440 0.88888 10.8372 27.0000	8-5440 0.48489 10.8372 27.0920 An. A.	8-5440 0.688889 10.8372 27.0920 40.9214 5.137	8-5440 0.485489 10.8372 27.0520 40.9412 5.1377 5	USERVICE 114100 244000 361014 54137 54137
	27200		9.5	452	m	3.3260/ 0	3.3260/ 0.44774	3.3260/ 0.44774 7.3642	3.3260/ 0.44774 7.3642 22.1076	3.3260/ 0.44774 7.462 22.1076 36.2460	3.3260/ 0.44774 7.3642 22.1076 36.2460 3.684	3-3260/* 0.04774 7.3672 22.1076 36.9460 3.6442 6.	3.3260/ 0.94774 7.4582 22:1076 36.2460 3.64842 6.7732
•	0770		1.4.5	4 4 4 1 4	4	4.6000	4.8000 0.75576	4.8000' 0.75570 7.4780	4.8000' 0.75576 7.4786 16.6256	4.6000 0.75576 7.4786 16.6256 49.0769	4.6000' 0.75576 7.4786 16.6256 49.0769 5.677	4.6000 0.75576 7.4786 16.6256 48.0769 5.6774 16	4-0000 0.70570 7.4740 16.6250 49.0705 6.0774 15.0753
	27700		7.26	101			000001 000000 + 000000		4.36990 1.00000 9.06032 23.2203 4.36990 1.00000 4.13643 22.23	4.7690 1.00000 5.06032 23.2203 51.7732 4.7690 1.00000 5.13643 50.5203 51.7732	4. 36590 1.00000 9.06032 23.2203 51.7732 5.1773	4.36590 1.00000 5.0032 23.2303 51.7732 5.17732 5.	••••••••••••••••••••••••••••••••••••••
	55005		7.07	900	5.	5.05610 0	5.05610 0.92679	5.05610 0.92679 8.52711	5.05610 0.92679 8.52711 32.3691	5.05610 0.92679 8.52711 32.3891 37.4129	5.05610 0.92679 8.05711 32.3691 37.4129 7.4414	5.05610 0.92679 0.02711 32.3891 37.4122 7.4414 1	5-05610 0-92677 0-10-021 00-10-10 20-17474 3-51275 7-2373 32-3591 37-4122 7-44114 7-5101

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				PRODUCTIO	N, VALUE AN	O CAPITAL	DATA L	AKE WINNI	PEGOSIS					
0 a s	YEAR	TULBS	#FLB5	PICKLB	PIL85	TUBELHS	GUYLBS	MIXL85	HOCOL85	TOVAS	TOCAPS	MEN5	TOBUS	FIGNS
1	1885	40000	40000	•	•	•	•						-	
- 2	1889	140000	90000	50000	•	•	•	•			1000	20		30000
3	1 990	445000	390000	30000	20000	•	•	5000	•	20950	2095	50	35	44000
a 🐴	1851	892000	305000	5-000	32000	•	•	445000	•	24190	1852	•	70	47400
5	1392	367503	241000	44000	32500	•	•	•	•	21115	1872	100	72	47400
<u> </u>	1993	1 223000	140000	25000	68300	•	•	250000	520000	15810	810	90	•	40500
	1394	749350	172275	22500	60000	•	•	155000	339775	15436	1200	1 2 0	50	そうまたい
. 8	1 195	797500	171000	23330	59000	•	•	170000	368000	14165	1254	100	ిం	54330
. ?	1 99 6	712505	221000	37500	59000	•	•	145000	250000	19805	1488	130	61	64633
10	1 897	1034013	391000	67250	71365	:	•	352000	173000	29204	5193	143	54	130200
11	1 8 4 8	5339030	5555000	10000	270000	1000	•	1450000	250000	53200	7435	15	ć	130000
12	1899	3133320	1253120	401000	1012000	15000	•	1620000	300000	127880	20300	52	14	240000
. 13	1900	2032990	1952300	864700		7300	3600	25000		153099	51265	252	34	300000
12	1 90 1	2011203	2037630	1405700	950300	2000	•	1094700	198600	176806	51206	225	112	635033
12	1902	5857200	1404500	1879600	1064800	11500		1200000	236900	162712	56655	26)	127	1011900
10	1903	0002000	1300000	1900000	1100000	12000	100000	1200000	250003	226390	76115	283	141	1020000
11	1904	5373000	1300000	1800030	1200000	18000	10000	1000000	250000	229430	85025	309	143	1080000
10	1005	4031030	1100000	1400000	1009000	14000	3000	1000000	300000	215770	76575	314	113	1296300
20	10.3 74	5105000	600000	350000	600000	5000	7505	500000	350000	145205	49710	360	13	1002000
21	100.4	2401000	2000000	761000	2110000	5000	0000	300000	350000	114885	27.00	45	د	+20000
22	100.00	2147200	73-194.0	1745:00	711000	2000	60000	163000	152005	101547	8340	•	•	300000
23	19104	AZA2200	20040	1345300	1274600	6200	121600	250000	310000	197338	21100		•	633000
	1 71 0/11	4/42/00	002/00	939500	1274000	5200	140300	•	1435400	201209	40523	300	•	12/6500
08\$	GNVA5		PPKLWS	VPKLWS	WFPLWS	PICKPLWS	PIPLWS	TUBEPL	WS GOYPL	WS MIX	PLWS H	OCOPLWS	GNP_ 15	
1	•		•		100.000	•			•		•			•
2	1000		140.00		64.286	35.7143							10003	
3	1500		212.41	10.0000	37.040	6.7410	4.494			1	.124		71.599	
4	11 52		477.86	13.0616	34.463	5.9987	9.260	•	•	50	.282		62.203	
5	1152		196.31	11.2794	65.578	11.9723	22.449	•	•		•	•	(1.035	
6	810		1238.27	20.7531	13.958	2.4923	6.780	•	•	24	.925 5	1.8445	103.000	•
7	930		581.05	11.9659	22.984	3.0018	8.005	•	•	20	.679 4	5.3395	75.40+	
8	884		635.96	11.2959	21.442	2.9467	7.398	•	•	22	.009 4	6.1442	70.494	
?	1083		478.83	13.3098	31.018	5.2632	8.281	•	•	20	.351 3	5.0877	72.551	
10	2175		203.08	5.4312	37.075	6.3767	0.757	•	•	33	. 377 1	6.4341	41. 133	
11	3000		343.779	7.15535	22.1049	0.391256	5 10.563	4 0.0391	236 .	57	.1205	9.78091	40.349	7
12	9000		104.74	6.2995	33.414	10.6924	42.903	0.399)	66 .	43	• 196	7.9993	47.500	
13	5000		55.05	2.4100	68.432	30.3095	•	0.2553	EO 0.120	519 U	.876	•	0.153	
14	100.55		110.77	3.4528	35.396	24.8365	16.931	0.0352	62 .	19	.300	3.5015	د 1 ك 20 • 31	
12	10003		103.02	3.2130	25.003	32.0904	16.179	0.1903	40 .	20	• 4 3 8	4.0429	29.053	
10	35000		79.64	2.1745	24.744	31.3428	10.140	0.1979	54 1.64	16Z 19	. 795	4.1241	45. 103	
16	36000		03.60	2.0990	23.306	32.2690	21.513	0.3225	96 0.179	28 17	•928	4.4819	42. 14)	
13	33003	11.	01.48	2.8733	22.770	28.9795	20.856	0.2897	95 0.10:	60 20	.700	6.2029	45.015	•
20	1 3 5 0 0	· ·	64.24	2.9092	18.969	30.0348	23.712	0.1396	93 0.221	31 15	.803 1	1.0654	67.331	
21	8340		267.70	4.1770	20.517	28.4437	24.360	0.2031	0.24.	12	•190 1	4.2219	45.455	
22	21100		170.45	12.1739	10.4	35.4177	33.082	0.0930	58 2.79	13 7	. 384	1.0726	100.000	
23	40423	1	100.97	8.9	19.6	20.2	26.9	0.1100	95 2.980)25 b	. 307	0.18/3		

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PRODUCTION, VALUE AND CAPITAL DATA ... NORTHERN MANITOBA 1900-1910

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035	YEAR	TOLBNA	WFLBNM	PICKLBNM	TROLBNM	PILBNM	STURLBNM	MIXLBN	HOCOLBNM	TOVANM	TOCAPNM	MENNM	TOBONM	BOVANM	GNETNN	GNETVANN
1	1900	602000	1.80000	15000	10000	150000	42000	205000		17350	1400	100	40	400	45000	1330
Ž	1931	518300	190000	13500	3700	98000	82800	130000		17740	2204	210	125	880	59800	1324
3	1902	691000	225000	15000	4000	78000	250000	119000		27390	16850	453	351	4100	516000	10330
•	1903	534000	265000	25000	4000	42000	140000	78000		26230	75 00	86	227	3050	192000	3200
5	1904	1094000	495000	70000	30000	140000	195000	164000		66470	24750	216	435	19300	144000	3000
6	1905	1820000	1 02 000 0	130000	50000	170000	195000	255000		990 50	23485	391	383	10550	336000	8733
7	1905/0	702000	330000	86000	46000	40000	125000	75000	50000	63380	43260	64	11	8000	84000	28030
8	19070	1172000	700000	200000	100000	2000	20000	75000	75000	75820	36500	116	34	20000	276030	3233
. 9	1908/0	257500	84000	75300	15200	20000	•	26000	35000	13772	31 70	•	•		114000	3170
10	1903/0	1732300	235700	69300	4500	38900	22100	107600	1254200	64769	11750				352500	11750
11	1910/1	1636400	124100	28400	18200	13900	29500	• •	1424300	584 04	9373	57	•	•	226630	7173
03S	VPKNM	PPKNM	PPMNM	VPMNN					DPNM GNP	M WEPNM	PICKPNM	TROPNE	PIPNM	STURPN	A MIXPNM	HOCOPNA
1	12.4	430.0	6020.0	173.5					28.6 71.	4 29.9	2.5	1.7	24.9	7.0	34.1	•
2	8.0	235.0	2406.7	84.5					39.9 60.	1 36.7	2.6	0.7	18.9	16.0	25.1	•
3	1.6	41.0	1525.4	60.5					24.3 64.	1 32.6	2.2	0.6	11.3	36.2	17.2	•
4	3.5	73.9	6441.9	305.0					40.7 42.	7 47.8	4.5	0.7	7.6	25.3	14-1	•
5	2.7	44.2	5064.8	307.7					76.0 15.	4 45.2	6.4	2.7	12.8	17.8	15.0	•
6	4.2	77.5	4654.7	253.3					44.9 37.	0 56.0	7.1	2.7	9.3	10.7	14.0	•
7	1.5	16.2	10968.8	990.3					18.5 64.	7 47.0	12.3	6.0	5.7	17.8	10.7	7.1
8	2.1	32.1	10103.4	653.6					54.8 25.	2 59.7	17.1	8.5	0.2	1.7	6.4	6.4
9	4.3	81.2	•	•					. 100.	0 32.6	29.2	5.9	7.8	•	10.9	13.6
10	5.5	147.4	•	•					. 100.	0 13.6	4.0	0.3	2.2	1.3	6.2	72.4
	4 3	174 0 1	20747 0	1034 4					76	E 7 6			^ 0	1 0		- ()

