Accessibility-oriented development

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1 ABSTRACT

Municipal governments worldwide have been pursuing transit-oriented development (TOD) 2 strategies in order to increase transit ridership, curb traffic congestion, and rejuvenate urban 3 4 neighborhoods. In many cities, however, development of planned sites around transit stations has been close to non-existent, due to, among other reasons, a lack of coordination between transit 5 investments and land use at the regional scale. Furthermore, the ability to access transit differs 6 from the ability to access destinations that people care about. Reframing transit-oriented 7 8 development as accessibility-oriented development (AOD) can aid the process of creating functional connections between neighborhoods and the rest of the region, and maximize benefits 9 from transport investments. AOD is a strategy that balances accessibility to employment and the 10 11 labor force in order to foster an environment conducive to development. AOD areas are thus defined as having higher than average accessibility to employment opportunities and/or the labor 12 force: such accessibility levels are expected to increase the quality of life of residents living in 13 these areas by reducing their commute time and encouraging economic development. To quantify 14 the benefits of AOD, accessibility to employment and the labor force are calculated in the Greater 15 Toronto and Hamilton Area, Canada in 2001 and 2011. Cross-sectional and temporal regressions 16 are then performed to predict average commute times and development occurring in AOD areas 17 and across the region. Results show that AOD neighborhoods with high accessibility to jobs and 18 low accessibility to the labor force have the lowest commute times in the region, while the 19 relationship also holds for changes in average commute time between the studied time periods. In 20 21 addition, both accessibility to jobs and accessibility to the labor force are associated with changes in development, as areas with high accessibility to jobs and the labor force attract more 22 development. In order to realize the full benefits of planned transit investments, planning 23 professionals and policy makers alike should therefore leverage accessibility as a tool to direct 24 development in their cities, and concentrate on developing neighbourhoods with an AOD approach 25 in mind. 26

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²⁸ Keywords: Transit-oriented development, accessibility, travel behavior, land use

1 1. INTRODUCTION

Municipal governments worldwide have been aggressively pursuing transit-oriented development 2 (TOD) strategies in order to increase transit ridership (Cervero et al., 2002; Curtis et al., 2009; 3 4 Papa and Bertolini, 2015; Ratner and Goetz, 2013). For years, TOD has been receiving increased attention by scholars and transport professionals alike (Calthorpe, 1993; City of Denver, 2014; 5 Gilat and Sussman, 2003). Neighborhoods are often defined as TODs when they are situated close 6 to transit, allow for higher density development, and possess diversified land uses (Cervero et al., 7 8 2004; Kamruzzaman et al., 2015). TOD therefore not only involves the construction of public transport infrastructure, but also requires the integration of transport and land use (Bertolini et al., 9 2012; Jacobson and Forsyth, 2008); in this way, TOD intends to achieve a holistic way of compact 10 urban development, enabled by supporting public sector policies such as zoning and tax incentives. 11 As TODs usually also encompass increased attention to urban design, livable spaces and 12 walkability, the demand for housing in TOD areas results in increased premiums for homes located 13 in TODs (Duncan, 2011; Mathur and Ferrell, 2013; Renne, 2009). Residents in these areas have 14 also been found to rely more on transit and active modes of transport, seemingly fulfilling the 15 promises of TOD (Chatman, 2006; Kamruzzaman et al., 2015), although the relationship between 16 TOD and transit use has been found to differ between trip motives (Langlois et al., 2015), and not 17 the 'T' in TOD, but rather limited parking availability and higher density may be causing the 18 observed decrease in car use (Chatman, 2013). 19

Areas planned as TOD, however, do not always function as foreseen; in many cities, development 20 on planned sites has been close to non-existent. One potential reason is that the connection between 21 the (planned) transit investment and land use at both the local and regional scales are often 22 overlooked. At the local scale, transit-adjacent developments (TADs) fail to take advantage of 23 their proximity to transit and bring almost none of the benefits normally associated with TODs 24 (Renne, 2009). The often physical nature of the definition of TODs ('density near transit') 25 contributes to this problem (Belzer and Autler, 2002). In other cases, local housing and commerce 26 are functionally integrated with the public transport system, but planners have failed to consider 27 regional access to opportunities. As travel patterns are mostly determined by region-wide levels of 28 accessibility, such TODs fail to increase transit usage (Boarnet, 2011; Chatman, 2013). We 29 30 contend that many of these issues can be alleviated by introducing the concept of accessibilityoriented development (AOD). 31