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VARIABLE LIST

SERIES 2 MANITOBA COMMERCIAL FISHING 1910-1940

TOPRO = total production WF = whitefish production PICK = pickerel production PI = pike production TUBE = tullibee production TRO = trout production **PER = perch** production MIX = mixed fish production SAU = sauger production STUR = sturgeon production WFVAF = value of whitefish to fishermen PICKVAF = value of pickerel to fishermen **PIVAF** = value of pike to fishermen GOYVAF = value of goldeye to fishermen TUBVAF = value of tullibee to fishermen TROVAF = value of trout to fishermen PERVAF = value of perch to fishermen STUVAF = value of sturgeon to fishermen MIXVAF = value of mixed fish to fishermen SAUVAF = value of sauger to fishermen WFVAM = market value of whitefish production PICVAM = market value of pickerel production **PIVAM = market value of pike production** TUBVAM = market value of tullibee production TROVAM = market value of trout production **PERVAM = market value of perch production** MIXVAM = market value of mixed fish production SAUVAM = market value of sauger production STUVAM = market value of sturgeon production TUGM = number of men on tugs TUGVA = value of tugs BOVA = value of boats BOM = BMEN = number of men on boats GNVA = value of gill nets TOCAP = total capital invested TOFMEN = total number of fishermen **PPN = production per man PPK = production per capital** FVPK = value to fishermen per capital FVPM = value to fishermen per man MVPK = market value per capital MVPM = market value per man FTM = ratio of value to fishermen and market value **VPGN = value** per gill net **VPST = value** per station WFP = whitefish % of total production SAUP = sauger % of total production PICKP = pickerel & of total production TUBEP = tullibee & of total production PIP = pike % of total production TROP = trout & of total production PERP = perch % of total production MIXP = mixed fish % of total production GOYP = goldeye % of total production STURP = sturgeon & of total production SAUPM = sauger production per man PICKPM = pickerel production per man TUBEPM = tullibee production per man WFVAP = whitefish market value % of total market value PICVAP = pickerel market value % of total market PIVAP = pike market value % of total market TUBVAP = tullibee market value % of total market TROVAP = trout market value & of total market value PERVAP = perch market value % of total market MIXVAP = mixed fish market value % of total market GOYVAP = goldeye market value of total market SAUVAP = sauger market value of total market TUGVAP = % capital as tug value BOVAP = % of capital as boats GNVAP = % of capital as gill nets PLAVAP = % of capital as plants ONVAP = % of capital as other nets

TOVAM = total market value of production TOVAF = total value to fishermen V = number of vessels VVA = value of vessels **B** = number of boats GB = number of gas boats GBVA = value of gas boats TMEN = total number of men FMEN = total number of fishermen STVA = value of station GN = gill nets feet ONVA = value of other nets **VPM = value** per man **VPK = value** per capital VVAP = % capital as vessels GBP = % of capital as gas boats BOP = % of capital as boats GNP = % of capital as gill nets STP = % of capital as stations ONP = % of capital as other nets STVAP = % of capital as stations BB = number of boats

Source: Data for 1910-1916/17, Canada, <u>Sessional Papers</u>, Fisheries; 1917-1940, Dominion Bureau of Statistics, <u>Fisheries</u> <u>Statistic of Canada</u>.

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¹Variables ending MD means Manitoba; LW or LG means Lake Winnipeg; LM means Lake Manitoba; NM means Northern Manitoba.

PRODUCTION, VALUE AND CAPITAL DATA MANITOBA

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0 8 5	YEAR			SF 10		P I C K I D		TUBEMD	TROMO	PURNO	N X M D	S A U M D	G C Y M	S T U R M D	WF V AF MD	I C V A F M D	P I V A F N 0	GOYVAFMD	T U B V A F M D	T R U V A F D	
12345678	19 19 19 19 19 19	10k 11/1 12h 13h 14h 15h 15h 15h	474 518 404 332 470 5024	0500 34400 3900 24300 24300 34900 36000 33900 41900	630660 542740 330440 538980 231340 452980 497280	0 50910 0 3289 0 2977 0 1875 0 3704 0 3022 0 4128 10 4201	000 20 000 7 000 8 000 13 000 39 000 49 000 52	71600 9 12900 23 47000 26 84400 150 98700 74 56200 4 18500 129 64600 150	100 600 500 200 600 600 600	785001 63000 24300 24300 109100 57300 860300 853900	0814800 9981500 5836700 5822400 4925700 7176200 8345200 8605300	000000000000000000000000000000000000000	886300 0 508900 714000 394100 646600 795200	233500 0 0 15300 181900 262100		•			• • • •	•	
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085	0	TUBEPM NO	4 F P 7 D	P-0KP-10	P I P M D	T U R O P N D		5 4 3 P M D	S H T F V V R A P P M M D	PICY AP ND		Т U B V A P M D	TROVAPMD	PERVAPED	90 ¥ > 4 P M D	STUVAPMO	5 A U V A P M D			G 2 V 4 Р М D	
1789012345678901	2230.7 2439.8 2441.8 2011.0 1444.3 1675.9 1927.2 2444.2 2753.2 2929.6 2227.2 2929.6 2374.0 2282.1 1700.6	2238.6 2504.3 2143.6 1796.9 953.5 800.4 954.3 642.3 962.8 1068.9 472.6 997.4 951.2	17.82 15.22 17.86 17.86 17.86 17.86 17.86 12.89 29.29 19.24 10.14 10.14 13.0	28.7 30.9 33.1 26.3 26.4 30.0 34.7 35.6 41.3 36.6 30.0 36.6 30.0 323.3	14.3 12.4 11.8 16.5 14.2 11.4 8.5 7.4 5 7.1 9.6 8.4 1.1 9.3	$\begin{array}{c} 28.0 & 0.2 \\ 31.7 & 0.3 \\ 29.1 & 0.3 \\ 5.4 & 0.6 \\ 19.6 & 0.6 \\ 14.6 & 1.0 \\ 14.6 & 1.0 \\ 9.1 & 0.4 \\ 12.4 & 0.2 \\ 15.1 & 0.3 \\ 6.0 & 0.5 \\ 11.4 & 0.4 \\ 9.0 & 0.4 \end{array}$	$\begin{array}{c} 2.1 & 4.8 \\ 0.7 & 4.2 \\ 0.5 & 4.2 \\ 0.6 & 4.4 \\ 1.6 & 1.6 \\ 2.5 & 1.1 \\ 2.6 & 1.7 \\ 2.3 & 3.6 \\ 0.4 & 4.0 \\ 2.2 & 6.2 \\ 2.7 & 5.2 \\ 2.7 & 5.2 \\ 3.7 & 5.2 \end{array}$	0.0 3. 0.8 3. 1.3 3. 2.5 3. 3.7 2. 9.6 1. 12.5 1. 20.8 1. 17.8 1. 18.8 2. 31.8 1. 35.0 1.	$\begin{array}{cccccccccccccccccccccccccccccccccccc$	1 38 5 39 1 41 5 36 5 32 5 32 5 32 5 32 5 32 5 32 5 32 5 32	7 7.6 5 7.3 1 6.9 0 6.4 7 4.7 5 3.8 6 1.9 6 1.9 6 1.9 6 1.9 7 4.7 5 3.8 9 6 1.9 8 5.4 4 5.4 4 5.4 4 5.4 4 5.4	21.5 (21.5 (21.6 (21.4 (20.6 (20	0.3 3 0.5 0 0.8 0 0.0 00000000	1 1.6 2 1.9 8 1.6 9 1.6 9 1.6 9 1.6 9 1.6 1.7 0.5 1.7 0.5 1.7 0.5 1.7 1.6 0.6 0.6 1.2 1.5 1.5 1.5 1.5 1.5 1.5 1.5 1.5 1.5 1.5		2.52 2.20 0.0 0.0 0.0 0.0 0.0 0.0 0.0 0.0 0	0.0 0.7 2.3 3.4 6.0 8.7 10.6 4 12.8 8.7 11.2 8.4 7 10.6 4 12.8 8.4 7 10.6 4 8.4 7 1.2 8.4 8.4 7 1.2 8.4 8.4 7 1.2 8.4 8.4 7 1.2 8.4 8.4 7 1.2 8.4 8.4 7 8.4 8.4 8.4 8.4 8.4 8.4 7 8.4 8.4 8.4 8.4 8.4 8.4 8.4 8.4	23.9 22.2 21.7 21.1 18.5 16.2 15.3 14.8 12.9 12.3 11.3 11.6 14.6	11.0 10.7 12.7 12.9 10.9 12.9 12.9 12.9 12.9 12.9 12.9 12.9 12	45.9 1 46.3 1 46.1 1 45.1 2 45.1 2 47.5 2 445.7 2 45.7 2 48.8 1 53.1 1 53.1 1 52.9 1 57.0 1	9.0 $0.19.3$ $0.39.4$ $0.10.4$ $0.10.3$ $0.03.4$ $0.03.4$ $0.03.4$ $0.03.4$ $0.09.7$ $0.08.9$ $0.08.9$ $0.08.9$ $0.07.8$ $0.17.8$ $0.17.8$ $0.13.4$ 0.0

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PROJUCTION, VALUE AND CAPITAL DATA - LAKE WINNIPEG

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12345678	1910 1911 1912 1913 1914 1915 1916 1917	13329000 12576800 820800 5885336 11478800 11569400 12915100 12915100	2917500 3123300 3197500 2141630 2247000 2538303 277600 2615103	2389100 3661000 1535500 1678700 2408600 1035500 1444800 1860100	418900 622500 440300 83935 434300 260300 369000 401900	51400 59400 34900 24300 35500 40700 810700 810300	1719000 712900 841000 1351000 3493900 4541100 4128100 4474200	4882800 4397700 2157600 1093800 2143700 2689400 2689400 2653500 2590000	204000 115800 85300		746300 • 492000 710800 364100 610600 756900	622764 613830 387674 473885 434094 412919 565094	204225 218631 223825 128496 146060 171944 194432	143346 219642 76775 272000 120430 51775 101136	12567 13675 13209 3160 13029 7339 18450
9 10 11 12 13 14 15 16	1918 1919 1920 1921 1922 1923 1924 1925	1455700 9061000 9001600 5397500 9271900 7234400 6926200 8333100	JJ52500 2J75530 2J33030 3243030 2J39400 1526400 1571000 2359000	1596100 1631300 1686000 248200 2142800 2986600 2601400 1591700	330300 377700 355000 235500 333900 619400 643600 419400	4910J 41500 65000 86200 13300 182000 148200 87700	5509700 2794400 2698300 3169000 3788500 1441600 1324800 2785500	3833700 1172000 1060000 79500 118500 93500 167200 409900	13500 12400 7500 20600 25100 52700 88600 69700	• • • •	270800 76200 285500 133600 209900 233200 361400 410200	688131 604603 494433 490950 529218 682312	306255 304837 193883 106752 164618 257392	155660 80076 120837 194052 169031 137347	• 7351 11519 27772 22768 15050
17 18 19 20 21 22 23 24	1926 1927 1928 1930 1931 1932 1932 1933	1 384 4 5 33 1 51 5 21 33 1 65 9 3 9 30 1 6 9 3 4 5 1 1 0 9 3 4 33	5741700 2926000 3085300 344600 344600 3425400 4411700 5333500	3105300 4301100 4917900 4462700 2732900 2467500 2124700 2717400	728700 623000 655103 1429603 1035403 340800 293530 148100	164700 37700 58000 42700 55400 47500 42200 61900	5344100 7160500 7194500 5827500 3496600 1691500 938500 471000	190000 173800 169700 99500 47800 53600 53600 67700 25800	30900 33800	222100 363300 711100 868200 1734500 1736200 2248900	539200 727100 443100 677300 356800 213600 104400 88800	1104006 1065828 1209322 1553739 1036259 639116 683286 661273	344929 267969 300709 354810 296768 283356 374266 390373	247134 303810 350521 409471 197153 166088 141404 128244	32 + 78 27 571 32 552 51 2328 51 232 10 7 54 10 7 54 10 7 54 10 7 54
2222233	5 193 5 193 7 193 8 193 9 193 0 193 1 194	4 1385010 5 103//40 6 1203210 7 14413/3 8 1553/40 9 1698050 0 1819010	9 415650 0 299900 0 104940 0 205160 0 205160 0 204920 0 193250 0 295960	3873300 3017400 4461800 4461800 4133200 3291700 3438900	275100 307100 735300 447800 285100 431700 326100	73500 44300 117700 100500 84900 116200 248100	1191600 786500 1573200 920100 916400 1639500 1519500	57400 149403 135003 63900 59603 55900 28600	27200 22900 9900 12100	4140300 2917200 3677400 6392100 7686800 9355000 9543200	89400 79500 145600 377400 301800 118100 114000	692571 719039 776745 946350 1023546 872990 1223022	379654 330030 157303 309321 209568 185818 297904	230629 200875 315423 282629 305705 216380 321351	10198 13073 40120 13836 11246 14338 15490

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PRODUCTION. VALUE AND CAPITAL DATA J LAKE WINNIPEG

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9 10 11 12 13 14 15	650 2343 444 3312 3516 7337	163507 169329 123335 84659 71719 127897	7110 6J44 d615 3053 10768 40553		2100 8649 11753 29345 45340 30144	30799 24974 24075 31995 30458 63432	425130 470006 351995 441771 486678 516581 530371 537296	13 13 13 14 14 15 14	192000 192000 181000 181874 179074 179074 202074 192074	599 81 164 414 456 475 550 753	4 3 4 10 16 17 21	4700 2500 1850 10650 12000 13000 15000	888 914 685 1013 1092 1240 1378 1791	888 379 453 720 772 803 854 1200	0 535 232 293 320 437 524 591	5770 5860 6050 10206 11181 13570 13200 14700	104950 151631 121000 71531 108531 111130 108730 109230	87110 5000 102070 140340 140523 171002 162442 172142
17 13 20 21 22 23 24	7381 4242 5045 7942 4533 2734 3663	366003 304613 401274 475057 321145 64704 36257 10059	11857 18330 13495 4212 3935 2472 2380 1000	11571 24969 54918 60585 69042 93388 102202	17566 19990	75558 106927 79167 184787 96828 36117 19378 16238	576339 613463 647049 819034 813942 434576 557045 599689	13 13 12 15 15 12 19 14	181874 197048 194059 235895 235895 160476 117819 109514	778 850 871 1096 889 530 419 547	23 43 49 85 87 70 76 95	16750 22750 40150 74250 79750 70000 78700 98325	1828 2096 2174 2456 2531 3179 1295 1616	1221 1418 1483 1564 1301 725 631 956	607 678 691 892 1230 2454 665 660	15700 16700 17700 25936 27792 26200 21112 22131	139973 141173 151323 137477 187477 183300 149477 159369	133142 202142 210142 273062 273467 253603 200510 200510 213580
25 26 27 28 29 30 31	4021 2535 8517 7276 5714 7054 17208	5705 J172 4282 2767 3623 3008 4330	7 2389 4 5383 3 4534 2 2841 5 3575 5 3655 5 1609	197231 126550 197812 274803 381915 386632 494054	9965 10627 4695 7034	20562 8369 10111 12757 58611 23318 26367	616809 665722 677672 637852 696578 643735 707478	15 14 13 12 13 11	107500 101000 98500 95500 90000 96000 70000	661 642 690 707 770 690 910	121 164 166 133 169 69 118	102850 141040 141100 99750 126750 62100 118800	1934 1980 2043 1938 2134 1857 2335	1224 1329 1394 1317 1473 1036 1448	710 652 689 621 661 821 887	25760 30567 34625 28367 31545 32057 40072	137075 134650 134650 134650 135000 135000 143000 137985	254790 272675 286023 290085 316059 312250 335165

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PRUDUCTION. VALUE AND CAPITAL DATA LAKE WINNIPEG

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TOF Þ Ŷ 8 GOY 0 v I C Ρ 11 M S A U Ŷ ρ v v v G GZP U Ρ A 80210 S ER 1 N w в υ P ě è Ġ AP B P P F ı v ĸ E. X P R H M ĸ NL 0 ۸ N Ρ P Ρ ρ P ě P A L G ρ G G L G L G L B L L G L L Ľ G L L L ā Ğ G G Ŝ . G 6 Ĝ G G G ف 578.8 2.0 567.8 2.0 27.6 27.1 36.4 30.7 0.2 29.7 37.2 0.1 29730 12387.5 6.1 9.1 1076 3.1 4.9 1 780 32.6 21.9 17.9 0.4 12.9 36.6 1.5 5.6 29250 11534.4 5.9 0.2 9.4 24.8 29.1 39.0 18.7 31.2 24.5 19.6 21.0 22.8 9.0 1081 5.7 2 33.0 35.0 . ٠ ٠ 770.9 1.9 12.5 775.6 2.2 12.1 22290 16446.5 0.5 10.8 5.4 3 499 0.4 164 15.0 10.2 26.3 22 355 20 075 24 1 50 25 940 0.5 10.5 15.0 10.5 18.4 0.5 9.1 5.9 10.1 7.8 10.3 10.2 0.3 10.2 12.7 11236.2 16076.8 20608.3 35.1 0.5 35.9 0.1 1.2 7.2 6.2 3.1 611 6.4 4 19.7 112 15.9 608.0 2.0 28.4 742.7 1.7 22.3 5 714 44.4 39.1 0.0 28.7 0.0 3.8 0.3 30.4 18.7 23.2 26.0 92 • 2.2 556 777 67 áō 0.4 10521.8 856.0 2.6 25.9 51.3 20.2 21.5 11.2 6.3 32.0 0.9 4.7 ٠ 27038 151 58.0 27.5 0.0 ٠ 0.3 8 100 910 ٠ ٠ 49.3 20.4 13.5 2.9 5.9 32.4 18.9 0.4 S.5 ٠ 2.3 4.2 3.9 9 100 34270 6:56 16504.2 45.2 8.1 21.0 24.7 0.0 20.8 10.9 0.3 37.6 0.1 1.8 1.1 26.2 : 32.8 32.2 57.9 28.5 22.5 23.0 40.9 0.5 7.2 18.0 10 75 33000 914 9935.4 19.1 37.5 32.3 0.0 0.5 30.8 12.9 0.1 6 . d 2.0 5.2 11 34325 685 13141.3 1004.6 34.4 18.7 0.7 30.0 11.9 0.1 3.4 645 800 800 4 • 2 3 • 4 2 • 9 3 • 3 41.2 36.8 34.7 0.4 2.2 2.3 2.5 2.8 9.2 8.7 8.4 8.2 12 4 0531 1013 5525.7 596.8 32.9 16.2 0.1 20.5 4.2 1.5 56.6 1.4 0.4 2.4 22.3 21.5 20.5 20.3 23.1 41.3 37.6 13 42100 1092 8490.8 5834.2 452.8 1.0 29.9 0.2 3.6 0.1 40.9 1.3 0.3 2.3 43325 14 8.6 9.3 19.9 2.5 5026.3 15 800 1378 384.0 1.0 38.1 30.6 2.1 1.3 19.1 2.1 5.2 30.7 33.4 1075 47775 1791 4652.8 381.0 35.7 16 4.0 8.9 32.3 0.2 19.1 5.0 1.1 4.9 0.0 4.9 24.3 23.0 1200 484 30 1859 7573.7 603.9 1.9 5.9 31.6 2.9 8.4 32.6 0.2 27.0 22.4 5.3 1.2 38.6 0.2 3.9 17 1.7 3.7 0.0 17.5 150 53230 2096 7710.9 508.5 5.3 32.1 5.2 33.0 27.0 3.8 0.2 44.3 1.1 0.2 1.+ 3.5 18 19 50725 2174 7769.5 550.3 1.9 5.8 30.0 6.2 7.8 35.26 23.5 0.0 18.3 29.1 3.9 0.3 42.6 1.0 2.2 1 50 • • 5.0 25 320 45430 2456 6740.4 1.9 5.6 28.8 9.1 5.5 33.7 22.9 0.0 20.0 27.0 8.6 0.3 35.2 0.5 4.3 4.1 u32.u ٠ 21 410 36943 2531 4756.1 409.4 1.3 3.8 29.0 9.8 4.5 3.1.6 23.0 0.1 28.6 22.7 8.6 0.5 29.3 0.4 7.2 3.0 ٠ 22 300 155 30 3179 3138.7 201.0 1.5 2.5 36.9 16.1 3.6 58.8 43.3 0.1 34.4 24.7 3.4 0.5 17.0 0.5 ٠ 17.4 5.1 3.0 1.2 3.4 21.2 64 10475 1296 7499.2 527.2 14.1 1.9 30.0 26.8 0.0 45.4 0.4 0.7 17.9 1.1 ï 4.2 24 409.2 16.4 2.3 34.4 26.6 0.0 48.1 24.5 0.6 0.2 23.3 26 13675 1616 6866.0 18.3 0.8 29.9 J.5 8.6 0.4 27.9 2.0 0.5 . 358.1 363.2 372.9 480.3 16.7 2.4 41.3 22.2 0.0 30.0 25 26 27 2.7 17.4 1.1 30.0 28.9 8.7 14.2 13.2 11.4 14542 1934 7166.5 52 29.1 37.1 28.0 3.7 1.6 1.4 29.1 U. 3 20.2 19.9 21.1 19.4 22.2 0.4 21.2 2.4 15.2 41.0 0.0 107 16050 1.1 2.6 1990 5241.1 1.1 0.4 0.4 0.3 6.1 1.0 13.1 1.2 0.0 5776.3 7437.4 7202.1 42.2 44.3 49.5 55.3 149 17250 2033 3.1 1.8 2.5 6.4 5.9 9.7 0.2 2.0 1.5 3.3 3.2 2.8 45.5 45.4 48.5 15.0 15.6 2.8 192 17675 28 29 1939 0.5 0.1 1.9 0.1 26.6 4.1 12.9 18.2 47 4.0 492 28280 2134 0.1 0.7 0.1 30 9144.0 470.1 785 52.5 0.6 8.4 0.2 0.1 19.5 0.0 16.3 18.9 1.8 1.4 16.8 6.4 47.4 1.7 31 45500 2335 7790.2 523.8 3.6 9.9 28

PRODUCTION, VALUE AND CAPITAL DATA II LAKE MANITOBA

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1234567890112345678	1910 1911 1913 1913 1914 1915 1916 1917 1918 1917 1920 1921 1922 1922 1922 1925 1925 1927	$\begin{array}{c} 74 34 0.3 \\ 25 37 0.3 \\ 58 20 \\ 30 65 00 \\ 22 35 0.3 \\ 22 25 0.3 \\ 22 25 0.3 \\ 22 25 0.3 \\ 22 25 0.3 \\ 22 25 0.3 \\ 22 25 0.3 \\ 22 25 0.3 \\ 22 25 0.3 \\ 22 0.3 \\ 2$	2926333 735000 82900 15536 431000 1245000 1245000 611900 553000 120000 154000 154000 1674200 2610600	3361400 1285300 1152000 504300 131900 1288000 1679000 742600 500000 302300 346000 460300 740000 969400 1801500	1380500 1065100 997400 503900 445000 366400 366400 366400 366400 366400 36600 36000 45000 45000 380600 447500 447500 44225400 10	27100 3600 58300 58300 42000 30000 30000 55500 155000 31000 31000 31000 32500 164000 164000 1662000 200	347400 4494 95200 359100 359100 565000 565000 545000 390000 1974200 1974200 1974200 1974200	20900	8000600 140000 2170600 1117500 2220430 2251500 3941500 19314500 1811500 1932600 1933600 2565500 5153700 5521506	37847b 136090 24973 123644 83316 216223 ••• 119985 92719 123165 176780 315208 391274 657316	52038 18109 12600 15335 11190 18340 47700 47750 3580 111880 16380 16380 1910 20775	175508 47448 39250 3145 22550 87150 • • • • • • • • • • • • • • • • • • •	101442 3 33580 3 34500 3 1512 1 26638 27500 7550 8650 14400 25400 38776 63158 64629	7340 1626 1953 0255 180 9911 9389 2332 7450 630 7323 1500 720 1515 900 2635 900 2635 900 2635 900 2635 7216 963 8956 62104	10422 3998 2056 17955 33900 7250 17955 66072 117024 104500 104906	1467	4 5 0 9 1 0 5 0 2 0 3 2 1 8 0 8 4 0 5 0 5 0 7 0 3 1 3 5 5 0 7 0 3 1 3 5 5 0 7 0 1 2 3 8 0 1 2 3 8 0 1 2 3 8 0 2 2 9 2 0 2 2 9 2 0
085		G M E N L M	STVALX	FNENL	T D P D D P C N P G N S N S N S N M M M		9 - C K P L M	9 4 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	M I X P L M		P m r p n M	TUBEPLM	SAUPL	92 D Z D	S T L M	EL VZC	
1234567890112345678	4900 4909 1850 1025 1286 4680 6825 7600 6082 3670 2329 3670 7517 8670 11390 1600	57 443 400 204 400 204 56 224 50 312 50 335 50 455 50 507 50 455 50 455 50 455 50 452 50 454 200 312 50 455 50 452 50 452 50 452 40 1128 60 1128	4000 4000 750 750	5306 5309 1925 1286 4680 557488 357488 357488 357488 357488 357488 359428 2699250 289250 2816767 2816767	$\begin{array}{cccccccccccccccccccccccccccccccccccc$	345 8. 226 7. 5568 5. 5605 13. 6605 13. 901 15. 902 14. 914 4. 9247 3. 344 4. 9247 3. 5512 2. 5512 2. 6073 2.	4414 33 6075 23 6075 23 6085 5 8036 0 8965 17 6472 31 6931 31 0362 46 9121 60 0403 60 0388 37 2680 32 4326 33	2342 3 2547 3 7587 3 6286 6286 5280 5 5870 5 5870 5 5870 5 8048 4 8347 2 8347 2 8347 2 8347 2 8347 2 8347 1 84961 1 84	8.3962 1 7.8169 3 6.5338 3 9.9839 2 1.2005 2 1.2005 2 1.2058 4 9.9839 2 1.2058 4 9.9839 2 1.2058 4 9.9839 4 7.5014 5.7079 8 8.7018 5 5.2395 8 8.7916 2 2.0477 5	5.6757 1.3209 9.2528 2.6938 7.6896 9.2900 9.3001 5.4911 4.4438 1.8725 1.8725 1.75405 1.75405 7.3778 7.9851	0.3077 0.1135 2.6256 0.5009 0.7611 0.7664 1.8314 2.7604 1.5628 1.2664 1.2664 1.2664 1.2664 1.2664 1.2664 2.080	3.944 5 0.202 3.734 9.173 1.9.173 3.3.474 1.31.139 3.3.474 5.31.139 5.4.131 5.5.21 5.5.21 5.5.21 5.5.21 5.5.21 5.5.21	68 . 	92.462 92.466 96.104 93.023 100.000 100.000 100.000 100.000 100.000 89.502 89.572 89.676 85.345 86.935 93.759 93.759 93.759 93.75688 94.716 95.668	7.5376 7.5344 3.4961 6.9767 10.4918 8.4276 10.3245 14.6547 13.0147 6.2404 6.2704 5.237 4.2947 5.2947		