The process of creating functional connections between neighborhoods and the rest of the region 32 can be improved by focusing on AOD, which maximizes benefits from transport investments. 33 Accessibility, or the ease of reaching destinations, is an easy-to-use measure that can help unravel 34 the intricacies involved in combined land use and transport planning in the minds of planning 35 professionals and urban decision makers (Boisjoly and El-Geneidy, 2017). We define 36 accessibility-oriented development as a strategy that balances accessibility to employment and the 37 labor force in order to foster an environment conducive to development. AOD areas are therefore 38 characterized by higher than average accessibility to jobs and/or the labor force. We hypothesize 39 that transport investments made on the principles of AOD will result in natural development 40

1 occurring in the targeted neighborhoods, and, through lower commute times, a better quality of 2 life for residents

- 2 life for residents.
- 3 The rest of this paper is organised as follows. Section 2 describes the concept of accessibility, and
- 4 links it with economic development, after which AOD is defined more thoroughly. Section 3 tests
- 5 hypotheses about AOD in a case study of the Greater Toronto and Hamilton Area, Canada, using
- 6 accessibility to jobs and the labor force in 2001 and 2011. Section 4 then concludes the paper and
- 7 provides policy recommendations for the implementation of AOD.

8 2. ACCESSIBILITY-ORIENTED DEVELOPMENT

9 2.1 Accessibility

Accessibility is a comprehensive measure of the land use and transport interaction in a region and illustrates the ease of reaching destinations (Geurs and van Wee, 2004; Handy and Niemeier,

12 1997). Accessibility was first defined by Hansen (1959), who used the measure to develop a

residential land use model, under the assumption that accessibility was a main driver of residential

- development. This paper tries to build on this seminal work by testing the relationship between
- 14 accessibility and development across different modes in a current-day environment in Canada.
- Two common measures of accessibility exist. Cumulative opportunity measures of accessibility compute how many opportunities an individual can reach within a predefined time-limit (Wickstrom, 1971), whereas gravity-based (or, equivalently, time-weighted cumulative opportunity) accessibility measures relax the assumption that people only travel until an arbitrary time limit, and discount opportunities by distance (Hansen, 1959). While gravity-based measures of accessibility more realistically model behavior, they require the prediction of a distance decay function and are thus more difficult to calculate, communicate, and compare across studies (El-
- 23 Geneidy and Levinson, 2006).
- 24 The concept of accessibility has been widely used to shed light on the benefits resulting from land
- use and transport systems. These benefits range from higher land values (El-Geneidy et al., 2016),
- over smaller risks of social exclusion (Lucas, 2012), to shorter unemployment duration (Andersson
- et al., 2014; Korsu and Wenglenski, 2010) and increased odds of firm birth in areas with high accessibility levels (Holl, 2004). Furthermore, accessibility by public transport has been shown to
- be related to increased transit modal choice (Owen and Levinson, 2015). Accordingly, to measure
- how these benefits are distributed across different socio-economic groups, accessibility has also
- been used to examine the equity of the transport and land use interaction (Bocarejo and Oviedo,
- 32 2012; Delmelle and Casas, 2012; Foth et al., 2013; Golub and Martens, 2014; Guzman et al., 2017).
- However, even though the connection between transport and economic development has been
- extensively investigated, little research has coupled the concept of accessibility with development.

35 2.2 Transport, accessibility and economic development

36 A large body of literature has focused on establishing a theoretical framework between transport

- and subsequent land use patterns and development. Kain (1962) and later Alonso (1964) extended
- the model developed by von Thünen representing land value as a function of distance to a central
- 39 business district, and argued that land values in turn influence land use patterns. The bid-rent

theory developed by Alonso (1964), and later extended by many other scholars (see for example Anas and Moses (1977); Mills (1967)), offers households a trade-off between transport cost and rent, resulting in higher land values for more central locations. As land near the CBD is more expensive according to the bid-rent theory, competition will favor more intensive development in this central location. Changes in the transport system are therefore said to result in changes in land use netterns through the intermediating affect of commute duration and land values

6 use patterns through the intermediating effect of commute duration and land values.

In a similar vein as the urban economics scholars before them, transport researchers focusing on accessibility have linked transport changes to changing land use and activity patterns (El-Geneidy and Levinson, 2006; Forkenbrock et al., 2001; Giuliano, 2004). Many governments and transit agencies have also acknowledged the link between transport and economic development (European Commision, 2010), and many cities and regions worldwide are looking to capitalize on this link through land value capture (Salon and Shewmake, 2014; Smolka, 2013; Transport for London, 2017).