 $\mathbf{x}_{ij} \in [0, \infty]$

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PRODUCTION. VALUE AND CAPITAL DATA . LAKE MANITOBA

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122222222222233	1928 1929 1931 1932 1933 1935 1935 1936 1936 1938 1939 1940	$\begin{array}{c} 1 \ 79 \ 85 \ 0 \\ 1 \ 55 \ 80 \ 3 \\ 157 \ 80 \ 0 \\ 10 \ 90 \ 0 \\ 10 \ 90 \ 0 \\ 10 \ 90 \ 0 \\ 28 \ 80 \ 0 \\ 28 \ 80 \ 0 \\ 28 \ 80 \ 0 \\ 28 \ 80 \ 0 \\ 10 \ 20 \ 0 \\ 5 \ 50 \ 0 \\ 5 \ 50 \ 0 \\ 5 \ 30 \ 0 \\ 8 \ 70 \ 0 \\ 8 \ 70 \ 0 \end{array}$	224d800 1234300 116400 1591700 2033000 2029000 2059000 2010500 2010500 2073300 1490700	1427400 1874100 924500 827700 1583000 941500 246100 328600 710800 911100 1543500 799100 575300	315500 422500 155700 155700 105600 141000 242000 282300 232700 370400 153100 183400	79400 33500 28100 84700 170500 413100 47450 390300 730300 730300 51690 714700 795000	1451200 1936600 790800 1641900 1371100 1371100 1842500 536500 661400 1618100 759100	44200 26500 91100 240000 700800 572100 1060400 1833700 1960800 1828000	$574 ext{b} 300$ 5652500 $3 ext{b} 58400$ $3 ext{b} 523600$ 5023600 $4 ext{b} 73300$ 5042100 6895500 5126400 5126400 53258000 53258000 53244000 5640200	442039 331905 185056 197893 407753 455720 324827 251818 460183 432039 343139 343139 360043 361177	21576 20250 13914 11535 12416 3610 3625 2957 1108 58700 4488 519 1071	26 9856 14 7290 108387 124583 154149 144397 176417 131597 179553 14 3728 90220 137042 132990	57 096 65593 18490 17971 157 248 9791 9189 12681 26018 33600 39055 20033 17 356	7887 8171 2337 3494 3214 5401 4405 7037 2537 2346	9528 4335 2529 8789 12950 30261 45934 24422 81097 52525 48436 56610 65000	72560 77464 31710 28092 58107 27181 41997 50959 02594 37827 51064 44554 30815	3536 3550 1555 9355 9355 13330 44401 23522 64412 10235 93595 93595 11595	21040 23960 10010 15760 21338 16187 10310 27237 25220 25552 21970
085	GZ>41E	TTEZLX	ST 2 2 2	TOCAPLM		>0.02.15	¥FPL₹	PHOKPLY		MIXPLM		F U B E P L M		SAUPLA	G Z C L M	STPL	M UZC	
19 21 22 23 25 26 27 29 20	15148 14672 12611 11040 10271 13671 9714 9610 5820 10980	30 1 382 20 1 343 12 103 363 50 739 739 70 739 749 70 739 14 712 56 650 50 56 50 50 56 926 50 785	9000 10 9000 9 9000 9 9000 7 9000 7 9000 7 9300 6 9300 6 9300 6 9300 6 9300 7	52 16056 48 15539 08 13525 89 11946 9 11946 9 11177 11 11573 47 10659 54 10777 16 12330 73 1425	8 88 2 6 176 2 2 140 1 0 90 1 9 146 3 9 146 3 0 138 2 0 109 4 0 164 3	91813 25217 46739 79151 95763 27043 34370 62037 68613 93478	3.12897 2.75143 4.30789 3.30156 2.10889 0.757119 0.57760 0.14792 0.9141 0.97498	39.1347 20.0038 32.9185 36.2730 28.3029 41.7171 40.2570 39.4774 32.7605 32.8170 32.8170	24.8403 33.0967 25.2706 25.706 25.1402 19.3196 5.5726 7.6533 10.3082 14.8717 25.9536	5.4905 7.4014 11.2454 4.8490 6.6539 2.1669 2.7565 5.6303 4.0940 3.7983 6.2403	1.38 0.59 2.63 3.03 8.47 9.41 6.85 10.59 9.73	18 25.25 16 34.20 81 24.76 81 24.63 18 29.19 08 27.19 74 24.47 10 26.72 33 8.72	45 0. 04 1. 49 0. 56 2. 48 4. 30 13. 36 13. 1072 29.	7692 5394 5244 5588 9248 8945 3248 8995 3781 3781 9311	94.3401 94.1140 93.2422 92.4661 91.9477 92.2023 91.1348 90.9607 91.1200 89.0511 88.3054	5.6001 5.7730 6.6542 7.5339 8.0522 7.7761 8.7245 8.8026 8.6294 7.2053	0 0.35 8 0.11 5 0.15 2 0.37 5 0.15 2 0.12 5 0.13 5 0.13 5 0.13 5 0.13 5 0.13 5 0.13 5 0.13	+ 305 23 + 6 33 10 33 19 05 23 01 40 31 83 50 20 11 41 30 09 52 11

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WELGS PICKLGS PILGS MIXLGS GOVLGS PERLGS TUBELGS SAULGS SAUVALGS TOVALGS WEVALGS PICVALGS PIVALGS MIXVALGS DBS YEAR TOPROLGS 1910 4444800 861700 882500 1240300 1320300 140000 602524 60319 52950 37209 32046 66752 77098 2 1911 3898400 953600 753100 177689 45186 36048 24103 1201600 990100 . 39042 3 1912 4245000 1101400 865000 1301400 977200 185134 4 32 50 25744 908500 1114600 1276300 1434400 979700 1041000 1494600 1166600 593900 496700 1257200 738500 38239 20116 56555 4 1913 4734100 175488 54528 133639 48885 41640 29893 23200 3100 12366 5 1914 4700200 37716 10245 102487 29645 24535 6 1915 3083600 2300 7 1916 3685256 994500 1432000 1645600 1195100 67785 94416 80584 23902 36000 11200 268327 . 986700 1393500 1627800 1350500 36000 11200 ×312200 . . 9 1918 6504900 1713100 1353600 1652000 1610700 70700 69800 ٠ 10 1919 4531630 1359000 1273700 1785700 1118900 64500 1200 28600 11 1920 4866000 12 1921 3788500 13 1922 3955536 941300 1370400 1500300 1019400 941100 1159700 1332400 267602 722200 1832600 1343500 383600 320659 94666 125471 78248 23388 936 19000 15600 . 425809 328000 58201 33314 38 54 70600 16600 498 43600 10600 477 227542 50810 120096 46758 1027 . . 479500 252808 54096 136324 44455 14 1923 4470100 633000 2072200 1194100 456400 115400 100 6351 822400 1519500 1527100 656900 170400 50Õ 247908 65371 112517 , 52193 12455 15 1924 4770600 2673 OBS GOYVALGS PERVALGS TUBVALGS VLGS VVALGS BBLGS BVALGS GNLGS GNVALGS STVALGS TUCAPLGS GBLGS GBVALGS THENLGS FMENLGS PPHLGS PPHLGS 99.7 420000 38570 6000 44570 34 5 2 ٠ 3860 38600 6000 44600 345 67.4 • . . 3 2035 20330 6000 26330 275 161.2 . 1 10000 63 3390 2262 22520 9125 451 35 283 104.9 ٠ . 227 181.9 231 124 3360 25880 5 25880 . 2 14000 3460 8650 800 261 55.3 29 55860 6 46 2895 28950 1 • 37990 57.0 1080 9715 7 560 2 13000 28 3400 10300 64690 . 299 . . 10000 35 339 100.1 3710 3720 4505 57140 8 38925 ٠ . ٠ . . 22000 78 3900 8580 85550 14000 125550 132 51.8 1 . . ; 8514.0 ž 22970 12440 120400 17500 191870 3000 732 544 24.1 10 22000 108 11 950 936 3 30000 120 25000 7810 97200 20000 175200 7 3000 423 223 27.8 21820.6 232 286 48.4 20408.0 12 1942 498 ž 30000 31 13500 3304 33712 46500 126712 7 3000 396 362 27.9 13834.0 13 1744 477 4 35000 58 15300 4112 42456 45570 141846 8 3500 . 31.4 15336.0 436 292 14 10982 100 4 36000 84 12380 3560 46840 43800 142520 7 3500 35 33.9 15260.7 443 313 4000 15 41 97 2673 . 36000 63 10500 5765 48260 42300 141060 8 DBS VPKLGS VPMLGS VPGNLGS WFPLGS PICKPLGS PIPLGS MIXPLGS GOVPLGS PERPLGS TUBEPLGS SAUPLGS VVAPLGS BVAPLGS GBPLGS GNPLGS STPLGS 13.5 15.6 19.4 19.9 27.9 29.7 3.1 86.5 13.5 4.0 86.5 13.5 23 4.5 24.5 19.3 30.8 25.4 ٠ ٠ ٠ ٠ ٠ ٠ ٠ 9.1 25.9 20.4 30.7 23.0 77.2 22.3 ٠ Ā 3.9 7.8 19.2 23.5 27.0 30.3 22.2 7.5 50.1 20.2 5 5.2 5.2 20.8 22.1 31.7 24.8 0.5 0.1 6.2 100.0 25.1 51.8 15.5 67 1.8 3.5 19.2 16.1 40.7 23.9 0.1 1.4 20.1 5.3 58.7 15.9 7.1 27.0 0.3 4.1 36.9 44.7 32.4 1.0 • 17.3 24.4 28.5 23.6 0.2 5.5 17.5 6.5 68.1 7.9 8 . 0.6 • . . 11.2 20.8 25.9 1.1 17.5 3.1 68.2 26.4 24.8 1.1 10 29.3 27.5 38.6 24.2 1.4 0.0 0.6 11.5 12.0 1.6 65.9 9.1 0.3 0.0 17.1 14.3 1.7 55.5 11.4 11 1.8 1437.9 3.3 19.3 28.2 30.8 20.9 0.4 ٠ 12 3.4 1833.4 24.8 30.6 35 . 2 34 . 0 0.0 23.7 10.7 2.4 26.6 36.7 12.0 7.1 1.9 . 3 . 29.9 13 1.6 795.6 5.4 18.3 46.3 9.7 1.1 0.3 0.0 24.7 10.8 2.5 3201 ٠ 14.2 8.7 2.5 \$3:6 14 1.8 865.8 5.4 46.3 26.7 10.2 2.6 0.0 0.0 25.3

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LAKE WINNIPEGOSIS

PRODUCTION. VALUE AND CAPITAL DATA ... 'LAKE WINNIPEGOSIS ...