Public sector policy, and economic and population growth play vital roles in determining the viability of the links presented above (Giuliano, 2004; Warade, 2007). Supporting tax and land use policies, for example, can expedite how changes in accessibility impact land use, while the general economic climate is a vital aspect in determining whether or not development will occur on the site. Banister and Berechman (2000) argue that coordination between regional and municipal agencies, combined with favorable economic circumstances are pre-conditions for the association between transport and development to occur.

The links presented above have subsequently been investigated in a myriad of empirical studies. 21 Levinson (1998) examines the association between accessibility measures and commute duration. 22 In a cross-sectional study, he finds that, for origins, accessibility to employment opportunities is 23 inversely related to average commute duration, while accessibility to housing is positively 24 correlated to average commute time. The association between accessibility and land values is 25 considered by El-Geneidy et al. (2016), Franklin and Waddell (2003) and Martínez and Viegas 26 (2009), among others, who find that higher accessibility levels are related to increased home 27 28 values. Iacono and Levinson (2015), on the other hand, conclude that, although homes in neighborhoods with higher accessibility levels command value premiums, the relationship no 29 longer holds for improvements in accessibility. Maturity of the transport network is said to be 30 causing this effect. Similarly, Du and Mulley (2006) find that the effects of accessibility on home 31 values depend on location and the accessibility level of the neighborhood. 32

33 The relationship between transport investments and economic benefits is assessed by Banister and Berechman (2000), Mejia-Dorantes et al. (2012), and Padeiro (2013), among others. They find that 34 transport infrastructure changes are related to economic development, although the relationship 35 varies by location and occurs mostly in sectors showing large agglomeration economies, such as 36 finance and real estate. Mejia-Dorantes et al. (2012) show that distance to subway stations is a key 37 determinant of firm location, while Padeiro (2013), in a case study of small municipalities in the 38 Île-de-France region, concludes that the presence of train stations does not significantly affect job 39 growth, whereas the presence of a highway is only a significant predictor of growth for the smallest 40 municipalities. 41

Ozbay et al. (2003) investigate the relationship between accessibility and economic development 1 in the New York – New Jersey region and find that accessibility changes are related to changes in 2 3 employment growth (and therefore land use). Similarly, Alstadt et al. (2012) find that local accessibility calculated at a 40 minute limit is a strong factor impacting economic activity in the 4 service sector, while regional accessibility computed with a 3 hour limit is more valued by the 5 manufacturing sector. In a case study of motorways in Portugal, Holl (2004) develops a measure 6 of market access similar to a gravity-based measure of accessibility to the labor force, and 7 concludes that the odds of firm birth are higher for several manufacturing and construction sectors 8 when market access is larger. Applied to a case study in Chicago, Warade (2007) develops a quasi-9 integrated land use and transport model and concludes that higher accessibility to jobs is associated 10 with increased household density, whereas higher accessibility to workers is related to increased 11 job density. Shen et al. (2014) examine the effects of local and regional accessibility on 12 13 development near the Atocha station in Madrid, Spain. The authors find that accessibility, at both the city and country level, is a significant predictor in determining land cover change. Farber and 14 Grandez Marino (2017) acknowledge the strong association between accessibility and 15 development, and generate a typology of planned stations in the Greater Toronto and Hamilton 16 Area based on development potential around the station and the projected change in accessibility. 17 The authors conclude that there exists considerable mismatch between development potential and 18 large predicted accessibility changes. This conclusion highlights the need for accessibility 19 20 considerations when investing considerable amounts in new transport infrastructure, in order to realize the full benefits of the planned investment. We contend that the introduction of AOD can 21 greatly benefit this process. 22

23 2.3. Accessibility-oriented development

Based on the theoretical accessibility and development framework and the empirical literature 24 presented above, we define accessibility-oriented development as a strategy that balances 25 accessibility to employment opportunities and the labor force in order to foster an environment 26 conducive to development. This differs from the traditional 'jobs-housing balance' literature by 27 avoiding the use of arbitrary municipal boundaries, and instead considers the relationship between 28 access to jobs and access to competing workers (Cervero, 1989, 1996; Levinson, 1998; Levinson 29 et al., 2017). Three AOD areas can be defined: (1) areas with high accessibility to both employment 30 and the labor force, (2) neighborhoods with high accessibility levels to jobs and low access to the 31 labor force, and, inversely, (3) neighborhoods with high accessibility to workers and low access to 32 jobs. 33