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OBS	YEAR	TOPROLGS	WFLGS	PICKLGS	PILGS	MIXLGS	GOYLGS	PERLGS	TUBELGS	SAULGS	SAUVALGS	TOVALGS	WFVALGS	PICVALGS	PIVALGS	NEXVALGS
DBS 16 17 18 19 20 21 22 23 24 25 26 27 28 29	YEAR 1925 1926 1927 1928 1929 1930 1931 1932 1933 1934 1935 1936 1937 1938	T3 PRDLGS 40 754 00 61 544 17 59 644 09 55 174 36 663 15 03 47 587 45 33 95 330 26 39 400 30 562 00 30 562 00 33 092 00 49 654 00 57 301 00 63 984 30	#FLGS 621500 833700 674500 1010600 631300 66800 134000 667000 36100 106300 36100 36100 36100 36100 36100 36100 36100 36100 36100 36100	PICKLGS 1354800 2522900 2447200 2447200 2445900 1709500 1509000 2445900 1900600 2244800 3158500 4055600 3556100	PILGS 1207900 1678900 1485200 1301800 1759700 975200 791200 328500 328500 328500 396600 795400 882300 1249300	MIXLGS 617200 733000 906100 757.900 1016600 109800 109800 109800 109800 109800 109800 109800 551700 604400 3360000	GOYLGS 136000 257500 178400 178600 178600 6700 76200 109200 123400 254500 22900 19200	PERLGS 830 4500 7200 9300 68000 73200 73200 73200 73200 56800 17900 36900 60500 32800	TUBELGS 138000 121200 127200 108600 252500 240000 11700 21600 55300 55300 54700	SAULGS 5503 6417 5009 3936 12703 11645 10000 11300 300 24700 8400 6800 20700 39300	SAUYALGS	TOVALGS 255842 392455 307441 414039 606932 317286 229624 157162 126649 182091 80662 303699 334270 341512	WFVALGS 48824 64501 53873 54980 97309 50395 36957 7956 3972 2403 3418 8302 3174 8376	PICVALGS 138481 225252 177143 254060 247835 219361 150829 113860 97921 136742 150486 224131 275092 281743	PIVALGS 48070 73595 50113 53866 77356 28065 23392 15987 6062 10529 20684 26645 41451 32935	NIXVALGS J252 14273 14196 13250 13250 2196 2294 528 1539 2759 6190 7349 15944
30	1939	6358000	47700	2794800	1558300	1457200	164400	36000	265700	33900	1356	304455	3253	201464	44220	13020
31	1940	4785600	22300	1783500	1182600	1222030	19400	59800	395400	100600	6200	254443	2071	158377	46250	24442
08 S	GOYVA	LGS PERV	LGS TUB	VALGS VLG	S VVALGS	BBLGS	BVALGS	GNLGS GN	WALGS S	TVA_GS	TOCAPLGS	GBLGS GB	VALGS TM	ENLGS FMEN	LGS PPKL	GS PPHLGS
167 190 1222 2222 2222 20 30	571 835 673 3026 1193 1590 2511 2712 3352 170 148 3475	2 9 4 37 2 4 37 2 4 4 37 4 13 1 31 4 13 1 1 1 1	• 5 58 6 535 3 527 12 50 17 12 50 19 53 71 19 54 71 19 54 71 19 54 71 19 55 1 55 1 55 1 55 1 55 1 55 1 55 1	503 4 417 5 936 5 503 4 703 5 645 5 6407 2 1383 5 679 6 0286 6 02767 4	$\begin{array}{c} 23000\\ 36000\\ 32000\\ 40000\\ 40000\\ 32000\\ 40000\\ 24773\\ 14900\\ 18000\\ 19550\\ 19550\\ 19550\\ 16800 \end{array}$	48 1 59 5 43 66 6 15 5 4 10 8 14 12	0150 2500 7040 6600 1800 9860 450 125 255 100 145 300 950 450 420	6722 7422 9481 9715 10446 12616 8206 6255 6063 5107 6990 8380 10326 12950 12950	56252 69496 91528 93312 18338 72268 72268 53050 41175 38320 50290 61760 73335 90270 105230	24500 24800 27600 28500 66400 66400 41000 39500 33500 19641 21666 31266 31240 32891 32891	125902 157796 183668 198812 277235 273298 164218 126285 113933 90961 112101 133375 151675 166711 1866871	27 11 37 11 51 23 62 33 62 33 31 11 267 11 277 11 277 12 37 22 332 22 333 22 337 23 38 3	2000 5000 7800 7200 8200 8500 8500 2725 8000 2070 2000 2070 6600 8100	423 25 578 34 578 34 5616 40 5688 40 663 42 441 32 280 12 280 12 243 14 345 25 384 25 451 31 546 36	36 32 38 39 36 32 37 27 38 17 31 17 32 20 33 17 34 20 35 20 36 33 37 36 38 34	$\begin{array}{cccccccccccccccccccccccccccccccccccc$
31	1 3 1	4 57	04 10	085 3	11300	12	600	13050 1	00930	34297	174897	37 2	7750	564 39	27.	4 12146.2
08S	VPKLG	S VPMLGS	VPGNL GS	WEPLGS P	ICKPLGS	PIPLGS	I XPL GS	GOYPLS	S PERPLG	S TUBEP	LGS SAUPL	GS VVAPL	GS BVAPL	GS GBPLGS	GNPLGS :	TPLIS
16 17 19 22 22 22 22 22 22 22 20 22 20 23 1	2.57 1.2.2.2 1.2.2.2 1.2.2.2 1.2.2 1.2.2 1.2.2.2 1.2.2.2 1.2.2.2 1.2.2.2.2	864.3 1127.7 776.4 1019.3 1373.1 732.8 623.7 692.1 1222.1 1018.2 1054.5 884.7 737.2	4.5 3.4 5.6 4.0 3.4 5.0 7 3.1 4.8 1 4.8 1 4.8 1 4.6 8 4.6 8 4.6 8 4.6 8 4.6 8 4.6 8 4.6 8 4.6 8 4.6 8 4.6 8 4.6 8 4.6 8 4.6 8 4.6 8 4.6 8 4.6 8 5 2.5 7 8 4.6 8 5 2.5 7 8 8 7 8 7 8 7 8 7 8 7 8 7 8 7 8 7 8	15.3 13.5 12.0 12.2 15.1 13.7 5.1 21.8 1.2 1.3 2.1 0.6 0.9 0.8	33.2 41.0 42.6 45.1 39.3 51.4 50.3 55.7 62.2 73.5 67.7 63.6 70.7 63.6 70.7 44.0	29.6 27.3 24.9 23.6 26.3 20.5 23.3 15.1 13.0 16.0 15.4 19.5 24.5	15.1 11.9 15.2 13.7 15.2 9.1 3.2 7.2 1.7 5.4 9.2 11.1 10.5 21.3 22.9	3.3 4.2 3.0 3.2	0.0 0.1 0.1 0.2 2.8 0.7 1.9 0.7 1.15 0.6	3.401 22.08 3.14 57.447 0.447 0.91 0.92	0 - 1 0 - 1 0 - 1 0 - 2 0 - 3 0 - 4 0 - 3 0 - 4 0 - 0 0 - 0 0 - 0 0 - 0 0 - 1 0 - 4 0 - 5	18.3 22.8 17.4 16.1 14.4 14.5 14.3 21.7 16.4 16.4 16.4 16.7 12.9 9.0 9.0	8.1 7.9 3.3 3.3 3.3 3.6 3.6 3.6 3.6 3.6 3.6 3.6	9.5 9.5 13.9 13.0 13.4 14.3 12.4 19.6 19.6 19.5 17.5 16.3	44.7 44.0 49.8 47.2 43.9 43.9 43.9 43.9 42.0 42.0 42.1 42.1 42.1 42.1 45.3 48.4 55.3	19.5 15.7 15.3 24.3 24.3 25.3 31.3 30.7 21.5 21.5 24.3 20.7 21.5 24.3 20.5 21.5 24.3 20.5 21.5 24.5 24.5 24.5 24.5 24.5 24.5 24.5 24
		0+0+0	£.J	0.5	37.3	24.7	25.3	0.4	1.2	8.3	2-1	6.5	0.3	15.9	57.7	19.6

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PRODUCTION, VALUE AND CAPITAL DATA C. NORTHERN MANITOBA

295	YFA	9 1 (PC	10 2 4	NV PIC	NM PINM	TRONM	MIXNM	STURNM	TUBENM	GOYNM '	TOCAPNM	GNNM	GNVANM	STVANM	THENNH I	BONM	ECVANM	
		9 17600 17600 27600 27600 27600 27600 27600 26000 20000 20000 20000 20000 20000 20000 2000000	(400) 124 (100) 303 (700) 250 (250) 566 (250) 100 (250) 754 (250) 754 (250) 754 (250) 754	100 234 700 1325 300 341 000 801 700 831 700 831 700 831 700 1444 700 1444	00 13960 00 139600 00 189500 00 380190 700 59500 700 199500 00 20400	13200 23600 186000 150500 74200 43000 125400 125400 125400 202300	2807600 3057700 2141900 1298300 2002300 2539100 3059500 3259500 3259500	29500 15300 56100 176300	2000 27300 55000 32000	11000	9373 14450 14540 22570 5147 10594 22735 89129 89530	226500 1063 844 557 1149 799 1353 6143	- 7173 10630 5440 5570 11470 9594 12355 65473	2200 8200 6100 14000 4000 9100 91000	57 66 374 77 101 32 142 547 547	44 44 44 44 44 44 44 44 44 44 44 44 44	1620 3000 000 1000 1000	
			1 1 1 1	7 0 200 500 116 600 116 700 236 700 304 700 504 700 814 700 814 700 160	100 13450 100 24510 100 24510 100 24510 100 37500 100 43600 100 43600	- 201000 - 80500 - 80500 - 80500 - 80500 - 20500 - 111000 - 111000	3021400 31400 83400 219600 67700 90000 51000 63000 50000	00200 66500 32200 35600 52300 124300 146800 57800 57800 57800	155500 36300 13200 22700 10460 2000 6400 6400 7400	500 500	47100 22505 27769 15943 27285 33988 40619 36959	4130 1740 751 1267 379 486 892 1372	55130 26600 13420 15420 15420 15420 5143 6236 6236 6236 9344 15075 15075	7500 7500 5300 5300 5400 5400 8600 10500 9000	179 114 158 92 134 132 151 231	109210090 11257485	2000 30000 2000 2000 2000 2000 2007 2007	
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VARIABLE LIST SERIES 3 MANITOBA COMMERCIAL FISHING 1940-1976¹

TOPRO = total productionMIX = mixed fish production GOY = goldeye production **PICK = pickerel production** FI = pike production SAU = sauger production STUR = sturgeon production CAVI = caviare production TRO = trout production TUBE = tullibee production WH = whitefish production **PER = perch** production SUCK = sucker production GOYVAF = value of goldeye production to fishermen **PERVAF = value** of perch production to fishermen SUCKVAF = value of sucker production to fishermen STURVAF = value of sturgeon production to fishermen CAVIVAF = value of caviare to fishermen MIXVAF = value of mixed fish production to fishermen **PICKVAF = value of pickerel production to fishermen** PIVAF = value of pike production to fishermen SAUVAF = value of sauger production to fishermen **TROVAF = value of trout production to fishermen** TUBEVAF = value of tullibee production to fishermen WFVAF = value of whitefish production to fishermen TOVAF = TOVAFM = value of total production to fishermen TOVAM = TOVAMA = total market value of production STURVAM = market value of sturgeon production CAVIVAM = market value of caviare MIXVAM = market value of mixed fish production GOYVAM = market value of goldeye production PERVAM = market value of perch production **PICKVAM = market value of pickerel production** PIVAM = market value of pike production SAUVAM = market value of sauger production SUCKVAM = market value of sucker production TROVAM = market value of trout production TUBEVAM = market value of tullibee production WFVAM = market value of whitefish production SPRO = summer production WPRO = winter production SPROVAF = value of summer production to fishermen SPROVAM = market of summer production WPROVAF = value of winter production to fishermen WPROVAM = market value of winter production WMEN = men winter fishing SMEN = men summer fishing RBM = number of row boats RBVA = value of row boats BB = BS = number of boats and skiffs BBVA = BSVA = value of boats and skiffs **GB** = number of gas boats GBVA = value of gas boats ON = number of other nets ONVA = value of other nets PW = number of piers and wharves IH = number of ice houses SH = number of shore houses TOSTVA = total value of stations TOCAP = total capital invested MG = miscellaneous gear TOMEN = total number of men VPK = value per capital **PPK = production per capital PPM = production per ran** FVPM = value to fishermen per man FVPP = value to fishermen per production FTM = ratio of value to fishermen to market value **PPGN =** production per gill nets value PPST = production per station value invested