Unlike transit-adjacent development, AOD explicitly considers the functional connections between transport infrastructure and surrounding local and regional land use. The failure of transitadjacent development lies in its inability to leverage the link between transport and (regional) accessibility. The mechanisms presented above are therefore not set in motion, resulting in an unchanging land use pattern and no further development of the area. As these shortcomings of TODs are negated by adopting AOD, we hypothesise that accessibility-oriented development brings the following benefits: Hypothesis 1: Residents in neighborhoods with high accessibility to employment and low
 accessibility to the labor force experience the lowest average commute duration, and vice versa.

- 3 Hypothesis 2: Neighborhoods with high accessibility levels to both employment and the labor force
- 4 attract more development. High accessibility to employment invites residential and commercial
- 5 development by influencing home location choice and leveraging agglomeration economies, while
- 6 *high accessibility to the labor force draws in more businesses.*

7 Through the mechanisms presented in the theoretical framework, we propose that targeting key 8 areas by increasing job accessibility can help shorten commute times and attract residents to these neighborhoods, helping these regions to rejuvenate. Other areas should be designed to allow for 9 maximum accessibility to the labor force, which would provide incentives for firms in the service 10 and retail sectors to locate themselves in these neighborhoods, in order to minimize their 11 employees' or customers' travel times and benefit from agglomeration economies. This in turn 12 13 would lower commute times. Development would therefore occur naturally in AOD sectors, once the starting conditions are set by adequate policy. 14

15 3. CASE STUDY: THE GREATER TORONTO AND HAMILTON AREA

16 To confirm the two hypotheses about AOD, a case study is performed in the Greater Toronto and

17 Hamilton Area, Canada (GTHA) between 2001 and 2011. The GTHA is the largest metropolitan

- agglomeration in Canada, housing 6.6 million residents in 2011 and comprises the Hamilton,
- 19 Toronto and Oshawa census metropolitan areas (CMA). Population in the region increased by over
- 1 million inhabitants during the study period, while the total number of jobs grew from 2.9 to 3.5
- million (Statistics Canada, 2015). Between 2001 and 2011, the transport network in the region
- underwent substantial changes: a new subway line was opened in 2002, and several new train
- 23 stations were constructed. A context map of the GTHA can be seen in figure 1.



FIGURE 1 Context map of the Greater Toronto and Hamilton Area

2 3.1 Data

1

Data from Metrolinx and Statistics Canada were used to generate cumulative accessibility by both 3 car and public transport (PT) to employment opportunities and the labor force. To reflect the 4 commuting behavior of an average individual, car accessibility was calculated for a time limit of 5 30 minutes, while accessibility by transit was computed for a 45 minute time limit (Statistics 6 Canada, 2010). A cumulative measure of accessibility then counts the number of opportunities that 7 can be reached within that time limit. As the data sources for the number of jobs differed between 8 2001 and 2011, a relative measure of accessibility was calculated by dividing the total number of 9 jobs (workers) reachable within the time limit by the total number of jobs (workers) in the region. 10 Accessibility can then be interpreted as the percentage of all jobs (workers) in the region an 11 individual can access: a value of 1 signifies that all jobs (workers) can be reached within the time 12 limit (30 or 45 minutes depending on the mode), while a value of 0.25 indicates that 25% of all 13 jobs (workers) can be reached within the set time frame. The accessibility calculations were 14

15 performed for each census tract in the GTHA.

16 To test the two AOD hypotheses, commute duration for 2011 was gathered from Statistics Canada,

17 while commute duration in 2001 was calculated based on OD flows and travel times. Development

18 was subsequently measured by the percentage of open area in the census tract (measured as the

19 area not used for residential, commercial, industrial, governmental, or park purposes). The AOD

assumptions were then examined through five regression models, relating commute duration, open

area, and job and population density with accessibility and accessibility changes.

22

23 **3.2** Accessibility in the GTHA

24 Figure 2 shows normalized accessibility levels by car to employment opportunities and the labor force. Accessibility to jobs by car is highest in downtown Toronto, while the highest accessibility 25 levels to the labor force are present in neighborhoods that form a ring around the Toronto CBD. 26 This reflects that the central business district houses fewer people than the area immediately 27 surrounding it, and that it is easier for residents of the outskirts of the region to travel to these 28 suburban locations than to the city center. Between 2001 and 2011, accessibility to workers 29 increased substantially more across the study area than accessibility to jobs. According to the 30 31 second AOD hypothesis, the suburban locations with high accessibility to the labor force should experience more job creation during the study period, providing that the benefits of access to labor 32 outweigh those of existing agglomeration economies of access to existing businesses 33 34 (operationalized as access to jobs).