MVPP = market value per production MVPM = market value per man WFPM = whitefish production per man **SAUPM = sauger** production per man **PICKPM = pickerel production per man** MIXP = mixed fish % of total production **PICKP** = pickerel % of total production **PIP** = pike **%** of total production SAUP = sauger % of total production STURP = sturgeon % of total production **TROP** = trout **%** of total production TUBEP = tullibee % of total production WHP = whitefish % of total production **PERP** = perch **%** of total production SUCKP = sucker % of total production GOYP = goldeye % of total production **RBVAP = %** capital as row boats BBVAP = % capital as boats and skiffs GBVAP = % capital as gas boats GNVAP = & capital as gill nets ONVAP = % capital as other nets STVAP = % capital as stations SVPM = value of summer production per man WVPM = value of winter production per man SFTM = ratio of value to fishermen to market value for summer production WFTM = ratio of value to fishermen to market value for winter production VPM = value per man TFTM = ratio of total value to fishermen to market value VM = total value to fishermen per total production VF = total market value per total production WFV = winter value per winter production SFV = summer value per summer production WMV = winter market value per winter production SMV = summer market value per summer FS = fishing stations (number) FC = fish carrier (number) FCVA = value of fish carrier FV = fish vessels (number) FVVA = value of fish vessels FH = fish houses (number)

Source: All data from Manitoba, Annual Reports of the Department of Mines and Natural Resources, renamed Mines, Natural Resources and Environmental Management (1970), and renamed Renewable Resources and Transportation Services (1976).

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Variables ending in M means Manitoba; LW means Lake Winnipeg; LWS means Lake Winnipegosis; LB or LM means Lake Manitoba; SL means Other Southern Lake.

PRODUCTION, CAPITAL AND VALUE DATA MANITOBA

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PRODUCTION, CAPITAL AND VALUE DATA MANITOBA

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PRODUCTION. VALUE AND CAPITAL DATA LAKE WINNIPEG

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0.8		TOVAFNLW		, , , , , , , , , , , , , , , , , , ,		5 W V A M A L	B S L W	FC LW	FCVALW	F V L W		F V G N L W	G Z > ≪ L ¥	0 Z L X 0 X L X	I H L	SHLW	S T L	TOPLVALW
33 34 35 36 37	384 378 401	2607479 2399827 • 843068	3329518 4198591	204470 169567	• • •	1	425200 587200 065000 •	7 7 65 •	200000 200000 132800 •	163	16200	• 16442 • 16804 • 11510	389500 262528 351900	10 15	• •	37	- 2580J - 10120J - 100300	• • • • •
0 3 5	T OC APL₩	TOMEZLE	Р М L ¥	M L L V L	875418	₽₽ G Z J ¥	S F T M L W	S PROPLE		007PJW	PERPLW	€ L U X U L U	PA I U L L W W	SUCKPLW	S T U R P L W	FROPLY	TUBEPL WHPL	
33 34 35 36 37	17379 24069 33157	00 1569 d8 1378 00 1247	4506.3 5610.6 6298.5	1661.9 2102.2 676.1		18.2 29.4 22.3				0.0	0.7 1.2 1.6 1.1 0.7	26.0 23.9 23.4 26.8 34.0	9.5 40.7 8.0 36.6 7.6 32.6 9.2 32.4 10.5 31.7	0.9	0.0	•	22.2 3.7 21.3 7.9 20.5 5.6 21.9 0.2 21.9	

PRODUCTION. VALUE AND CAPITAL DATA LAKE WINNIPEG

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PRODUCTION, VALUE AND CAPITAL DATA LAKE MANITOBA

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S. Harris & Sugar, S.

085	YEAR	MIXLB	GOYLB	PICKLB	PERLE	B PILB	SAULU	SUCKLB	TUBELB	WHLB	TROL	B TOPRO	LB	WVAFNLB	WVAMAL B	MENLB
1	1940/#	2300	200	1788400	1 5 9 8 0 (00 829700	3817800	1 4 30 0 0	1206500	a 600		93865	500	611457	731509	831
2	1941-17		•	2169400	95160	481000	3750600	280100	1 3 3 4 800	5 8000		89755	00	668521	798313	977
3	194243	500	100	1435000	53810	00 513100	1592000	497400	1166500	31300		57740	000	551171	6605+1	1111
4	1943/4	400	•	1160400	29501	438600	93 53 00	730900	155300	3400		37201	00	436639	475870	782
5	1941/45	400	•	1167000	42510	380500	1011300	717200	375600	600		40777	700	449500	504634	882
6	1945/46	500	400	1276000	49940	717300	1620400	342500	1482200	0 14100		5952	300	829429	1110859	762
7	1946/17	•	•	1509300	51510	236900	826700	253500	770400	5 100		41120	000	525787	76694.1	952
8	1947/18			2016200	44670	00 164300	398200	126500	245000	1 800		34007	700	603708	777660	917
	1943/14		100	1965900	3796	00 676400	205600	216600	504400	100		39487	700	468553	711473	845
10	1947/50		•	1519400	12930	000668 000	402700	275930	364500	0 · 3000		3563	100	401014	558570	7.16
11	1953/5/			1666500	11290	710000	247600	.311200	159200	1700		32 0 91	00	491033	730630	612
12	1951/52	8430		271 50 00	3585	714000	474200	463800	345600	500		50800	100	718332	1156939	773
13	1952/1)	8300		2091800	4662	06 894400	539.00	149200	296500	1600		44478	300	602313	848012	813
14	195351	21500		1484500	2479	423500	162400	31 7000	107700			2769	100	361627	521716	804
15	1954/55	65100		1587700	24190	452000	227600	276700	118900			2974	100	392038	572511	743
16	1955/54	37300		2042700	5492	00 1175000	1043100	315800	179700	2100		54649	200	646984	955244	752
17	1955	173000		1035100	2809	00 1683400	1002400	383600	241000	1 300		49.012	200	464222	666610	646
ĩa	19571	89500		1705900	2631	1972700	1160900	1221900	201400	1 1 2000		66 344	100	744975	1083795	745
19	1958/59	242033		773600	1776	1224200	885400	1310500	379400	13500		50040	000	624816	870476	846
20	195760	2 41 000		1603700	1080	942200	1167400	1149300	338700	6900		56572	200	836564	1196893	890
21	1963/6/	345430		1437600	34 84	00 1037000	846700	1303900	248500			55699	500	626236	922018	050
22	1961/62	286900		499500	2636	00 985600	509400	612700	159300	0 1300	•	33149	800	334488	AGORAT	855
23	19 6243	277800		862600	2095	968000	500100	3485200	87100	9300		63996	500	580710	768979	870
24	1963+1	69200		1432500	1786	439400	882900	4475500	7350	0 9500		75618	600	682192	1094231	812
25	196445	551000		754700	6.59	00 584800	868600	2204800	150000	0 16400		51 96/	006	645299	921555	777
			-								•					
035	GNL8 C	NL8 SHL	B PPMLB	FVPPLB	FTMLB I	MVPPLB MIXPL	B GOYPLB	PICKPLB	PERPLB PI	IPLB SAU	PLB S	JCKPLB TO	JBEPL	B WHPLB	TROPLB	
1	•	• •	11245.4	0.1	83.6	0.1 0.0	0.0	19.1	17.0	8.8 40	.7	1.5	12.9	0.0		
5	•	• •	9186.8	3 0.1	83.7	0.1 .	•	24.2	10.6	5.4 41	.8	3.1 1	4.9	0.1	•	
3	•	• •	5197.1	0.1	83.4	0.1 0.0	0.0	24.9	9.3	8.9 27	•6	8.6 2	20.2	0.5	•	
4	•	• •	4757.2	2 0.1	91.8	0.1 0.0	•	31.2	8.0 1	11.8 25	• 1	19.6	4.2	0.1		
5	. •	• •	4623.2	2 0.1	89.1	0.1 0.0	•	28.6	10.4	9.3 24	.8	17.6	9.2	0.0	•	
6	•	• •	7812.1	1 0.1	74.7	0.2 0.0	0.0	21.4	8.4	12.0 27	• 2	5.8 2	24.9	0.2	•	
7	•	• •	4319.3	3 0.1	68.6	0.2 .	•	36.7	12.5	5.8 20	• 1	6.2 1	18.7	0.0	•	
9	•	• •	3708.5	5 0.2	77.6	0.2 .	•	59.3	13.1	4.8 11	• 7	3.8	7.2	0.1	•	
9	•	• •	4673.0	0.1	65.9	0.2 .	0.0	49.8	9.6	17.1 5	.2	5.5 1	12.8	0.0	•	
10	•	• •	4842.1	0.1	71.8	0.2 .	•	42.6	3.6 2	24.4 11	• 3	7.7	10.2	0.1	•	
11	•	• •	5243.6	5 0.2	67.2	0.2 .	•	51.9	3.5 8	22.1 7	• 7	9.7	5.0	0.1	•	
12	•	• •	6571.8	3 0.1	62.1	0.2 0.2	•	53.4	7.1	14.1 9	.3	9.1	6.8	0.0	•	
13	•	• •	5339.9	5 0.1	71.0	0.2 0.2	•	47.0	10.5 2	20.1 12	2.1	3.4	6.7	0.0	•	
14	32940	56 13	3444.0	0.1	62.0	0.2 0.8	•	53.6	9.0 1	15.3 5	.9	11.4	3.9	0.1	•	
15	34212	13 13	3798.2	2 0.1	68.5	0.2 2.2	•	53.4	8.1 1	15.2 7	• 7	9.3	4.0	0.1	•	
16	32907	22 13	7257.2	2 0.1	67.7	0.2 0.7	•	38.3	11.0	21.5 19	. 1	6.1	3.3	0.0		
17	30522	10 13	6998.6	3 0.1	70.4	0.1 3.6	•	21.6	5.9	35.1 20		8.0	5.0	0.0	•	
18	32763	67 13	8345.2	2 0.1	68.7	0.2 1.3	•	25.7	4.0	29.7 17	.5	18.4	3.0	0.3	•	
19	38667	27 13	5647.	9 0.1	71.8	0.2 4.9	•	15.4	3.5	24.5 17	.7	26.2	7.6	0.3		
20	38745	34 13	6356.4	0.1	69.9	0.2 5.1	•	25.3	3.0	16.7 20	.6	20.1	6.0	0.1	2	
21	41040	41 13	5862.0	5 0.1	67.9	0.2 6.2	•	25.8	6.3	18.6 15	5.2	23.4	4.5	0.0		
22	36727	46 13	3881.4	5 0.1	66.9	0.2 8.6	•	15.1	7.9	29.7 15	5.4	18.5	4.8	0.0		
23	35061	90 13	7335.9	9 0.1	75.5	0.1 4.3	•	13.5	3.3	15.1 7	.8	54.5	1.4	0.1	- L	
24	35238	33 13	9312.0	5 0.1	62.3	0.1 0.9	•	13.9	2.4	5.8 11	.7	59.2	1.0	0.1		
25	•	• •	6688.	3 0.1	70.0	0.2 10.6	•	14.5	1.3	11.3 16	.7	42.4	2.9	0.3	÷	

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PRODUCTION, VALUE AND CAPITAL DATA LAKE MANITOBA

08S	YEAR	MIXLO	GOYLB	PICKLB	PERLB	PILB	S AUL B	SUCKLE	TUBELE	WHLB	TRULB	TOPROLB	WVAFMLB	WVAMALB	WMENLB	GNLB	6-NU
26	1965/	712300	•	514200	74700	449400	714100	278550	0 109700	2600	•	5363000	650436	893408	845		
27	19554	1409100	•	656400	147900	229700	1440500	247400	0 144300	2500	•	6510200	791221	1061004	820	•	•
28	19674	(710700	•	140500	60500	329400	404300	51710	0 41500	5 900	•	2204900	176072	300545	551	•	•
29	19084	9 627100	•	290500	57900	645700	313300	187190	0 30400	0 3100	•	3839900	300023	489040	530	•	•
33	190 /	2115200	•	528600	•	406100	456600		. 54800	13600	•	3574900	426652		528		
31	1970	2015500	•	330200	•	323500	531600		 5300) 8300	•	3269500	431464	•	606	•	•
32	1911	230413	•	235254	120418	364593	247701	48039	2 536	23322	•	1765129	•	•	•	•	•
33	19724	352600	•	504500	51000	213900	226600	83200	00 0	10900	•	2191500	2607479	•	•	23325	51
34	19730	161347	•	455408	16219	464730	214757	174636	, 8	7707	•	3066536	486133	•	667	13330	37
35	1974	5 321439	•	174143	8362	443462	467917	119324	5	10599	•	2624167	509046	•	•	13967	5
36	1975	43011	•	358072	13824	301556	580061	111402	3	13087	•	2423634	543203	•	•	•	•
37	1976	+ 323531	•	509615	•	654397	425873		• •	14181	•	1927597	722930	•	•	•	•
085	SHLB	PPMLB	FVPPLB	FTMLB	NVP	LR W	IXPLB G	OYPLB P	ICKPLB P	PERPLB	PIPL	B SAUPLE	B SUCKPL	B TUPEPI	L8 WHP	LB TRU	PLB
26	•	6346.75	0.1212	8 72.80	39 0.10	6587 1	3.2911	•	9.5879	. 39288	8.379	6 13.319	53 51.939	2 2.045	50 0.04	848 .	
27		7457.27	0.1215	4 74.57	29 0.10	2976 2	1.0445	. 1	3.0826	. 27182	3.528	3 22.120	58 38.091	0 2.216	52 0.03	340	
28	•	4001.03	0.0798	5 58.58	42 0.1	36308 3	2.2328		0.3722	.74389	14.939	5 18.33	54 23.452	3 1. 632	17 0.04	032	
29	•	1245.09	0.0763	4 61.51	30 0.14	27357 1	6.3312	•	7.5653 1	. 50785	16.815	5 8.159	91 48.748	7 0.791	69 0.03	073	
30	•	6773.64	0.1193	5.	•	5	9.1681	• 1	4.7804	•	11.359	8 12.77	24	1.532	91 0.39	043	
31	•	5395.21	0.1319	7.		6	1.6486	. 1	0.0994		10.047	4 17.788	37 .	0.162	10 0.25	386	
32	•	•	•	•	•	1	6.2545	• 1	13.3279 6	.82205	20.655	3 14.03	30 27.555	6 0.030.	37 1.32	125	•
33	12	•	1.1898	1.	•	1	6.0894	•	23.0208 2	2.32717	9.760	4 10.33	99 37.964	9.	0.49	733	
34	12	4597.51	0.1535	3.	•		5.2015	• 1	4.8509 (. 52890	15.154	9 7.003	32 56.949	2.	0.25	133	•
35	12	•	0.1939	8.	•	1	2.2492	•	6.6301 (.31865	17:089	7 17.83	11 45.471	4 .	0.40	390 .	
36	•	•	0.2241	з.	•		1.7746	• 1	4.7742 0	.57038	12.442	3 23.93	35 45.965	0.	0.53	997	
37	•	•	0.3750	4 .	•	1	ú•7842	• 4	26.43/8	•	33.948	8 22.09	35 .	•	0.73	568	•