Accessibility levels by public transport are shown in figure 3. Accessibility by transit is considerably lower than accessibility by car, even with an extra 15 minutes of travel time, in both years, for access to jobs and workers. High accessibility by transit is mainly present in downtown Toronto and in areas located in close proximity to the GO commuter rail lines. Unlike the spatial patterns present in accessibility by car, the two accessibility measures for public transport, to jobs 1 and workers, are highly correlated (a correlation of 0.95). In 2011, suburban areas located next to

2 the public transport network have seen increases in accessibility, while areas with traditionally

3 high access (such as downtown Toronto) have seen a small decrease in access, which might be

4 related to suburbanization of jobs, combined with investments made in the GO commuter train

- 5 network during the study period.
- 6



FIGURE 2 Accessibility to jobs and the labor force by car





4 3.3 Accessibility, commute duration and development

5 Several ordinary least squares regression models were developed in order to analyze the 6 association between accessibility, commute duration, and economic development and test our two 7 AOD hypotheses. A first, cross-sectional, model predicts average commute duration in 2001 based 8 on accessibility in 2001 and a dummy variable for the Hamilton CMA. A dummy variable for 9 Hamilton was introduced to reflect that residents of census tracts in the Hamilton CMA are more 10 likely to commute to Hamilton than Toronto, thus their commute time is, on average, lower than 11 in the Toronto or Oshawa census metropolitan areas. 1 A second model, to test if the relationship between commute duration and accessibility also holds 2 over time, predicts commute time in 2011 based on commute time and accessibility in 2001, and

- 3 changes in accessibility levels between 2001 and 2011. Levels of accessibility in 2001 were
- 4 included as it is assumed that the initial situation will influence how changes occur (Putnam, 1983).
- 5 Model 1 and 2 together thus examine the link between accessibility and commuting behavior, in
- 6 order to validate our first AOD hypothesis, namely that inhabitants of AOD areas with high
- 7 accessibility to jobs and low accessibility to the labor force experience the lowest commute times.

A third model was developed to assess the second AOD hypothesis, with open area acting as a proxy for development. The same model specification as the second model is used: open area in 2011 is predicted based on open area and accessibility in 2001, and changes in accessibility between the two years. In order to disentangle the separate effects of labor and employment accessibility on attracting residential, commercial, and industrial development, two extra regressions were performed: one predicting job density and the other predicting population density. Descriptive statistics of the variables used in the different models are shown in table 1.

Variable	Description	Mean	Standard dev.
Commute01	Average commute time in 2001 (min)	28.58	6.55
Commute11	Average commute time in 2011 (min)	31.29	4.25
Access01 to Jobs by Car	Accessibility to jobs by car in 30 minutes in 2001 (%)	20.12	12.25
Access01 to Workers by Car	Accessibility to workers by car in 30 minutes in 2001 (%)	20.75	6.86
Access01 to Jobs by PT	Accessibility to jobs by PT in 45 minutes in 2001 (%)	8.90	9.97
Access01 to Workers by PT	Accessibility to workers by PT in 45 minutes in 2001 (%)	7.53	6.79
Access11 to Jobs by Car	Accessibility to jobs by car in 30 minutes in 2011 (%)	30.97	20.24
Access11 to Workers by Car	Accessibility to workers by car in 30 minutes in 2011 (%)	29.26	10.36
Access11 to Jobs by PT	Accessibility to jobs by PT in 45 minutes in 2011 (%)	8.17	8.62
Access11 to Workers by PT	Accessibility to workers by PT in 45 minutes in 2011 (%)	6.32	5.20
Ch. Commute	Change in commute time (min)	2.71	4.70
Ch. Access to Jobs Car	Change in access to jobs by car (%)	10.84	10.17
Ch. Access to Workers by Car	Change in access to workers by car (%)	16.74	7.59
Ch. Access to Jobs by PT	Change in access to jobs by PT (%)	-0.73	3.34
Ch. Access to Workers by PT	Change in access to workers by PT (%)	-1.21	2.67
OpenArea01	Percentage of open area in 2001 (%)	14.61	15.92
OpenArea11	Percentage of open area in 2011 (%)	14.57	24.13
JobDens01	Job density in 2001 (jobs/km ²)	181.45	526.07
JobDens11	Job density in 2011 (jobs/km ²)	164.64	544.94
PopDens01	Population density in 2001 (population/km ²)	4337.34	4781.05
PopDens11	Population density in 2011 (population/km ²)	4903.45	5285.02