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PRODUCTION, CAPITAL AND VALUE DATA ' LAKE WINNIPEGOSIS

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oas	YEAR N	AIXEWS	GUYLWS	PERLWS	PILWS	PICKLWS	SAULWS	SUCKLWS	TUBELWS	WHLWS	TOPROLWS	SPPOLWS	PROLUS	SVAF ML WS	WVAFMLWS	
1	1940NI	· •	92800	8:1600	1461100	2009700	128900	1042800	578400	28200	5430500	898300	4532200	48879	165334	
2	1 74142	•	162630	134700	871500	3001100	207500	915200	225800	31000	5557100	1411100	41 4 6 0 0 0	87617	224634	
3	1542/43	1300	274000	154700	912800	3122400	201300	1893500	934700	44300	7539000	1160100	6372900	80996	442285	
	1943/1	•	403200	65500	769500	2808900	79100	2520200	461100	18300	7129300	1779400	5350400	168277	472986	
5	1944/15	•	200300	84100	222700	2256800	127100	1461100	1268200	5300	6062200	1292700	4769500	94155	348471	
2	1945146	•	93000	54000	765200	1752500	202700	2209830	124000	15700	5700900	2140500	3560400	171005	294467	
<u></u>	1047/41	•	61600	35400	075200	1770000	135500	1736600	151500	21600	4037100	991900	3045200	155017	200389	
č	1043/1	•	125200	34600	1145 100	1364700	1 34 500	1780700	25600	11900	4632500	030500	36# 3000	151214	280764	
10	1949/50		1 42 300	23700	1172200	451200	84000	1392500	35800	9100	3862500	1032800	2829700	127898	149545	
11	1953/51		32300	71900	1450800	560900	75230	2075800	18500	25400	4360900	862600	3498300	118877	210986	
12	1951 /12	•	15800	51000	1652000	841700	67800	1771000	25400	21800	4477100	937000	3540100	1 32 373	236892	
13	1952/55	•	15000	61200	1219700	1452000	65300	1173700	29900	11800	4028600	1118500	2910100	152665	189252	
14	195354	•	14700	52900	933400	1864300	34900	796200	31300	12100	3739800	990900	2748900	142254	239316	
15	1951/55	•	33500	54400	1364900	2012800	47400	1059600	12900	20100	4635600	1197500	3438100	161442	292084	
035	SVAMAL	NS RVAN	ALUS E	SLWS SM	ENLES MM	ENLWS GN	LWS GBL	S ONLWS	PWLWS IN	ILWS FHL	WS FSLWS	BBLWS TH	AMALWS 1	OMENLWS	TVAFMLWS	VPALES
,	74 37	a 203	1138	49	170	321							277737	A G 1	214213	A 16.
2	1291-	8 27	2 12	49	170	298				: :			399360	468	312251	667-2
3	15324	9 499	13+7	50	177	435							649146	612	523154	854.8
4	265 51	516	5:33	58	176	625		•	•	• •		•	785793	801	640363	799.3
5	15312	5 414	575	59	157	591	• •	•	•	• •	•	•	572500	748	442626	571.7
6	28)05	ان د ا	139	51	161	578	• •	•	•		•	•	642228	759	465472	013.3
7	211 91	יני נ	دده	58	187	530	• •	•	•	• •	•	•	572068	717	416006	530.2
	31610	0 + 3 :	1241 .	91	191	407	• •	•	•	• •	•	•	724691	658	523337	795.3
	26217	5 333	532	82	188	435	• •	•	•	• •	•	•	602740	683	431978	632.5
	233740	2 197	0.34	78 54	171	330	• •	•	•	• •	•	•	453396	501	277443	533.6
12	23374	7 32	204	54	1 32	438	• •	•	•	• •	•	•	493410 558511	380	360365	754.0
13	25974	H 241	14.15	64	164	309	: :		•	•	•	•	583553	473	339203	722-0
14	2 72 39		815	17	1 56	310 14	714 40		ā ı	11 21		ĩ	672210	466	381570	818.6
15	264 34	1 426	645	14	154	430 19	734 47	•	8 1	11 21	•	ĩ	690985	584	453526	776.6
035					_	-										
	PDMLW5	SVP4	.#S #V:	ML#S SF	TMLWS WF	THEWS TE	TMLWS M	IXPLWS GO	SYPLWS PE	ERPLWS P	IPLWS PI	CKPLWS S	AUPLWS S	UCKPLWS T	UBEPLWS	HPLWS
1	11050.	SVP41 1 287	.#S #V* .5 51	5.1 6	TMLWS WF 5.7 B	THLWS TF	TMLWS M	IXPLWS GO	1.7	ERPLWS P	1PLWS P1	CKPLWS S	2.4	UCKPLWS T	UBEPLWS 1	0.5
L L	11 05 0. 11 67 4.	SVP41 1 287 1 515	.#S #V* 5 51 4 75	5.1 6	TMLWS WF 5.7 8 7.8 8	THLWS TF 1.3 7 3.1 7	TMLWS M 7.1 8.2	IXPLWS GO	1.7 3.1	1.6 2.4	1PLWS P1 26.9 15.7	CKPLWS 5/ 37.0 54.0	2.4 3.7	19.2 16.5	10.7 4.1	0.5 0.5
123	11 05 0. 11 67 4. 12 31 8.	SVP41 1 287 1 515 6. 455	.#S #V 5 51 4 75 9 101	ML#S SF	TMLWS WF 5.7 8 7.8 8 2.8 8	TMLWS TF 3.1 7 3.2 8	TMLWS M 7.1 8.2 0.6	1XPLWS G0	1.7 3.1 3.6	1.6 2.4 2.1	IPLWS PI 26.9 15.7 12.1	CKPLWS S 37.0 54.0 41.4	2.4 3.7 2.7	UCKPLWS T 19.2 16.5 25.1	10.7 4.1 12.4	0.5 0.5 0.6
L 2 3 4	11 05 0. 11 57 4. 12 31 8.0 8 90 1.	SVP4 1 287 1 515 6, 456 1 956	.#S #V* 5 51 4 75 9 101 1 75	ML#S SF 5.1 6 5.8 6 6.7 5 5.3 6	TML#S WF 5.7 8 7.8 8 2.8 8 3.1 9	TALWS TF 1.3 7 3.1 7 9.2 8 1.0 8	TMLWS M 7.1 8.2 0.6 1.5	0.0	1.7 3.1 3.6 5.7	ERPLWS P 1.6 2.4 2.1 0.9	1PLWS P1 26.9 15.7 12.1 10.8	CKPLWS S 37.0 54.0 41.4 39.4	2.4 3.7 2.7 1.1	UCKPLWS T 19.2 16.5 25.1 35.3	UBEPLWS 1 10.7 4.1 12.4 6.5	0.5 0.6 0.6 0.3
L 2 3 4 5	11 050. 11 574. 12 31 5. 8901. 8104.	SVP41 1 237 1 515 6 456 1 956 5 599 1 1953	.#S #V ² 5 51 4 75 9 101 1 75 7 58	ML#S SF 5.1 6 5.8 6 6.7 5 5.3 6 5.3 6 5.3 5	TMLWS WF 5.7 8 7.8 8 2.8 8 3.1 9 9.5 8	THLWS TF 1.3 7 3.1 7 9.2 8 1.0 8 1.0 8 1.1 7	TMLWS M 8.2 0.6 1.5 7.3	0.0	1.7 3.1 3.6 5.7 3.3	ERPLWS P 1.6 2.4 2.1 0.9 1.4	IPLWS PI 26.9 15.7 12.1 10.8 9.8	CKPLWS S 37.0 54.0 41.4 39.4 37.9	2.4 3.7 2.7 1.1 2.1	UCKPLWS T 19.2 16.5 25.1 35.3 24.1	UBEPLWS 1 10.7 4.1 12.4 6.5 21.2	0.5 0.5 0.6 0.3 0.2
1234567	11 05 0. 11 07 4. 12 31 8. 8 90 1. 8 10 4. 7 51 1. 6 4 4 7.	SVP41 1 287 1 515 6 456 1 956 5 599 1 1062 4 102	.#S WV 5 51 4 71 9 101 1 75 1 75 1 54 2 40	ML#S SF 5.1 6 5.8 6 6.7 5 5.3 6 5.3 6 5.4 6 2.4 6	TML#S WF 5.7 8 2.8 8 3.1 9 9.5 8 1.1 8	TALWS TF 1.3 7 3.1 7 9.2 8 1.0 8 4.1 7 1.3 7 1.3 7	TMLWS M 7.1 8.2 0.6 1.5 7.3 2.5 2.5	IXPLWS GO	1.7 3.1 3.6 5.7 3.3 1.6	ERPLWS P 1.6 2.4 2.1 0.9 1.4 0.9 0.9	IPLWS PI 26.9 15.7 12.1 10.8 9.8 10.8	CKPLWS S/ 37.0 54.0 41.4 39.4 37.9 30.7 31.9	2.4 3.7 2.7 1.1 2.1 3.6 2.9	UCKPLWS T 19.2 16.5 25.1 35.3 24.1 38.8 41.4	UBEPLWS 1 4.1 12.4 6.5 21.2 13.3	HPLWS 0.5 0.6 0.3 0.2 0.3 0.2
12345679	11 35 0. 11 35 0. 12 31 3. 3 90 1. 8 10 4. 7 51 1. 6 40 7. 7 40 7.	SVP41 1 237 1 515 6 456 1 956 5 599 1 1062 4 032 0 436	.#5	ML#S SF 5.1 6 5.3 8 6 5.3 6 5.3 6 5.3 6 5.4 6 61.3 7 58.2 5	TML#S WF 5.7 8 2.8 8 3.1 9 9.5 8 1.1 8 3.4 7 3.5 8	THLWS TF 1.3.1 7 1.9.2 8 1.0 8 1.0 8 1.1.3 7 2.3 7 6.7 7	TMLWS M 7.1 8.2 0.6 1.5 7.3 2.5 2.7 2.2	IXPLWS GO	1.7 3.1 3.6 5.7 3.3 1.6 1.3	ERPLWS P 1+6 2+4 2+1 0+9 1+4 0+9 0+9 0+7	1PLWS PI 26.9 15.7 12.1 10.8 9.8 10.8 16.5 20.0	CKPLWS S/ 37.0 54.0 41.4 39.4 37.9 30.7 33.9 36.3	AUPLWS S 2.4 3.7 2.7 1.1 2.1 3.6 2.9 2.8	UCKPLWS T 19.2 16.5 25.1 35.3 24.1 38.8 41.4 35.6	UBEPLWS 1 10.7 4.1 12.4 6.5 21.2 13.3 2.8 3.1	HPLWS 0.5 0.5 0.5 0.3 0.2 0.3 0.2 0.3 0.4
123456789	11 35 0. 11 57 4. 12 31 5. 3 90 1. 8 10 4. 7 51 1. 6 46 7. 7 40 7. 6 79 2.	SVP4 1 237 1 515 6 455 1 955 5 599 1 1052 4 532 0 632 6 504	.#S wV ² 5 51 64 7! 69 101 61 7! 61 40 62 40 62 7!	ML#S SF 5.1 6 53.8 6 55.3 6 59.6 5 59.6 5 59.6 5 59.6 5 51.3 7 58.2 5 57.2 5	TML#S WF 5.7 8 2.8 8 3.1 9 9.5 8 1.1 8 1.1 8 3.5 8 3.5 8	THLWS TF 1.3 7 3.1 7 9.2 8 1.0 8 4.4 7 1.3 7 2.3 7 6.7 7 2.4 7	TMLWS M 7.1 8.2 0.6 1.5 7.3 2.5 2.5 2.7 2.2 1.7	IXPLWS GO	1.7 3.1 3.6 5.7 3.3 1.6 1.5 1.0 2.7	ERPLWS P 1.6 2.4 2.1 0.9 1.4 0.9 0.9 0.9 0.7 0.8	1PLWS PI 26.9 15.7 12.1 10.8 9.8 10.8 10.8 16.5 20.0 24.7	CKPLWS S/ 54.0 41.4 39.4 37.9 30.7 33.9 36.3 29.6	AUPLWS S 2.4 3.7 2.7 1.1 2.1 3.6 2.9 2.8 2.9 2.9	UCKPLWS T 19.2 16.5 25.1 35.3 24.1 38.8 41.4 35.6 38.4	UBEPLWS 1 10.7 4.1 12.4 6.5 21.2 13.3 2.8 3.1 0.6	HPLWS 0-5 0-6 0-3 0-2 0-3 0-2 0-3 0-4 0-4 0-4
1234561890	11 35 0. 11 35 0. 12 31 3. 3901. 8104. 7511. 6407. 7407. 6792. 7709.	SVP4: 1 237 1 515 6 455 1 956 5 599 1 1062 4 032 0 684 6 747	.#S wV 5 510 9 10 1 7 1 7 1 7 1 4 1 4 1 4 1 4 1 4 1 4 1 4 1 4 1 5 1 4 1 5 1 5 1 5 1 5 1 5 1 5 1 5 1 5 1 5 1 5	ML#S SF 5.1 6 5.3 6 5.3 6 52.4 6 52.4 5 52.4 5 52.4 5 52.4 5 54.2 5 54.2 5	TML#S WF 5.7 8 7.8 8 2.8 9 9.5 8 1.1 8 3.4 7 3.5 8 7.7 8 0.0 7	THLWS TF 1.3 7 3.1 7 9.2 8 1.0 8 4.1 7 2.3 7 6.7 7 2.37 6	TMLWS M 7.1 8.2 0.6 1.5 7.3 2.5 2.5 2.5 2.7 2.2 1.7 1.2	0.0	1.7 3.1 3.6 5.7 3.3 1.6 1.3 1.0 2.7 5.0	ERPLWS P 1.6 2.4 2.1 0.9 1.4 0.9 0.9 0.7 0.8 0.7	1PLWS PI 26.9 15.7 12.1 10.8 9.8 10.8 10.8 10.8 10.8 20.0 24.7 30.3	CKPLWS S 37.0 54.0 41.4 39.4 37.9 30.7 33.9 33.9 33.9 35.9 35.6 29.6 24.6	AUPLWS S 2.4 3.7 2.1 2.1 3.6 2.9 2.8 2.9 2.8 2.9 2.2	UCKPLWS T 19.2 16.5 25.1 35.3 24.1 38.8 41.4 35.6 36.4 36.1	UBEPLWS 1 10.7 4.1 12.4 6.5 21.2 13.3 2.8 3.1 0.6 0.9	HPLWS 0.5 0.6 0.3 0.2 0.3 0.2 0.3 0.4 0.3 0.3 0.2
12345619900	11 05 0. 11 07 4. 12 31 9. 8 10 4. 7 51 1. 6 40 7. 7 40 7. 6 79 2. 11 2. 7 70 9. 11 2. 7 7.	SVP4 1 287 1 515 6 456 1 555 5 599 1 1062 4 656 6 456 6 456 6 47 7 782	.45 WV .5 .51 .4 .7 .1 .7 .2 .4 .2 .7 .3 .5 .4 .7 .2 .4 .2 .4 .2 .5 .4 .5 .4 .2 .2 .4 .2 .4 .2 .5 .4 .9	ML#S SF 5.1 6 5.8 6 5.3 6 5.3 6 5.3 6 5.3 6 5.3 6 5.4 5 5.4 5 5.5 5 5.4 5 5.5 5 5.4 5 5.5	TML#SWF 5.7 8 7.68 8 3.1 9 9.5 8 1.1 8 3.5 8 1.1 8 3.5 8 3.5 8 7.7 8 0.0 7	TYLWS TF 1.3 7 3.1 7 3.2 8 3.4 7 1.3 7 6.7 7 6.7 7 52.4 7 53.7 6 4.3 6	TMLWS M 7.1 8.2 0.6 1.5 7.3 2.5 2.7 2.5 2.7 2.2 1.7 1.2 5.6	0.0	1.7 3.1 3.6 5.7 3.3 1.6 1.3 1.0 2.7 5.0 1.9	ERPLWS P 1.6 2.4 2.1 1.4 0.9 1.4 0.9 0.7 0.8 0.7 1.6	1 PL WS PI 26.9 15.7 12.1 9.8 10.8 10.8 10.8 10.5 20.0 24.7 30.3 33.3	CKPLWS S/ 54.0 54.0 39.4 37.9 30.7 33.9 36.3 29.6 24.6 12.9	AUPLWS SI 2.4 3.7 2.1 2.1 3.6 2.9 2.8 2.9 2.9 2.9 1.7	UCKPLWS T 19.2 16.5 25.1 35.3 24.1 38.8 41.4 35.6 36.4 36.1 47.6	UBEPLWS 1 10.7 4.1 12.4 0.5 21.2 13.3 2.8 3.1 0.6 0.9 0.4	HPLWS 0-5 0-6 0-3 0-2 0-3 0-3 0-4 0-4 0-4 0-4 0-5
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12 34 56 7 90 10 112 113	11 050. 11 0574. 12 31 0. 12 31 0. 8104. 751 1. 6407. 7407. 7709. 11277. 9212. 8517. 3025.	SVP4: 1 287 1 515 6 455 5 599 1 1082 0 589 1 1082 0 589 1 083 1 930 3 941 1 930		ML#S SF 5.1 6 5.4 6 5.3 6 5.3 6 5.3 6 5.4 5 5.4 5 5.5 5	TML#S WF 5.7 8 5.7 8 8 3.1 9 9.5 8 8 3.4 8 3.4 7 7.7 8 7.7 8 7.7 8 7.7 8 7.7 8 7.7 8 7.7 8 7.7 8 7.7 8 7.7 8 7.6 7 7 8 7.6 7 7 8 7.6 7 8 8 7.6 8 8 8 7.6 8 8 8 7.6 8 8 8 8 9 9 9 9 9 9 9 9 9 9 9 9 9 9 9 9	TYLWS TF 1.3 3.1 7 3.1 7 1.3 1.7 7 1.3 1.7 1.3 7 7 1.3 1.7 7 1.3 1.7 7 1.3 1.7 7 1.3 1.7 7 1.3 1.7 7 1.3 1.7 7 1.3 1.7 7 1.3 1.7 7 1.3 1.7 7 1.4 1.7 7 1.4 1.7 7 1.4 1.7 7 1.4 1.7 7 1.4 1.7 7 1.4 1.7 7 1.4 1.7 7 1.4 1.7 7 1.4 1.7 7 1.4 1.7 7 1.4 1.7 7 1.4 1.7 1.7 1.2 1.7 1.7 1.2 1.7 1.2 1.7 1.2 1.7 1.2 1.7 1.2 1.7 1.2 1.7 1.2 1.7 1.2 1.7 1.2 1.7 1.2 1.7 1.2 1.7 1.2 1.7 1.2 1.7 1.2 1.7 1.2 1.7 1.2 1.7 1.2 1.7 1.2 1.7 1.2 1.5 1.7 1.2 1.5 1.5 1.5 1.5 1.5 1.5 1.5 1.5	T MLWS M 7.1 8.2 1.5 2.5 2.7 2.7 2.7 2.7 1.7 2.5 7 7 7 7 7 7 7 7 7 7 7 7 7 7 7 7 7 7 7	0.0	1.7 1.7 3.6 5.7 3.6 5.7 1.6 1.6 1.0 2.7 5.0 1.4 0.4 0.4 0.4 0.4	ERPLWS P 1.66 2.41 0.99 1.99 0.99 0.97 0.87 1.66 1.65 1.45 1.44 1.44	1PL WS PI 26.9 15.7 10.8 9.8 10.8 10.8 20.0 24.7 30.3 30.3 30.3 30.3 25.0	CKPLWS S 37.0 54.0 37.9 37.9 30.7 33.9 36.3 29.6 24.6 12.9 18.8 36.0 49.9 49.9	AUPL WS SI 2.4 3.7 2.7 1.1 2.1 2.1 2.1 2.1 2.9 2.2 2.8 2.9 2.9 2.9 1.7 1.5 6 0.9 0	UCKPLWS T 19.2 16.5 25.1 35.3 24.1 38.8 41.4 35.5 36.4 36.4 36.1 47.6 39.6 29.1 21.3 29.1	UBEPLWS 1 10.7 4.1 12.4 6.5 21.2 13.3 2.8 3.1 0.6 0.9 0.4 0.6 0.9 0.4 0.6 0.7 0.6	HPLWS 0.5 0.5 0.2 0.2 0.2 0.2 0.2 0.2 0.2 0.2 0.5 0.2 0.5 0.5 0.5 0.5 0.5 0.5 0.5 0.5 0.5 0.5
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PRODUCTION, VALUE AND CAPITAL .. NORTHERN MANITOBA

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PRODUCTION, VALUE AND CAPITAL DATA OTHER SOUTHERN LAKES 1953-1976

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DBS	VFSL	AF VSL	SEVSL	WMVSL	SMVS	L PICK	PSL P	IPSL	SAUPSL	TUBEPSL	WHPSL	SUCKPSL	PERPSL	MIXPSL	STURPSL
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