15 ′	FABLE 1 Descriptive	statistics for comm	ute duration, acc	cessibility and dev	elopment data
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1 The results of the model associating average commute duration in 2001 and accessibility are shown

2 in table 2. Note that accessibility by public transport was not included in this model due to

3 collinearity with accessibility by car. A separate model was tested for public transport accessibility

4 and resulted in similar conclusions, but was excluded from the analysis due to its similarity with

5 the reported model.

6 Higher accessibility to jobs is related to shorter commute times, ceteris paribus, while a higher 7 accessibility to the labor force is related to longer commute times, all else equal, which is consistent 8 with the findings from Levinson (1998). In absolute terms, an extra 100,000 accessible jobs is 9 related to a decrease in commute time of 0.48 minutes (-0.14 minutes per percent), while an extra 100,000 workers accessible is related to an increase in average commute duration of 0.87 minutes 10 11 (0.27 minutes per percent). These results corroborate the first AOD hypothesis: AOD areas with high accessibility to jobs and low accessibility to the labor force have shorter average commute 12 times than the rest of the region. 13

14 The dummy variable for Hamilton shows that, all else equal, commute time in the Hamilton census

15 metropolitan area is 6.4 minutes shorter. Note that accessibility levels also influence the predicted

16 commute duration in Hamilton. Evaluated at the average accessibility levels for Hamilton (9% of

17 all jobs accessible by car, and 12% of all workers accessible by car), census tracts in Hamilton

have an average predicted commute duration of 22.2 minutes, 6.4 minutes less than the predicted

- 19 average for the Toronto census metropolitan area.
- 20

TABLE 2 Regression model predicting average commute duration in 2001

Variable	Coefficient	Sig.	Confidence int. †
Intercept	26.5799	***	[25.3558, 27.8040]
Access01 to Jobs by Car	-0.1411	***	[-0.1699, -0.1124]
Access01 to Workers by Car	0.2722	***	[0.2178, 0.3265]
Hamilton	-6.3950	***	[-7.4930, -5.2971]
Adjusted R ²		0.2	2212

21 22 Dependent Variable: Average commute duration in 2001

* 95% significance level | ** 99% significance level | *** 99.9% significance level

† 95% confidence interval

23 24

25 The results of the temporal model relating commute time and accessibility are shown in table 3. Almost 60% of the total variation in commute times in 2011 is explained by this model. The 26 coefficients for accessibility in 2001 have the expected signs and statistical significance: 27 28 accessibility to jobs in 2001 is associated with a shorter commute time, while accessibility to the labor force is related to a longer commute duration. The statistical significance of both coefficients 29 could be related to a time lag between accessibility levels and commute patterns adjusting 30 themselves to the new situation, i.e., commute patterns in 2001 were not yet in equilibrium with 31 respect to 2001 accessibility. 32

33

34 Unlike the cross-sectional model, the effects of both changes in accessibility by public transport 35 and car can be investigated separately, as their changes are no longer correlated. Notably, only 1 changes in accessibility to workers by car and accessibility to jobs by public transport are

2 statistically significant predictors of average commute duration in 2011. These results confirm that

3 the first AOD hypothesis also holds over time. An increase in the change in accessibility of 1% of

4 all workers by car is associated with a 0.2 minute longer commute, while a 1% higher change in

- 5 accessibility by public transport to all jobs is associated with a 0.1 minute shorter commute.
- 6 Interestingly, the relative magnitudes of both coefficients are reversed compared to the cross-
- 7 sectional model.

8 The two coefficients for change in accessibility to jobs by car, and to workers by public transport

9 were found to be not statistically significant. We hypothesize that this is related to the maturity of

10 the transport network in the region. Small changes to the network can no longer induce large

- 11 impacts on accessibility levels (Gómez-Ibáñez, 1985), resulting in diminishing returns to the
- 12 outcomes of transport investments (Iacono and Levinson, 2015).

13 TABLE 3 Commute time and open area in 2011 fitted to accessibility in 2001 and changes in

14	accessibility between 2001 and 2011
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	Commute duration in 2011			Open area in 2011			
Variable	Coefficient	Sig.	Confidence int. [†]	Coefficient	Sig.	Confidence int. [†]	
Intercept	17.8976	***	[17.0579, 18.7372]	21.3201	***	[17.9573, 24.6829]	
Access01 to Jobs by Car	-0.1027	***	[-0.1250, -0.0804]	-0.1948	**	[-0.3185, -0.0710]	
Access01 to Workers by Car	0.0793	***	[0.04652, 0.1122]	-0.6212	***	[-0.8162, -0.4262]	
Ch. Access to Jobs Car	-0.0093		[-0.0306, 0.0121]	0.0251		[-0.0989, 0.1490]	
Ch. Access to Workers by Car	0.2139	***	[0.1745, 0.2532]	-0.0595		[-0.2875, 0.1685]	
Ch. Access to Jobs by PT	-0.1083	***	[-0.1713, -0.0453]	0.2876		[-0.0810, 0.6561]	
Ch. Access to Workers by PT	-0.0652		[-0.1558, 0.0254]	-0.6645	*	[-1.1883, -0.14075]	
Commute01	0.3561	***	[0.3295, 0.3826]				
OpenArea01				0.4958	***	[0.4633, 0.5282]	
Adjusted R ²	0.5922			0.5459			

15 Dependent Variables: Average commute duration and open area in 2011

16 * 95% significance level | ** 99% significance level | *** 99.9% significance level

17 † 95% confidence interval

18

The results for the model predicting open area in each census tract in 2011 can be seen in table 3, explaining 55% of all variation in open space. The statistically significant coefficients for accessibility in 2001 corroborate the second AOD hypothesis: accessibility to jobs and workers in 2001 are associated with decreases in open area. One extra percent of accessibility to jobs by car

in 2001 is associated with a 0.19% reduction in open space, and an extra percent of accessibility

to workers is related to a 0.62% decrease in open space. Residential, commercial, and industrial

25 development thus seems to be attracted to AOD areas.

26 Changes in accessibility levels, except for the change in worker accessibility by public transport,

are not statistically significant predictors of open space in 2011. Two possible explanations exist.

First, location choices do not occur often due to the associated capital costs, thus there exists a

29 substantial time lag between accessibility levels changing and location choice. A study period

30 encompassing only 10 years will therefore not be able to fully capture these long-term decisions,

especially as it is unknown when each accessibility change occurred. It is also expected that firms, 1 rather than individuals, are more sensitive to changes in accessibility to jobs and workers, and are 2 3 more prone to change their locations (as residents also place high value on access to other opportunities, such as schools, shops, and social networks). The statistically significant coefficient 4 for the change in accessibility to workers by transit corroborates this, as it is expected that access 5 6 to workers is an attractor in firm location behavior. As only the change in accessibility by public transport is statistically significant, we can conclude that firms in the GTHA are more likely to 7 locate near areas where transit service, instead of car accessibility, increases. Although this 8 relationship might depend on the business sector and their associated transport costs for their 9 products and employees, it could be indicative of a paradigm shift in the way (some) enterprises 10 expect their employees or customers to travel. Second, as some areas are almost fully built, changes 11 in accessibility in these neighborhoods can no longer reduce open space and can therefore not be 12 captured by the model. 13

To resolve this second possibility, and to confirm the hypothesis about firm and individual behavior mentioned above, two extra models were computed, predicting job and population density in 2011. These models again confirm the second AOD hypothesis: job density increased more in areas where baseline accessibility to workers was highest, whereas population density grew considerably more in areas where 2001 accessibility to jobs was highest. This corroborates the hypothesis that firms are attracted to where workers and customers are located, whereas individuals are more likely to choose a home with high access to job opportunities.

Surprisingly, accessibility to jobs in 2001 is not significant in the model predicting job density and 21 has a negative coefficient, indicating that businesses are more likely to locate away from existing 22 jobs. When a squared term of this variable is added to the model, the relationship follows a more 23 intuitive pattern, although it is still insignificant: once there is critical mass of job accessibility, 24 businesses are attracted to job-rich areas, corroborating the importance of agglomeration 25 economies. Among the change variables, only the change in accessibility to the labor force by 26 transit is statistically significant: a 1 percent increase in accessibility to workers by public transport 27 between 2001 and 2011 is associated with an extra 8 jobs per square kilometer. As with the model 28 predicting open area, it seems that firms in the region are more likely to be attracted to areas where 29 30 the public transport system, instead of the highway and street network, improved.

The model predicting population density in 2011 shows that all changes in accessibility, except 31 for the change in access to jobs by transit, are statistically significant. The two coefficients for the 32 change in access to the labor force by car and transit are positive, suggesting that individuals are 33 attracted to locations where worker accessibility increased during the study period. Note that the 34 significance of these variables could be related to reverse causality: as job-rich areas attract more 35 residents, worker accessibility will increase in these areas. The change in population density in the 36 neighborhood and in surrounding census tracts might therefore cause the change in worker access. 37 The coefficient for the change in accessibility to jobs by car is negative: an increase in job 38 accessibility of 1% between 2001 and 2011 is related to a decrease in population density of 23 39 inhabitants per km². This might indicate a trade-off between residential and commercial 40

- 1 development in a census tract, or might be related to larger scale zoning patterns that do not allow
- 2 concurrent residential and commercial development in a single zone.

	Job density in 2011			Population density in 2011			
Variable	Coefficient	Sig.	Confidence int. [†]	Coefficient	Sig.	Confidence int. †	
Intercept	-31.9827	*	[-62.2608, -1.7045]	81.3165		[-379.6737, 542.3068]	
Access01 to Jobs by Car	-1.2361		[-2.5445, 0.0724]	21.3944	*	[1.9579, 40.8308]	
Access01 to Workers by Car	2.1506	*	[0.1992, 4.1020]	-21.9910		[-51.3465, 7.3645]	
Ch. Access to Jobs Car	0.4887		[-0.7560, 1.7333]	-23.0279	*	[-41.8525, -4.2032]	
Ch. Access to Workers by Car	-0.0960		[-2.3794, 2.1874]	67.2478	***	[32.6678, 101.8279]	
Ch. Access to Jobs by PT	-1.6380		[-5.3603, 2.0844]	-37.1115		[-93.4974, 19.2743]	
Ch. Access to Workers by PT	8.4400	**	[3.2029, 13.6772]	174.8577	***	[95.6686, 254.0467]	
JobDensity01	1.0042	***	[0.9853, 1.0231]			-	
PopDensity01				0.9584	***	[0.9259, 0.9909]	
Adjusted R ²	0.931		0.787				

TABLE 4 Job and population density in 2011 fitted to accessibility in 2001 and changes in accessibility between 2001 and 2011

5 Dependent Variables: Average commute duration and open area in 2011

6 * 95% significance level | ** 99% significance level | *** 99.9% significance level

7 † 95% confidence interval

8

9 4. CONCLUSION

AOD, a strategy balancing accessibility to employment and the labor force in order to foster an environment conducive to development, has been shown to be associated with changing commute times and economic development. Unlike TOD, AOD leverages the relationship between transport and land use patterns by explicitly considering the functional connection between local and

14 regional transport investments and local and regional land use.

15 The regression models in our study show that AOD brings two tangible benefits to neighborhoods.

- 16 First, by influencing accessibility to jobs and workers, average commute times can be adjusted
- 17 across neighborhoods: increases in accessibility to jobs are related to decreases in commute
- 18 duration, while increases in accessibility to the labor force are associated with longer average
- 19 commute times. Second, higher accessibility to employment and/or the labor force is associated
- 20 with residential, commercial, and industrial development. In a case study in the Greater Toronto
- and Hamilton Area, we find that high accessibility acts as an attracting force in firm and residential
- 22 location behavior. Areas developed as AOD are thus characterized by shorter commute times and
- 23 higher development potential than the rest of the region.
- 24 It is important to note that the relationships uncovered in this study are not conclusive, nor can
- they determine a causal relationship; more studies would need to be developed in multiple cities
- 26 to further corroborate these findings. Furthermore, the analyses conducted in this study were
- 27 performed under the assumption that the land market in the GTHA operates in perfect market
- conditions, which is not entirely the case: Toronto, as with most other cities in the world, regulates

- 1 and prioritizes certain land uses in their many plans and programs, potentially altering the effects
- 2 of accessibility on location choices in favour of the city's development guidelines.
- Nevertheless, this study provides strong evidence of the relationship between accessibility,
 commute duration, and residential and firm location. Investments aiming to develop successful
 TODs should therefore take into account AOD principles, and, in order to ensure a successful
- 6 TOD, measure the impacts of new transport or land use plans in terms of accessibility to both
- 7 employment opportunities and the labor force.
- 8

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- 14

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